

Community Development Block Grant & HOME Investment Partnerships Program



Draft
2026-2027 Annual Action Plan

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Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

The City of Orange qualifies as an Entitlement Jurisdiction for Community Development Block Grant (CDBG) funds and a Participating Jurisdiction for HOME Investment Partnerships (HOME) funds. The U.S. Department of Housing and Urban Development (HUD) allocates these funds to the City annually. The FY 2026-27 Action Plan is the second Annual Action Plan of the 2025-2029 Consolidated Plan and provides a concise summary of the actions, activities, and the specific federal and other resources that will be used to address the priority needs identified by the Consolidated Plan.

2. Summarize the objectives and outcomes identified in the Plan

The City of Orange conducted community needs assessment during the preparation of the five-year strategic plan (The 2025-2029 Consolidated Plan) and identified the following high priority needs:

1. Economic Development
2. Affordable Rental Housing
3. Public Services
4. Homeless Population Needs
5. Public Capital and Infrastructure Improvements
6. Fair Housing Services
7. Tenant Based Rental Assistance

3. Evaluation of past performance

The City and the CDBG Program Committee considered the past performance of the CDBG subrecipients when determining the allocation of CDBG funds to proposed FY 2026-27 activities. The CDBG Program Committee considered funding requests from nonprofit organizations based upon the proposed benefit to low- and moderate- income residents, their experience in carrying out the proposed activities, and meeting the CDBG requirements. CDBG funding was allocated only to activities that address the high priority needs of the 2025-2029 Consolidated Plan.

4. Summary of Citizen Participation Process and consultation process

The City advertised the availability of CDBG funds on November 25, 2025, in the Orange City News and held two Public Hearings on March 12, 2026 (CDBG Program Committee), and May 12, 2026 (City Council) and one public meeting on February 12, 2026 (CDBG Committee).

5. Summary of public comments

The 30-day public review period for the Draft Action Plan started Thursday, April 9, 2026 and ended on Monday, May 11, 2026. However, the City continued to accept public comments up until submittal to HUD. No public comments were received during the public review period.

6. Summary of comments or views not accepted and the reasons for not accepting them.

No comments or views were received.

7. Summary

The City allocated the CDBG funds to primarily benefit low- and moderate- income households. The CDBG beneficiaries are either income-qualified residents that receive direct services or residents of neighborhoods where at least 51 percent of the population is low and moderate income.

The City received the following amounts for FY 2026-27:

1. CDBG - \$998,622
2. HOME - \$343,806.81

See Section AP-35 Projects for a detailed description of each activity. Below is a summary of the CDBG activities and allocations:

- Program Administration - \$194,724 in CDBG funds for program administration and fair housing activities.
- Public Facilities - \$649,104 in CDBG funds for street improvements, ADA ramps, and business assistance.
- Public Services - \$149,793 in CDBG funds for public services activities.

For the HOME funds, the City is considering applications for subsidy gap assistance for affordable housing development proposals received. Eligible proposals will be subject to CDBG Program Committee review and City Council approval. HOME specific percentage cap requirements for the HOME Allocation of \$343,806.81 and the amounts planned for Administration, and caps are calculated as follows:

- Program Administration - \$34,380.68 in HOME funds for the planning and administration of the program.
- Community Housing Development Organization (CHDO) Set-Aside - \$51,571.02 for affordable housing developments by a CHDO.
- Affordable Housing Development - \$257,855.11 for affordable housing development.

PR-05 Lead & Responsible Agencies – 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator	ORANGE	Community Development Department
HOME Administrator	ORANGE	Community Development Department

Table 1 – Responsible Agencies

Narrative (optional)

Consolidated Plan Public Contact Information

Jessica Herrera
Housing Manager
Community Development Department
300 East Chapman Avenue, Orange, California 92866
Telephone: (714) 744-7270 Fax: (714) 744-7222
Email: cdbg@cityoforange.org

1. Introduction

The City advertised the availability of CDBG funds, solicited input from nonprofit agencies, and encouraged resident participation in the development of the FY 2026–27 Action Plan through multiple outreach methods. These efforts included publication of a notice in the Orange City News, posting information on the City’s website, and direct email notification to local nonprofit agencies.

Provide a concise summary of the jurisdiction’s activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(l))

The City maintains ongoing coordination with public and assisted housing providers, as well as private and governmental health, mental health, and social service agencies. The City works closely with the Orange County Housing Authority to support housing programs and ensure access to resources for low- and moderate-income residents.

The City is served by major regional healthcare providers, including UC Irvine Medical Center, Children’s Hospital of Orange County (CHOC), and St. Joseph Hospital of Orange. To strengthen access to healthcare, the City supported the development of new medical office facilities on both the St. Joseph and CHOC campuses. The St. Joseph facility, completed in 2024, focuses on women’s and family health services, while the CHOC outpatient facility, completed in 2025, expands access to pediatric care. Access to quality healthcare remains a priority, particularly for residents in assisted housing.

The City also supports mental health services through coordination with the County of Orange, including efforts to establish facilities serving low-income individuals experiencing mental health challenges.

Additionally, the City allocated Senate Bill 104 funds to support services at the Hub Resource Center (HRC), located in the City of Orange. The HRC provides coordinated access to housing, health, and supportive services for vulnerable populations. Services include on-site consultations with public and private agencies, case management, and referrals to housing resources. Key partners include the Orange Police Department’s Homeless Engagement Assistance & Resources Team (HEART), Volunteers of America (VOA), and the Orange County Health Care Agency.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The County of Orange serves as the lead agency for the Continuum of Care (CoC) system. The City supports the County’s efforts to implement coordinated and effective programs addressing the needs of individuals and families experiencing homelessness, including chronically homeless persons, veterans, families with children, and unaccompanied youth.

