

City of Orange General Plan Implementation Report For Calendar Year 2023

1. Introduction

The 2010 General Plan provides a strategic program for addressing and planning for the quality of life and needs of the community through 2030. The document consists of a Community Vision Statement that is supported by goals, policies and implementation programs presented in 11 elements. The content strives to address regional and state issues and ensure that a multi-disciplinary approach is taken with the change and physical evolution that occurs in the City.

The complete General Plan, Implementation Plan, and Program EIR are available on the City's website at:

<https://www.cityoforange.org/our-city/departments/community-development/general-plan>

2. Table of Contents

The Table of Contents was submitted to the State Office of Planning and Research (OPR) in April 2011 and is on file.

3. Date of Presentation/Acceptance by Local Legislative Body

The City Council adopted the 2010 General Plan and certified the associated Program EIR on March 9, 2010. Resolutions 10425 and 10436 are on file with the OPR. The City adopted a General Plan Amendment on December 8, 2015, that represented an accuracy review and technical cleanup of the General Plan. City Council Resolution 10911 related to this accuracy update is on file with OPR.

4. General Plan Implementation Actions in 2023

During the 2023 calendar year the City accomplished or made significant progress on key implementation actions including:

Zoning Code Update (*Implementation Program I-1*): Staff continued work on ordinances to update the City's sign and landscape standards, in 2023. Furthermore, the City implemented a new SB9 ordinance, started work on a transfer of development rights ordinance, and continued the development of objective design standards to facilitate ministerial review of certain projects, which are anticipated to be implemented in 2024.

These activities implement Goals 1.0, 6.0, and 8.0 and Policies 1.1, 1.2, 1.3, 1.4, 6.1, 6.2, 6.6, 8.1 and 8.3 of the Land Use Element; Goal 7.0 and Policies 7.2, 7.5, and 7.6 of the Public Safety Element; Goals 1.0, 2.0, and 5.0 and Policies 1.1, 1.2, 1.3, 2.2, 5.1, and 5.2 of the Noise Element; Goals 1.0, 4.0, and 6.0 and Policies 1.1, 1.4, 4.1, 6.1, and 6.3 of the Urban Design Element; and Goals 1.0, 3.0, 1.0, 3.0, 5.0, and 7.0

and Policies 1.1, 1.5, 3.2, 3.4, 5.2, 5.4, 5.5, 7.1 and 7.2 of the Economic Development Element.

Specific Plans and Neighborhood Plans (Implementation Program I-3): In 2023 the City implemented a new neighborhood preservation overlay district. The City also resumed work on the review and refinement of the draft Chapman University Specific Plan update.

This activity is anticipated to implement Goals 1.0, 2.0, 3.0, 6.0, and 8.0 and Policies 1.1, 1.2, 1.3, 1.4, 1.6, 1.7, 2.4, 2.5, 2.6, 2.7, 2.8, 2.9, 3.1, 3.2, 3.3, 3.4, 6.1, 6.3, 6.4, 6.6, 6.8, 8.1, 8.2, and 8.3 of the Land Use Element; Goals 1.0, 2.0, 3.0, 4.0, 5.0, and 6.0 and Policies 1.1, 1.2, 1.3, 1.7, 2.5, 2.6, 3.2, 3.3, 4.2, 4.7, 5.2, 5.3, 5.4, and 6.3 of the Circulation & Mobility Element; Goals 1.0 and 2.0 and Policies 1.1, 1.4, 1.5, 1.6, 1.7, 1.8, 1.9, 2.3, and 2.4 of the Growth Management Element; Goals 2.0 and 5.0 and Policies 2.2, 2.3, 2.6, 2.8, 2.14, 2.15, and 5.4 of the Natural Resources Element; Goals 2.0, 7.0, 9.0 and Policies 2.4, 7.2, 7.3, 7.4, 7.5, and 9.3 of the Public Safety Element; Goals 1.0, 2.0, and 5.0 and Policies 1.2, 1.3, 1.5, 2.1, 2.2, 2.3, 2.5, 5.1, 5.2, and 5.3 of the Noise Element; Goals 1.0 and 3.0 and Policies 1.1, 1.6, 3.5, and 3.6 of the Infrastructure Element; Goals 1.0, 2.0, 3.0, 4.0, and 6.0 and Policies 1.1, 1.2, 1.3, 1.5, 2.1, 2.2, 2.3, 2.4, 2.5, 3.1, 4.1, 4.2, 4.3, 4.5, 6.1, 6.2, 6.3, 6.4, and 6.5 of the Urban Design Element; Goals 1.0, 2.0, 3.0, 4.0, 5.0, and 7.0 and Policies 1.1, 1.5, 2.5, 3.4, 4.2, 4.3, 5.2, 5.4, 5.5, 7.1, and 7.2 of the Economic Development Element; and Goals 1.0, 2.0, 3.0, 4.0, and 5.0 of the Housing Element.

