

# City of Orange General Plan Implementation Report for Calendar Year 2025

## 1. Introduction

The 2010 General Plan provides a strategic program for addressing and planning for the quality of life and needs of the community through 2030. The document consists of a Community Vision Statement that is supported by goals, policies and implementation programs presented in 11 elements. The content strives to address regional and state issues and ensure that a multi-disciplinary approach is taken with the change and physical evolution that occurs in the City.

The complete General Plan, Implementation Plan, and Program EIR are available on the City's website at:

<https://www.cityoforange.org/our-city/departments/community-development/general-plan>

## 2. Table of Contents

The Table of Contents was submitted to the State Office of Planning and Research (OPR), now the Governor's Office of Land Use and Climate Innovation (LCI) in April 2011 and is on file.

## 3. Date of Presentation/Acceptance by Local Legislative Body

The City Council adopted the 2010 General Plan and certified the associated Program EIR on March 9, 2010. Resolutions 10425 and 10436 are on file with the OPR. The City adopted a General Plan Amendment on December 8, 2015, and again on January 14, 2025, for an accuracy review and technical cleanup of the General Plan. City Council Resolutions 10911 and SAORA-38 related to these accuracy updates are on file with LCI.

## 4. General Plan Implementation Actions in 2024

During the 2025 calendar year the City accomplished or made significant progress on key implementation actions including:

**Zoning Code Update (*Implementation Program I-1*):** In 2025, the City adopted an ordinance to update the City's alcohol permit process, an ordinance to redefine the role and responsibilities of the Design Review Committee, an ordinance to update regulations related to chicken keeping, an ordinance to permit farmworker and employee housing. Additionally, staff continued to work on ordinances to update the City's sign and landscape standards.

*These activities implement Goals 1.0, 6.0, and 8.0 and Policies 1.1, 1.2, 1.3, 1.4, 6.1, 6.2, 6.6, 8.1 and 8.3 of the Land Use Element; Goal 7.0 and Policies 7.2, 7.5, and 7.6 of the Public Safety Element; Goals 1.0, 2.0, and 5.0 and Policies 1.1, 1.2, 1.3, 2.2,*

5.1, and 5.2 of the Noise Element; Goals 1.0, 4.0, and 6.0 and Policies 1.1, 1.4, 4.1, 6.1, and 6.3 of the Urban Design Element; and Goals 1.0, 3.0, 1.0, 3.0, 5.0, and 7.0 and Policies 1.1, 1.5, 3.2, 3.4, 5.2, 5.4, 5.5, 7.1 and 7.2 of the Economic Development Element.

**Plans, Standards, and Guidelines (Implementation Program I-4):** In 2025, staff continued work on ordinances to update the City's sign and landscape standards and implemented standards and regulations for Farmworker and Employee housing. Additionally, an update to the Grijalva Park Master Plan was initiated.

*This activity is anticipated to implement Goals 1.0, 2.0, 3.0, 6.0, and Policies 1.2, 1.4, 1.6, 2.5, 2.6, 2.7, 2.8, 3.1, 3.3, 6.1, 6.3, 6.6, and 6.8 of the Land Use Element; Goals 1.0, 2.0, 3.0, 4.0, and 6.0 and Policies 1.1, 1.3, 1.7, 2.5, 2.6, 3.2, 3.3, 4.2, 4.7, and 6.3 of the Circulation & Mobility Element; Goal 1.0 and Policies 1.1, 1.5, 1.6, 1.7, and 1.9 of the Growth Management Element; Goal 2.0 and Policies 2.2, 2.3, 2.6, 2.8, 2.14, 2.15 of the Natural Resources Element; Goals 2.0, 7.0, 9.0 and Policies 2.4, 7.2, 7.3, 7.4, 7.5, and 9.3 of the Public Safety Element; Goals 1.0, 2.0, and 5.0 and Policies 1.2, 1.3, 1.5, 2.2, 2.3, 2.5, 5.1, and 5.2 of the Noise Element; Goal 3.0 and Policy 3.5 of the Infrastructure Element; Goals 1.0, 2.0, 3.0, 4.0, and 6.0 and Policies 1.1, 1.2, 1.3, 1.5, 2.2, 2.3, 2.4, 2.5, 3.1, 4.1, 4.2, 4.3, 6.1, and 6.2 of the Urban Design Element; Goal 5.0, and Policy 5.2 of the Economic Development Element; and Goal 3.0 of the Housing Element.*

**Code Enforcement (Implementation Program I-8):** In 2025, 2,006 code enforcement cases of all types were opened, and 1,981 cases were closed. The cases both opened and closed out in 2025 were related to property maintenance standards, adopted building code violations, zoning ordinance development standard violations, noise ordinance violations, and other provisions of the Orange Municipal Code.

*This activity implements Goals 5.0 and 7.0 and Policy 7.5 of the Land Use Element; Goal 7.0 of the Safety Element; Goal 1.0 and Policy 1.4 of the Noise Element; Goals 4.0 and 5.0 and Policies 4.2 and, 5.2 of the Economic Development Element; and, Policy Action 24 of the Housing Element.*

**Building and Fire Codes (Implementation Program I-9):** In 2025, the City adopted by Resolution the 2025 California Fire Code and the 2025 California Building Codes with modification and changes to address local conditions in compliance with State law. The updated Fire and Building Codes went into effect on January 1, 2026. In 2025 the State, and by extension the City, amended code requirements regulating Energy Storage Systems installed on dwelling units and/or in garages attached to dwelling units.

