

MINUTES - FINAL

City of Orange

Orange City Council

September 09, 2025

The City Council of the City of Orange, California convened on Tuesday, September 9, 2025, at 6:00 p.m. in a Regular Meeting in the Council Chamber, 300 E. Chapman Avenue, Orange, California.

6:00 PM REGULAR SESSION

1. OPENING/CALL TO ORDER

Mayor Slater called the meeting to order at 6:11 p.m.

1.1 INVOCATION

Given by Pastor Orlando Barela from Household of Faith Family Church.

1.2 PLEDGE OF ALLEGIANCE

Led by Councilmember Jon Dumitru.

1.3 ROLL CALL

Present: Bilodeau, Barrios, Dumitru, Gutierrez, Tavoularis, Gyllenhammer, and Slater

Absent: None

1.4 PRESENTATIONS/ANNOUNCEMENTS

Proclamation recognizing September 15–October 15 as National Hispanic Heritage Month.

Presentation by Young Life Orange.

1.5 REPORT ON CLOSED SESSION ACTIONS

None.

2. PUBLIC COMMENTS

Public Speakers:

Greg Arrowsmith reviewed information available on Transparent California.

Jonathan Zimmerman struggles living among many students and suggested the noise ordinance be applicable at all times.

Sharon Zimmerman struggles living among many students and suggested the noise ordinance be applicable at all times.

Doug Redding spoke about fundraising efforts to bring the Wall the Heals to Orange in October.

Everett Golden spoke about ongoing federal immigration raids.

Madison Crabill spoke about ongoing federal immigration raids.

Mel Vernon announced protests planned at the Nixon Library and spoke about ongoing federal immigration raids.

Craig Attanasio spoke against the redistricting efforts in California to combat gerrymandering in Texas.

Diana Black was disappointed library hours have been reduced.

Written Public Comment

Janice Brownfield submitted an email encouraging community outreach to highlight the benefits of utilizing organic waste carts.

Matin Sharifinejad submitted an ecomment referencing enforcement of the tobacco retail permit ordinance.

Kimberly O'Neill submitted an email opposing the National Hispanic Heritage Month proclamation and the Opposition to Proposition 50 resolution on the agenda.

Susan Petrella submitted an ecomment describing parking availability in the Old Towne area.

3. CONSENT CALENDAR

All items on the Consent Calendar are considered routine and are enacted by one motion approving the recommended action listed on the Agenda. Any member of the City Council, staff, or the public may request an item be removed from the Consent Calendar for discussion or separate action. Unless otherwise specified in the request to remove an item from the Consent Calendar, all items removed shall be considered immediately following action on the remaining items on the Consent Calendar.

3.1. Waive reading in full of all ordinances on the Agenda.

ACTION: Approved.

3.2. Confirmation of accounts payable warrant registers dated August 7, 12, 14, 21, and 26, 2025 and payroll check warrants dated August 1, 15, and 29, 2025.

ACTION: Ratified the accompanying registers.

3.3. Approval of minutes of the City of Orange City Council Regular Meeting held on August 26, 2025.

ACTION: Approved minutes as presented.

3.4. Agreement with The Jungle Nursery, Inc. for weed abatement services for Fiscal Year 2025-2026.

ACTION: Approved the agreement with The Jungle Nursery, Inc. in the amount of \$106,409 for weed abatement services; and authorized the Mayor and City Clerk to execute on behalf of the City.

3.5. Agreement with the Municipal Water District of Orange County to share consultant costs for completion of the 2025 Urban Water Management Plan.

ACTION: Approved the agreement with the Municipal Water District of Orange County in the amount of \$46,663 for preparation of 2025 Urban Water Management Plan and Water Shortage Contingency Plan; and authorized the City Manager and City Clerk to

execute on behalf of the City.

- 3.6. Third Amendment to Agreement with OpenGov, Inc. for the City's budgeting and financial planning program, extending services for two years in the amount of \$187,000.**

ACTION: Approved the Third Amendment to the agreement with OpenGov, Inc. for budgeting and financial planning software tools in the amount of \$187,000, including \$12,000 in additional services for configuration of the City's restructured chart of accounts; and authorized the Mayor and City Clerk to execute on behalf of the City.

- 3.7. Approval of plans and specifications for Annual Pipeline Renewal project and authorization to advertise for bids; and finding of California Environmental Quality Act (CEQA) exemption.**

ACTION: 1) Approved the plans and specifications and authorizes advertising for Bid. No. 25-26.04, Annual Pipeline Renewal project; and 2) Found the project Categorically Exempt from the California Environmental Quality Act per Guidelines Section 15302.