Plans, Standards, and Guidelines (Implementation Program I-4): In 2023, the City prepared a request for proposals to develop Objective Design Standards (ODS). It is anticipated to have ODS completed in 2024. A request for proposal was also prepared for updates to the City's landscape standards ordinance.

This activity is anticipated to implement Goals 1.0, 2.0, 3.0, 6.0, and Policies 1.2, 1.4, 1.6, 2.5, 2.6, 2.7, 2.8, 3.1, 3.3, 6.1, 6.3, 6.6, and 6.8 of the Land Use Element; Goals 1.0, 2.0, 3.0, 4.0, and 6.0 and Policies 1.1, 1.3, 1.7, 2.5, 2.6, 3.2, 3.3, 4.2, 4.7, and 6.3 of the Circulation & Mobility Element; Goal 1.0 and Policies 1.1, 1.5, 1.6, 1.7, and 1.9 of the Growth Management Element; Goal 2.0 and Policies 2.2, 2.3, 2.6, 2.8, 2.14, 2.15 of the Natural Resources Element; Goals 2.0, 7.0, 9.0 and Policies 2.4, 7.2, 7.3, 7.4, 7.5, and 9.3 of the Public Safety Element; Goals 1.0, 2.0, and 5.0 and Policies 1.2, 1.3, 1.5, 2.2, 2.3, 2.5, 5.1, and 5.2 of the Noise Element; Goal 3.0 and Policy 3.5 of the Infrastructure Element; Goals 1.0, 2.0, 3.0, 4.0, and 6.0 and Policies 1.1, 1.2, 1.3, 1.5, 2.2, 2.3, 2.4, 2.5, 3.1, 4.1, 4.2, 4.3, 6.1, and 6.2 of the Urban Design Element; Goal 5.0, and Policy 5.2 of the Economic Development Element; and Goal 3.0 of the Housing Element.

Transfer of Development Rights Ordinance (Implementation Program I-5): In 2023, the City made continued efforts in the preparation of a Transfer of Development Rights Ordinance. Completion is anticipated in 2024.

This activity implements Goals 1.0, 2.0, 5.0 and Policies 1.2, 1.3, 2.1, 2.2, and 2.8 of the Land Use Element; Goal 5.0 and Policy 5.4 of the Circulation and Mobility Element; Goal 1.0 and Policies 1.6, 1.8, 2.4, and 3.2 of the Growth Management Element; Goal 5.0 and Policies 5.4, 5.5 and 5.7 of the Natural Resources Element; Goals 4.0 5.0, and 6.0 and Policies 4.1, 5.3, and 6.2 of the Urban Design Element; Goals 3.0 and 7.0 and Policies 3.3, 4.3, 5.4, 7.1, and 7.2 of the Economic Development Element; and Goal 3.0 of the Housing Element.

Prepare Design Guidelines (Implementation Program I-6): In 2022, the City prepared a request for proposals to develop Objective Design Standards (ODS). In 2023, the City contracted with a consultant to develop Objective Design Standards which will facilitate the ministerial review of eligible affordable housing developments. Completion is anticipated in 2024.

This activity implements Goals 2.7, 2.8, and 2.10, and 8.1 of the Land Use Element. Goals 1.3, 2.8, 7.5 of the Natural Resources Element, and Goals 2.1, 2.6, 3.2, 4.1, and 6.2 of the Urban Design Element

Code Enforcement (Implementation Program I-8): In 2023, 1,506 code enforcement cases of all types were opened, and 450 cases were closed. Although nearly all code enforcement cases relate to property maintenance in some form, 629 cases specifically involving property maintenance were opened in 2023.