*This activity implements Policy 1.1 of the Public Safety Element, and Policies 5.1, and 6.1 of the Noise Element.*

**Traffic Signals (Implementation Program I-10):** Several signalization projects were

completed or were under construction in 2025. Those projects include:

The following projects were completed in 2025:

- Chapman Avenue & Batavia Street Traffic Signal Modification (Left-Turn)

The following projects were under construction in 2025:

- Chapman Avenue & Batavia Street Traffic Signal Modification (Left-Turn)

*This activity implements Goals 1.0 and Policy 1.2 of the Circulation and Mobility Element; Goal 3.0 and Policy 3.3 of the Infrastructure Element; and, Goal 6.0, and Policies 6.1 and 6.2 of the Economic Development Element.*

**Intersection Improvements (Implementation Program I-11):** “Critical Intersections” consist of key intersections with historical or projected traffic congestion problems. In 2025, the following intersection improvement project was under construction:

- Chapman Avenue & Batavia Street Traffic Signal Modification (installation of protected left-turn phasing on Batavia Street legs)

*This activity implements Goal 1.0 and Policy 1.2 of the Circulation and Mobility Element; Goal 3.0 and Policies 3.1 and 3.3 of the Infrastructure Element; and, Goal 6.0 and Policy 6.1 and 6.2 of the Economic Development Element.*

**Operating Budget (Implementation Program I-15):** In 2025, the City continued to maintain necessary levels of City services for infrastructure such as water, sewer, roads and, parks; and, for recreation programs, public safety, and capital improvement and private development review.

*Although all General Plan Goals and Policies relate to the operating budget, the most directly related Goals and Policies to the implementation program include Goals 1.0 and 5.0 and Policies 1.7, 5.6, 5.7 and, 6.4 of the Land Use Element; Goals 1.0, 2.0, 3.0, 4.0, 6.0 and Policies 1.1, 1.2, 1.6, 3.2, 4.5, 4.7 and, 6.1 - 6.3 of the Circulation & Mobility Element; Goals 2.0 and 5.0 and Policies 2.3, 2.13, 5.1, 5.2, 5.5, 6.2 of the Natural Resources Element; Goals 3.0 and 6.0 and Policies 3.4, 3.8, 6.1, 6.2, 6.3 of the Public Safety Element; Goal 5.0 and Policies 5.1 and 5.5 of the Cultural Resources Element; Goals 1.0, 2.0 and, 3.0 and Policies 1.1, 1.2, 1.5, 2.1, 3.1, 3.2, 3.3 and, 3.5 of the Infrastructure Element; and, Goals 2.0, 5.0 and 6.0 and Policies 2.4, 5.4, 6.1 and, 6.2 of the Economic Development Element.*

**Community Character Design Elements (Implementation Program I-24):** In 2025, the City adopted an ordinance to redefine the role and responsibilities of the Design Review Committee, an ordinance to update regulations related to chicken keeping, an ordinance permitting and implementing development standards for farmworker and employee housing. Staff continued work on ordinances to update the City’s sign and

landscape standards, and an update to the Grijalva Park Master Plan was initiated.

*These activities implement Goals 1.0, 6.0, and 8.0 and Policies 1.1, 1.2, 1.3, 1.4, 6.1, 6.2, 6.6, 8.1 and 8.3 of the Land Use Element; Goal 7.0 and Policies 7.2, 7.5, and 7.6 of the Public Safety Element; Goals 1.0, 2.0, and 5.0 and Policies 1.1, 1.2, 1.3, 2.2, 5.1, and 5.2 of the Noise Element; Goals 1.0, 4.0, and 6.0 and Policies 1.1, 1.4, 4.1, 6.1, and 6.3 of the Urban Design Element; and Goals 1.0, 3.0, 1.0, 3.0, 5.0, and 7.0 and Policies 1.1, 1.5, 3.2, 3.4, 5.2, 5.4, 5.5, 7.1 and 7.2 of the Economic Development Element.*

**Joint-Use agreements for Parks and Open Space (Implementation Program I-26):** In 2023, the City finalized a lease agreement with the Orange County Flood Control District (OCFCD) so that the City can build a new park on County property adjacent to the Santa Ana River. The environmental review and park design processes continued in 2025 and are anticipated to be completed in 2026. The roughly 2-acre property will be developed into a linear park with play equipment, fitness area, skate plaza, shaded seating options, and landscaping. The project completion date is dependent on OCFCD's project to raise the levee along the riverbed.

*This activity implements Goal 7.0, and Policy 7.6 of the Land Use Element; Goals 1.0, and 5.0 and Policies 1.2, 5.4 and 5.7 of the Natural Resources Element*

**Fire Hazard Information and Suppression (Implementation Program I-27):** Maintaining and keeping up fire stations is crucial to ensure that all facilities and equipment are in optimal condition for responding to emergencies. Regular maintenance helps to uphold the readiness and effectiveness of emergency operations, enhancing the safety of both the firefighters and the community they serve. In 2025 The Orange City Fire Department continued to focus on maintenance of the stations through improvements, including new paint, carpet, and window coverings in some of our older stations.

