



# AGENDA

## Orange City Council January 13, 2026

Jarad L. Hildenbrand  
City Manager

Nathalie Adourian  
City Attorney

Pamela Coleman  
City Clerk

### Joint Meeting with the Successor Agency to the Orange Redevelopment Agency

**5:00 PM Closed Session**  
**6:00 PM Regular Session**

City Council Chamber  
300 E. Chapman Avenue  
Orange, CA 92866

DAN SLATER  
Mayor

DENIS BILODEAU  
Mayor pro tem, District 4

ARIANNA BARRIOS  
Councilmember, District 1

JON DUMITRU  
Councilmember, District 2

KATHY TAVOULARIS  
Councilmember, District 3

ANA GUTIERREZ  
Councilmember, District 5

JOHN GYLLENHAMMER  
Councilmember, District 6

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The City of Orange City Council welcomes you to this meeting and encourages your participation. Regular City Council meetings are held on the second and fourth Tuesday of each month at 6:00 p.m.

#### Agenda Information

The agenda contains a brief general description of each item to be considered. The City Council may take legislative action deemed appropriate with respect to the item and is not limited to the recommended action indicated in staff reports or the agenda. The agenda and supporting documentation is available after 4:00 p.m. on the Thursday prior to the Council meeting on the City's website at [www.cityoforange.org](http://www.cityoforange.org), at the City Clerk's Office located at 300 E. Chapman Avenue, and at the Main Public Library located at 407 E. Chapman Avenue. Written materials relating to an item on the agenda that are provided to the City Council after agenda packet distribution and within 72 hours before Council is to consider the item will be made available for public inspection in the City Clerk's Office during normal business hours; at the City Council meeting; and made available on the City's website.

#### Public Participation

Regular meetings are televised live on Spectrum Cable Channel 3 and AT&T U-verse Channel 99, and streamed live and on-demand on the City's website at [www.cityoforange.org](http://www.cityoforange.org).

Pursuant to Government Code Section 54954.3, members of the public may address the City Council on any agenda item before or during Council's consideration of the item, and on any other matters within the City Council's jurisdiction by using any of the following methods:

##### 1) In-Person

To speak on an item on the agenda, complete a speaker card indicating your name, address, and identify the agenda item number or subject matter you wish to address. The card should be given to the City Clerk prior to the start of the meeting. General comments are received during the "Public Comments" section at the beginning of the Regular Session. No action may be taken on off-agenda items unless authorized by law.

Public Comments are limited to three (3) minutes per speaker unless a different time limit is announced. It is requested that you state your name for the record, then proceed to address the City Council. All speakers shall observe civility, decorum, and good behavior.

## **2) Written Public Comments via eComment**

Members of the public can submit their written comments electronically for City Council consideration by using the eComment feature on the Agenda page of the City's website at [www.cityoforange.org](http://www.cityoforange.org). To ensure distribution to the City Council prior to consideration of the agenda, we encourage the public to submit written comments by 3:00 p.m. the day of the meeting. All written comments will be provided to the Council for consideration and posted on the City's website after the meeting.

## **3) Public Comments via recorded voicemail message**

Finally, the public can record their comments by calling (714) 744-2234 no later than 3:00 p.m. the day of the meeting. Recorded messages will not be played at the meeting, but will be provided to the Council.

In accordance with Ordinance No. 10-01, any person making personal, impertinent, slanderous or profane remarks or who becomes boisterous while addressing the Council shall be called to order by the Mayor. If such conduct continues, the Mayor may order the person barred from addressing the City Council further during that meeting, unless permission to continue is granted by a majority vote of the Council.

Please contact the City Clerk's Office at (714) 744-5500 with any questions.

ADA Requirements: In compliance with the Americans with Disabilities Act, if you need accommodations to participate in this meeting, please contact the City Clerk's office at (714) 744-5500. Notification at least 48 hours in advance of meeting will enable the City to make arrangements to assure accessibility to this meeting.