This activity implements Goals 5.0 and 7.0 and Policy 7.5 of the Land Use Element; Goal 7.0 of the Safety Element; Goal 1.0 and Policy 1.4 of the Noise Element; Goals 4.0 and 5.0 and Policies 4.2 and, 5.2 of the Economic Development Element; and, Policy Action 24 of the Housing Element.

Traffic Signals (Implementation Program I-10): Several signalization projects were completed or were under construction in 2023. Those projects include:

The following projects were completed in 2023:

- Katella Avenue Traffic Signal Synchronization Program Project
- Main Street Traffic Signal Synchronization Program Project
- Garden Grove Boulevard Traffic Signal Synchronization Program Project
- Tustin Street & La Veta Avenue Traffic Signal Modernization

The following projects were under construction in 2023:

- Chapman Avenue & Batavia Street Traffic Signal Modification (Left-Turn)
- Tustin Avenue / Rose Drive Traffic Signal Synchronization Program Project

This activity implements Goals 1.0 and Policy 1.2 of the Circulation and Mobility Element; Goal 3.0 and Policy 3.3 of the Infrastructure Element; and, Goal 6.0, and Policies 6.1 and 6.2 of the Economic Development Element.

Intersection Improvements (Implementation Program I-11): “Critical Intersections” consist of key intersections with historical or projected traffic congestion problems. In 2023, construction was completed for the following intersection improvements:

- Cannon Street at Serrano Avenue Intersection Reconfiguration
- Chapman Avenue & Batavia Street Traffic Signal Modification

This activity implements Goal 1.0 and Policy 1.2 of the Circulation and Mobility Element; Goal 3.0 and Policies 3.1 and 3.3 of the Infrastructure Element; and, Goal 6.0 and Policy 6.1 and 6.2 of the Economic Development Element.

Operating Budget (Implementation Program I-15): In 2023, the City continued to maintain necessary levels of City services for infrastructure such as water, sewer, roads and, parks; and, for recreation programs, public safety, and capital improvement and private development review.

Although all General Plan Goals and Policies relate to the operating budget, the most directly related Goals and Policies to the implementation program include Goals 1.0 and 5.0 and Policies 1.7, 5.6, 5.7 and, 6.4 of the Land Use Element; Goals 1.0, 2.0, 3.0, 4.0, 6.0 and Policies 1.1, 1.2, 1.6, 3.2, 4.5, 4.7 and, 6.1 - 6.3 of the Circulation & Mobility Element; Goals 2.0 and 5.0 and Policies 2.3, 2.13, 5.1, 5.2, 5.5, 6.2 of the Natural Resources Element; Goals 3.0 and 6.0 and Policies 3.4, 3.8, 6.1, 6.2, 6.3 of the Public Safety Element; Goal 5.0 and Policies 5.1 and 5.5 of the Cultural Resources Element; Goals 1.0, 2.0 and, 3.0 and Policies 1.1, 1.2, 1.5, 2.1, 3.1, 3.2, 3.3 and, 3.5 of the Infrastructure Element; and, Goals 2.0, 5.0 and 6.0 and Policies 2.4, 5.4, 6.1 and, 6.2 of the Economic Development Element.

Neighborhood Character Areas (Implementation Program I-23): In 2023, the City implemented a new Neighborhood Preservation Overlay Ordinance. The purpose of the Neighborhood Preservation (NP) Overlay District is to provide regulations to control surges in construction of new additions and interior renovations to primary residences concentrated in the overlay district that become multiple tenant rental properties and result in adverse impacts to single-family neighborhoods.

This activity implements Goals 2.7, 2.8, and 2.10, and 8.1 of the Land Use Element. Goals 1.3, 2.8, 7.5 of the Natural Resources Element, and Goals 2.1, 2.6, 3.2, 4.1, and 6.2 of the Urban Design Element

Community Character Design Elements (Implementation Program I-24): In 2022, the City prepared a request for proposals to develop Objective Design Standards (ODS). Completion is anticipated in 2024. Additionally, the City implemented a new ordinance related to development per SB9 and implemented a new neighborhood preservation overlay district.

This activity implements Goals 1.0, 2.0, and 6.0, and Policies 1.4, 2.7, 6.1, 6.8, and 6.11 of the Land Use Element; Goals 2.0 and, 4.0 and Policies 4.4 and, 4.5 of the

Cultural Resources Element; Goals 1.0, 2.0, 3.0, 4.0, and 6.0, and Policies 1.1, 1.2, 2.3, 3.1, 3.2, 3.3, 4.2, 4.3, 6.4, and 6.5; and Policy 1.2 of the Economic Development Element.

