



AGENDA

Orange City Council May 26, 2026

Jarad L. Hildenbrand
City Manager

Nathalie Adourian
City Attorney

Pamela Coleman
City Clerk

6:00 PM Regular Session

**City Council Chamber
300 E. Chapman Avenue
Orange, CA 92866**

DAN SLATER
Mayor

DENIS BILODEAU
Mayor pro tem, District 4

ARIANNA BARRIOS
Councilmember, District 1

JON DUMITRU
Councilmember, District 2

KATHY TAVOULARIS
Councilmember, District 3

ANA GUTIERREZ
Councilmember, District 5

JOHN GYLLENHAMMER
Councilmember, District 6

The City of Orange City Council welcomes you to this meeting and encourages your participation. Regular City Council meetings are held on the second and fourth Tuesday of each month at 6:00 p.m.

Agenda Information

The agenda contains a brief general description of each item to be considered. The City Council may take legislative action deemed appropriate with respect to the item and is not limited to the recommended action indicated in staff reports or on the agenda. The agenda and supporting documentation is available after 4:00 p.m. on the Thursday prior to the Council meeting on the City's website at www.cityoforange.org, at the City Clerk's Office located at 300 E. Chapman Avenue, and at the Main Public Library located at 407 E. Chapman Avenue. Written materials relating to an item on the agenda that are provided to the City Council after agenda packet distribution and within 72 hours before Council is to consider the item will be made available for public inspection in the City Clerk's Office during normal business hours; at the City Council meeting; and made available on the City's website.

Public Participation

Regular meetings are televised live on Spectrum Cable Channel 3 and AT&T U-verse Channel 99, and streamed live and on-demand on the City's website at www.cityoforange.org.

Pursuant to Government Code Section 54954.3, members of the public may address the City Council on any agenda item before or during Council's consideration of the item, and on any other matters within the City Council's jurisdiction by using any of the following methods:

1) In-Person

To speak on an item on the agenda, complete a speaker card indicating your name, address, and identify the agenda item number or subject matter you wish to address. The card should be given to the City Clerk prior to the start of the meeting. General comments are received during the "Public Comments" section at the beginning of the Regular Session. No action may be taken on off-agenda items unless authorized by law. Public Comments are limited to three (3) minutes per speaker unless a different time limit is announced. It is requested that you state your name for the record, then proceed to address the City Council. All speakers shall observe civility, decorum, and good behavior.

(Continued on page 2)

2) Written Public Comments via eComment

Members of the public can submit their written comments electronically for City Council consideration by using the eComment feature on the Agenda page of the City's website at www.cityoforange.org. To ensure distribution to the City Council prior to consideration of the agenda, we encourage the public to submit written comments by 3:00 p.m. the day of the meeting. All written comments will be provided to the Council for consideration and posted on the City's website after the meeting.

3) Public Comments via recorded voicemail message

Finally, the public can record their comments by calling (714) 744-2234 no later than 3:00 p.m. the day of the meeting. Recorded messages will not be played at the meeting, but will be provided to the Council.

In accordance with Ordinance No. 10-01, any person making personal, impertinent, slanderous or profane remarks or who becomes boisterous while addressing the Council shall be called to order by the Mayor. If such conduct continues, the Mayor may order the person barred from addressing the City Council further during that meeting, unless permission to continue is granted by a majority vote of the Council.

Please contact the City Clerk's Office at (714) 744-5500 with any questions.

ADA Requirements: In compliance with the Americans with Disabilities Act, if you need accommodations to participate in this meeting, please contact the City Clerk's office at (714) 744-5500. Notification at least 48 hours in advance of meeting will enable the City to make arrangements to assure accessibility to this meeting.

REMINDER: Please silence all electronic devices while City Council is in session.

