



AGENDA

Orange City Council June 09, 2026

DAN SLATER
Mayor

DENIS BILODEAU
Mayor pro tem, District 4

ARIANNA BARRIOS
Councilmember, District 1

JON DUMITRU
Councilmember, District 2

KATHY TAVOULARIS
Councilmember, District 3

ANA GUTIERREZ
Councilmember, District 5

JOHN GYLLENHAMMER
Councilmember, District 6

Jarad L. Hildenbrand
City Manager

Nathalie Adourian
City Attorney

Pamela Coleman
City Clerk

6:00 PM Regular Session

**City Council Chamber
300 E. Chapman Avenue
Orange, CA 92866**

The City of Orange City Council welcomes you to this meeting and encourages your participation. Regular City Council meetings are held on the second and fourth Tuesday of each month at 6:00 p.m.

Agenda Information

The agenda contains a brief general description of each item to be considered. The City Council may take legislative action deemed appropriate with respect to the item and is not limited to the recommended action indicated in staff reports or on the agenda. The agenda and supporting documentation is available after 4:00 p.m. on the Thursday prior to the Council meeting on the City's website at www.cityoforange.org, at the City Clerk's Office located at 300 E. Chapman Avenue, and at the Main Public Library located at 407 E. Chapman Avenue. Written materials relating to an item on the agenda that are provided to the City Council after agenda packet distribution and within 72 hours before Council is to consider the item will be made available for public inspection in the City Clerk's Office during normal business hours; at the City Council meeting; and made available on the City's website.

Public Participation

Regular meetings are televised live on Spectrum Cable Channel 3 and AT&T U-verse Channel 99, and streamed live and on-demand on the City's website at www.cityoforange.org.

Pursuant to Government Code Section 54954.3, members of the public may address the City Council on any agenda item before or during Council's consideration of the item, and on any other matters within the City Council's jurisdiction by using any of the following methods:

1) In-Person

To speak on an item on the agenda, complete a speaker card indicating your name, address, and identify the agenda item number or subject matter you wish to address. The card should be given to the City Clerk prior to the start of the meeting. General comments are received during the "Public Comments" section at the beginning of the Regular Session. No action may be taken on off-agenda items unless authorized by law. Public Comments are limited to three (3) minutes per speaker unless a different time limit is announced. It is requested that you state your name for the record, then proceed to address the City Council. All speakers shall observe civility, decorum, and good behavior.

(Continued on page 2)

2) Written Public Comments via eComment

Members of the public can submit their written comments electronically for City Council consideration by using the eComment feature on the Agenda page of the City's website at www.cityoforange.org. To ensure distribution to the City Council prior to consideration of the agenda, we encourage the public to submit written comments by 3:00 p.m. the day of the meeting. All written comments will be provided to the Council for consideration and posted on the City's website after the meeting.

3) Public Comments via recorded voicemail message

Finally, the public can record their comments by calling (714) 744-2234 no later than 3:00 p.m. the day of the meeting. Recorded messages will not be played at the meeting, but will be provided to the Council.

In accordance with Ordinance No. 10-01, any person making personal, impertinent, slanderous or profane remarks or who becomes boisterous while addressing the Council shall be called to order by the Mayor. If such conduct continues, the Mayor may order the person barred from addressing the City Council further during that meeting, unless permission to continue is granted by a majority vote of the Council.

Please contact the City Clerk's Office at (714) 744-5500 with any questions.

ADA Requirements: In compliance with the Americans with Disabilities Act, if you need accommodations to participate in this meeting, please contact the City Clerk's office at (714) 744-5500. Notification at least 48 hours in advance of meeting will enable the City to make arrangements to assure accessibility to this meeting.

REMINDER: Please silence all electronic devices while City Council is in session.