The City collaborates with the Orange County Housing Authority in support of funding applications and programs that address homelessness and housing instability. In addition, the City utilizes Senate Bill 104 funds to support the Hub Resource Center, where CoC services are centralized to improve accessibility and service coordination. Through the HRC, CoC partners provide on-site consultations, facilitate connections to housing and supportive services, and assist with transportation and follow-up care as needed.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

The City of Orange is not a recipient of ESG funds.

2. Describe Agencies, groups, organizations, and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities

N/A

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	Assistance League of Orange
	Agency/Group/Organization Type	Services - Children Services - Education
	What section of the Plan was addressed by Consultation?	Anti-poverty strategy Non-Housing Community Development Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City consulted the appropriate agencies for the development of the FY 2026-27 Action Plan through holding a series of meetings and public hearings before the CDBG Committee and the City Council. The outcome of these consultations is the result of the proposed activities for funding with FY2026-27 CDBG funds.
2	Agency/Group/Organization	Friendly Center, Inc.
	Agency/Group/Organization Type	Services - Children Services - Elderly Persons Services - Persons with Disabilities Services – Education Services – Employment
	What section of the Plan was addressed by Consultation?	Anti-poverty strategy Non-Housing Community Development Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City consulted the appropriate agencies for the development of the FY 2026-27 Action Plan through holding a series of meetings and public hearings before the CDBG Committee and the City Council. The outcome of these consultations is the result of the proposed activities for funding with FY2026-27 CDBG funds.

3	Agency/Group/Organization	Fair Housing Foundation
	Agency/Group/Organization Type	Service - Housing Service - Fair Housing
	What section of the Plan was addressed by Consultation?	Barriers to affordable housing
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City consulted the appropriate agencies for the development of the FY 2026-27 Action Plan through holding a series of meetings and public hearings before the CDBG Committee and the City Council. The outcome of these consultations is the result of the proposed activities for funding with FY2026-27 CDBG funds.
4	Agency/Group/Organization	Boys & Girls Club of Central Orange Coast
	Agency/Group/Organization Type	Services – Children Services – Education Services – Employment Services - Health
	What section of the Plan was addressed by Consultation?	Non-Housing Community Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City consulted the appropriate agencies for the development of the FY 2026-27 Action Plan through holding a series of meetings and public hearings before the CDBG Committee and the City Council. The outcome of these consultations is the result of the proposed activities for funding with FY2026-27 CDBG funds.
	Agency/Group/Organization	Families Forward

5	Agency/Group/Organization Type	Housing Services – Housing Services – Homeless Services – Health Services – Education Services - Employment
	What section of the Plan was addressed by Consultation?	Homelessness Needs Assessment Homelessness Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City consulted the appropriate agencies for the development of the FY 2026-27 Action Plan through holding a series of meetings and public hearings before the CDBG Committee and the City Council. The outcome of these consultations is the result of the proposed activities for funding with FY2026-27 CDBG funds.
6	Agency/Group/Organization	The HUB OC
	Agency/Group/Organization Type	Services - Children Services - Education
	What section of the Plan was addressed by Consultation?	Anti-poverty strategy Non-Housing Community Development Needs

<p>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</p>	<p>The City consulted the appropriate agencies for the development of the FY 2026-27 Action Plan through holding a series of meetings and public hearings before the CDBG Committee and the City Council. The outcome of these consultations is the result of the proposed activities for funding with FY2026-27 CDBG funds.</p>
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Identify any Agency Types not consulted and provide rationale for not consulting

The City issued a Notice of Funding Availability inviting all eligible agencies to participate.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	County of Orange	The City collaborates with the County of Orange to implement strategic goals and policies under the Continuum of Care.

Table 3 – Other local / regional / federal planning efforts

Narrative (optional)

AP-12 Participation – 91.105, 91.200(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation. Summarize citizen participation process and how it impacted goal-setting.

The City advertised the availability of CDBG and HOME funds, held public meetings, solicited input from nonprofit agencies, and encouraged residents to participate in the development of the FY 2026-27 Action Plan through a variety of methods. The feedback received through this process was considered when setting program goals.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
1	Newspaper Ad	Non-targeted/broad community nonprofits and city departments	Notice of Funding Availability was published in Orange City News on November 25, 2025, City's web site.	N/A	N/A	N/A
2	Email	nonprofits and city departments	Notice of Funding Availability was emailed to nonprofit agencies on the City's CDBG	N/A	N/A	N/A

			Program interest list and those who expressed interest.			
3	Public Hearing	Non-targeted/broad community nonprofit agencies and city departments	The CDBG Committee held a public hearing on March 12, 2026 with representatives from nonprofit agencies to receive presentations on the project/program proposals by nonprofit agencies and various city departments.	Agencies in attendance discussed programs, projects, and community needs.	N/A	N/A
4	Public Meeting	Non-targeted/broad community nonprofit agencies and city departments	The CDBG Program Committee held a public meeting on February 12, 2026 to discuss funding recommendations on the project/program proposals by nonprofit agencies and various city departments.	The CDBG committee discussed programs and projects and developed funding recommendations with contingencies for the final allocation announcement.	N/A	N/A
5	Public Hearing	Non-targeted/broad community nonprofit agencies and city departments	The City Council held a public hearing on May 12, 2026 to review and approve the FY2026-27 AAP draft funding recommendations.	No public comments were received at the public hearing.	N/A	N/A

Table 4 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

The primary objective of the Community Development Block Grant (CDBG) program is to develop viable urban communities by providing decent housing, a suitable living environment, and expanded economic opportunities, principally for low- and moderate-income persons in accordance with Title I of the Housing and Community Development Act of 1974, as amended. The City allocates CDBG funds to eligible activities that address identified community needs and national objectives, including but not limited to fair housing services, economics development, public services, and public infrastructure improvements such as street enhancements.