Green Space Initiatives (Implementation Program I-25): In 2023, the City continued efforts in the preparation of a Transfer of Development Rights Ordinance. Completion is anticipated in 2024.

This activity implements Goals 1.0, and 6.0, and Policies 1.7, 2.8, 6.3, and 6.4 of the Land Use Element; Goals 1.0, and 5.0 and Policies 1.2, 5.4 and 5.7 of the Natural Resources Element; and, Goals 1.0, 4.0, and 6.0 and Policies 1.1, 4.1, 4.3, 4.5, 6.2, and 6.3 of the Urban Design Element

Fire Hazard Information and Suppression (Implementation Program I-27): Maintaining and keeping up fire stations is crucial to ensure that all facilities and equipment are in optimal condition for responding to emergencies. Regular maintenance helps to uphold the readiness and effectiveness of emergency operations, enhancing the safety of both the firefighters and the community they serve. In 2023, the Fire Department remodeled kitchens at two of its fire stations and replaced apparatus bay doors at three of its fire stations. Additionally, several other stations underwent aesthetic improvements, including new paint, carpet, and window coverings. Significant equipment purchases include one new fire engine and one new rescue ambulance. Additionally, the department began replacing outdated rescue equipment used by the Urban Search and Rescue (USAR) unit. The USAR unit responds to highly specialized emergencies, including confined space rescue, trench rescue, swift water rescue, and technical rope rescues.

This activity implements Goal 3.0 and Policies 3.4, 3.6, and 3.8, and Goal 8.0 and Policies 8.1 and 8.2 of the Public Safety Element, pertaining to fire protection, and emergency preparedness.

Hazardous Materials Monitoring (Implementation Program I-29): The Fire Department manages over 620 hazmat sites with a total of 169 underground storage tanks in the city. All sites are verified for hazmat activity each year.

This activity implements Goal 4.0 and Policies 4.1 - 4.4 of the Public Safety Element.

Noise Regulations (Implementation Program I-30): In 2023, City code enforcement staff responded to 29 noise complaints. Additionally, during the course of entitlement application review, planning staff provided applicants with comments regarding appropriate placement of walls, landscaping, outdoor open spaces, building orientation, and hours of operation to reduce the interface of projects with potential noise sources or to reduce potential noise sources introduced by the project from creating impacts to adjacent uses. Projects in initial stages of review are frequently amended to include staff-recommended design features to reduce potential noise issues. In 2023, several projects included noise conditions related to those situations identified during initial plan review to ensure design features are implemented or so

that operating conditions are limited to reduce potential noise issues.

Orange Police Department conducted surveillance at late night establishments to limit noise intrusion into noise sensitive land uses and to aid city staff in identifying public nuisance crimes including combative/disruptive subjects, assault and battery, noise complaints, citizen assists, drunk in public and alarm response.

This activity implements Goal 6.0 and Policies 1.6, 3.4, 4.3, 6.2, and 6.10 of the Land Use Element; Goals 1.0, 2.0, 3.0, 5.0, 6.0, and 7.0 and, Policies 1.1, 1.2, 1.3, 1.4, 1.5, 1.6, 2.1, 2.2, 3.1, 5.1, 5.2, 5.3, 6.1, 7.2, 7.3, and 7.4.

Library Programs (Implementation Program I-31): In 2023, public attendance and use of library services continued to increase from previous years as the Library provided new and expanded programs, resources, and excellent customer service. The three Library locations were refreshed with new furniture and audio-visual equipment for meeting rooms to provide more inviting spaces for the public.

The Library collaborated with OUSD to present the Lunch at the Library summer program at the El Modena Branch Library that served 1,118 meals to children, an 18% increase over the previous year. Staff presented diverse programs and exhibits, including Mandarin Language Story Hours at Taft Branch Library, a community ofrenda at El Modena Branch Library, and bilingual storytimes at the Orange Public Library & History Center. The Library introduced book talk programs and panels for adults in collaboration with local bookstore Book Carnival, featuring local and bestselling authors. The Library also expanded Adult Literacy Program services by offering a basic computer skills workshop series for adult learners.