***REMINDER: Please silence all electronic devices while City Council is in session.***

**5:00 PM CLOSED SESSION****1. CALL TO ORDER****1.1 ROLL CALL****2. PUBLIC COMMENTS ON CLOSED SESSION ITEMS**

At this time, members of the public may address the Council on Closed Session items only. Public Comments are limited to three (3) minutes per speaker.

**3. RECESS TO CLOSED SESSION****a. PUBLIC EMPLOYMENT**

Pursuant to Government Code Section 54957(b)1.  
Title: Fire Chief

**b. CONFERENCE WITH LABOR NEGOTIATORS**

Pursuant to Government Code Section 54957.6.  
City Negotiator: Jarad Hildenbrand, City Manager; Cody Kleen, Acting Human Resources Director  
Employee Organizations: Top Management, Orange Management Association, Orange Municipal Employees' Association, and International Brotherhood of Electrical Workers (IBEW) Local 47 (Maintenance and Crafts and Water Division), Orange City Firefighters, Orange Fire Management Association, City of Orange Police Association, City of Orange Police Management Association

**c. CONFERENCE WITH REAL PROPERTY NEGOTIATORS**

Pursuant to Government Code Section 54956.8  
Property Location: 171 & 177 North Cypress Street, Orange, CA 92866  
APN 039-172-04 and APN 039-172-03  
Agency Negotiator: Jarad Hildenbrand, City Manager  
Negotiating Parties: Orange Home Grown Foundation, Inc.  
Under Negotiation: Price and terms of payment

**4. CLOSED SESSION REPORT****5. ADJOURNMENT**

The City Council will adjourn to the 6:00 p.m. Regular Session in the Council Chamber.

**6:00 PM REGULAR SESSION****1. OPENING/CALL TO ORDER****1.1 INVOCATION**

Rabbi Elizer Gurary, Chabad at Chapman University

**1.2 PLEDGE OF ALLEGIANCE**

Councilmember Jon Dumitru

**1.3 ROLL CALL****1.4 PRESENTATIONS/ANNOUNCEMENTS**

Introduction of Miss Orange 2026 contestants

**1.5 REPORT ON CLOSED SESSION ACTIONS****2. PUBLIC COMMENTS**

At this time, members of the public may address the Council on matters not listed on the agenda within the subject matter jurisdiction of the City Council, provided that NO action may be taken on off-agenda items unless authorized by law. Public Comments are limited to three (3) minutes per speaker unless a different time limit is announced.

**3. CONSENT CALENDAR**

All items on the Consent Calendar are considered routine and are enacted by one motion approving the recommended action listed on the Agenda. Any member of the City Council, staff, or the public may request an item be removed from the Consent Calendar for discussion or separate action. Unless otherwise specified in the request to remove an item from the Consent Calendar, all items removed shall be considered immediately following action on the remaining items on the Consent Calendar.

**3.1. Waive reading in full of all ordinances on the Agenda.****Recommended Action:**

Approve.

**Attachments:** [Staff Report](#)

**3.2. Confirmation of accounts payable warrant registers dated December 4, 10, and 18, 2025 and payroll check warrants dated December 5 and 19, 2025.****Recommended Action:**

Ratify the accompanying registers.

**Attachments:**     [Staff Report](#)  
[December 5 2025 Payroll Warrant Information](#)  
[December 19 2025 Payroll Warrant Information](#)  
[December 4, 2025 Warrant Writing Register](#)  
[December 10, 2025 Warrant Writing Register](#)  
[December 18, 2025 Warrant Writing Register](#)

**3.3. Approval of minutes of the City of Orange City Council Regular Meeting held on December 09, 2025.**

**Recommended Action:**

Approve minutes as presented.