6:00 PM REGULAR SESSION**1. OPENING/CALL TO ORDER****1.1 INVOCATION**

Pastor Eric Turbedsky, Sovereign Grace Church of Orange

1.2 PLEDGE OF ALLEGIANCE

Councilmember John Gyllenhammer

1.3 ROLL CALL**1.4 PRESENTATIONS/ANNOUNCEMENTS**

Proclamation celebrating the 75th birthday of Eva Perez

Attachments: [Staff Report](#)
 [Draft Proclamation](#)

2. PUBLIC COMMENTS

At this time, members of the public may address the Council on matters not listed on the agenda within the subject matter jurisdiction of the City Council, provided that NO action may be taken on off-agenda items unless authorized by law. Public Comments are limited to three (3) minutes per speaker unless a different time limit is announced.

3. CONSENT CALENDAR

All items on the Consent Calendar are considered routine and are enacted by one motion approving the recommended action listed on the Agenda. Any member of the City Council, staff, or the public may request an item be removed from the Consent Calendar for discussion or separate action. Unless otherwise specified in the request to remove an item from the Consent Calendar, all items removed shall be considered immediately following action on the remaining items on the Consent Calendar.

3.1. Waive reading in full of all ordinances on the Agenda**Recommended Action:**

Approve.

Attachments: [Staff Report](#)

3.2. Confirmation of accounts payable warrant registers dated May 7, 14, 21, and 28, 2026 and payroll check registers dated May 8 and 22, 2026**Recommended Action:**

Ratify the accompanying registers.

Attachments: [Staff Report](#)
[Attachment 1 May 7, 2026 Accounts Payable Register](#)
[Attachment 2 May 14, 2026 Accounts Payable Register](#)
[Attachment 3 May 21, 2026 Accounts Payable Register](#)
[Attachment 4 May 28, 2026 Accounts Payable Register](#)
[Attachment 5 May 8 2026 Payroll Register](#)
[Attachment 6 May 22 2026 Payroll Register](#)

3.3. Approval of minutes of the City of Orange City Council Regular Meeting held on May 12, 2026.

Recommended Action:

Approve minutes as presented.

Attachments: [Staff Report](#)
[May 12, 2026, Regular Meeting minutes](#)

3.4. Agreement with All City Management Services, Inc. for crossing guard services during Fiscal Year 2026-2027 and 2027-2028

Recommended Action:

Approve a two-year agreement with All City Management Services, Inc. in the amount of \$915,000, representing the cost of crossing guard services of \$884,340, plus a contingency of \$30,660; and authorize the Mayor and City Clerk to execute on behalf of the City.

Attachments: [Staff Report](#)
[Agreement with ACMS](#)

3.5. Agreement with Western A/V for Council Chamber audio-visual presentation system upgrades

Recommended Action:

Approve the agreement with Western A/V in the amount of \$130,470.82 for Council Chambers audio-visual presentation system upgrades; and authorize the Mayor and City Clerk to execute on behalf of the City.

Attachments: [Staff Report](#)
[Agreement with Western A/V](#)

3.6. First Amendment to Agreement with CR&R Incorporated for Integrated Solid Waste Management suspending the Road Mitigation Payment and updating fees paid to the City

Recommended Action:

Approve First Amendment to Agreement with CR&R Incorporated to suspend the existing Road Mitigation Payment and adopt a new encroachment-based Franchise

Fee set at the same annual dollar amount as the Road Mitigation Payment currently in effect; and authorize the Mayor and City-Clerk to execute on behalf of the City.

Attachments: [Staff Report](#)
 [First Amendment to Agreement with CR&R](#)

3.7. Adoption of four projects into the Capital Improvement Plan; acceptance and appropriation of \$1,628,550 in designated grant funding from the California Department of Transportation; and appropriation of \$180,950 in local matching funds

Recommended Action:

