



Jarad L. Hildenbrand
City Manager

Wayne Winthers
Interim City Attorney

Pamela Coleman
City Clerk

AGENDA

Orange City Council September 09, 2025

6:00 PM Regular Session

**City Council Chamber
300 E. Chapman Avenue
Orange, CA 92866**

DAN SLATER
Mayor

DENIS BILODEAU
Mayor pro tem, District 4

ARIANNA BARRIOS
Councilmember, District 1

JON DUMITRU
Councilmember, District 2

KATHY TAVOULARIS
Councilmember, District 3

ANA GUTIERREZ
Councilmember, District 5

JOHN GYLLENHAMMER
Councilmember, District 6

The City of Orange City Council welcomes you to this meeting and encourages your participation. Regular City Council meetings are held on the second and fourth Tuesday of each month at 6:00 p.m.

Agenda Information

The agenda contains a brief general description of each item to be considered. The City Council may take legislative action deemed appropriate with respect to the item and is not limited to the recommended action indicated in staff reports or the agenda. The agenda and supporting documentation is available after 4:00 p.m. on the Thursday prior to the Council meeting on the City's website at www.cityoforange.org, at the City Clerk's Office located at 300 E. Chapman Avenue, and at the Main Public Library located at 407 E. Chapman Avenue. Written materials relating to an item on the agenda that are provided to the City Council after agenda packet distribution and within 72 hours before Council is to consider the item will be made available for public inspection in the City Clerk's Office during normal business hours; at the City Council meeting; and made available on the City's website.

Public Participation

Regular meetings are televised live on Spectrum Cable Channel 3 and AT&T U-verse Channel 99, and streamed live and on-demand on the City's website at www.cityoforange.org.

Pursuant to Government Code Section 54954.3, members of the public may address the City Council on any agenda item before or during Council's consideration of the item, and on any other matters within the City Council's jurisdiction by using any of the following methods:

1) In-Person

To speak on an item on the agenda, complete a speaker card indicating your name, address, and identify the agenda item number or subject matter you wish to address. The card should be given to the City Clerk prior to the start of the meeting. General comments are received during the "Public Comments" section at the beginning of the Regular Session. No action may be taken on off-agenda items unless authorized by law. Public Comments are limited to three (3) minutes per speaker unless a different time limit is announced. It is requested that you state your name for the record, then proceed to address the City Council. All speakers shall observe civility, decorum, and good behavior.

(Continued on page 2)

2) Written Public Comments via eComment

Members of the public can submit their written comments electronically for City Council consideration by using the eComment feature on the Agenda page of the City's website at www.cityoforange.org. To ensure distribution to the City Council prior to consideration of the agenda, we encourage the public to submit written comments by 3:00 p.m. the day of the meeting. All written comments will be provided to the Council for consideration and posted on the City's website after the meeting.

3) Public Comments via recorded voicemail message

Finally, the public can record their comments by calling (714) 744-2234 no later than 3:00 p.m. the day of the meeting. Recorded messages will not be played at the meeting, but will be provided to the Council.

In accordance with Ordinance No. 10-01, any person making personal, impertinent, slanderous or profane remarks or who becomes boisterous while addressing the Council shall be called to order by the Mayor. If such conduct continues, the Mayor may order the person barred from addressing the City Council further during that meeting, unless permission to continue is granted by a majority vote of the Council.

Please contact the City Clerk's Office at (714) 744-5500 with any questions.

ADA Requirements: In compliance with the Americans with Disabilities Act, if you need accommodations to participate in this meeting, please contact the City Clerk's office at (714) 744-5500. Notification at least 48 hours in advance of meeting will enable the City to make arrangements to assure accessibility to this meeting.

REMINDER: Please silence all electronic devices while City Council is in session.

6:00 PM REGULAR SESSION**1. OPENING/CALL TO ORDER****1.1 INVOCATION**

Pastor Orlando Barela, Household of Faith Family Church

1.2 PLEDGE OF ALLEGIANCE

Councilmember Jon Dumitru

1.3 ROLL CALL**1.4 PRESENTATIONS/ANNOUNCEMENTS**

Proclamation recognizing September 15–October 15 as National Hispanic Heritage Month.

Attachments: [Staff Report](#)
 [Draft Proclamation](#)

Presentation by Young Life Orange.