The Fire Department's top priority is to ensure the safety of its personnel and the public they serve. To achieve this, it is essential that our firefighters and apparatus are properly equipped to perform their duties. In 2025, the Fire Department replaced 50 sets of Structural Turnouts, one set of Genisis Auto Extrication tools, and new Paratec Shoring was purchased and put into service on USAR 1. Two new Ambulances were received and placed into service, and the EOC added five new laptop computers to their cash.

*This activity implements Goal 3.0 and Policies 3.4, 3.6, and 3.8, and Goal 8.0 and Policies 8.1 and 8.2 of the Public Safety Element, pertaining to fire protection, and emergency preparedness.*

**Hazardous Materials Monitoring (Implementation Program I-29):** The Fire Department Hazmat Specialists manage approximately 730 hazmat sites with a total of 174 Underground Storage Tanks. In addition to 120 hazardous material disclosure inspections and 98 UST inspections. Fire Safety Specialists completed 4403 Annual

Life Safety Inspections, and 1531 total plan reviews.

*This activity implements Goal 4.0 and Policies 4.1 - 4.4 of the Public Safety Element.*

**Noise Regulations (Implementation Program I-30):** During the course of entitlement application review, planning staff provided applicants with comments regarding appropriate placement of walls, landscaping, outdoor open spaces, building orientation, and hours of operation to reduce the interface of projects with potential noise sources or to reduce potential noise sources introduced by the project from creating impacts to adjacent uses. Projects in initial stages of review are frequently amended to include staff-recommended design features to reduce potential noise issues. In 2025, several projects included noise conditions related to those situations identified during initial plan review to ensure design features are implemented or so that operating conditions are limited to reduce potential noise issues.

Orange Police Department conducted surveillance at late night establishments to limit noise intrusion into noise sensitive land uses and to aid city staff in identifying public nuisance crimes including combative/disruptive subjects, assault and battery, noise complaints, citizen assists, drunk in public and alarm response.

*This activity implements Goal 6.0 and Policies 1.6, 3.4, 4.3, 6.2, and 6.10 of the Land Use Element; Goals 1.0, 2.0, 3.0, 5.0, 6.0, and 7.0 and, Policies 1.1, 1.2, 1.3, 1.4, 1.5, 1.6, 2.1, 2.2, 3.1, 5.1, 5.2, 5.3, 6.1, 7.2, 7.3, and 7.4.*

**Library Programs (Implementation Program I-31):** In 2025, public attendance and use of library services remained steady as the Library decreased service hours but continued to offer integral resources and excellent customer service. Library locations were refreshed. At the Orange Public Library & History Center, automated sliding doors were replaced for improved accessibility and security, and renovations to the tower, History Center, and library flooring were completed. Roofing repair and monument sign replacement was completed at the El Modena Branch Library, and a light panel replacement was completed at the Taft Branch Library.

The Library strengthened community ties by expanding Pop Up Library outreach to the Senior Center, Farmers Market, and Wellness Center, while also providing 1,069 summer meals through an OUSD partnership and coordinating donation drives for the Ronald McDonald House and Friendly Center.

The Library expanded literacy services to include family-based programs and job skills workshops alongside established summer and winter reading clubs.

*This activity implements Goals 1.0, 3.0, 4.0 and 5.0, and Policies 1.1, 1.2, 3.1, 4.3, 4.6 and, 5.1 - 5.5, of the Cultural Resources and Historic Preservation Element.*

**Flood Control and Storm Drain Facilities (Implementation Program I-32):** The City performed routine inspections of storm drains, removing debris from catch basins

and maintaining storm drain facilities to minimize the potential for local flooding.

*This activity implements Goal 2.0 of the Public Safety Element; and, Goal 1.0 and Policies 1.1 and 1.2 of the Infrastructure Element, pertaining to sufficient maintenance of infrastructure systems.*

**Solid Waste and Recycling Services (Implementation Programs I-33 and IV-5):**

With AB 341, AB 1826, and SB 1383 in place, the City continues to educate and provide outreach to residential, commercial, and multifamily accounts while focusing on meeting AB 341, AB 1826, and SB 1383 mandates. CR&R continues to partner with Abound Food Care to facilitate edible food recovery for distribution to those in need. The City also received a second SB 1383 Grant offered by CalRecycle. The City has and will continue to leverage these funds to assist with increased outreach and education by holding multiple workshops, producing social media content, and rebranding outreach material in an effort to educate residential, multifamily, and commercial account holders.

*This activity implements Goal 7.0 and Policy 7.4 of the Land Use Element; Goal 2.0 and Policy 2.5 of the Natural Resources Element; and, Goal 2.0 and Policies 2.1 – 2.4 of the Infrastructure Element.*

**Noise Standards and Acoustical Studies for Noise Reduction (Implementation Programs I-34 and III-18):**

In 2025, staff continued to review noise analyses and provide mitigation for entitlement projects identified as having the potential to cause construction noise, operational noise, and to mitigate existing noise environments for project occupants.

*This activity implements Goal 6.0 and Policy 6.2 of the Land Use Element; and, Goals 1.0, 2.0, 3.0, 5.0, 6.0 and, 7.0 and Policies 1.1 – 1.6, 2.1 - 2.5, 3.1, 5.1- 5.3, 6.1, 6.2 and, 7.1- 7.4 of the Noise Element.*

**Vehicle Noise Reduction (Implementation Program 1-37):** In 2025, the City actively participated in OCTA's Traffic Signal Synchronization Program Projects (aka Project P) which synchronizes signals across multiple jurisdictions along major arterials. Traffic signal synchronization projects reduce travel times, use of gas, and idle at red lights which in turn reduces vehicle noise and emissions.