1. Adopt the following four projects into the City's Capital Improvement Plan:
 - 265125 Flashing Beacon Installation at Four School Crossings
 - 265126 HSIP Bike Lane Enhancements
 - 265127 Signal Head Indication Upgrades
 - 265128 Edgeline Striping Installation at Various Locations
2. Accept into the City's Reimbursable Capital Projects (550) revenue budget \$1,628,550 in grant funding from the California Department of Transportation to:
 - 550-5703-43201-265125 Flashing Beacon Installation at Four School Crossings
\$349,740
 - 550-5703-43201-265126 HSIP Bike Lane Enhancements \$349,920
 - 550-5703-43201-265127 Signal Head Indication Upgrades \$661,320
 - 550-5703-43201-265128 Edgeline Striping Installation at Various Locations
\$267,570
3. Authorize the appropriation of \$1,628,550 into Reimbursable Capital Projects (550):
 - 550-5703-87101-265125 Flashing Beacon Installation at Four School Crossings
\$349,740
 - 550-5703-87102-265126 HSIP Bike Lane Enhancements \$349,920
 - 550-5703-87101-265127 Signal Head Indication Upgrades \$661,320
 - 550-5703-87102-265128 Edgeline Striping Installation at Various Locations
\$267,570
4. Authorize the appropriation of \$180,950 from the Measure M-Traffic Improvement (263) unreserved fund balance to:
 - 263-5703-87101-265125 Flashing Beacon Installation at Four School Crossings
\$38,860
 - 263-5703-87102-265126 HSIP Bike Lane Enhancements \$38,880
 - 263-5703-87101-265127 Signal Head Indication Upgrades \$73,480
 - 263-5703-87102-265128 Edgeline Striping Installation at Various Locations
\$29,730

Attachments: [Staff Report](#)
 [Attachment 1 - Flashing Beacon Installation at Four School Crossings](#)
 [Vicinity Map](#)
 [Attachment 2 - HSIP Bike Lane Enhancements Vicinity Map](#)
 [Attachment 3 - Signal Head Indication Upgrades Vicinity Map](#)
 [Attachment 4 - Edgeline Striping Installation at Various Locations](#)
 [Vicinity Map](#)

- 3.8. Award of OMNIA Partners Contract to Milliken Services, LLC for carpet and flooring replacement at Fire Stations 3, 7, and 8; and finding of California Environmental Quality Act exemption**

Recommended Action:

Approve the contract with Milliken Services, LLC in the total amount of \$90,785, representing an original proposal amount of \$82,532, plus a 10% contingency of \$8,253, for carpet and flooring replacement at Fire Stations 3, 7, and 8; and authorize the Mayor and City Clerk to execute on behalf of the City.

Attachments: [Staff Report](#)
 [Contract with Milliken Services, LLC](#)
 [Milliken Proposals](#)

- 3.9. Second Reading and adoption of Ordinance No. 05-26 amending Chapter 5.100 of the Orange Municipal Code to eliminate certain restrictions on the retail sale of tobacco and tobacco products and provide clarification on the transferability of Tobacco Retailer Permits**

Recommended Action:

Adopt Ordinance No. 05-26.

Attachments: [Staff Report](#)
 [Ordinance No. 05-26](#)

- 3.10. Second Reading and adoption of Ordinance No. 06-26 approving Zone Change No. ZC25-0002 to change the zoning classification from Limited Business Tustin Redevelopment Project Area (C-TR) to Residential Multiple Family (R-3) on a 4.23-acre site located at 2375 N Tustin Street**

Recommended Action:

Adopt Ordinance No. 06-26.

Attachments: [Staff Report](#)
 [Ordinance No. 06-26](#)

- 3.11. Second Reading and adoption of Ordinance No. 07-26 amending Title 17 of the Orange Municipal Code to comply with State law regarding Residential Care Facilities (Health and Safety Code Sections 1267.16 and 1500-1569.889)**

Recommended Action:

Adopt Ordinance No. 07-26.

Attachments: [Staff Report](#)
[Ordinance No. 07-26](#)

- 3.12. Authorize purchase of Police Department uniforms from Galls, LLC.**

Recommended Action:

Approve the purchase of Police Department uniforms from Galls, LLC for \$130,000.