6:00 PM REGULAR SESSION**1. OPENING/CALL TO ORDER****1.1 INVOCATION**

Orange Police Chaplain Pete Shambrook

1.2 PLEDGE OF ALLEGIANCE

Councilmember Ana Gutierrez

1.3 ROLL CALL**1.4 PRESENTATIONS/ANNOUNCEMENTS**

Proclamation recognizing the 60th Anniversary of the Orange May Parade

Attachments: [Staff Report](#)
 [Draft Proclamation](#)

Proclamation recognizing the 30th Anniversary of the Orange Plaza Rotary Car Show

Attachments: [Staff Report](#)
 [Draft Proclamation](#)

Proclamation recognizing the 20th Anniversary of the Taste of Orange

Attachments: [Staff Report](#)
 [Draft Proclamation](#)

1.5 REPORT ON CLOSED SESSION ACTIONS**1.6 ADDITIONS, DELETIONS, REORDERING TO THE AGENDA:**

Agenda items may only be added in accordance with Government Code Section 54954.2.

2. PUBLIC COMMENTS

At this time, members of the public may address the Council on matters not listed on the agenda within the subject matter jurisdiction of the City Council, provided that NO action may be taken on off-agenda items unless authorized by law. Public Comments are limited to three (3) minutes per speaker unless a different time limit is announced.

3. CONSENT CALENDAR

All items on the Consent Calendar are considered routine and are enacted by one motion approving the recommended action listed on the Agenda. Any member of the City Council, staff, or the public may request an item be removed from the Consent Calendar for discussion or separate action. Unless otherwise specified in the request to remove an item from the Consent Calendar, all items removed shall be considered immediately following action on the remaining items on the Consent Calendar.

3.1. Waive reading in full of all ordinances on the Agenda

Recommended Action:

Approve.

Attachments: [Staff Report](#)

3.2. Approval of minutes of the City of Orange City Council Regular Meeting held on April 28, 2026

Recommended Action:

Approve minutes as presented.

Attachments: [Staff Report](#)
[April 28, 2026 Regular Meeting minutes](#)

3.3. Agreement with Belmont Estates Homeowners Association for installation of Flock cameras on City property

Recommended Action:

Approve the agreement between the City of Orange and Belmont Estates Homeowners Association, for the construction, installation, maintenance, and operation of automatic license plate reader equipment within public right-of-way; and authorize the Mayor and City Clerk to execute on behalf of the City.

Attachments: [Staff Report](#)
[Agreement with Belmont Estates HOA](#)

3.4. Agreement with Insight Public Sector, Inc. for Flock camera licenses, software, and services for the Police Department

Recommended Action:

1. Approve the two-year agreement with Insight Public Sector, Inc. in the amount of \$387,280, representing a service cost of \$377,280, plus a contingency of \$10,000, for Flock camera licenses, software, and services; and authorize the Mayor and City Clerk to execute on behalf of the City.
2. Authorize the appropriation of \$193,640 from AB3229-COPS/State-Supplemental Law Enforcement Services (454) unreserved fund balance to:
454-4011-53202-251804 Annual Software License & Maintenance

Attachments: [Staff Report](#)
 [Agreement with Insight](#)

- 3.5. Approval of a Cooperative Agreement and adoption of a resolution designating City of Orange streets as County of Orange highways for off-site improvements related to the Workforce Reentry Center Project near West Metropolitan Drive and The City Drive South**

Recommended Action:

1. Adopt Resolution No. 11686. A Resolution of the City Council of the City of Orange declaring certain streets within the City of Orange to be County of Orange highways during construction of intersection improvements at West Metropolitan Drive and The City Drive South.
2. Approve the Cooperative Agreement with the County of Orange regarding the design, funding, and construction of traffic signal, intersection, and roadway improvements for the Workforce Reentry Center Project at West Metropolitan Drive and The City Drive South.

Attachments: [Staff Report](#)
 [Cooperative Agreement with the County of Orange](#)
 [Resolution No. 11686](#)
 [County of Orange Resolution](#)

- 3.6. Second Amendment to Agreement with Bio Aquatics Lake Management LLC, for continued lake, pond, and stream maintenance services at Eisenhower Park**

Recommended Action:

Approve the Second Amendment to Agreement with Bio Aquatics Lake Management LLC in the amount of \$42,020 for continued lake, pond, and stream maintenance services at Eisenhower Park for Fiscal Year 2026-27; and authorize the City Manager and City Clerk to execute on behalf of the City.