1.5 REPORT ON CLOSED SESSION ACTIONS**2. PUBLIC COMMENTS**

At this time, members of the public may address the Council on matters not listed on the agenda within the subject matter jurisdiction of the City Council, provided that NO action may be taken on off-agenda items unless authorized by law. Public Comments are limited to three (3) minutes per speaker unless a different time limit is announced.

3. CONSENT CALENDAR

All items on the Consent Calendar are considered routine and are enacted by one motion approving the recommended action listed on the Agenda. Any member of the City Council, staff, or the public may request an item be removed from the Consent Calendar for discussion or separate action. Unless otherwise specified in the request to remove an item from the Consent Calendar, all items removed shall be considered immediately following action on the remaining items on the Consent Calendar.

3.1. Waive reading in full of all ordinances on the Agenda.**Recommended Action:**

Approve.

Attachments: [Staff Report](#)

- 3.2. Confirmation of accounts payable warrant registers dated August 7, 12, 14, 21, and 26, 2025 and payroll check warrants dated August 1, 15, and 29, 2025.

Recommended Action:

Ratify the accompanying registers.

Attachments: [Staff Report](#)
 [August 1, 2025 Payroll Warrant Information](#)
 [August 15, 2025 Payroll Warrant Information](#)
 [August 29, 2025 Payroll Warrant Information](#)
 [August 7, 2025 Warrant Writing Register](#)
 [August 12, 2025 Warrant Writing Register \(FY25\)](#)
 [August 14, 2025 Warrant Writing Register](#)
 [August 21, 2025 Warrant Writing Register](#)
 [August 26, 2025 Warrant Writing Register \(FY25\)](#)

- 3.3. Approval of minutes of the City of Orange City Council Regular Meeting held on August 26, 2025.

Recommended Action:

Approve minutes as presented.

Attachments: [Staff Report](#)
 [August 26, 2025, Regular Meeting minutes](#)

- 3.4. Agreement with The Jungle Nursery, Inc. for weed abatement services for Fiscal Year 2025-2026.

Recommended Action:

Approve the agreement with The Jungle Nursery, Inc. in the amount of \$106,409 for weed abatement services; and authorize the Mayor and City Clerk to execute on behalf of the City.

Attachments: [Staff Report](#)
 [Attachment 1 FY26 Weed Abatement Services Agreement](#)
 [Attachment 2 FY26 The Jungle Weed Abatement Services Pricing](#)
 [Attachment 3 Weed Abatement City Parcel Maps](#)

- 3.5. Agreement with the Municipal Water District of Orange County to share consultant costs for completion of the 2025 Urban Water Management Plan.

Recommended Action:

Approve the agreement with the Municipal Water District of Orange County in the amount of \$46,663 for preparation of 2025 Urban Water Management Plan and Water Shortage Contingency Plan; and authorize the City Manager and City Clerk to execute on behalf of the City.

Attachments: [Staff Report](#)
 [2025 UWMP Cost Sharing Agreement](#)

- 3.6. **Third Amendment to Agreement with OpenGov, Inc. for the City's budgeting and financial planning program, extending services for two years in the amount of \$187,000.**

Recommended Action:

Approve the Third Amendment to the agreement with OpenGov, Inc. for budgeting and financial planning software tools in the amount of \$187,000, including \$12,000 in additional services for configuration of the City's restructured chart of accounts; and authorize the Mayor and City Clerk to execute on behalf of the City.

Attachments: [Staff Report](#)
 [Third Amendment to agreement with OpenGov](#)

- 3.7. **Approval of plans and specifications for Annual Pipeline Renewal project and authorization to advertise for bids; and finding of California Environmental Quality Act (CEQA) exemption.**

Recommended Action:

1. Approve the plans and specifications and authorize advertising for Bid. No. 25-26.04, Annual Pipeline Renewal project.
2. Find the project Categorically Exempt from the California Environmental Quality Act per Guidelines Section 15302.

Attachments: [Staff Report](#)
 [Location Map](#)

- 3.8. **Notice of Completion and Acceptance for Chapman Avenue and Batavia Street Left-Turn Signal Modification; Bid No. 22-23.18 (SP-4036).**

Recommended Action:

1. Accept Chapman Avenue and Batavia Street Left-Turn Signal Modification as complete.
2. Authorize City Clerk to file Notice of Completion with the Orange County Clerk-Recorder's Office.