- 3.8. Notice of Completion and Acceptance for Chapman Avenue and Batavia Street Left-Turn Signal Modification; Bid No. 22-23.18 (SP-4036).**

ACTION: 1) Accepted Chapman Avenue and Batavia Street Left-Turn Signal Modification as complete; and 2) Authorized the City Clerk to file Notice of Completion with the Orange County Clerk-Recorder's Office.

- 3.9. Second Reading and adoption of an Ordinance of the City Council of the City of Orange amending Title 17 (Zoning) of the Orange Municipal Code to allow the sale and service of alcoholic beverages in conjunction with the operation of a bona fide restaurant as a permitted use in certain zoning districts subject to special use regulations. Ordinance No. 13-25.**

This item was removed from the Consent Calendar for separate consideration by Councilmember Barrios.

Responding to Council questions, Community Development Director Russell Bunim reviewed Condition 26 of the ordinance.

ACTION: A motion was made by Councilmember Barrios, seconded by Councilmember Tavoularis to adopt Ordinance No. 13-25. The motion carried by the following vote:

Ayes: Bilodeau, Barrios, Gutierrez, Tavoularis, Gyllenhammer, and Slater

Noes: Dumitru

Absent: None

- 3.10. A Pledge to Become a Clean California Community. Resolution No. 11631.**

This item was removed from the Consent Calendar for separate consideration by Councilmember Gutierrez who expressed her desire to utilize the volunteer Sustainability Group to satisfy a checklist requirement to attain designation.

Public Comments

Jake Comer submitted an ecomment encouraging use of the Orange Sustainability Plan.

ACTION: A motion was made by Councilmember Dumitru, seconded by Councilmember Gyllenhammer to:

- 1) Adopt Resolution No. 11631. A Resolution of the City Council of the City of Orange pledging to be a Clean California Community.
- 2) Authorize staff to submit the pledge on the Mayor and Council's behalf.
- 3) Authorize staff to prepare and apply for the Clean California Community Program, administered by the California Department of Transportation, which includes competitive grant opportunities.

The motion carried by the following vote:

Ayes: Bilodeau, Barrios, Dumitru, Gutierrez, Tavoularis, Gyllenhammer, and Slater
Noes: None
Absent: None

Approval of the Consent Calendar

Items 3.9 and 3.10 were removed from the Consent Calendar and heard separately. All other items were approved as recommended.

A motion was made by Councilmember Gutierrez, seconded by Councilmember Gyllenhammer, to approve the Consent Calendar as recommended. The motion carried by the following vote:

Ayes: Bilodeau, Barrios, Dumitru, Gutierrez, Tavoularis, Gyllenhammer, and Slater
Noes: None
Absent: None

END OF CONSENT CALENDAR

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4. REPORTS FROM MAYOR SLATER

Mayor Slater recognized the 175th anniversary of California statehood.

4.1. Discussion on implementation of Grant Thornton recommendations.

City Manager Hildenbrand discussed key takeaways from his meeting with Grant Thornton.

5. REPORTS FROM COUNCILMEMBERS

5.1. Consideration of a resolution adopting a position of opposition to Proposition 50 on the November 2025 Special Election ballot. (Bilodeau)

Entered into the record: Reformatted resolution for consideration with no changes made to the proposed language.

Public Speakers:

- Reggie Mundekis recommended the Council focus on City business.
- Devereau (Dev) Sellin recommended the Council focus on City business.
- Susan Burgess spoke against adoption of the resolution.
- James Thomas recommended the Council focus on City business.
- Laura Kerr clarified the statutes included with Prop 50.
- Steve Levin expressed concern for the fate of the nation.
- Michael Ristig encouraged Council to stand up for the rule of law.
- Everett Golden recommended the Council focus on City business.

Mary Oberschlake clarified the statutes included with Prop 50.
Mel Vernon spoke about a scheduled protest at the Nixon Library in Yorba Linda.
Bonnie Robinson recommended the Council focus on City business.
Alexis recommended the Council focus on City business.
Alex Freemon recommended the Council focus on City business.
Dex recommended the Council focus on City business and encouraged everyone to vote.

Written Comments (E-Comments)

Jake Comer recommended the Council focus on City business.
Florice Hoffman opposed the adoption of the resolution.
Linda Maxwell-Jordan recommended the Council focus on City business.
Margaret Jordan opposed the adoption of the resolution.
Susan Guilford recommended the Council focus on City business.
Sharon O'Hara opposed the adoption of the resolution.
Jordan Prell recommended the Council focus on City business.

Four voicemails were received expressing opposition to adoption of the resolution.

Councilmembers discussed the California Citizens Redistricting Commission, weighed involvement in State and Federal matters and considered community safety.