The City continues to utilize rubberized asphalt to overlay street improvement projects along arterials, which assists in reducing vehicle noise.

*This activity implements Goal 1.0 and Policy 1.3 of the Circulation and Mobility Element; Goal 2.0 and Policies 2.2 and 2.5 of the Noise Element; and Goal 9.0 and Policy 9.3 of the Public Safety Element*

**Capital Improvement Program Projects (Implementation Program Section II-1 and V-1):** A number of Capital Improvement Program projects were initiated or completed during 2025. These projects include:

- Annual Sewer Line Replacements, FY 24-25
- Annual Pavement Maintenance FY 24-25
- Annual Concrete Replacement FY 24-25
- CDBG FY 24-25 Americans With Disabilities Act Wheelchair Access Ramp Replacement
- CDBG FY 24-25 Pixley Street Neighborhood Street Rehabilitation
- Cannon Street & Serrano Avenue Intersection Widening
- Riverdale complete street
- Structure bridge project rehabilitation project
- Orangewood bridge widening
- Automated sliding doors replacement and flooring replacement at Orange Public Library & History Center
- Roofing repair and monument sign replacement at El Modena Branch Library
- Light panel replacement at Taft Branch Library
- Corp Yard Renovation – Police Storage Facility
- Mobile Data Computer Replacement Program
- Police Facility Improvements
- Police Enterprise System (Axon & Central Square)
- Hart Park Pickleball Courts & Fitness Circuit
- Grijalva Park Skate Park
- Grijalva Park Area Lighting Replacement
- Yorba Park Dog Park Improvements
- Citywide Park Signage Installation
- Rampart Street Park
- New Park in West Orange
- Olive Park Ballfield Netting Replacement
- Preparation of Active Transportation Plan
- Grijalva Park Master Plan Update

*These activities implement Goals 1.0 and 5.0, and Policies 1.1, 1.7, 2.4, 3.3, 5.3, 5.6, 5.7, 5.9, 6.3 and 6.4 of the Land Use Element; Goals 1.0, 2.0, and 4.0 and Policies 1.1, 1.2, 1.6, 2.3, 4.7 and, 5.2 of the Circulation and Mobility Element; Goals 1.0 and 2.0 and Policy 2.1 of the Growth Management Element; Goals 2.0, 5.0, and 6.0 and Policies 2.3, 2.9, 5.1, 5.2, 5.5, 6.2, and 6.5 of the Natural Resources Element; Goals 2.0, 3.0, 6.0, 7.0, and 9.0 and Policies 2.4, 3.4, 3.5, 3.8, 6.3, 7.2, 7.6, and 9.1 of the Public Safety Element; Goal 5.0 and Policies 5.1, 5.2, and 5.5 of the Cultural Resources Element; Goals 1.0 and 3.0 and Policies 1.3, 3.1, and 3.3 of the Infrastructure Element; Goal 6.0 and Policies 2.3, 2.5, and 6.3 of the Urban Design Element; and Goals 2.0, 4.0, and 6.0 and Policies 2.4, 4.2, and 6.1 of the Economic Development Element.*

**Sewer Line Replacement (Implementation Programs II-1 and II-6):** Sewer line replacements were completed in 2025 throughout the City to address infrastructure condition and capacity issues. The City replaced 5,441 Linear Feet (L.F.) of existing 6” vitrified clay pipe with 8” vitrified clay pipe, and reconstructed 14 sewer manholes.

*This activity implements Goal 1.0 and Policies 1.1 and 1.2 of the Infrastructure*

*Element.*

**Santiago Creek Bike Trail (Implementation Program II-3):** In 2025, the City continued to pursue working on the design for the engineering and environmental study phase of the extension of the Santiago Creek Bike Trail. The proposed project will connect the existing bike trail west of Cannon Street and parallel the existing equestrian trail on the northern bank and terminate at the Santiago Oaks Regional Park.

*This activity implements Goals 1.0 and 4.0 and Policies 1.1, 4.1 and, 4.8 of the Circulation and Mobility Element; Goal 2.0 and Policy 2.2 of the Growth Management Element; Goals 2.0, 5.0 and, 6.0 and Policies 2.2, 5.2, 6.1, 6.4 of the Natural Resources Element; and, Goal 9.0 of the Public Safety Element.*

**Pedestrian and Bicycle Amenities (Implementation Program II-4):** During 2024, the City performed sidewalk repair and rehabilitation, and accessibility improvements throughout the community. The City continued to require the installation of bike racks for new development projects in 2025.

In 2025, the City began the process of preparing an Active Transportation Plan, with an expected completion in 2028, to develop a roadmap for future pedestrian and bicycle improvements.

In 2025, the City applied for and received HSIP Cycle 12 funding for two projects:

- Installation of rectangular rapid flashing beacon pedestrian crossing at Shaffer St & Everett Pl, Shaffer St near Almond Ave, Walnut Ave & Harwood St and Rancho Santiago Blvd & Orange Grove Ave (estimated completion in 2029).
- Installation of bike lanes along Glassell St (from Riverdale to Katella), Fletcher St (from Batavia to Glassell), Main St (from Taft to Collins), and Canyon View Ave (from Newport to Jamboree) (estimated completion in 2029).