Eligible activities under the HOME Investment Partnerships (HOME) Program include, but are not limited to, acquisition, rehabilitation, new construction of affordable housing, homebuyer assistance, and tenant-based rental assistance. The City will prioritize the use of HOME funds for activities that increase and preserve the supply of affordable housing, including acquisition, rehabilitation, and development of affordable rental housing, in accordance with 24 CFR Part 92.

To achieve its housing and community development priorities, the City will utilize a combination of federal, State, and local funding resources, as available. The allocation of these resources is based on project-specific factors, including feasibility, funding availability, and alignment with identified needs and priorities. The City will strategically leverage CDBG, HOME, and other available funding sources to maximize program impact, promote cost-effectiveness, and increase the number of households served.

The funding amounts and uses identified in the following table represent anticipated allocations and potential eligible activities. Actual funding decisions will be made on an annual basis through the Action Plan process and may not include all eligible categories listed. The City retains the flexibility to adjust funding allocations in response to changing community needs, funding levels, and program requirements.

Anticipated Resources Program	Source of Funds	Uses of Funds	Expected Amount Available Year 5				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	\$998,622	\$0	\$58,694	\$1,057,316	\$2,457,000	The City allocates CDBG funds for a variety of activities including fair housing services, street improvements, and public services.

Anticipated Resources Program	Source of Funds	Uses of Funds	Expected Amount Available Year 5				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOME	public - federal	Acquisition, Homebuyer assistance, Homeowner rehab, Multifamily rental new construction, Multifamily rental rehab, New construction for ownership, and TBRA	\$343,806.81	\$0	\$251,762	\$595,568.81	\$822,228.30	The City allocates HOME funds for the acquisition, rehabilitation, or development of affordable rental housing. Additionally, Tenant-based rental assistance will be a new activity in the new program year.

Table 5 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied.

The City utilizes CDBG and HOME funds as foundational resources to support housing and community development activities and to leverage additional public and private investment. Through strategic coordination and funding alignment, the City maximizes the

impact of federal resources by combining them with State, local, and private funding sources.

In addition to CDBG and HOME funds, the City accesses a variety of complementary funding sources to address identified needs. These include former Redevelopment Agency housing set-aside funds, which are used to support affordable housing development; Permanent Local Housing Allocation (PLHA) funds, which support regional efforts such as navigation centers serving individuals experiencing homelessness; and Senate Bill 104 (SB-104) funds which are used to provide supportive services to vulnerable populations, including persons experiencing homelessness. These resources are coordinated to expand the scope and effectiveness of eligible activities and to address gaps that cannot be met by federal funds alone.

The City also facilitates the leveraging of HOME funds by encouraging and supporting affordable housing developers in securing additional financing. Developers receiving HOME assistance are expected to pursue multiple funding sources, which may include Low-Income Housing Tax Credits (LIHTC), private debt and equity, State housing programs, and other local subsidies. This layered financing approach increases overall project feasibility and allows HOME funds to be used efficiently.

To meet HOME Program match requirement, the City utilizes eligible non-federal contributions, including local housing funds such as former Redevelopment Agency housing set-aside funds. The City has historically provided these funds in the form of loans to affordable housing developments, which qualify as eligible match contributions. The City will continue to monitor and document match contributions in accordance with HUD requirements to ensure ongoing compliance.

Through these coordinated efforts, the City enhances its ability to deliver affordable housing, supportive services, and community improvements while ensuring compliance with federal leveraging and match requirements.

If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan.

Discussion

AP-35 lists all of the FY 2026-27 Community Development Block Grant projects.

Annual Goals and Objectives

AP-20 Annual Goals and Objectives
Goals Summary Information

Please see next page.

Sort Order	Goal Name	Star Year	End Year	Category	Geographic Area	Needs Addressing	Funding	Goal Outcome Indicator
1	Economic Development	2025	2029	Economic Development	City of Orange	Economic Development	CDBG: \$95,022	Businesses Assisted: 2
2	Affordable Housing	2025	2029	Affordable Housing	City of Orange	Housing to low- and moderate income pe	HOME: \$309,426.13	11 HOME units built
3	Public Service Programs	2025	2029	Non-Housing Community Development	City of Orange	Public services/ homelessness/ Non-homeless special need	CDBG: \$149,793 HOME: \$0	Public service activities for Low/Moderate Income Housing Benefit: 1,825 Persons Assisted
4	Public Facilities	2025	2029	Non-Housing Community Development	City of Orange	Public Facilities and Infrastructure Improvements	CDBG: \$554,082 HOME: \$0	Public facility or infrastructure activities for low/moderate income housing benefit: 4,813 households assisted.

5	Administration/ Planning	2025	2029	Administration	City of Orange	Planning and Adminsration of CDBG and HOME funds, including Fair Housing Services	CDBG: \$199,724 HOME: \$34,380.68	Successful administration of program year and management of funds.
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Table 6 – Goals Summary

Goal Descriptions

1	Goal Name	Economic Development
	Goal Description	Financial assistance to for-profit businesses for exterior building improvements in low- and moderate-income (LMA) areas.
2	Goal Name	Affordable Housing
	Goal Description	Provide affordable housing to extremely low-, low-, and moderate-income households.
3	Goal Name	Homelessness
	Goal Description	Addressing homelessness by providing housing units to homeless families.
4	Goal Name	Community Development - Public Service Programs
	Goal Description	Services for low to moderate income individuals and families, fair housing, resources for homeless individuals
5	Goal Name	Community Development - Public Facilities
	Goal Description	Public facilities improvements: infrastructure improvements including sewers, ADA, sidewalks, streets, etc.