**Attachments:**     [Staff Report](#)  
[December 9, 2025 Regular Meeting minutes](#)

**3.4. Agreement with Bucknam Infrastructure Group, Inc for Pavement Management Consulting Services for Fiscal Year 2025-2026 through Fiscal Year 2029-2030.**

**Recommended Action:**

Approve agreement with Bucknam Infrastructure Group, Inc in the amount of \$139,067.00 for Pavement Management Consulting Services; and authorize the Mayor and City Clerk to execute on behalf of the City.

**Attachments:**     [Staff Report](#)  
[Professional Services Agreement](#)

**3.5. Agreement with the City of Anaheim for the administration of the 2024 Fiscal Year Urban Areas Security Initiative Grant Program.**

**Recommended Action:**

Approve the agreement with the City of Anaheim for the administration of the 2024 Urban Areas Security Initiative Grant Program; and authorize the Mayor and City Clerk to execute on behalf of the City.

**Attachments:**     [Staff Report](#)  
[Agreement with the City of Anaheim for the 2024 UASI Grant Program](#)

**3.6. Agreement with the State of California Department of Justice to participate in and receive funding from the Tobacco Grant Program from November 21, 2025, through June 30, 2029. Resolution No. 11652.**

**Recommended Action:**

1. Approve agreement with the State of California Department of Justice to participate in and receive funding in the amount of \$301,440 for the Tobacco Grant Program and authorize the City Manager to execute on behalf of the City.

2. Adopt Resolution No. 11652. A Resolution of the City Council of the City of Orange accepting funds in the amount of \$301,440 from the State of California Department of Justice, Office of Attorney General, Tobacco Grant Program, and authorizing the City Manager or Community Development Director to execute the grant program Memorandum of Understanding and related documents.
3. Authorize the appropriation of \$70,253 in grant funds from the State of California Department of Justice into revenue account number 499-6301-43201 - Tobacco Grant.
4. Authorize the appropriation of \$70,253 into the following expenditure accounts.
  - a. 499-6301-51002 Regular Salaries - Tobacco Grant \$41,501
  - b. 499-6301-51004 Overtime - Tobacco Grant \$19,799
  - c. 499-6301-57101 Travel and Conference - Tobacco Grant \$5,608
  - d. 499-6301-53101 General Office Supplies, and Equipment - Tobacco Grant \$3,345

**Attachments:** [Staff Report](#)  
[Resolution No. 11652](#)  
[Tobacco Grant Program Memorandum of Understanding](#)

- 3.7. Second Amendment to Attorney Services Agreement with Bordin Semmer, LLP to provide legal services relating to litigation defense in the matter of Brandon Jacob Hull v. City of Orange, et al.**

**Recommended Action:**

Approve a Second Amendment to Attorney Services Agreement with Bordin Semmer, LLP in the amount of \$250,000; and authorize the Mayor and City Clerk to execute on behalf of the City.

**Attachments:** [Staff Report](#)  
[Second Amendment to Attorney Services Agreement with Bordin Semmer, LLP](#)

- 3.8. Approval of plans and specifications for Replacement of Rolling Garage Doors at Fire Station 7 and Corporation Yard; authorization to advertise for bids; and finding of California Environmental Quality Act (CEQA) exemption.**

**Recommended Action:**

1. Approve the plans and specifications and authorize advertising for Bid No. 25-26.12, Replacement of Rolling Garage Doors at Fire Station 7 and Corporation Yard (SP-4321)
2. Find that the project is categorically exempt from the provisions of the California Environmental Quality Act (CEQA) per State CEQA Guidelines Section 15301, (Class 1, Existing Facilities).

**Attachments:** [Staff Report](#)

- 3.9. Appropriation of an amount not to exceed \$1,500,000 from the Emergency Transport fund to the California Department of Health Care Services for participation in a one-time Public Provider Ground Emergency Medical Transportation Intergovernmental Transfer Program.**

**Recommended Action:**

Authorize the appropriation from the Emergency Transport Fund (225) for an amount not to exceed \$1,500,000 to the California Department of Health Care Services, along with a \$150,000 assessment fee to the California Department of Health Care Services for managing the Public Provider Ground Emergency Medical Transportation program, payable in quarterly Intergovernmental Transfers.