The Library expanded Pop Up Library outreach through new webpage, marketing materials, and partnerships, including the Wellness Center, Love Orange, and Golden Future Expos, Inc. and coordinated donation drives for local nonprofits and organizations, including the Ronald McDonald House, OC Animal Care, and American Red Cross, to help the residents of Orange and surrounding communities.

This activity implements Goals 1.0, 3.0, 4.0 and 5.0, and Policies 1.1, 1.2, 3.1, 4.3, 4.6 and, 5.1 - 5.5, of the Cultural Resources and Historic Preservation Element.

Flood Control and Storm Drain Facilities (Implementation Program I-32): The City performed routine inspections of storm drains, removing debris from catch basins and maintaining storm drain facilities to minimize the potential for local flooding.

This activity implements Goal 2.0 of the Public Safety Element; and, Goal 1.0 and Policies 1.1 and 1.2 of the Infrastructure Element, pertaining to sufficient maintenance of infrastructure systems.

Solid Waste and Recycling Services (Implementation Programs I-33 and IV-5): In addition to routine collection of trash, recyclable materials, organics, and diversion of construction waste, in 2024, the City and CR&R agreed to a renegotiated and

amended franchise agreement which became effective March 1, 2024 until February 28, 2034, with the possibility to extend. With AB 341, AB 1826, and SB 1383 in place, the City continues to educate and provide outreach to residential, commercial, and multifamily accounts while focusing on meeting AB 341, AB 1826, and SB 1383 mandates. CR&R continues to partner with Abound Food Care to facilitate edible food recovery for distribution to those in need. The City also received a second SB 1383 Grant offered by CalRecycle. The City has and will continue to leverage these funds to assist with increased outreach and education by holding multiple workshops, producing social media content, and rebranding outreach material in an effort to educate residential, multifamily, and commercial account holders.

This activity implements Goal 7.0 and Policy 7.4 of the Land Use Element; Goal 2.0 and Policy 2.5 of the Natural Resources Element; and, Goal 2.0 and Policies 2.1 – 2.4 of the Infrastructure Element.

Noise Standards and Acoustical Studies for Noise Reduction (Implementation Programs I-34 and III-18): In 2023, staff continued to review noise analyses and provide mitigation for entitlement projects identified as having the potential to cause construction noise, operational noise, and to mitigate existing noise environments for project occupants. Code Enforcement responded to 29 complaints related to noise in 2023.

This activity implements Goal 6.0 and Policy 6.2 of the Land Use Element; and, Goals 1.0, 2.0, 3.0, 5.0, 6.0 and, 7.0 and Policies 1.1 – 1.6, 2.1 - 2.5, 3.1, 5.1- 5.3, 6.1, 6.2 and, 7.1- 7.4 of the Noise Element.

Vehicle Noise Reduction (Implementation Program 1-37): In 2023, the City continued to secure funding for the purchase and installation of Radar Feedback Sign Installation. These signs provide a visual reminder of vehicle speed and help reduce excessive speeding, thereby also reducing vehicular noise. Additionally, the City actively participates in OCTA's Traffic Signal Synchronization Program Projects (aka Project P) which synchronizes signals across multiple jurisdictions along major arterials. Traffic signal synchronization projects reduce travel times, use of gas, and idling at red lights which in turn reduces vehicle noise and emissions.

The City continues to utilize rubberized asphalt to overlay street improvement projects along arterials, which assists in reducing vehicle noise.

This activity implements Goal 1.0 and Policy 1.3 of the Circulation and Mobility Element; Goal 2.0 and Policies 2.2 and 2.5 of the Noise Element; and Goal 9.0 and Policy 9.3 of the Public Safety Element

Capital Improvement Program Projects (Implementation Program Section II-1 and V-1): A number of Capital Improvement Program projects were initiated or completed during 2023. These projects include:

- Taft Library Restrooms Accessibility

- Annual Slurry FY 21-22
- Annual Pavement Rehab FY 21-22
- Katella Avenue Street Improvement
- Cannon Street & Serrano Avenue Intersection Widening
- CDBG Sycamore and Palmyra & ADA Ramps FY 22-23
- Plaza Park Safety Enhancement
- Skate Park at Grijalva Park
- FY 23-24 CDBG Neighborhood Street Rehab
- El Modena Basin Public Restroom Improvement
- Implementation of SharePoint system
- Document Management Improvements
- Police Enterprise system
- Mobile Data Computer Replacement for Police patrol fleet
- Rubberized Tot Lot Surface Replacement

