



Jarad L. Hildenbrand
City Manager

Nathalie Adourian
City Attorney

Pamela Coleman
City Clerk

AGENDA

Orange City Council August 11, 2026

5:00 PM Closed Session
6:00 PM Regular Session

City Council Chamber
300 E. Chapman Avenue
Orange, CA 92866

DAN SLATER
Mayor

DENIS BILODEAU
Mayor pro tem, District 4

ARIANNA BARRIOS
Councilmember, District 1

JON DUMITRU
Councilmember, District 2

KATHY TAVOULARIS
Councilmember, District 3

ANA GUTIERREZ
Councilmember, District 5

JOHN GYLLENHAMMER
Councilmember, District 6

The City of Orange City Council welcomes you to this meeting and encourages your participation. Regular City Council meetings are held on the second and fourth Tuesday of each month at 6:00 p.m.

Agenda Information

The agenda contains a brief general description of each item to be considered. The City Council may take legislative action deemed appropriate with respect to the item and is not limited to the recommended action indicated in staff reports or on the agenda. The agenda and supporting documentation is available after 5:00 p.m. on the Thursday prior to the Council meeting on the City's website at www.cityoforange.org, at the City Clerk's Office located at 300 E. Chapman Avenue, and at the Main Public Library located at 407 E. Chapman Avenue. Written materials relating to an item on the agenda that are provided to the City Council after agenda packet distribution and within 72 hours before Council is to consider the item will be made available for public inspection on the City's website; in the City Clerk's Office during normal business hours; and at the City Council meeting.

Public Participation

Regular meetings are televised live on Spectrum Cable Channel 3 and AT&T U-verse Channel 99, streamed live on the City's website at www.cityoforange.org, and remotely via Zoom.

To join Zoom meeting online using a personal computer or smart device:
<https://www.zoomgov.com/j/1656814425?pwd=kkolXX5D4diWS9q7Dhi0jJTDInbdS9.1>

Meeting ID: 165 681 4425
Passcode: 356107

To join Zoom meeting from any phone, dial (669) 216-1590

Meeting ID: 165 681 4425
Passcode: 356107

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Public Participation (continued)

Pursuant to Government Code Section 54954.3, members of the public may address the City Council on any agenda item before or during Council's consideration of the item, and on any other matters within the City Council's jurisdiction by using any of the following methods:

1) In-Person

To speak on an item on the agenda, complete a speaker card indicating your name, address, and identify the agenda item number or subject matter you wish to address. The card should be given to the City Clerk prior to the start of the meeting. General comments are received during the "Public Comments" section at the beginning of the Regular Session. No action may be taken on off-agenda items unless authorized by law. Public Comments are limited to three (3) minutes per speaker unless a different time limit is announced. It is requested that you identify yourself for the record, then proceed to address the City Council. All speakers shall observe civility, decorum, and good behavior.

2) Written Public Comments via eComment

Members of the public can submit their written comments electronically for City Council consideration by using the eComment feature on the Agenda page of the City's website at www.cityoforange.org. To ensure distribution to the City Council prior to consideration of the agenda, members of the public are encouraged to submit written comments by 3:00 p.m. the day of the meeting. All written comments will be posted on the City's website after the meeting.

3) Remote Public Comments

Members of the public may provide live public comments via Zoom during City Council meetings. To join the meeting, follow the instructions above. Instruction on how to participate will be provided during the meeting.

Please provide your name in the Zoom application to allow the City Clerk to identify you when it is your time to speak. Installing and familiarizing yourself with Zoom software prior to the commencement of the meeting is highly recommended.

If participating by telephone, the City Clerk will identify you by the last 4 digits of your phone number when it is your time to speak.

Please note, the City is not responsible for the public's use of Zoom as it relates to the software, configuration, and settings on a personal device. The public is encouraged to visit the Zoom website for information on successful use of this software. The City's use of Zoom is consistent with the platform features and functions as described on the Zoom website.

In accordance with Ordinance No. 10-01, any person making personal, impertinent, slanderous or profane remarks or who becomes boisterous while addressing the Council shall be called to order by the Mayor. If such conduct continues, the Mayor may order the person barred from addressing the City Council further during that meeting, unless permission to continue is granted by a majority vote of the Council.

Please contact the City Clerk's Office at (714) 744-5500 with any questions.

ADA Requirements: In compliance with the Americans with Disabilities Act, if you need accommodations to participate in this meeting, please contact the City Clerk's office at (714) 744-5500. Notification at least 48 hours in advance of meeting will enable the City to make arrangements to assure accessibility to this meeting.

REMINDER: Please silence all electronic devices while City Council is in session.

5:00 PM CLOSED SESSION**1. CALL TO ORDER****1.1 ROLL CALL****2. PUBLIC COMMENTS ON CLOSED SESSION ITEMS**

At this time, members of the public may address the Council on Closed Session items only. Public Comments are limited to three (3) minutes per speaker.