6	Goal Name	Tenant Based Rental Assistance
	Goal Description	Provide assistance to households experiencing or at risk of experiencing homelessness with a security deposit in accordance with State Law and deposit assistance for establishing utilities.
7	Goal Name	Administration/Planning
	Goal Description	Administration and planning for grant management.

Projects

AP-35 Projects – 91.220(d)

Introduction

The FY 2026-27 Action Plan identifies priority housing and community development activities that will be undertaken to provide community services, public facilities, and decent, affordable housing to address the needs of low- and moderate-income residents.

Note each project below begins with one of the following codes to indicate the type of activity it is:

- ED – Economic Development
- PS – Public Service
- PF – Public Facilities and Infrastructure
- AD – Planning and Administration

Projects

#	Project Name
1	PS – FHF Orange Fair Housing Program
2	PF – 26-27 Street Rehabilitation and ADA Wheelchair Ramp Replacement
3	ED – Business Assistance Facade Program
4	PS – Boys & Girls Club College Bound and Workforce Development
5	PS – Families Forward Affordable Housing Services
6	PS – The Hub OC Community Centers
7	PS – Bike Patrol Program - Community Oriented Policing
8	PS – Assistance League Operation School Bell
9	PS – Friendly Mart Community Food Orange
10	AH – Affordable Housing
11	AD – Planning and Administration

Table 7 - Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

The City allocates Community Development Block Grant (CDBG) funds in a manner that is consistent with the priorities and goals identified in the 2025–2029 Consolidated Plan and in compliance with applicable federal regulations. Funding decisions are guided by the overarching objective of benefiting low- and moderate-income persons and addressing the City’s highest

priority community development and housing needs.

The City, in coordination with the CDBG Program Committee, evaluates funding requests from nonprofit and community-based organizations using established criteria. These criteria include the extent to which proposed activities meet a national objective, the level of benefit provided to low- and moderate-income residents, the applicant's demonstrated administrative and programmatic capacity, the financial feasibility and cost-effectiveness of the proposed activity, and the availability of funding. Priority is given to programs and projects that address critical needs, demonstrate measurable outcomes, and leverage additional resources.

Despite these efforts, the City faces several obstacles in fully addressing underserved needs. The primary constraint is the limited availability of federal resources relative to the level of need, particularly in areas such as affordable housing, homelessness services, and public services. Increasing construction and development costs, as well as limited availability of suitable sites, further constrain the City's ability to expand affordable housing opportunities. Additionally, capacity limitations among smaller nonprofit service providers and increasing demand for services among vulnerable populations present ongoing challenges.

The City seeks to mitigate these obstacles by prioritizing high-impact activities, leveraging additional funding sources, and supporting partnerships with experienced service providers. However, unmet needs may persist due to funding limitations and external market conditions beyond the City's control.

AP-38 Project Summary

Project Summary Information

1	Project Name	FHF Orange Fair Housing Program
	Target Area	CDBG eligible areas within the City of Orange
	Goals Supported	Community Development – Public Services Program
	Needs Addressed	Fair housing counseling
	Funding	CDBG: \$25,000
	Description	Providing Fair Housing Services to low and moderate income Orange residents.
	Target Date	6/30/2027
	Estimate the number and type of families that will benefit from the proposed activities	150 low- and moderate-income persons
	Location Description	Low- and moderate-income areas.
	Planned Activities	The Fair Housing Foundation (FHF) will provide fair housing education, counseling, and enforcement; and related housing activities to affirmatively further housing laws on behalf of the City to comply with federal regulations. <u>CDBG Matrix Code</u> : 05J – Fair Housing Activities (subject to public services cap)
2	Project Name	FY26-27 Street Rehabilitation and ADA Wheelchair Ramp Replacement
	Target Area	CDBG Eligible Areas within the City of Orange
	Goals Supported	Community Development – Public Services Facilities
	Needs Addressed	Public Infrastructure improvements
	Funding	CDBG: \$566,082

	Description	This project includes the construction of sidewalk access ramps at various locations throughout the City. These access ramps will improve accessibility for the disabled to comply with the Americans with Disabilities Act.
	Target Date	6/30/2028
	Estimate the number and type of families that will benefit from the proposed activities	4,813 low- and moderate-income disabled persons
	Location Description	Various city locations.
	Planned Activities	<p>This project includes street rehabilitation improvements at the following locations: Highland Street and Park Lane; Maplewood Street and Madison Avenue; Killingsworth Avenue and Malena Drive; Sherman Avenue and Malena Drive; and Bennett Avenue and Malena Drive. The project also includes the installation and/or improvement of 18 ADA-accessible curb ramps at various locations throughout the City, including 12 full reconstructions and 6 truncated dome replacements. These improvements will enhance accessibility for persons with disabilities and support compliance with the Americans with Disabilities Act (ADA).</p> <p>Final project locations and scope may be adjusted based on field conditions, project feasibility, and available funding, in accordance with the City's adopted Citizen Participation Plan.</p> <p><u>CDBG Matrix Code</u> : 03K – Street Improvements</p>
3	Project Name	Business Assistance Façade Program
	Target Area	City-wide
	Goals Supported	Economic Development
	Needs Addressed	Assistance to qualifying businesses in low-income areas for façade improvements for economic development support.
	Funding	CDBG: \$141,716