A motion was made by Mayor Pro Tem Bilodeau, seconded by John Gyllenhammer to adopt Resolution No. 11634. A Resolution of the City Council of the City of Orange adopting a position of opposition to Proposition 50 on the November 2025 ballot.

A substitute motion was made by Councilmember Gutierrez, seconded by Councilmember Barrios, to table consideration of this item. The motion failed by the following vote:

Ayes: Barrios, and Gutierrez
Noes: Bilodeau, Dumitru, Tavoularis, Gyllenhammer, and Slater
Absent: None

The substitute motion having failed, the main motion was considered.

Motion made by Mayor pro tem Bilodeau, seconded by Councilmember Gyllenhammer, to adopt Resolution No. 11634. A Resolution of the City Council of the City of Orange adopting a position of opposition to Proposition 50 on the November 2025 ballot. The motion carried by the following vote:

Ayes: Bilodeau, Dumitru, Tavoularis, and Gyllenhammer
Noes: Barrios, Gutierrez, and Slater
Absent: None

Interim City Attorney Winthers clarified City staff's involvement in the creation of the resolution.

RECESS: The City Council recessed at 8:03 p.m. and reconvened at 8:18 p.m. with all Members present.

5. REPORTS FROM COUNCILMEMBERS

Councilmember Barrios

Councilmember Barrios would like Council to consider an ordinance addressing sober living homes; she would like to clarify portions of Ordinance No. 12-25 (Regulating Tobacco Retail) for franchise businesses; lastly, she would like to address multi-student rental houses with some sort of licensing program.

6. AB 1234 REPORTS

None

7. REPORTS FROM CITY MANAGER

None

8. PUBLIC HEARINGS

8.1. Public Hearing to consider a proposal to construct a new warehouse facility at 534 E. Struck Avenue. Applicant: Prologis, Nicole Torstvet.

Monique Schwartz, Senior Planner reviewed the proposed project with a PowerPoint presentation and addressed Council's questions regarding 24/7 operation project design features.

Mayor Slater opened the Public Hearing at 8:32 p.m.

Public Comments

Juan Serrato spoke in favor of project approval.

Jose Garcia spoke in favor of project approval.

Mayor Slater closed the Public Hearing at 8:34 p.m.

A motion was made by Councilmember Tavoularis, seconded by Councilmember Barrios to adopt Resolution No. 11633. A Resolution of the City Council of the City of Orange approving Conditional Use Permit No. 3221, Major Site Plan Review No. 1166, Design Review No. 5140, and Environmental Review No. 1889, Addendum to Certified Environmental Impact Report No. 1870-20 (SCH No. 2021090399) for the demolition of an existing 40,000 square-foot manufacturing facility and construction of a new 213,572 square-foot warehouse facility that includes 199,572 square feet of warehouse and 14,000 square feet of office space, a 450 square-foot detached pump house, and related site improvements, located at 534 W. Struck Avenue. The motion carried by the following vote:

Ayes: Bilodeau, Barrios, Dumitru, Gutierrez, Tavoularis, Gyllenhammer, and Slater

Noes: None

Absent: None

Item 9.3 was reordered to be heard after Item 8.1.

9.3. Results of the Cost Allocation and Draft Fee Study.

Michelle Kresan, Budget Manager and Khushboo Ingle, VP Matrix Consulting Group presented the staff report using a PowerPoint presentation.

Public Speakers

Reggie Mundekis suggested tiered increases to fees.

Sharon McAleer spoke about how increases to field usage fees impact families.

Christopher Sandoval spoke about how increases to field usage fees impact families.

Genesis Cortez spoke about how increases to field usage fees impact families.

Benjamin Hernandez spoke about how local youth sports creates community for young athletes.

Michael Jones was opposed to any fee increases related to youth sports.

Chris Tomczak spoke about how local youth sports creates community for young athletes.

Christopher Kolbensschlag spoke about how increases to field usage fees impact families.

Mike Velasquez spoke about how increases to field usage fees impact families.

Scott Resnick spoke about how local youth sports creates community for young athletes.

Rey Ramirez spoke about how increases to field usage fees impact families and preferred a tiered approach to increasing fees.

Josh Hannum spoke about how local youth sports creates community for young athletes.

Braden Burns spoke about how increases to field usage fees impact families.

Pat Juback suggested increases to field fees could exclude local leagues from participating.

Jonathan St. Clair spoke about the importance of pool safety at Hart Park and suggested a nominal fee increase for swim lessons.

Daniel Pernambuco spoke about the field maintenance youth leagues contribute.

Lirio Sanchez spoke about how increases to field usage fees impact families.

Jordan Prell spoke about how increases to field usage fees impact families.

Keith Culver spoke about how local youth sports creates community for young athletes

Drew Ruiz spoke about how increases to field usage fees impact families.