Also in 2025, the City applied for and received HSIP Cycle 11 funding for the following project:

- Installation of rectangular rapid flashing beacon pedestrian crossing at Collins Ave & California St, Jordan Ave & Esplanade St, La Veta Ave & Malena Dr (estimated construction to begin in 2027, with completion by 2028).

*This activity implements Goals 1.0, 4.0 and 6.0, and Policies 1.1, 1.6, 4.2 and Policy 6.2 of the Circulation & Mobility Element; and, Goal 9.0, Policies 9.1 and 9.3 of the Public Safety Element.*

**California Environmental Quality Act (Implementation Program III-1):** In 2025, the City continued to review entitlements for private development and capital improvement

projects in accordance with the California Environmental Quality Act (CEQA) pursuant to Section III-1 of the Implementation Plan where specific programs are applicable. Mitigation and/or conditioning were recommended and implemented for all entitled projects respective to each applicable Section III program.

*This activity implements Goals 1.0 – 8.0 of the Land Use Element and multiple policies therein, Goals 1.0, 2.0, and 3.0 of the Circulation and Mobility Element; Goals 1.0 and 2.0 of the Growth Management Element; Goals 1.0, 2.0, 3.0, 4.0, 5.0, and 7.0 and multiple policies therein to the Natural Resources Element, Goals 1.0, 2.0, 3.0, 4.0, 6.0, 7.0, and 9.0 of the Public Safety Element; Goals 1.0, 2.0, 5.0, 6.0, and 7.0 of the Noise Element; Goals 1.0, 2.0, and 4.0 of the Cultural Resources Element; Goals 1.0, 3.0, 4.0, and 5.0 of the Infrastructure Element; Goals 2.0, 3.0, 4.0, 5.0, and 6.0; Goals 4.0 and 6.0 of the Economic Development Element, and Goal 3.0 of the Housing Element.*

**Site Development Review (Implementation Program III-2):** In 2025, the City continued to review development projects, and use the site plan review process via the City’s inter-departmental Staff Review Committee (SRC) to ensure that applicable General Plan policies and City standards and regulations are applied to proposals for specific development projects.

*This activity implements Goals 1.0, 2.0, 3.0, 4.0, and 6.0, and Policies 1.6, 1.7, 2.5, 2.7, 2.8, 3.1, 3.4, 4.3, 4.5, 6.1, 6.2, 6.9, 6.10, 6.12 of the Land Use Element; Goals 1.0 and 5.0, and Policies 1.1, 1.7, 5.1 and, 5.2 of the Circulation and Mobility Element; Goals 1.0, 2.0, 4.0, and 5.0, and Policies 1.3, 2.3, 2.6, 2.13, 2.14, 2.15, 2.16, 4.3, 4.4, 4.5, 5.4, 5.6, 5.7, 6.6 and, 7.5 of the Natural Resources Element; Goals 1.0 and 4.0, and Policies 1.3, 1.4, 1.5, 1.6, 4.1, 4.2, 4.3, 4.4, and 4.5 of the Cultural Resources & Historic Preservation Element; Goals 1.0, 2.0, 3.0, 4.0, 6.0, 7.0, and 9.0, and Policies 1.1, 2.5, 3.3, 3.5, 4.2, 4.3, 6.2, 7.2, 7.3, 7.4 and, 9.1 of the Public Safety Element; Goals 1.0, 2.0, 5.0, and 6.0, and Policies 1.1, 1.2, 1.3, 1.4, 1.5, 1.6, 2.1, 2.2, 5.1, 5.2, 5.3, 6.1 and, 6.2 of the Noise Element; Goals 2.0, 3.0, and 6.0, and Policies 2.4, 2.5, 2.6, 3.4, 3.5 and, 6.1 of the Urban Design Element; and, Goal 1.0 and Policies 1.4 and 1.5 of the Infrastructure Element.*

**Commission/Committee Review (Implementation Program III-3):** In 2025, the city adopted an ordinance to redefine the role and responsibilities of the Design Review Committee to a more focused application of the Historic Preservation Design Standards for Old Towne, and the Eichler Historic District design standards. In 2025, the Planning Commission adopted 13 resolutions either approving development project or recommending approval of a project to the City Council. The Park Planning and Community Events Commission continued to review parks projects and community events. The City Traffic Commission continued to recommend approval to the City Council for developments impacting traffic conditions.

*This activity implements Goals 2.0, 5.0, 6.0, and 8.0 and Policies 2.7, 2.8, 5.5, 6.1, and 8.3 of the Land Use Element; Policies 7.2 and 7.3 of the Public Safety Element;*

*Policies 1.3, 3.1, and 5.2 of the Noise Element; Goal 1.0 and Policies 1.3 and 1.4 of the Cultural Resources Element; Goals 1.0, 2.0, 3.0, 5.0 and, 6.0 and Policies 1.5, 2.4, 3.2, 3.3, 5.3, 5.4, 6.1, 6.2, 6.4, and 6.5 of the Urban Design Element.*

**Traffic Impact Analysis (Implementation Program III-4):** The City continues to evaluate both Level of Service (LOS) and Vehicle Miles Traveled (VMT) to determine traffic impacts from proposed projects. In 2025, the City reviewed 17 proposed projects that conducted Traffic Impact Analysis reports.