	Description	Assistance to qualifying businesses serving low- and moderate-income areas.
	Target Date	6/30/2027
	Estimate the number and type of families that will benefit from the proposed activities	2 business assisted
	Location Description	300 E. Chapman Avenue
	Planned Activities	Assistance for façade improvements in low- and moderate-income areas. <u>CDBG Matrix Code</u> : 18A – Economic Development: Direct Financial Assistance to For-Profit Businesses
4	Project Name	Boys & Girls Club College Bound and Workforce Development
	Target Area	CDBG Eligible Areas within the City of Orange
	Goals Supported	Community Development – Public Services
	Needs Addressed	Public services for low- and moderate-income persons
	Funding	CDBG: \$7,133
	Description	This program provides educational and workforce development for low to moderate-income youth. The services include college readiness support and career development to help youth transition from high school to post-secondary education and employment, including apprenticeship and job placement opportunities. These services aim to improve educational attainment for economically disadvantaged youth and support long-term economic self-sufficiency.
	Target Date	6/30/2027
	Estimate the number and type of families that will benefit from the proposed activities	100 low- and moderate-income persons
	Location Description	340 N. Main Street

	Planned Activities	Youth development services including academic support, enrichment, reading skills, college readiness, workforce development, and mental health services. <u>CDBG Matrix Code : 05D – Youth Services</u>
5	Project Name	Families Forward Affordable Housing Services
	Target Area	67 W. Struck Avenue
	Goals Supported	Community Development – Public Services Program
	Needs Addressed	Supportive services to extreme low, low and moderate households
	Funding	\$19,204
	Description	This program provides supportive services such as case management, housing navigation, and coordination of services to support individuals and families experiencing or at risk of homelessness.
	Target Date	6/30/2027
	Estimate the number and type of families that will benefit from the proposed activities	130
	Location Description	62-unit affordable housing complex
	Planned Activities	Housing stability and supportive services include case management, housing navigation, and coordination of services ranging from mental health counseling, food, financial literacy, life skills education, and career coaching for low-income families who are experiencing homelessness or at risk of homelessness. <u>CDBG Matrix Code : 05Z - Other Public Services Not Listed in 03T and 05A-05Y</u>
	Project Name	The Hub OC Community Centers

6	Target Area	CDBG Eligible Areas within the City of Orange
	Goals Supported	Community Development – Public Services Program
	Needs Addressed	Public Services for low to moderate income persons.
	Funding	CDBG: \$43,895
	Description	Youth-focused educational and enrichment services designed to strengthen academic outcomes and long-term stability for children living in low-income households in the City of Orange. The program will operate at Lemon Grove Apartments and Citrus Grove Apartments, two affordable housing communities that together are home to hundreds of families.
	Target Date	6/30/2027
	Estimate the number and type of families that will benefit from the proposed activities	175 low-income and at-risk youth.
	Location Description	1120 N. Lemon Street, Orange, CA 92867 1148 N. Lemon Street, Orange, CA 92867 426 W. Almond Avenue, Orange, CA 92867
Planned Activities	The program will provide youth tutoring and enrichment activities for at risk youth at affordable housing communities in the City of Orange. CDBG Matrix Code : 05D - Youth Services	
7	Project Name	Bike Patrol Program - Community Oriented Policing
	Target Area	Low- and Moderate-Income Areas within the City of Orange
	Goals Supported	Community Development – Public Services Program
	Needs Addressed	Public services for homeless individuals and low- and moderate-income persons. Promotion of crime awareness and prevention throughout the community. CDBG funds will be used to pay for community oriented policing.

	Funding	CDBG: \$43,895
	Description	This program will provide a crime awareness and prevention program through a community-oriented policing strategy designed to improve the quality of life in high density housing located in low - income areas of the City.
	Target Date	6/30/2027
	Estimate the number and type of families that will benefit from the proposed activities	10,000 low-income persons
	Location Description	City-wide qualifying CDBG areas
	Planned Activities	This program will provide a community-oriented policing strategy designed to improve the quality of life in high density housing located in low - income areas of the City. <u>CDBG Matrix Code</u> : 05I – Crime Awareness
8	Project Name	Assistance League Operation School Bell
	Target Area	CDBG Eligible Areas within the City of Orange
	Goals Supported	Community Development – Public Services Program
	Needs Addressed	Public services for low to moderate income persons
	Funding	CDBG: \$16,462
	Description	This program will provide school clothing/uniforms, undergarments, shoe vouchers, and hygiene kits to Low Income elementary school (Kindergarten to Sixth Grade) students in the Orange Unified School District (OUSD).
	Target Date	6/30/2027
	Estimate the number and type of families that will benefit from the proposed activities	139 low- and moderate-income students
	Location Description	124 South Orange Street Orange, CA 92866

	Planned Activities	The program will provide school clothing and hygiene kits to Low Income OUSD elementary school (Kindergarten to Sixth Grade) students. <u>CDBG Matrix Code : 05D - Youth Services</u>
9	Project Name	Friendly Mart Community Food Orange
	Target Area	CDBG Eligible Areas within the City of Orange
	Goals Supported	Community Development – Public Services Program
	Needs Addressed	Public services for low-to-moderate income persons
	Funding	CDBG: \$19,204
	Description	This program provides weekly free food distributions to low-income residents to address food insecurity and basic needs in the City.
	Target Date	6/30/2025
	Estimate the number and type of families that will benefit from the proposed activities	1050 low- and moderate-income persons
	Location Description	147 West Rose Avenue Orange, CA 92867 1820 North Meats Avenue Orange, CA 92865
	Planned Activities	The program will provide fresh produce, non-perishable food, hygiene products at two Friendly Center sites. <u>CDBG Matrix Code : 05W – Food Banks</u>
10	Project Name	Affordable Housing
	Target Area	City-Wide
	Goals Supported	Affordable Housing
	Needs Addressed	Affordable housing for income qualifying individuals and families
	Funding	HOME Developer Funds: \$509,617.11 HOME CHDO: \$51,571.02