Attachments: [Staff Report](#)
[Galls Master Agreement No. 106-499158](#)

- 3.13. Approval of Final Tract Map for Tract 18163 for the Mabury 22 project located at 6000 E. Mabury Avenue**

Recommended Action:

Approve Final Map for Tract 18163.

Attachments: [Staff Report](#)
[Site Plan](#)
[Tract 18163 Final Map](#)

- 3.14. Approval of the Fiscal Year 2026-2027 Pavement Management Program budget to incorporate a list of eight arterial streets to be funded by SB 1 (The Road Repair and Accountability Act) and appropriate Road Maintenance and Rehabilitation Account funding**

Recommended Action:

Adopt Resolution No. 11694. A Resolution of the City Council of the City of Orange approving the 2026-2027 Pavement Management Program budget to incorporate a list of eight streets to be funded by SB 1: the Road Repair and Accountability Act of 2017 and appropriate Road Maintenance and Rehabilitation Account (RMRA) funding.

Attachments: [Staff Report](#)
[Resolution No. 11694](#)

- 3.15. Community Facilities District No. 06-1 Del Rio Public Improvements 2026 Special Tax Refunding Bonds**

Recommended Action:

Adopt Resolution No. 11701. A Resolution of the City Council of the City of Orange, acting as the Legislative Body of City of Orange Community Facilities District No. 06-1

(Del Rio Public Improvements), authorizing the issuance of its 2026 Special Tax Refunding Bonds and approving certain documents and taking certain other actions in connection therewith.

- Attachments:** [Staff Report](#)
 [Attachment 1 - Resolution No. 11701](#)
 [Attachment 2 - Bond Indenture](#)
 [Attachment 3 - Bond Purchasing Agreement](#)
 [Attachment 4 - Preliminary Official Statement](#)
 [Attachment 5 - Escrow Agreement](#)

END OF CONSENT CALENDAR

4. REPORTS FROM MAYOR SLATER

An opportunity for the Mayor to make a brief announcement, report, or request. Pursuant to Government Code Section 54954.2(a)(3), no action(s) or discussion(s) shall be undertaken on any item not appearing on the posted agenda.

4.1. Review of Council Meeting Decorum Standards

5. REPORTS FROM COUNCILMEMBERS

An opportunity for Councilmembers to make a brief announcement, report, or request. Pursuant to Government Code Section 54954.2(a)(3), no action(s) or discussion(s) shall be undertaken on any item not appearing on the posted agenda.

5.1. Highlight Local Business (Gutierrez)

6. AB 1234 REPORTS

This is the time for all AB 1234 reports required pursuant to Government Code Section 53232.3(d) on meetings and conferences attended at the City's expense.

7. REPORTS FROM CITY MANAGER

8. PUBLIC HEARINGS

8.1. Public hearing and reporting on City of Orange vacancies pursuant to Government Code 3502.3

Recommended Action:

1. Conduct and close the Public Hearing.
2. Receive and file report of City vacancies, recruitment, and retention efforts.

Attachments: [Staff Report](#)
 [Vacancy Report by Bargaining Group & Classification](#)

- 8.2. Public Hearing to consider adoption of the City of Orange 2025 Urban Water Management Plan and 2025 Water Shortage Contingency Plan and Introduction and First Reading of Ordinance No. 10-26 updating regulations to prohibit potable water from being used to irrigate non-functional turf areas**

Recommended Action:

1. Conduct and close the Public Hearing.
2. Adopt Resolution No. 11692. A Resolution of the City Council of the City of Orange adopting the City of Orange 2025 Urban Water Management Plan and 2025 Water Shortage Contingency Plan.
3. Introduce and conduct First Reading of Ordinance No. 10-26. An Ordinance of the City Council of the City of Orange prohibiting potable water from being used to irrigate areas of non-functional turf.