*This activity implements Goals 2.0, 3.0, 5.0 and, 6.0 and Policies 2.4, 2.5, 2.6, 2.9, 3.3, 5.1, 5.7, and 5.9 of the Land Use Element; Goals 1.0, 2.0, 3.0, and 4.0 and Policies 1.2, 2.4, 2.6, 3.3, and 4.1 of the Circulation and Mobility Element; Goals 1.0 and 2.0 and Policies 1.2, 1.6, 1.7, 1.8, 1.9, 1.12, 2.1, and 2.3 of the Growth Management Element; Goals 2.0 and 3.0 and Policies 2.1, 2.2, 3.1, and 3.2 of the Natural Resource Element; Goal 2.0 and Policy 2.2 of the Noise Element, Goals 1.0 and 2.0 and Policies 1.1, 2.1, 2.2, and 5.1; Economic Development Element Policies 3.4 and 5.3; and Goal 3.0 of the Housing Element.*

**National Pollutant Discharge Elimination System Compliance (Implementation Program III- 6):** In 2025, the City continued to require, review, and implement the use of Low Impact Development design features within the City through the use of Water Quality Management Plans for all applicable entitlement projects.

*This activity implements Goal 6.0 and Policies 4.3 and 6.5 of the Land Use Element, Goal 2.0 and Policies 2.12, 2.13, 2.14, 2.15, 2.16 and, 2.17 of the Natural Resources Element; and, Policy 2.3 of the Public Safety Element.*

**Adequate Public Safety and Emergency Response (Implementation Program III-8):** In 2025, the City continued to fund, staff, and maintain equipment and facilities at a level adequate to provide police and fire response and services to the City. In 2025, the Police department initiated, continued, or completed the following items in furtherance of providing adequate public safety and emergency response for the City.

- The Homeless Outreach Program, HEART and Bike Team, deployed outreach services and community engagement to the homeless population in Orange and successfully provided resources. Ongoing.
- The Public Works Department, in collaboration with the Police Department, completed preventative maintenance of the locker room showers to provide adequate plumbing throughout the department. Completed July 2025.
- The Orange Police Department, in partnership with the Orange Police Foundation, equipped police frontline patrol units with Automated External Defibrillators (AEDs) to enhance emergency medical response capabilities in the field. Completed December 2025.

- Distributed customized Narcan overdose first aid kits to police officers, enhancing frontline capacity for opioid overdose response and supporting community opioid remediation efforts. Completed July 2025.
- The Field Services Division, in partnership with the County of Orange, acquired a mobile response shield for added ballistic protection to minimize injuries to safety personnel, enhance safety, and allow the department to better serve the community. Completed September 2025.
- Completed a Virtual Reality equipment refresh to modernize technology and enhance the training related to use of force options. Completed August 2025.
- Refreshed body worn cameras and corresponding equipment in the Police Department to ensure officers are equipped with the tools they need to protect lives in the field while staying up to date with camera technology and evidence management features. Completed November 2025.
- Repeal and replace Chapter 10.10 of the Orange Municipal Code pertaining to bicycles. Resolution No. 05-25. Establishing regulations of electric bicycles and other motorized conveyances. Completed March 2025.
- The Public Works Department, in collaboration with the Police Department, conducted a crossing guard study with Kimley-Horn and Associates, Inc. for traffic engineering services for the School Crossing Guard Warrant Study at 43 school crossings. Completed May 2025.
- Replaced the outdated transport vehicle with a new jailer van to include secure compartments, a robust restraint system and CCTV system to improve the transportation of prisoners. Completed June 2025.

In 2025, the Fire Department initiated, continued, or completed the following items in furtherance of providing adequate public safety and emergency response for the City.

- The Orange City Fire Department continued to focus on maintenance of the stations through improvements, including new paint, carpet, and window coverings in some of our older stations.
- The Orange City Fire Department replaced 50 sets of Structural Turnouts, one set of Genisis Auto Extrication tools, and new Paratec Shoring was purchased and put into service on USAR 1. Two new Ambulances were received and placed into service, and the EOC added five new laptop computers to their cash.

*This activity directly or indirectly implements all Goals and Policies of the Public Safety Element.*

**Cultural Resources Inventories (Implementation Program III-10):** In 2025, the City continued to include mitigation measures in mitigation monitoring programs for capital projects such as the Grijalva Park Skate Park, and the Cannon Street Widening projects and private development projects such as Batavia Self Storage and Taylor-Morrison homes to require tribal and archaeological monitoring during the ground disturbing phases of the projects.

*This activity implements Goal 6.0 and Policy 6.11 of the Land Use Element, and Goal 4.0 and Policies 4.1 and 4.5 of the Cultural Resources & Historic Preservation Element.*

**Noise Reduction in New Construction (Implementation Program III-18):** The City continues to include conditions of approval and mitigation measures as applicable on new construction related to construction equipment maintenance, adherence to operational hours as outlined in the Orange Municipal Code Noise Ordinance, excessive idling periods, and locating stationary equipment as far as possible from noise sensitive receptors.

*This activity implements Policies 1.1, 1.2, 1.4, 1.5, and 7.2 of the Noise Element.*

**Park Acquisition, Construction and Maintenance Report (Implementation Program IV-2):** In 2025, work was actively completed by the City to acquire, build, and maintain additional parkland and upkeep and improve existing parkland. The following are projects that further this implementation measure:

**Hart Park Pickleball Courts & Fitness Circuit.** – Staff completed the Request for Bids process to onboard a construction contractor for this project. Construction began on the new pickleball courts and fitness circuit at Hart Park. Procurement of all equipment was completed during 2025, and substantial progress was made towards installation of the courts and associated amenities. The project will expand recreational opportunities by providing dedicated pickleball facilities and is currently progressing through the construction phase.