	Description	Funds to be allocated to an affordable housing project that will assist income qualifying persons in the City of Orange.
	Target Date	06/30/2028
	Estimate the number and type of families that will benefit from the proposed activities	2 Affordable Units
	Location Description	City-wide
	Planned Activities	Development of affordable housing units.
11	Project Name	Planning and Administration
	Target Area	City of Orange
	Goals Supported	Administration/Planning
	Needs Addressed	Public facilities infrastructure and improvements; public services/homeless/non-homeless special need; housing rehabilitation and development – new construction.
	Funding	CDBG: \$174,724 HOME: \$34,380.68
	Description	Planning and administration of grant funding.
	Target Date	6/30/2027
	Estimate the number and type of families that will benefit from the proposed activities	Low to moderate income individuals throughout the City of Orange.
	Location Description	300 E Chapman Avenue
	Planned Activities	Administration and planning of grant funding. <u>CDBG Matrix Code : 21A – General Program Administration</u>

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

The City allocates CDBG funds to geographic areas that meet the criteria for low- and moderate-income (LMI) area benefit, as defined by HUD. These areas are identified based on the most recent available Census data and are characterized by concentrations of low- and moderate-income households.

Activities that qualify under the LMI area benefit national objective are primarily located within eligible census tracts and block groups where at least 51% of residents are low- and moderate-income. In addition, activities that provide direct benefit to individuals or households (limited clientele activities) are made available on a citywide basis, provided that beneficiaries meet HUD income eligibility requirements.

Geographic Distribution

Target Area	Percentage of Funds
Low- and Moderate-Income Areas	100

Table 8 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

The City allocates CDBG funds geographically to ensure compliance with the national objective of benefiting LMI persons. Priority is given to projects located in or serving LMI areas, where needs related to infrastructure, accessibility, and public services are most pronounced.

This targeted approach enables the City to concentrate limited federal resources in areas with the greatest need, while also ensuring that eligible low- and moderate-income residents throughout the City have access to programs and services.

Discussion

The City primarily allocates CDBG funds to public facility and infrastructure improvements, including street and accessibility enhancements, located within eligible LMI areas. In addition, the City funds public service activities that benefit low- and moderate-income persons, including services provided on a citywide basis to income-qualified households.

Through this approach, the City ensures that all funded activities meet one of the CDBG national objectives and are consistent with the priorities identified in the Consolidated Plan.

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

During the needs assessment process, the City identified the provision and preservation of affordable housing as a high priority need. In response, the City prioritizes the use of CDBG and HOME funds for eligible housing activities to the extent feasible, consistent with program regulations and funding availability.

The City will continue to actively solicit and collaborate with affordable housing developers to support the acquisition, rehabilitation, and development of affordable housing projects during FY 2026–2027. Through these efforts, the City seeks to expand and preserve the supply of safe, decent, and affordable housing for low- and moderate-income households.

In addition, the Orange County Housing Authority will continue to administer Section 8 Housing Choice Voucher assistance within the City, providing rental assistance to approximately 337 low-income households. This program serves as a critical component of the City's overall housing strategy by increasing housing affordability and access to private market rental units for eligible residents.

One Year Goals for the Number of Households to be Supported	
Homeless	0
Non-Homeless	11
Special-Needs	0
Total	11

Table 9 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	0
The Production of New Units	0
Rehab of Existing Units	0
Acquisition of Existing Units	0
Total	0

Table 10 - One Year Goals for Affordable Housing by Support Type

Discussion

See the previous portions of this section for discussion.

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AP-60 Public Housing – **91.220(h)**

Introduction

There is no public housing in the City of Orange.

Actions planned during the next year to address the needs to public housing

Not Applicable

Actions to encourage public housing residents to become more involved in management and participate in homeownership

Not Applicable

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

Not Applicable

Discussion

Not Applicable

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AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

The City identified homelessness and special needs populations as priority areas during the needs assessment process. While no FY 2026–27 CDBG or HOME applications were received for homeless-related programs, the City will utilize alternative funding sources to support services and operations for homeless populations, including the two regional navigation centers in Buena Park and Placentia.

The City also allocates SB-104 funding to the HRC, which serves individuals experiencing homelessness and other vulnerable populations. The HRC provides food, hygiene, and shower services, and acts as a centralized location for coordination with Continuum of Care (CoC) partners, facilitating access to housing, social services, and supportive programs.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

While the City does not receive Emergency Solutions Grant (ESG) funding, it actively supports the Orange County CoC strategies to address homelessness. The City participates in the North Orange County Service Planning Area and collaborates with the County of Orange and other local jurisdictions to coordinate services for homeless individuals and families.

The City prioritizes CDBG funds for homeless programs when applications are received and supports the operation and service delivery of the HRC through SB-104 funding. HRC staff assess individual needs and connect clients with housing, mental and physical health resources, employment and training programs, and other supportive services to maximize outcomes and leverage additional resources.