Hannah Purcell spoke about how increases to field usage fees impact families.

Adrienne Gladson suggested a flat rate fee for appeals.

Brandy Romero suggested alternative budget decisions could remove the need to raise field usage fees.

Written Comments

Elena Bosch submitted an email about how local youth sports creates community for young athletes.

Noelle Garcia submitted an email about how increases to field usage fees impact families.

Mindy Garcia, the Tan Family, Tim Chen, Kimberly Delehman, Angie Maldonado, Ryan Carter, Ana Resendiz Brian Krstich, Cesar Grijalva, Bobby Kosch and Sabrina Wildermuth submitted ecomments discussing how increases to field usage fees impacts families.

Responding to Council inquiry, Community & Library Services Director Leslie Hardy discussed the scope of the agreement with Chapman University for use of City fields.

The Council discussed hosting a community workshop, potential tiered increase of fees and encouraging OUSD to open fields for public use.

Staff was directed to schedule a community workshop for field user fees. The report was received and filed.

RECESS: The City Council recessed at 10:12 p.m. and reconvened at 10:30 p.m. with all Members present.

8.2. Public Hearing to consider Introduction and First Reading of an ordinance establishing farmworker/employee housing as a permitted land use for certain qualifying properties and finding of California Environmental Quality Act (CEQA) exemption. Ordinance No. 14-25.

Mayor Slater opened the Public Hearing at 10:30 p.m.. There being no speakers, Mayor Slater closed the Public Hearing at 10:30 p.m.

A motion was made by Councilmember Gutierrez, seconded by Councilmember Barrios to:

- 1) Introduce and conduct First Reading of Ordinance No. 14-25. An Ordinance of the City Council of the City of Orange amending Title 17 of the Orange Municipal Code to comply with the Employee Housing Act (Health and Safety Code Sections 17000-17062.5) regarding farmworker and employee housing.
- 2) Find the ordinance categorically exempt from CEQA per State CEQA Guidelines Sections 15061(b)(3).

The motion carried by the following vote:

Ayes: Bilodeau, Barrios, Dumitru, Gutierrez, Tavoularis, Gyllenhammer, and Slater

Noes: None

Absent: None

9. ADMINISTRATIVE REPORTS

9.1. Approve a three-year professional services agreement with Townsend Public Affairs, Inc. for legislative advocacy and grant writing services.

This item was removed from consideration by City staff and was not heard.

9.2. Re-organization of positions within the Community Development Department and Information Technology Department.

A motion was made by Mayor Pro Tem Bilodeau, seconded by Councilmember Gyllenhammer to:

- 1) Approve the reclassification of an underfilled Associate Planner position to an Assistant Planner and the reclassification of an Administrative Assistant position to an Administrative Analyst I effective September 21, 2025.
- 2) Approve the following Fixed Cost Distribution change for the Administrative Analyst I:

* 89% 100-6001-51002

* 11% 310-6001-51002

3) Approve the following transfers:

a. Reduce expenditure account 310-6410-55999 - Other Prof/Technical Services by \$15,900

b. Increase expenditure account number 310-6410-51002 - Regular Salaries-Miscellaneous by \$15,900

4) Approve the reclassification of the vacant Information Technology Specialist position to a Senior Administrative Analyst (IT Business Analyst) position effective September 21, 2025.

The motion carried by the following vote:

Ayes: Bilodeau, Barrios, Dumitru, Gutierrez, Tavoularis, Gyllenhammer, and Slater

Noes: None

Absent: None

9.3. Results of the Cost Allocation and Draft Fee Study.

Item 9.3 was previously re-ordered and heard after Item 8.1.

10. LEGAL AFFAIRS

10.1. Introduction and First Reading of Ordinance No. 15-25 amending Section 12.48.105 of the Orange Municipal Code, Park Ordinance – Permits Required.

A motion was made by Councilmember Gutierrez, seconded by Councilmember Dumitru, to introduce and conduct First Reading of Ordinance No. 15-25. An Ordinance of the City Council of the City of Orange amending Section 12.48.105 of the Orange Municipal Code. The motion carried by the following vote:

Ayes: Bilodeau, Barrios, Dumitru, Gutierrez, Tavoularis, Gyllenhammer, and Slater

Noes: None

Absent: None

11. ADJOURNMENT

There being no further business, the meeting was adjourned at 10:34 p.m.

The next Regular City Council meeting will be held on Tuesday, September 23, 2025, at 6:00 p.m., in the Council Chamber, with Closed Session beginning at 5:00 p.m., if necessary.

/s/ Jennifer Connally
JENNIFER CONNALLY
DEPUTY CITY CLERK

/s/ Daniel R. Slater
DANIEL R. SLATER
MAYOR