Attachments: [Staff Report](#)
 [Second Amendment with Bio Aquatics Lake Management LLC](#)

- 3.7. Accept the FY26 Beverage Container Grant from the California Department of Resources Recycling and Recovery and appropriate unspent grant balances received in prior fiscal years**

Recommended Action:

1. Accept into the City's revenue budget \$34,712 in grant funds from California Department of Resources Recycling and Recovery to State Grant Funds (499):
499-5301-43201-265088 State Grant Funds Beverage Container Grant FY26
2. Authorize the appropriation of \$34,712 to:
499-5301-55101-265088 State Grant Funds Beverage Container Grant FY26
3. Authorize the appropriation of \$34,798 to:

601-5301-55101-255088 State Grant Funds Beverage Container Grant FY25

4. Authorize the appropriation of \$32,412 to:

100-5001-55999-255041 Other Prof/Tech. Serv. SB 1383 Local Assistance FY23

Attachments:

[Staff Report](#)

[Attachment 1 Beverage Container Funding Request Certification FY 25-26](#)

[Attachment 2 Beverage Container Funding FY25 Staff Report May 13, 2025](#)

[Attachment 3 May 13, 2025, City Council Meeting Minutes](#)

[Attachment 4 SB 1383 Funding FY23 Staff Report June 11, 2024](#)

[Attachment 5 June 11, 2024, City Council Meeting Minutes](#)

3.8. Approval of plans and specifications for Community Development Block Grant Fiscal Year 2025-2026 Americans with Disabilities Act Wheelchair Access Ramp Replacement and authorization to advertise for bids; and finding of California Environmental Quality Act (CEQA) exemption

Recommended Action:

1. Approve the plans and specifications and authorize advertising for Bid No. 25-26.19 (SP-4330).
2. Find that the proposed project is categorically exempt from the provisions of the California Environmental Quality Act (CEQA) per State CEQA Guidelines 15301 (Class 1(c) - Existing Facilities).

Attachments:

[Staff Report](#)

[Location Map](#)

3.9. Approval of plans and specifications for Community Development Block Grant Fiscal Year 2025-2026 Street Rehabilitation and authorization to advertise for bids; and finding of California Environmental Quality Act (CEQA) exemption

Recommended Action:

1. Approve the plans and specifications and authorize advertising for Bid No. 25-26.20 (SP-4329), Community Development Block Grant Fiscal Year 2025-2026 Street Rehabilitation.
2. Find that the proposed project is categorically exempt from the provisions of the California Environmental Quality Act (CEQA) per State CEQA Guidelines 15301 (Class 1(c) - Existing Facilities).

Attachments:

[Staff Report](#)

[Location Maps](#)

3.10. Third amendment to Contract with Tunnelworks Services, Inc. for sewer line cleaning, video inspection, and emergency response services

Recommended Action:

Approve the third amendment with Tunnelworks Services, Inc. in the amount of \$378,039 for sewer line cleaning, video inspection, and emergency response services; and authorize the Mayor and City Clerk to execute on behalf of the City.

Attachments: [Staff Report](#)
 [Third Amendment to Contract with Tunnelworks Services, Inc.](#)

3.11. Authorize purchase of replacement computers from CPAC, Inc.

Recommended Action:

Approve the purchase of laptop and table computers from CPAC, Inc. for \$122,812.42.

Attachments: [Staff Report](#)
 [CPAC, Inc. Quote](#)

3.12. Authorize an increase to an existing purchase order for safety gear and equipment supporting Fire Operations and the Emergency Medical Transport Program

Recommended Action:

Approve an increase to a blanket purchase order for a total not-to-exceed amount of \$218,500 with LineGear Fire & Rescue Equipment for safety gear and equipment.