Addressing the emergency shelter and transitional housing needs of homeless persons

The City continues to support nonprofit programs that provide emergency shelter and transitional housing for homeless individuals and families. This includes CDBG allocations, SB-104 funded services, and coordination with CoC partners to ensure access to short-term housing and supportive programs.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

To facilitate transitions to permanent housing, the City collaborates with the Orange County

Housing Authority (OCHA) on multiple programs, including:

- Section 8 Housing Choice Vouchers: Providing rental assistance to homeless and low-income families.
- CoC Permanent Supportive Housing (PSH) Program: Currently serving 23 Orange households, combining rental assistance with supportive services.
- HUD-VASH Program: Serving 29 homeless veterans as of March 2, 2026, combining VA case management with rental assistance.

Furthermore, the City used SB-104 funding for services at the HRC that provides basic needs services including food, clothing, showers, and laundry, and in addition, offers access to continuum of care partners on-site in a centralized setting to ensure that individuals are able to receive the support they need. On-site partner agencies offer support for connection to housing, mental and physical wellness, and childcare needs to allow parents more opportunities to improve their situation.

The City is also launched a TBRA program in January 2025 at the City in order to assist families and individuals from becoming homeless by offering housing assistance.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

The City supports OCHA's applications for the Rental Assistance for Non-Elderly Persons with Disabilities (NED) Program, which provides incremental Section 8 vouchers. The goal of the Program is to enable Non-Elderly, Disabled households to transition from health care institutions or skilled nursing care to independent living with appropriate services. As of March 2, 2026, one Orange household was participating in this Program.

The City also supports OCHA's applications for the Family Unification Program (FUP), which provides Section 8 Rental Assistance to eligible families whose lack of adequate housing is a primary factor in the separation or threat of imminent separation of children from their families. The Program also provides vouchers for up to 18 months to emancipated youth (18- to 21-year-old children that left foster care at age 16 or older and lack adequate housing). The Orange County Social Services Agency refers potential FUP participants to OCHA, which administers the housing component of the Program. As of March 2, 2026, 14 Orange households were FUP participants.

Discussion

The City collaborates with nonprofit providers and CoC partners to ensure comprehensive

outreach and service delivery. The Orange Police Department's Homeless Engagement Assistance and Resource Team (HEART) conducts field outreach to connect unsheltered individuals with services. HRC staff coordinate with CoC partners on-site to provide case management, social services, and referrals to mental and physical health services, childcare, employment, and housing resources.

Through these efforts, the City maintains a coordinated, multi-faceted approach to reducing homelessness, transitioning individuals and families to permanent housing, and preventing future episodes of homelessness.

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AP-75 Barriers to affordable housing – 91.220(j)

Introduction:

The City faces structural barriers to the development of affordable housing, primarily due to limited vacant land availability, high land costs, and site-specific constraints. These factors make it challenging to develop financially feasible housing projects targeted to low- and moderate-income households. Additionally, the City's historic downtown district is subject to specific zoning regulations and design standards, which may further limit opportunities for affordable housing development.

Recognizing these constraints, the City continues to allocate HOME funds and local housing funds to support affordable housing projects to the extent feasible, with a focus on increasing the supply of rental and ownership opportunities for low- and moderate-income residents.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

The City employs a range of strategies to reduce the impact of public policies that may serve as barriers to affordable housing, including land use controls, zoning ordinances, development fees, and other regulatory requirements. Planned and ongoing actions include:

- **Regulatory Incentives and Concessions:** The City provides discretionary incentives to developers that incorporate affordable housing into their projects. Concessions may include increased residential density through the City's Density Bonus Ordinance or deferral of impact fees.
- **Ongoing Policy Review:** The City periodically reviews land use regulations, zoning standards, and building codes to identify and address potential barriers to affordable housing, with a focus on aligning development incentives with the City's Consolidated Plan housing goals.
- **Leveraging Funding Sources:** The City uses HOME funds, local housing set-aside funds, and other available financing to support affordable housing developments, reducing the financial burden on developers and improving project feasibility.

Discussion:

Through a combination of financial support, regulatory incentives, and policy review, the City actively works to reduce barriers to affordable housing while maintaining compliance with local zoning and historic preservation requirements. These measures are designed to increase the supply of affordable housing units, improve project feasibility, and support the City's overall housing strategy for low- and moderate-income residents. AP-85 Other Actions – 91.220(k)

Introduction:

The City of Orange will undertake a range of actions to address the priority needs of low- and moderate-income (LMI) households, as identified in the 2025–2029 Consolidated Plan. These actions include expanding and preserving affordable housing opportunities for extremely low-income households, addressing homelessness, and supporting public service programs that provide essential services such as food, shelter, and supportive services to low-income children and families.

The City allocates CDBG funds to the Fair Housing Foundation to affirmatively further fair housing by providing fair housing education, outreach, enforcement, and landlord/tenant mediation services. In addition, in January 2025, the City launched a Tenant-Based Rental Assistance (TBRA) program to assist eligible households experiencing housing instability.

Actions planned to address obstacles to meeting underserved needs

The City will continue to support activities that address homelessness, housing affordability, and the provision of essential public services. The City collaborates with the Orange County Housing Authority (OCHA) to expand access to Housing Choice Vouchers (Section 8) for low-income households.

The City will allocate CDBG and HOME funds in a manner consistent with the priority needs identified in the Consolidated Plan, with an emphasis on serving extremely low-, low-, and moderate-income households. Public service funding will prioritize programs that address homelessness, food insecurity, and supportive services.

Additionally, the City will continue implementation of its Tenant-Based Rental Assistance (TBRA) program to assist qualifying households in achieving and maintaining housing stability.