Attachments: [Staff Report](#)
 [Attachment 1 Resolution No. 11692](#)
 [Attachment 2 Ordinance No. 10-26](#)
 [Attachment 3 City of Orange 2025 UWMP](#)
 [Attachment 4 City of Orange 2025 WSCP](#)

- 8.3. Public Hearing to consider approval of the Landscape Maintenance Assessment Districts 86-2 (Santiago Hills), and 15-1 (Santiago Hills Overlay) Final Engineer's Report for Fiscal Year 2026-2027**

Recommended Action:

1. Conduct and close the Public Hearing.
2. Adopt Resolution No. 11695. A Resolution of the City Council of the City of Orange approving the Engineer's Report and providing for the annual assessment for Landscape Maintenance Assessment Districts 86-2 (Santiago Hills) and 15-1 (Santiago Hills Overlay).
3. Establish the assessment per single family detached unit per year for Fiscal Year 2026-2027 for Landscape Maintenance Assessment Districts 86-2 (Santiago Hills) and 15-1 (Santiago Hills Overlay) at \$369.44 and \$287.68 respectively for single family detached, and \$221.66 and \$204.25 respectively for condominiums.

Attachments: [Staff Report](#)
 [Resolution No. 11695](#)
 [Final Engineer's Report Land Maintenance District No. 86-2](#)
 [Final Engineer's Report Landscape Maintenance District No.15-1](#)

8.4. Public Hearing to consider approval of the Landscape Maintenance Assessment District 94-1 (Sycamore Crossing) Final Engineer's Report for Fiscal Year 2026-2027

Recommended Action:

1. Conduct and close the Public Hearing.
2. Adopt Resolution No. 11696. A Resolution of the City Council of the City of Orange approving the Engineer's Report and providing for the annual assessment for Landscape Maintenance Assessment District 94-1 (Sycamore Crossing).
3. Establish the assessment for Fiscal Year 2026-2027 for Landscape Maintenance Assessment District 94-1 (Sycamore Crossing) at \$293.08 per single family unit per year.

Attachments: [Staff Report](#)
[Resolution No. 11696](#)
[Final Engineer's Report for the Annual Levy Assessment Landscape Maintenance District No. 94-1 Fiscal Year 2026-2027](#)

8.5. Continued Public Hearing to consider Introduction and First Reading of Ordinance No. 04-26 adding Chapter 8.38 of Title 8 ("Health and Safety") to the Orange Municipal Code relating to maintenance and security standards for unoccupied or abandoned properties and adoption of fees and fines for regulations, monitoring and progressive administrative citations (Continued from May 26, 2026)

Recommended Action:

1. Conduct and close the Public Hearing.
2. Introduce and conduct First Reading of Ordinance No. 04-26. An Ordinance of the City Council of the City of Orange adding Chapter 8.38 to the Orange Municipal Code relating to the maintenance and security standards for unoccupied or abandoned properties.
3. Adopt Resolution No. 11687. A Resolution of the City Council of the City of Orange amending the City's Master Fee Schedule setting the amount of fees and fines for regulations, monitoring and progressive administrative citations relating to unoccupied or abandoned properties as contained in newly added Chapter 8.38 of the Orange Municipal Code.

Attachments: [Staff Report](#)
[Ordinance No. 04-26](#)
[Resolution No. 11687](#)

9. ADMINISTRATIVE REPORTS

9.1. Fiscal Year 2026-2027 City of Orange Operating Budget and Five-Year Capital Improvement Program

Recommended Action:

The following action items are recommended to adopt the Fiscal Year 2026-2027 Budget, effective July 1, 2026:

1. Adopt Resolution No. 11702. A Resolution of the City Council of the City of Orange adopting said City's Budget for the Fiscal Year 2026-27 and authorizing transfer of funds within and between appropriations, transfer of funds between funds, and additional appropriations.
 - a. Total revenues of \$292.4 million and total expenditures of \$315.7 million, including transfers.
 - b. General Fund revenues totaling \$170.7 million and expenditures totaling \$169.6 million;
 - c. Staffing for Fiscal Year 2026-2027 at 708.7 budgeted FTEs; and
 - d. Five-Year Capital Improvement Program.
2. Adopt Resolution No. 11699. A Resolution of the City Council of the City of Orange adopting the appropriations limit for the Fiscal Year 2026-2027.
3. Adopt Resolution No. 11700. A Resolution of the City Council of the City of Orange amending Resolution No. 11668 between the City of Orange and the Orange Municipal Employees' Association.