**Attachments:** [Staff Report](#)  
[Attachment 1 DHCS IGT Certification Form for CY 2026](#)  
[Attachment 2 DHCS CY 2026 Invoice #1](#)  
[Attachment 3 Assembly Bill 1705 \(AB 1705\)](#)

- 3.10. Agreements with C3 Office Solutions, LLC, dba C3 Tech for copier lease and managed print services. (Continued from December 9, 2025)**

**Recommended Action:**

1. Approve the agreement with C3 Office Solutions, LLC as supplier and Wells Fargo Bank, National Association as lessor in the amount of \$39,030.24 for copier equipment leasing; and authorize the Mayor and City Clerk to execute on behalf of the City.
2. Approve the agreement with C3 Office Solutions, LLC dba C3 Tech for managed print services; and authorize the Mayor and City Clerk to execute on behalf of the City.

**Attachments:** [Staff Report](#)  
[Copier lease agreement with C3 Office Solutions, LLC](#)  
[Managed print services agreement with C3 tech](#)  
[Regional Cooperative Agreement Contract RCA-017-23010022](#)

**3.11. Approval of temporary street closures for approved special events. Resolution No.11654.****Recommended Action:**

1. Adopt Resolution No.11654. A Resolution of the City Council of the City of Orange approving the temporary closure of sections of public streets for approved special events.
2. Approve closure of municipal parking lots and temporary suspension of neighborhood permit parking restrictions for certain events and dates occurring in calendar year 2026.

**Attachments:**[Staff Report](#)[Attachment 1 Resolution No. 11654](#)[Attachment 2 Map of Municipal Parking Lots](#)[Attachment 3 Map of Permit Parking Area A](#)[Attachment 4 Site Sketch of South Orange Street at Assistance League Building](#)[Attachment 5 2026 Agreement Exhibit B Car Show Area Map](#)[Attachment 6 Letters of Request](#)

**SUCCESSOR AGENCY TO THE ORANGE REDEVELOPMENT AGENCY**

- 1. **Recognized Obligation Payment Schedule for the fiscal period covering July 1, 2026, through June 30, 2027; and last and final Recognized Obligation Payment Schedule for Fiscal Year 2026-37. Resolution No. SAORA-039 and Resolution No. SAORA-040.**

**Recommended Action:**

- 1. Adopt Resolution No. SAORA-039. A Resolution of the Governing Board of the Successor Agency to the Orange Redevelopment Agency approving a Recognized Obligation Payment Schedule (ROPS) for the fiscal period covering July 1, 2026, through June 30, 2027, pursuant to Health and Safety Code Section 34177 and taking certain related actions.
- 2. Direct staff to transmit Fiscal Years 2026-27 ROPS and related Administrative Budgets to the Orange Countywide Oversight Board of the Successor Agency to the Orange Redevelopment Agency.
- 3. Adopt Resolution No. SAORA-40. A Resolution of the Governing Board of the Successor Agency to the Orange Redevelopment Agency approving the Last and Final Recognized Obligation Payment Schedule for the Fiscal Period from July 1, 2026, through June 30, 2027, subject to submittal to, and review by the Orange Countywide Oversight Board and the State Department of Finance pursuant to Dissolution Law, authorizing the posting and transmittal thereof.
- 4. Direct staff to transmit Last and Final ROPS to the Orange Countywide Oversight Board of the Successor Agency to the Orange Redevelopment Agency.