Attachments: [Staff Report](#)

3.13. Approval of the Santiago Creek Commission's proposed Santiago Creek Strategic Plan implementation strategy

Recommended Action:

Approve the Santiago Creek Commission's proposed Santiago Creek Strategic Plan implementation strategy.

Attachments: [Staff Report](#)
 [Santiago Creek Strategic Plan Implementation Strategy](#)

3.14. Consideration of resolutions pertaining to the November 3, 2026, General Municipal Election

Recommended Action:

1. Adopt Resolution No. 11669. A Resolution of the City Council of the City of Orange calling and giving notice of a General Municipal Election to be held on Tuesday, November 3, 2026, for the election of certain officers as required by the provisions of the laws of the State of California relating to General Law cities.
2. Adopt Resolution No. 11671. A Resolution of the City Council of the City of Orange

adopting regulations for candidates for elective office pertaining to candidates' statements submitted to the voters at an election to be held on Tuesday, November 3, 2026.

- 3. Adopt Resolution No. 11673. A Resolution of the City Council of the City of Orange requesting the Board of Supervisors of the County of Orange to consolidate a General Municipal Election to be held on Tuesday, November 3, 2026, with the Statewide General Election to be held on the same date pursuant to Elections Code Section 10403.

- Attachments:** [Staff Report](#)
 [Resolution No. 11669](#)
 [Resolution No. 11671](#)
 [Resolution No. 11673](#)

END OF CONSENT CALENDAR

4. REPORTS FROM MAYOR SLATER

An opportunity for the Mayor to make a brief announcement, report, or request. Pursuant to Government Code Section 54954.2(a)(3), no action(s) or discussion(s) shall be undertaken on any item not appearing on the posted agenda.

5. REPORTS FROM COUNCILMEMBERS

An opportunity for Councilmembers to make a brief announcement, report, or request. Pursuant to Government Code Section 54954.2(a)(3), no action(s) or discussion(s) shall be undertaken on any item not appearing on the posted agenda.

6. AB 1234 REPORTS

This is the time for all AB 1234 reports required pursuant to Government Code Section 53232.3(d) on meetings and conferences attended at the City's expense.

7. APPOINTMENTS TO BOARDS, COMMITTEES, AND COMMISSIONS

7.1. Appointment to the Audit Advisory Committee

Recommended Action:

Confirm Mayor Slater's recommendation to appoint Robert Paul to the Audit Advisory Committee for a two-year term ending on June 30, 2028.

- Attachments:** [Staff Report](#)

8. REPORTS FROM CITY MANAGER

9. PUBLIC HEARINGS

- 9.1. Public Hearing to consider an amendment to the City's Master Fee Schedule establishing an annual fee and fines for the vacant property registration program**

Recommended Action:

Continue the Public Hearing to the June 9, 2026, Regular City Council Meeting.

Attachments: [Staff Report](#)

- 9.2. Public Hearing to consider a proposal to redevelop a commercial property with 71 three-story single-family small lot homes at 2375 N. Tustin Street, the Introduction and First Reading of Ordinance No. 06-26 approving Zone Change No. ZC25-0002, and adoption of Mitigated Negative Declaration No. ENV25-0001 and associated Mitigation Monitoring and Reporting Program**

Recommended Action:

1. Conduct and close the Public Hearing.
2. Adopt Resolution No. 11685. A Resolution of the City Council of the City of Orange adopting Mitigated Negative Declaration No. ENV25-0001 and associated Mitigation Monitoring and Reporting Program, and approving General Plan Amendment No. GPA25-0003, Tentative Tract Map No. TTM25-0001, Major Site Plan No. MJSP25-0002, and Administrative Design Review No. ADR25-0018 for the redevelopment of a vacant commercial site with 71, three-story single-family small lot homes, open space recreation area, guest parking, and related site improvements on a 4.23-acre site located at 2375 N. Tustin Street.
3. Introduce and conduct First Reading of Ordinance No. 06-26. An Ordinance of the City Council of the City of Orange approving Zone Change No. ZC25-0002 to change the zoning classification from Limited Business Tustin Redevelopment Project Area (C-TR) to Residential Multiple Family (R-3) on a 4.23-acre site located at 2375 N. Tustin Street.