**Grijalva Park Skate Park** – Final design and construction documents for the skate park at Grijalva Park have been completed. The City has issued a Request for Bids to solicit contractors for construction, with work anticipated to begin once bids are evaluated and a contract is awarded.

**Grijalva Park Area Lighting Replacement** – Construction has been completed for the replacement of deteriorated pathway lighting throughout the park. New corrosion-resistant poles and fixtures have been installed, and the project has reached completion with the filing of a Notice of Completion.

**Yorba Park Dog Park Improvements** – Phase I improvements at the Yorba Dog Park have been substantially completed, including installation of concrete pavers, new turf areas, irrigation improvements, a retaining wall, and an ADA-accessible entry gate. Staff continue to evaluate potential Phase II improvements in partnership with the Orange Dog Park Association.

**Citywide Park Signage Installation** – The multi-phase park signage improvement project was substantially complete. Monument signs, regulatory signs, and bike trail signage have been installed at multiple park locations. Remaining sign purchases and minor installations will be finalized during the current fiscal year.

**Rampart Street Park**– A conceptual design has been completed for the proposed park located along Rampart Street near the Santa Ana River trail. A lease agreement was finalized with the County of Orange to formally secure the future park site for development. Staff are currently preparing a formal Request for Proposals to procure professional design services to advance the project into the full design phase.

**New Park in West Orange** – The design phase for the new 2.4-acre park site located along W. Chapman Avenue between the I-5 and SR-57 freeways is nearing substantial completion. Staff are continued coordination towards final environmental review requirements and interagency coordination with Orange County Flood Control District prior to advertising the construction Request for Bids.

**Olive Park Ballfield Netting Replacement** – Design level elements for new protective netting at Olive Park baseball fields have been completed to address safety concerns related to foul balls impacting adjacent residential areas. A Request for Bids has been issued to secure a contractor for construction.

**Grijalva Park Master Plan Update** – Work has begun on an updated master planning effort for the remaining undeveloped acreage at Grijalva Park. The project is being conducted in partnership with the Orange County Council of Governments through an EPA Brownfields planning grant and will evaluate feasible future park amenities and parking needs for the site.

*This activity implements Goal 1.0 and 6.0 and Policies 1.7 and 6.4 of the Land Use Element; Goals 1.0, 2.0, 5.0, 6.0 and Policies 1.2, 2.3, 5.1, 5.2, 5.5, 5.6, 6.1, 6.4, and 6.6 of the Natural Resources Element; and, Goal 4.0 and Policy 4.4 of the Cultural Resources Element; Goal 6.0 and Policies 6.2 and 6.3; and, Goal 6.0 and Policy 6.2 of the Economic Development Element.*

**Public Education (Implementation Program IV-3):** The Police Department continued to support local Neighborhood Watch Programs and held 34 meetings.

In 2025, the Police Department participated in the following community engagement programs to raise public awareness of public safety issues in the community:

- Red Ribbon Week
- Coffee with a COP
- College Career Fairs
- Story Time at our Libraries
- Walk to School
- Trunk or Treat

In 2025, the Citizens' Police Academy had one class, which allowed approximately 60 participants, through eight weekly sessions, to attend interactive courses to learn about the specific aspects of the Police Department. The Hispanic Outreach program had one class of six weekly sessions for approximately 30 participants, the senior

Citizens' Academy had one class at the Senior Center with six weekly sessions with approximately 50 participants, and the Teen Academy had one class of five weekly sessions for approximately 25 participants. The Police Department also continued to promote the application of Crime Prevention through Environmental Design (CPTED) standards through the review of applicable development projects.

The Orange City Fire Department has continued to take a larger role in the public education arena, working to increase fire safety awareness in our community schools, community groups, and neighborhood organizations. Through this effort the City continued to build positive working relationships throughout the community, by participating in programs like Read Across America, Fire Safety Week, Ready Set Go, and Spark of Love Toy Drive. The Orange City Fire Prevention Bureau continues to provide complimentary home assessments for residents located in our wildland urban interface fire zones. Through these assessment inspections, residents continue to gain valuable information on how to better prepare their homes for wildfires. The City has seen a spike in requests for information on wildfire education, vegetation management and home hardening options in our wildland interface in the Eastern portion of the city.

*This activity implements Goal 8.0 and Policies 8.1 and 8.3 of the Land Use Element; Goal 2.0 and Policy 2.17 with regard to the Natural Resources Element; Goals 3.0, 6.0, 7.0 and, 8.0 and Policies 3.6, 6.5, 7.1 and, 8.1 with regard to the Public Safety Element; Goals 1.0 and 3.0 and Policies 1.2 and 3.1 with regard to the Cultural Resources Element; and, Goals 1.0 and 2.0 and Policies 1.3 2.2, and 2.4 with regard to the Infrastructure Element.*

**Transportation Demand and System Management (Implementation Program IV-6):** To address current CEQA requirements for project related traffic impacts, the City has an adopted methodology for evaluating the Vehicle Miles Traveled (VMT). For each proposed project, the City conducts a "Screening Analysis" of the project VMT. This Screening determines if there is any additional analysis and proposed mitigation required of the project.