3. RECESS TO CLOSED SESSION**a. CONFERENCE WITH LEGAL COUNSEL – EXISTING LITIGATION**

Pursuant to Government Code Section 54956.9(a) & (d)(1) – One case

Name of Case: John Nelson v. City of Orange

Orange County Superior Court Case No. 30-2025-01581964

4. CLOSED SESSION REPORT**5. ADJOURNMENT**

The City Council will adjourn to the 6:00 p.m. Regular Session in the Council Chamber.

6:00 PM REGULAR SESSION**1. OPENING/CALL TO ORDER****1.1 INVOCATION**

Pastor Brenton Fessler, Orange Police Chaplain

1.2 PLEDGE OF ALLEGIANCE

Councilmember Ana Gutierrez

1.3 ROLL CALL**1.4 PRESENTATIONS/ANNOUNCEMENTS**

Outgoing Boards, Commissions, Committees Members Recognition

1.5 REPORT ON CLOSED SESSION ACTIONS**2. PUBLIC COMMENTS**

At this time, members of the public may address the Council on matters not listed on the agenda within the subject matter jurisdiction of the City Council, provided that NO action may be taken on off-agenda items unless authorized by law. Public Comments are limited to three (3) minutes per speaker unless a different time limit is announced.

3. CONSENT CALENDAR

All items on the Consent Calendar are considered routine and are enacted by one motion approving the recommended action listed on the Agenda. Any member of the City Council, staff, or the public may request an item be removed from the Consent Calendar for discussion or separate action. Unless otherwise specified in the request to remove an item from the Consent Calendar, all items removed shall be considered immediately following action on the remaining items on the Consent Calendar.

3.1. Waive reading in full of all ordinances on the Agenda.**Recommended Action:**

Approve.

Attachments: [Staff Report](#)

3.2. Confirmation of accounts payable warrant registers dated July 7, 9, 16, 21, 23, and 30, 2026 and payroll check registers dated July 2, 17, and 31, 2026**Recommended Action:**

Ratify the accompanying registers.

Attachments: [Staff Report](#)
[Attachment 1 - July 7, 2026 Accounts Payable Register](#)
[Attachment 2 - July 9, 2026 Accounts Payable Register](#)
[Attachment 3 - July 16, 2026 Accounts Payable Register](#)
[Attachment 4 - July 21, 2026 Accounts Payable Register](#)
[Attachment 5 - July 23, 2026 Accounts Payable Register](#)
[Attachment 6 - July 30, 2026 Accounts Payable Register](#)
[Attachment 7 - July 2, 2026 Payroll Register](#)
[Attachment 8 - July 17, 2026 Payroll Register](#)
[Attachment 9 - July 31, 2026 Payroll Register](#)

- 3.3. Agreement with UltraSystems Environmental, Inc. for environmental and survey services for the Riverdale Avenue Complete Street Improvement Project and authorize continuation of unspent grant balance and required match for Riverdale Avenue Complete Streets project**

Recommended Action:

1. Approve the agreement with UltraSystems Environmental, Inc. in the amount of \$89,540 for environmental and survey services; and authorize the Mayor and City Clerk to execute the agreement on behalf of the City.
2. Authorize the continuation of the project budget in the amount of \$426,000 to:
263-5101-87102-255039-20 Riverdale Avenue Complete Streets
3. Authorize the continuation of the project budget in the amount \$2,560,720.33 to:
550-5101-87102-255039-20 Riverdale Avenue Complete Streets

Attachments: [Staff Report](#)
[Consultant Services Agreement with UltraSystems Environmental, Inc.](#)

- 3.4. Second Amendment to the Agreement with Willdan Engineering for on-call building services**

Recommended Action:

Approve the Second Amendment to the Agreement with Willdan Engineering in the amount of \$200,000 for on-call building services; and authorize the Mayor and City Clerk to execute on behalf of the City.

Attachments: [Staff Report](#)
[Second Amendment to the Agreement with Willdan Engineering](#)

3.5. First Amendment to Contract with G.M. Sager Construction Co., Inc. for Asphalt Repair Services

Recommended Action:

Approve the First Amendment to the Contract with G.M. Sager Construction Co., Inc. in the amount of \$135,000, plus a 10% contingency of \$13,500 for asphalt repairs; and authorize the Mayor and City Clerk to execute on behalf of the City.

Attachments: [Staff Report](#)
 [First Amendment with G.M. Sager Construcion Co, Inc.](#)

3.6. Second Reading and adoption of Ordinance No. 13-26 amending Chapter 12.48 of the Orange Municipal Code pertaining to parks to update sections related to smoking and vaping

Recommended Action:

Adopt Ordinance No. 13-26.

Attachments: [Staff Report](#)
 [Ordinance No. 13-26](#)

3.7. Annual review and approval of the Statement of Investment Policy for Fiscal Year 2026-27

Recommended Action:

Adopt the Fiscal Year 2026-2027 City of Orange Statement of Investment Policy.

Attachments: [Staff Report](#)
 [FY 2026-27 City of Orange Investment Policy](#)

3.8. Investment Portfolio Update report for April, May, and June 2026

Recommended Action:

Receive and file the Investment Portfolio Update report for April, May, and June 2026.