Attachments: [Staff Report](#)
[Attachment 1 Resolution No. 11685](#)
[Attachment 2 Ordinance No. 06-26](#)
[Attachment 3 Vicinity Map](#)
[Attachment 4 Existing Site Photographs](#)
[Attachment 5 Fiscal Impact Analysis, dated December 12, 2025](#)
[Attachment 6 Project Plans, dated April 10, 2026](#)
[Attachment 7 Final Mitigated Negative Declaration No. ENV25-0001 and Mitigation Monitoring and Reporting Program, dated March 2026](#)
[Attachment 8 Mitigated Negative Declaration No. ENV25-0001](#)
[Appendices](#)
[Attachment 9 Planning Commission Resolution Nos. PC 08-26, PC 09-26, and PC 10-26, dated April 6, 2026](#)
[Attachment 10 Planning Commission Staff Report, dated April 6, 2026](#)
[Attachment 11 Draft Planning Commission Minutes, dated April 6, 2026](#)
[Attachment 12 Written Public Comments from the April 6, 2026 Planning Commission meeting](#)
[Attachment 13 Applicant's Summary of Plan Changes](#)
[Attachment 14 Small Lot Subdivision Guidelines](#)
[Attachment 15 Written Communications received after April 6, 2026 Planning Commission meeting](#)

9.3. Public Hearing to consider adoption of an urgency ordinance establishing a temporary moratorium on new massage establishments

Recommended Action:

1. Conduct and close the Public Hearing.
2. Adopt Ordinance No. 08-26 and the findings of urgency. An Urgency Ordinance of the City Council of the City of Orange establishing a temporary moratorium on massage establishments pending review and update to the City's Municipal Code and Zoning Code.

Attachments: [Staff Report](#)
[Urgency Ordinance No. 08-26](#)

9.4. Continued Public Hearing to consider the Introduction and First Reading of Ordinance No. 07-26 to update regulations for Residential Care Facilities and Daycare Homes to ensure consistency with State Law and finding of California Environmental Quality Act (CEQA) exemption (Continued from May 12, 2026)

Recommended Action:

1. Conduct and close the Public Hearing.
2. Introduce and conduct First Reading of Ordinance No. 07-26. An Ordinance of the City Council of the City of Orange amending Title 17 of the Orange Municipal Code

to comply with State law regarding Residential Care Facilities (Health and Safety Code Sections 1267.16 and 1500-1569.889).

3. Find the ordinance categorically exempt from the California Environmental Quality Act (CEQA) per State CEQA Guidelines Sections 15061(b)(3).

Attachments: [Staff Report](#)
[Attachment 1 Ordinance No. 07-26](#)
[Attachment 2 Ordinance No. 07-26 – Redlined](#)
[Attachment 3 Planning Commission Staff Report, February 19, 2026](#)
[Attachment 4 Planning Commission Meeting Minutes, February 19, 2026](#)

10. ADMINISTRATIVE REPORTS

10.1. Fiscal Year 2026-2027 City of Orange Preliminary Budget and Five-Year Capital Improvement Program

Recommended Action:

1. Review and affirm the Fiscal Year 2026-2027 Preliminary Citywide Budget, following the two budget study sessions on March 24 and April 14, for all funds consisting of total revenues of \$292.9 million and total expenditures of \$317.3 million, including transfers.
 - a. General Fund revenues totaling \$171.2 million and expenditures totaling \$170.8 million;
 - b. Staffing for Fiscal Year 2026-2027 at 708.567 budgeted FTEs; and
 - c. Five-Year Capital Improvement Program.
2. Direct staff to return in June, for the Fiscal Year 2026-2027 budget adoption.