*This activity implements Goals 1.0 and 2.0 and Policies 1.2, 1.3, and 2.4 with regard to the Circulation and Mobility Element, Goals 1.0 and 7.0 and Policies 1.2, 7.1, 7.2, 7.5. 7.6 With regard to the Public Safety Element; and, Goal 3.0 and Policy 3.3 with regard to the Infrastructure Element.*

**Coordination with Other Agencies and Organizations (Implementation Program Section V):** The City participated in inter-agency coordination during 2025. Outside agency coordination included:

- Utility companies such as Southern California Edison for coordination of capital improvement plans.
- Adjacent jurisdictions for noticing of development proposals in the City.

- CalTrans for review of environmental documents pertaining to projects within the City.
- Orange County Transportation Authority (OCTA) for bus detours.
- Secretary of the Interior (SOI) for continued eligibility designation in the National Register of Historic Places for the Plaza and Old Towne Orange historic districts in the National Register. This effort involves through review of development projects for conformance with SOI standards for the Treatment of Historic Properties.
- Continued coordination with OCTA on Katella Avenue Traffic Signal Synchronization Program Project, Main Street TSSP Project, Garden Grove Boulevard TSSP Project. OCTA was the lead agency implementing the improvements and signal timing synchronization for these three arterial projects.
- The City is closely coordinating with the partner agencies for the Tustin Avenue / Rose Drive TSSP Project: Caltrans, Tustin, Santa Ana, Anaheim, Placentia and Yorba Linda.
- There are various regional projects on the State Highways surrounding the city that involve coordination with Caltrans and OCTA: 55- freeway project (between I-5 to 91) and 57-freeway project (between Orangewood Ave and Katella Ave). These projects are on-going.
- The Orange Police Department, through the North Orange County Public Safety Collaborative, has partnered with the Youth Centers of Orange to support developmental needs of at-risk youth, including mentoring, tutoring, sports, music, and various enrichment opportunities.
- Coordination with the State Department of Housing and Community Development for the Annual Performance Report, Housing Element Policy Action Item progress, and resolution of questions pertaining to accessory dwelling unit production.
- The Orange Police Department, through the North Orange County Public Safety Collaborative, has partnered with the Youth Centers of Orange to support developmental needs of at-risk youth, including mentoring, tutoring, sports, music, and various enrichment opportunities.
- The Traffic Bureau, in partnership with the California Office of Traffic Safety, conducted DUI and driver's license checkpoints, DUI saturation patrols, traffic enforcement operations, street racing enforcement, and issued citations for distracted driving.

- The Traffic Bureau, in partnership with the California Highway Patrol, conducted Standardized Field Sobriety Testing (SFST) classes and trained 10 officers on SFST instruction to assist officers in making arrest decisions of driver impairment due to alcohol.
- The Orange Police Department Field Services Division, HEART and Bike Team, developed ongoing collaborations with Orange County Mental Health, Be Well, Psychiatric Emergency and Response Team (PERT), and the Crisis Assessment Team (CAT) to provide continued engagement and outreach to the homeless population in Orange.

*This activity implements Goal 7.0 of the Land Use Element and Policy 7.3; Goals 2.0, 3.0 and, 4.0 and Policies 2.1 -2.4, 3.1 and, 4.1 of the Circulation and Mobility Element; Goal 2.0 and Policies 2.1 and 2.5 of the Growth Management Element; Goals 2.0 and 7.0 and Policies 2.1 and 7.4 of the Natural Resources Element; Goals 1.0, 2.0, 3.0 and, 8.0 and Policies 1.3, 2.1, 3.7, 8.2 and, 8.3 of the Public Safety Element, Goal 2.0 and Policy 2.4 of the Noise Element; Goals 1.0 and 5.0 and Policies 1.3, 1.6 and, 5.4 of the Cultural Resources Element; and, Goal 5.0 and Policies 5.1 and 5.2 of the Infrastructure Element; Goal 1.0 and Policy 1.4 of the Urban Design Element.*

## **5. Housing Element Reporting**

The 2025 Housing Element Annual Progress Report prepared in accordance with HCD requirements is provided as Attachment 1 to this report.

## **6. General Plan Compliance with OPR Guidelines**

The 2010 General Plan (Rev. 2015 & 2025) includes all of the state required elements as well as additional optional elements. Environmental Justice is interspersed throughout all elements. The document was prepared in accordance with OPR Guidelines and is on file with OPR.

## **Date of Last General Plan Update**

As indicated in Item 3 above, the comprehensive update to the City of Orange General Plan was adopted on March 9, 2010. General Plan Amendment No. 2014-0001 & 2024-0002 were adopted by the Orange City Council on December 8, 2015 and January 14, 2025, respectively for General Plan maintenance and language accuracy.

The City adopted its Housing Element Update in accordance with state requirements on October 30, 2023. The City's Housing Element update was found to be in substantial conformance with State housing law on January 2, 2024, and every effort is being made to ensure Housing Element goals and polices are implemented.

In 2025, the City completed and adopted an amendment to the General Plan Public Safety Element in coordination with the California Department of Forestry and Fire Protection to comply with State law. Concurrently with the Safety Element update, a review of the entire General Plan was done to make non-substantive accuracy updates to all the General Plan Elements and General Plan Implementation Plan.

**Attachments:**

1. 2025 Housing Element Annual Progress Report