**Attachments:**     [Staff Report](#)  
                          [Resolution No. SAORA-039](#)  
                          [Resolution No. SAORA-040](#)

**END OF CONSENT CALENDAR**

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**4. REPORTS FROM MAYOR SLATER**

- 4.1. **Orange Sustainability Group Update**

**5. REPORTS FROM COUNCILMEMBERS**

An opportunity for Councilmembers to make a brief announcement, report, or request. Pursuant to Government Code Section 54954.2(a)(3), no action(s) or discussion(s) shall be undertaken on any item not appearing on the posted agenda.

- 5.1. **Highlight Local Business (Gutierrez)**

**6. AB 1234 REPORTS**

This is the time for all AB 1234 reports required pursuant to Government Code Section 53232.3(d) on meetings and conferences attended at the City's expense.

**7. REPORTS FROM CITY MANAGER**



## 8. PUBLIC HEARINGS

- 8.1. **Public Hearing to consider revision of the Master Schedule of Fees and Charges to adopt revised administrative fees as a result of the Cost Allocation Plan and User Fee Study.**

**Recommended Action:**

1. Conduct and close the Public Hearing.
2. Adopt Resolution No.11653. A Resolution of the City Council of the City of Orange amending the Master Schedule of Fees and Charges for various services.

**Attachments:**     [Staff Report](#)  
                          [Resolution No. 11653](#)

## 9. ADMINISTRATIVE REPORTS

- 9.1. **Dirt hauling permit for the development of Tract 18163, currently owned by Milan REI X, LLC.**

**Recommended Action:**

Approve the hauling operation, route, and conditions delineated in the staff report; authorize staff to issue a haul permit and approve minor adjustments, including, but not limited to, extending the duration, if necessary.

**Attachments:**     [Staff Report](#)  
                          [Attachment 1 Vicinity Map](#)  
                          [Attachment 2 Memorandum of Understanding between City and Milan](#)  
                          [Attachment 3 Scenario 1 Haul Route](#)  
                          [Attachment 4 Scenario 2 Haul Route](#)  
                          [Attachment 5 Haul Route Traffic Management Plan \(TMP\) for Tract 18163](#)  
                          [Attachment 6 Santa Ana Water Board Comment Letter](#)

- 9.2. **Approval of dedication agreement with Milan REI X, LLC; and acceptance of the dedication of 30.75 acres of open space to the City of Orange from Milan REI X, LLC. Resolution No. 11649.**

**Recommended Action:**

1. Adopt Resolution No. 11649. A Resolution of the City Council of the City of Orange accepting a dedication from Milan REI X, LLC of a 30.75 acres parcel (parcel map no. 2021-187 parcel no. 2) (APNs 370-141-19, 370-041-12, 370-011-08, 370-011-18, 093-280-30, 370-213-01, and 370-011-21) for inclusion in the City's open space reserve.
2. Approve dedication agreement with Milan REI, LLC which dedicates 30.75 acres of land to the City to be used for open space purposes; and authorize the Mayor and City Clerk to execute on behalf of the City.
3. Authorize the City Manager to approve additional agreements and/or easements

related to this dedication.

**Attachments:**     [Staff Report](#)  
[Attachment 1 Resolution No. 11649](#)  
[Attachment 2 Extracted pages from Parcel Map 2021-187](#)  
[Attachment 3 Exhibit D1A](#)  
[Attachment 4 Exhibit D1B](#)  
[Attachment 5 LD 11003 - Storm Drain Easement](#)  
[Attachment 6 LD 11004 - Temp Construction Access Easement](#)  
[Attachment 7 LD 11007 - Parcel 2 Permanent Access](#)  
[Attachment 8 Dedication Agreement with Milan REI X](#)

**9.3. Approval of speed cushion installation on Maple Avenue between Main Street and Batavia Street.**

**Recommended Action:**

1. Approve the installation of speed cushions on Maple Avenue between Main Street and Batavia Street.
2. Direct staff to conduct a before-and-after study as part of a pilot program.