Actions planned to foster and maintain affordable housing

The City will take actions to preserve and expand the supply of affordable housing. These actions include providing financial assistance for the rehabilitation of existing affordable housing units and working with property owners and developers to maintain affordability restrictions on at-risk units.

The City will continue to support the development of new affordable housing through partnerships with nonprofit and for-profit developers, including Community Housing Development Organizations (CHDOs), and through the use of available federal, state, and local

funding resources.

Actions planned to reduce lead-based paint hazards

Due to limited CDBG resources, the City does not directly fund lead-based paint hazard evaluation and reduction activities. However, the City supports the County of Orange's efforts to address lead-based paint hazards and will refer residents to available county programs.

The City will continue to comply with HUD's Lead Safe Housing Rule (24 CFR Part 35) for all applicable federally assisted housing activities. The City conducts periodic inspections of HOME-assisted properties and will identify and address potential lead-based paint hazards in accordance with federal requirements.

If additional funding becomes available, the City will coordinate with the County to expand lead hazard reduction efforts, particularly in lower-income neighborhoods such as El Modena, where older housing stock may pose increased risks.

Actions planned to reduce the number of poverty-level families

The City will implement strategies to reduce poverty by promoting economic opportunities and access to supportive services for low-income residents. In accordance with Section 3 of the Housing and Urban Development Act of 1968, the City will encourage employment and contracting opportunities generated by CDBG-funded projects to be directed toward low- and very low-income persons and businesses.

The City will continue to collaborate with OCHA to support participation in the Housing Choice Voucher Program and the Family Self-Sufficiency (FSS) Program. The FSS Program assists participants in achieving economic independence through goal-setting, case management, and connections to services such as job training, education, childcare, transportation, and healthcare. As of March 2, 2026, there are 5 Orange Households enrolled in FSS.

Additionally, the City will support CDBG-funded public service programs that provide job training, employment placement, and youth development services.

Actions planned to develop institutional structure

The City of Orange maintains an institutional structure that supports the effective delivery of housing and community development programs. The Community Development Department includes the Administration, Building, Code Enforcement, Economic Development, Housing, and Planning Divisions, which collectively coordinate housing, planning, and community development activities.

The Planning Division is responsible for land use planning, including preparation and implementation of the Housing Element, administration of zoning and development standards, and oversight of the permitting process, including implementation of State-mandated programs

such as the Density Bonus Program.

The Housing Division administers the CDBG and HOME programs and is responsible for the preparation and implementation of the Consolidated Plan, Annual Action Plans, and the Consolidated Annual Performance and Evaluation Report (CAPER). The Division coordinates with other City departments and external partners to ensure compliance with federal requirements and effective program delivery.

The City will continue to partner with nonprofit organizations, including CHDOs, and affordable housing developers to expand and preserve affordable housing opportunities. The City also encourages nonprofit service providers to apply for CDBG funding to deliver programs that benefit LMI residents.

Actions planned to enhance coordination between public and private housing and social service agencies

The City will continue to strengthen coordination among public agencies, private organizations, and nonprofit service providers to improve the delivery of housing and supportive services.

City staff participates in the Orange County Housing Authority Advisory Committee to provide input on regional housing issues and to support coordination of housing resources. The City also maintains ongoing partnerships with nonprofit organizations that provide essential services, including homelessness assistance, food distribution, and supportive services.

Through these collaborative efforts, the City aims to ensure that housing and supportive services are delivered in a coordinated, efficient, and effective manner that maximizes available resources and addresses the needs of LMI residents.

Discussion:

The actions described above reflect the City's comprehensive approach to addressing priority housing and community development needs, as identified in the Consolidated Plan. These efforts are designed to ensure compliance with HUD requirements while effectively utilizing available resources to benefit low- and moderate-income households.

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(l)(1,2,4)

Introduction:

Community Development Block Grant Program (CDBG)

Reference 24 CFR 91.220(l)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	0

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	100.00%

HOME Investment Partnership Program (HOME)
Reference 24 CFR 91.220(l)(2)

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

In addition to eligible activities described in 24 CFR 92.205, the City utilizes Low- and Moderate-Income Housing Asset (LMIHA) funds to leverage HOME program investments and support the development and preservation of affordable housing. While this funding source is limited, the City maximizes its impact by combining LMIHA funds with HOME funds where feasible.

The City will also pursue and encourage the use of other financing sources, including but not limited to Low-Income Housing Tax Credits (LIHTC), tax-exempt bond financing, and other federal, state, and local resources, to support affordable housing development. These leveraged resources are intended to increase the feasibility and sustainability of affordable housing projects.

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

The City does not currently allocate HOME funds for homebuyer activities, including direct homeownership assistance. Therefore, the City has not established resale or recapture guidelines pursuant to 24 CFR 92.254.

3. If the City elects to fund homebuyer activities in the future, it will adopt and implement resale or recapture provisions in compliance with 24 CFR 92.254 to ensure continued affordability and compliance with HOME program requirements. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

The City does not use HOME funds to support for-sale housing activities. Accordingly, the City is not required to establish resale or recapture guidelines for HOME-assisted homeownership units at this time.

Should the City choose to fund homeownership activities in the future, it will establish affordability requirements and resale or recapture provisions consistent with 24 CFR 92.254(a)(4) to ensure long-term affordability.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

The City does not currently use HOME funds to refinance existing debt secured by multifamily

housing.

If the City elects to use HOME funds for refinancing in the future, it will adopt refinancing guidelines in accordance with 24 CFR 92.206(b). These guidelines will ensure that refinancing is necessary to permit or continue affordability, that it is part of a rehabilitation project, and that it complies with all applicable HOME program requirements.

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