Attachments: [Staff Report](#)
 [Notice of Completion and Acceptance](#)

- 3.9. Second Reading and adoption of an Ordinance of the City Council of the City of Orange amending Title 17 (Zoning) of the Orange Municipal Code to allow the sale and service of alcoholic beverages in conjunction with the operation of a bona fide restaurant as a permitted use in certain zoning districts subject to special use regulations. Ordinance No. 13-25.

Recommended Action:

Adopt Ordinance No. 13-25.

Attachments: [Staff Report](#)
 [Ordinance No. 13-25](#)

- 3.10. A Pledge to Become a Clean California Community. Resolution No. 11631.

Recommended Action:

1. Adopt Resolution No. 11631. A Resolution of the City Council of the City of Orange pledging to be a Clean California Community.
2. Authorize staff to submit the pledge on the Mayor and Council's behalf.
3. Authorize staff to prepare and apply for the Clean California Community Program, administered by the California Department of Transportation, which includes competitive grant opportunities.

Attachments: [Staff Report](#)
 [Resolution No. 11631](#)
 [Community Designation Checklist](#)

END OF CONSENT CALENDAR

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4. REPORTS FROM MAYOR SLATER

- 4.1. Discussion on implementation of Grant Thornton recommendations.

5. REPORTS FROM COUNCILMEMBERS

An opportunity for Councilmembers to make a brief announcement, report, or request. Pursuant to Government Code Section 54954.2(a)(3), no action(s) or discussion(s) shall be undertaken on any item not appearing on the posted agenda.

- 5.1. Consideration of a resolution adopting a position of opposition to Proposition 50 on the November 2025 Special Election ballot. (Bilodeau)

Recommended Action:

Deliberate and consider adoption of proposed resolution.

Attachments: [Staff Report](#)
 [Draft sample resolution](#)

6. AB 1234 REPORTS

This is the time for all AB 1234 reports required pursuant to Government Code Section 53232.3(d) on meetings and conferences attended at the City's expense.

7. REPORTS FROM CITY MANAGER**8. PUBLIC HEARINGS**

- 8.1. Public Hearing to consider a proposal to construct a new warehouse facility at 534 E. Struck Avenue. Applicant: Prologis, Nicole Torstvet.**

Recommended Action:

1. Conduct and close the Public Hearing.
2. Adopt Resolution No. 11633. A Resolution of the City Council of the City of Orange approving Conditional Use Permit No. 3221, Major Site Plan Review No. 1166, Design Review No. 5140, and Environmental Review No. 1889, Addendum to Certified Environmental Impact Report No. 1870-20 (SCH No. 2021090399) for the demolition of an existing 40,000 square-foot manufacturing facility and construction of a new 213,572 square-foot warehouse facility that includes 199,572 square feet of warehouse and 14,000 square feet of office space, a 450 square-foot detached pump house, and related site improvements, located at 534 W. Struck Avenue.

Attachments: [Staff Report](#)
 [Attachment 1 Resolution No. 11633](#)
 [Attachment 2 Vicinity Map](#)
 [Attachment 3 Existing Site Photographs](#)
 [Attachment 4 Project Plans, received August 5, 2025](#)
 [Attachment 5 Draft EIR No. 1870-20, dated March 2023](#)
 [Attachment 6 Final EIR No. 1870-20 \(SCH No. 2021090399\), dated June 28, 2023](#)
 [Attachment 7 Final EIR No. 1870-20 Technical Appendices](#)
 [Attachment 8 Environmental Review No 1889, Addendum to Certified EIR \(SCH No. 2021090399\)](#)
 [Attachment 9 Environmental Review No. 1889, Addendum to Certified EIR \(SCH No. 2021090399\) Technical Appendices](#)
 [Attachment 10 Design Review Committee Staff Report dated May 7, 2025](#)
 [Attachment 11 Design Review Committee Meeting Minutes dated May 7, 2025](#)
 [Attachment 12 Planning Commission Resolution No. PC 09-25](#)
 [Attachment 13 Planning Commission Staff Report dated July 21, 2025](#)
 [Attachment 14 Planning Coimmission Minutes dated July 21, 2025](#)
 [Attachment 15 Written Public Comment from the July 21, 2025 Planning Commission Meeting](#)