**Attachments:**     [Staff Report](#)  
[Attachment 1 Area Map](#)  
[Attachment 2 Tentative Speed Cushion Location Map](#)  
[Attachment 3 Speed Cushion Information Sheet](#)  
[Attachment 4 Draft December 10, 2025, Traffic Commission Meeting Minutes](#)  
[Attachment 5 Traffic Commission Staff Report dated December 10, 2025](#)  
[Attachment 6 Notification Letter](#)

**9.4. Authorize the lease-purchase of a Pierce Enforcer Urban Search and Rescue apparatus through the Houston-Galveston Area Council HGACBuy Cooperative Purchasing Program, Contract No. FS 12-23.**

**Recommended Action:**

1. Approve the lease-purchase agreement with PNC Bank in the amount of \$2,171,284.64 for financing for the purchase of one Pierce Enforcer Urban Search and Rescue apparatus; and authorize the Mayor and City Clerk to execute on behalf of the City.
2. Approve the lease-purchase of one Pierce Enforcer Urban Search and Rescue apparatus from South Coast Fire Equipment for \$2,171,284.64.
3. Authorize the appropriation of \$434,257 from Vehicle Replacement (720) unreserved fund balance to: 720-5401-80301 - Vehicle Capitalization

**Attachments:**     [Staff Report](#)  
                          [10-Year Fire Apparatus Replacement Schedule](#)  
                          [Proposal Orange City USAR HGACBuy Contract # FS12-23](#)  
                          [Lease Purchase Agreement](#)

**9.5. Agreement with Townsend Public Affairs, Inc. for legislative advocacy and grant writing services.**

**Recommended Action:**

Approve a three-year professional services agreement with Townsend Public Affairs, Inc. in the amount of \$333,000 for legislative advocacy and grant writing services; and authorize the Mayor and City Clerk to execute on behalf of the City.

**Attachments:**     [Staff Report](#)  
                          [Agreement with Townsend Public Affairs, Inc.](#)

**10. LEGAL AFFAIRS**

**10.1. Introduction and First Reading of Ordinance No. 20-25 amending various sections of Chapter 3.08 of the Orange Municipal Code relating to the City's purchasing system. (Continued from December 9, 2025)**

**Recommended Action:**

Introduce and conduct First Reading of Ordinance No. 20-25. An Ordinance of the City Council of the City of Orange amending various sections of Orange Municipal Code Chapter 3.08.

**Attachments:**     [Staff Report](#)  
                          [Ordinance No. 20-25](#)  
                          [Ordinance No. 20-25 - Redline](#)

**10.2. Introduction and First Reading of Ordinance No. 01-26 adding Chapter 9.45 to the Orange Municipal Code prohibiting the sale and distribution of kratom products.**

**Recommended Action:**

Introduce and conduct First Reading of Ordinance No. 01-26. An Ordinance of the City Council of the City of Orange adding Chapter 9.45 of the Orange Municipal Code prohibiting the sale and distribution of kratom products.

**Attachments:**     [Staff Report](#)  
                          [Ordinance No. 01-26](#)  
                          [Orange County Health Care Agency Public Information Fact Sheet](#)  
                          [United States Food and Drug Administration News Release](#)

**11. ADJOURNMENT**

The next Regular City Council meeting will be held on Tuesday, January 27, 2026, at

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6:00 p.m., in the Council Chamber, with Closed Session beginning at 5:00 p.m., if necessary.

I, Jennifer Conally, CMC, City Clerk for the City of Orange, do hereby declare, under penalty of perjury, that a full and correct copy of this agenda was posted pursuant to Government Code Section 54950 et. seq., at the following locations: Orange Civic Center kiosk and Orange City Clerk's Office at 300 E. Chapman Avenue, Orange Main Public Library at 407 E. Chapman Avenue, Police facility at 1107 N. Batavia Street, and uploaded to the City's website [www.cityoforange.org](http://www.cityoforange.org).

Date posted: January 8, 2026