Attachments: [Staff Report](#)
[Attachment 1 Schedule of Changes in Fund Balance](#)
[Attachment 2 Schedule of Revenues and Expenditures](#)
[Attachment 3 Recommended Staffing Changes](#)
[Attachment 4 Schedule of Positions by Department](#)
[Attachment 5 FY 27 Budget Reduction and Balancing Measures](#)
[Attachment 6 Five-Year Capital Improvement Plan](#)
[Attachment 7 Fund Description](#)
[Attachment 8 March 24, 2026 Budget Study Session Staff Report](#)
[Attachment 9 April 14, 2026 Budget Study Sesion Staff Report](#)

10.2. Review and discuss draft resolutions and ordinance documents relating to a proposed 1¢ Sales Tax Measure, Transient Occupancy Tax Measure, and The Contract with Orange

Recommended Action:

1. Review and discuss the draft resolutions and ordinances for the proposed 1¢ Sales Tax Measure and Transient Occupancy Tax Measure.

2. Provide direction to staff.

Attachments: [Staff Report](#)
[Attachment 1 Resolution No. 11670](#)
[Attachment 2 Resolution No. 11672](#)
[Attachment 3 Resolution No. 11690](#)
[Attachment 4 Resolution No. 11691](#)
[Attachment 5 Resolution No. 11674](#)
[Attachment 6 Resolution No. 11689](#)

10.3. Vehicle Incentive Program Discussion

Recommended Action:

1. Discuss the draft Vehicle Incentive Program.
2. If the City Council wishes to move forward with a Vehicle Incentive Program, direct City staff to prepare an economic development subsidy report and schedule a public hearing to consider approval of the Vehicle Incentive Program, contingent upon voter approval of any future transactions and use tax increase.

Attachments: [Staff Report](#)
[Draft Vehicle Incentive Program](#)

10.4. Executive Management and Senior Management employees' classification, compensation, and terms of employment

Recommended Action:

Adopt Resolution No. 11688. A Resolution of the City Council of the City of Orange rescinding Resolution No. 11644 and all amendments thereto and the classification, compensation, and terms of employment of Executive Management and Senior Management employees.

Attachments: [Staff Report](#)
[Resolution No. 11688](#)

10.5. Technology Disruption Policy to address disruption of telephonic or internet service during City Council meetings

Recommended Action:

Adopt Resolution No. 11684. A Resolution of the City Council of the City of Orange adopting a Technology Disruption Policy for public meetings pursuant to Senate Bill 707 and the Ralph M. Brown Act.

Attachments: [Staff Report](#)
[Resolution No. 11684](#)

11. LEGAL AFFAIRS

11.1. Introduction and First Reading of Ordinance No. 05-26 amending the Orange Municipal Code relating to the Tobacco Retailer Permit program regulations

Recommended Action:

Introduce and conduct First Reading of Ordinance No. 05-26. An ordinance of the City Council of the City of Orange amending Chapter 5.100 of the Orange Municipal Code to eliminate certain restrictions on the retail sale of tobacco and tobacco products and provide clarification on the transferability of Tobacco Retailer Permits.

Attachments: [Staff Report](#)
 [Ordinance No. 05- 26](#)
 [Ordinance No. 05- 26 - Redline](#)

12. ADJOURNMENT

The next Regular City Council meeting will be held on Tuesday, June 9, 2026, at 6:00 p.m., in the Council Chamber, with Closed Session beginning at 5:00 p.m., if necessary.

I, Pamela Coleman, CMC, City Clerk for the City of Orange, do hereby declare, under penalty of perjury, that a full and correct copy of this agenda was posted pursuant to Government Code Section 54950 et. seq., at the following locations: Orange Civic Center kiosk and Orange City Clerk's Office at 300 E. Chapman Avenue, Orange Main Public Library at 407 E. Chapman Avenue, Police facility at 1107 N. Batavia Street, and uploaded to the City's website www.cityoforange.org.

Date posted: May 21, 2026