- 8.2. **Public Hearing to consider Introduction and First Reading of an ordinance establishing farmworker/employee housing as a permitted land use for certain qualifying properties and finding of California Environmental Quality Act (CEQA) exemption. Ordinance No. 14-25.**

Recommended Action:

1. Conduct and close the public hearing.
2. Introduce and conduct First Reading of Ordinance No. 14-25. An Ordinance of the City Council of the City of Orange amending Title 17 of the Orange Municipal Code to comply with the Employee Housing Act (Health and Safety Code Sections 17000-17062.5) regarding farmworker and employee housing.
3. Find the ordinance categorically exempt from the California Environmental Quality Act (CEQA) per State CEQA Guidelines Sections 15061(b)(3).

Attachments: [Staff Report](#)
 [Attachment 1 - Ordinance No. 14-25](#)
 [Attachment 2 - Planning Commission Staff Report, July 21, 2025](#)
 [Attachment 3 – Planning Commission Meeting Minutes, July 21, 2025](#)
 [Attachment 4 - Agricultural Zones on Zoning Maps](#)

9. ADMINISTRATIVE REPORTS

- 9.1. Approve a three-year professional services agreement with Townsend Public Affairs, Inc. for legislative advocacy and grant writing services.**

Recommended Action:

Approve the agreement with Townsend Public Affairs, Inc. in the amount of \$342,000 for legislative advocacy and grant writing services; and authorize the Mayor and City Clerk to execute on behalf of the City.

Attachments: [Staff Report](#)
 [Professional Services Agree - Townsend Public Affairs - FINAL](#)

- 9.2. Re-organization of positions within the Community Development Department and Information Technology Department.**

Recommended Action:

The following recommended actions pertaining to Community Development Block Grant funds are contingent upon the City Council appropriating the awarded Community Development Block Grant funds into the Fiscal Year 2025-2026 budget:

1. Approve the reclassification of an underfilled Associate Planner position to an Assistant Planner and the reclassification of an Administrative Assistant position to an Administrative Analyst I effective September 21, 2025.
2. Approve the following Fixed Cost Distribution change for the Administrative Analyst I:
 - 89% 100-6001-51002
 - 11% 310-6001-51002
3. Approve the following transfers:
 - a. Reduce expenditure account 310-6410-55999 - Other Prof/Technical Services by \$15,900
 - b. Increase expenditure account number 310-6410-51002 - Regular Salaries-Miscellaneous by \$15,900
4. Approve the reclassification of the vacant Information Technology Specialist position to a Senior Administrative Analyst (IT Business Analyst) position effective September 21, 2025.

Attachments: [Staff Report](#)
 [Existing and Proposed Community Development Organization Chart](#)
 [Existing and Proposed Information Technology Department Organization Chart](#)

- 9.3. Results of the Cost Allocation and Draft Fee Study.**

Recommended Action:

1. Receive and file the Cost Allocation Plan and Draft User Fee Study.
2. Provide staff with direction on the Draft User Fee Study.

Attachments: [Staff Report](#)
 [Cost Allocation Plan Report](#)
 [Draft User Fee Study Report](#)
 [Draft Master Fee Schedule](#)

10. LEGAL AFFAIRS

10.1. Introduction and First Reading of Ordinance No. 15-25 amending Section 12.48.105 of the Orange Municipal Code, Park Ordinance – Permits Required.

Recommended Action:

Introduce and conduct First Reading of Ordinance No. 15-25. An Ordinance of the City Council of the City of Orange amending Section 12.48.105 of the Orange Municipal Code.

Attachments: [Staff Report](#)
 [Ordinance No. 15-25](#)
 [Ordinance No. 15-25 \(redline\)](#)

11. ADJOURNMENT

The next Regular City Council meeting will be held on Tuesday, September 23, 2025, at 6:00 p.m., in the Council Chamber, with Closed Session beginning at 5:00 p.m., if necessary.

I, Pamela Coleman, CMC, City Clerk for the City of Orange, do hereby declare, under penalty of perjury, that a full and correct copy of this agenda was posted pursuant to Government Code Section 54950 et. seq., at the following locations: Orange Civic Center kiosk and Orange City Clerk's Office at 300 E. Chapman Avenue, Orange Main Public Library at 407 E. Chapman Avenue, Police facility at 1107 N. Batavia Street, and uploaded to the City's website www.cityoforange.org.

Date posted: September 4, 2025