Attachments:

[Staff Report](#)

[Attachment 1 Resolution 11702](#)

[Attachment 2 Resolution 11699](#)

[Attachment 3 Resolution 11700](#)

[Attachment 4 FY27 Schedule of Changes in Fund Balances](#)

[Attachment 5 Schedule of Revenues and Expenditures](#)

[Attachment 6 Recommended Staffing Changes](#)

[Attachment 7 Schedule of Positions by Department](#)

[Attachment 8 FY 27 Budget Reduction and Balancing Measures](#)

[Attachment 9 FY27 Capital Improvement Plan](#)

[Attachment 10 Fund Description](#)

[Attachment 11 FY27 Financial Model](#)

9.2. Resolutions declaring certain real properties of the City of Orange and formerly the Successor Agency to the Orange Redevelopment Agency as Surplus Land and Exempt Surplus Land pursuant to the California Surplus Land Act (Government Code Sections 54220 et seq.)

Recommended Action:

1. Adopt Resolution No. 11697. A Resolution of the City Council of the City of Orange declaring certain real properties to be exempt surplus land pursuant to the Small Parcel Exemption of the Surplus Land Act (Government Code Section 54221(f)(1) (B)), making findings in support thereof, and authorizing the City Manager to take all actions necessary to effect the disposition of such properties.
2. Adopt Resolution No. 11698. A Resolution of the City Council of the City of Orange declaring certain real properties to be surplus land pursuant to the Surplus Land Act (Government Code Section 54221(b)), making findings in support thereof, directing staff to comply with the notice and negotiation requirements of the Surplus Land Act, and authorizing the City Manager to take all actions necessary to effect the disposition of such properties.
3. Authorize the City Manager, or designee, to take all actions necessary to effectuate the disposition of the subject properties consistent with the resolutions, the Surplus Land Act and HCD Guidelines, the Long Range Property Management Plan and Dissolution Act (to the extent applicable), and other applicable law, including transmitting all required findings, notices, and documentation to the California Department of Housing and Community Development through the Surplus Land Portal.

Attachments:

[Staff Report](#)

[Attachment 1 - Resolution No 11697](#)

[Attachment 2 - Resolution No 11698](#)

[Attachment 3 - Property Location Map](#)

[Attachment 4 - Exerpts of Long-Range Property Management Plan](#)

9.3. Brown Act Updates (SB 707) Presentation

Recommended Action:

1. Receive and file presentation.
2. Determine “reasonable efforts” for outreach to encourage participation in City Council meetings under Government Code § 54953.4.
3. Consider adoption of Resolution No. 11703. A Resolution of the City Council determining reasonable efforts to encourage public participation in City Council meetings pursuant to Government Code § 54953.4.

Attachments:

[Staff Report](#)

[Resolution No. 11703](#)

10. ADJOURNMENT

The next Regular City Council meeting will be held on Tuesday, June 23, 2026, at 6:00 p.m., in the Council Chamber, with Closed Session beginning at 5:00 p.m., if necessary.

I, Pamela Coleman, CMC, City Clerk for the City of Orange, do hereby declare, under penalty of perjury, that a full and correct copy of this agenda was posted pursuant to Government Code Section 54950 et. seq., at the following locations: Orange Civic Center kiosk and Orange City Clerk's Office at 300 E. Chapman Avenue, Orange Main Public Library at 407 E. Chapman Avenue, Police facility at 1107 N. Batavia Street, and uploaded to the City's website www.cityoforange.org.

Date posted: June 4, 2026