Attachments: [Staff Report](#)
 [Attachment 1 Chandler Monthly Investment Report April 2026](#)
 [Attachment 2 Chandler Monthly Investment Report May 2026](#)
 [Attachment 3 Chandler Monthly Investment Report June 2026](#)
 [Attachment 4 Chandler Investment Report for the Period Ending June 30, 2026](#)

3.9. Response to the 2025-2026 Orange County Grand Jury Report, "Wildfires Hit Home"**Recommended Action:**

Approve the City of Orange's response to the 2025-2026 Orange County Grand Jury Report, "Wildfires Hit Home," and authorize the Mayor to execute the response on behalf of the City Council.

Attachments: [Staff Report](#)

[Proposed City of Orange Response to the 2025-2026 Orange County Grand Jury Report, "Wildfires Hit Home"](#)
[2025-2026 Orange County Grand Jury Report, "Wildfires Hit Home"](#)

3.10. Response to the 2025-2026 Orange County Grand Jury Report, "California Housing Mandates: The Unintended Reshaping of Orange County Neighborhoods"**Recommended Action:**

Approve the City of Orange response to the 2025-2026 Orange County Grand Jury Report, "California Housing Mandates: The Unintended Reshaping of Orange County Neighborhoods," and authorize the Mayor to execute the response on behalf of the City Council.

Attachments: [Staff Report](#)

[Proposed City of Orange Response to the 2025-2026 Orange County Grand Jury Report](#)
[2025-2026 Orange County Grand Jury Report, "California Housing Mandates: The Unintended Reshaping of Orange County Neighborhoods"](#)

END OF CONSENT CALENDAR

4. REPORTS FROM MAYOR SLATER

An opportunity for the Mayor to make a brief announcement, report, or request. Pursuant to Government Code Section 54954.2(a)(3), no action(s) or discussion(s) shall be undertaken on any item not appearing on the posted agenda.

5. REPORTS FROM COUNCILMEMBERS

An opportunity for Councilmembers to make a brief announcement, report, or request. Pursuant to Government Code Section 54954.2(a)(3), no action(s) or discussion(s) shall be undertaken on any item not appearing on the posted agenda.

5.1. Highlight Local Business (Gutierrez)

6. AB 1234 REPORTS

This is the time for all AB 1234 reports required pursuant to Government Code Section 53232.3(d) on meetings and conferences attended at the City's expense.

7. REPORTS FROM CITY MANAGER**8. PUBLIC HEARINGS**

- 8.1. Public Hearing pursuant to Government Code Section 53083 to consider approval of the Vehicle Incentive Program Participation Agreement with five Orange franchised automobile dealerships, contingent upon voter approval of a future Transactions and Use Tax Measure**

Recommended Action:

1. Conduct and close the Public Hearing pursuant to California Government Code Section 53083.
2. Authorize the Mayor and City Clerk to execute a Participation Agreement with the participating Orange franchised vehicle dealers (Mazda of Orange, Selman Chevrolet, Nissan of Orange, Toyota of Orange, and Villa Ford of Orange) to establish the Vehicle Incentive Program for the period of April 1, 2027 to April 1, 2040, for an amount not to exceed \$1,550,000 per year in rebates (\$20,150,000 over the 13-year term), contingent upon voter approval of a future Transactions and Use Tax (sales tax) Measure.
3. Approve the Vehicle Incentive Program Guidelines as established by the City Manager and Economic Development Subsidy Report and direct staff to return following the November 3, 2026, election with any necessary implementation actions and budget appropriation requests, contingent upon voter approval of the proposed Transactions and Use Tax Measure.

Attachments: [Staff Report](#)
[Attachment 1 Participation Agreement with Dealerships](#)
[Attachment 2 Economic Development Subsidy Report \(per Government Code Section 53083\)](#)
[Attachment 3 Vehicle Incentive Program Guidelines](#)

9. ADMINISTRATIVE REPORTS

- 9.1. County of Orange Unincorporated Island Annexation Study and Policy Direction**

Recommended Action:

1. Receive and file the presentation regarding the potential annexation of the remaining County islands within the City of Orange's Sphere of Influence.
2. Provide policy direction regarding whether staff should pursue annexation of all, some, or none of the remaining County islands, and identify any additional analysis desired before initiating formal proceedings.

Attachments: [Staff Report](#)
 [County Island Profiles \(OC LAFCO\)](#)
 [1980 Property Tax Agreement](#)

10. ADJOURNMENT

The next Regular City Council meeting will be held on Tuesday, August 25, 2026, at 6:00 p.m., in the Council Chamber, with Closed Session beginning at 5:00 p.m., if necessary.

I, Pamela Coleman, CMC, City Clerk for the City of Orange, do hereby declare, under penalty of perjury, that a full and correct copy of this agenda was posted pursuant to Government Code Section 54950 et. seq., at the following locations: Orange Civic Center kiosk and Orange City Clerk's Office at 300 E. Chapman Avenue, Orange Main Public Library at 407 E. Chapman Avenue, Police facility at 1107 N. Batavia Street, and uploaded to the City's website www.cityoforange.org.

Date posted: August 6, 2026