These activities implement Goals 1.0 and 5.0, and Policies 1.1, 1.7, 2.4, 3.3, 5.3, 5.6, 5.7, 5.9, 6.3 and 6.4 of the Land Use Element; Goals 1.0, 2.0, and 4.0 and Policies 1.1, 1.2, 1.6, 2.3, 4.7 and, 5.2 of the Circulation and Mobility Element; Goals 1.0 and 2.0 and Policy 2.1 of the Growth Management Element; Goals 2.0, 5.0, and 6.0 and Policies 2.3, 2.9, 5.1, 5.2, 5.5, 6.2, and 6.5 of the Natural Resources Element; Goals 2.0, 3.0, 6.0, 7.0, and 9.0 and Policies 2.4, 3.4, 3.5, 3.8, 6.3, 7.2, 7.6, and 9.1 of the Public Safety Element; Goal 5.0 and Policies 5.1, 5.2, and 5.5 of the Cultural Resources Element; Goals 1.0 and 3.0 and Policies 1.3, 3.1, and 3.3 of the Infrastructure Element; Goal 6.0 and Policies 2.3, 2.5, and 6.3 of the Urban Design Element; and Goals 2.0, 4.0, and 6.0 and Policies 2.4, 4.2, and 6.1 of the Economic Development Element.

Sewer Line Replacement (Implementation Programs II-1 and II-6): Sewer line replacements were completed in 2023 throughout the City to address infrastructure condition and capacity issues. The City replaced 7,376 linear feet of Sewer Main. Additionally, the City replaced 6,189 Linear Feet (L.F.) of existing 6" vitrified clay pipe with 8" vitrified clay pipe, replaced 1,187 L.F. of existing 15" vitrified clay pipe with 18" vitrified clay pipe, and installed 625 L.F. of Reinforced Concrete Pipe Storm Drain.

This activity implements Goal 1.0 and Policies 1.1 and 1.2 of the Infrastructure Element.

Santiago Creek Bike Trail (Implementation Program II-3): In 2023, the City continued to pursue working on the design for the engineering and environmental study phase of the extension of the Santiago Creek Bike Trail. The proposed project will connect the existing bike trail west of Cannon Street and parallel the existing equestrian trail on the northern bank and terminate at the Santiago Oaks Regional Park.

This activity implements Goals 1.0 and 4.0 and Policies 1.1, 4.1 and, 4.8 of the Circulation and Mobility Element; Goal 2.0 and Policy 2.2 of the Growth Management Element; Goals 2.0, 5.0 and, 6.0 and Policies 2.2, 5.2, 6.1, 6.4 of the Natural

Resources Element; and, Goal 9.0 of the Public Safety Element.

Pedestrian and Bicycle Amenities (Implementation Program II-4): During 2023, the City performed sidewalk repair and rehabilitation, and accessibility improvements throughout the community. The City continued to require the installation of bike racks for new development projects in 2023.

- Installed Class II bike lanes along Taft Avenue from Main Street to Cambridge St (1.2 miles)
- Installed Class II bike lanes along Newport Avenue from White Oak Ridge to south City limits (0.6 mile)
- Installation of new Rectangular Rapid Flashing Beacon pedestrian crossing at Via Escola and Springfield (installed as part of Randy & Frank's project SP-4259 Annual Slurry)
- Installation of new Rectangular Rapid Flashing Beacon pedestrian crossing on Fletcher Avenue near American Way

This activity implements Goals 1.0, 4.0 and 6.0, and Policies 1.1, 1.6, 4.2 and Policy 6.2 of the Circulation & Mobility Element; and, Goal 9.0, Policies 9.1 and 9.3 of the Public Safety Element.

California Environmental Quality Act (Implementation Program III-1): In 2023, the City continued to review entitlements for private development and capital improvement projects in accordance with the California Environmental Quality Act (CEQA) pursuant to Section III-1 of the Implementation Plan where specific programs are applicable. Mitigation and/or conditioning were recommended and implemented for all entitled projects respective to each applicable Section III program.

This activity implements Goals 1.0 – 8.0 of the Land Use Element and multiple policies therein, Goals 1.0, 2.0, and 3.0 of the Circulation and Mobility Element; Goals 1.0 and 2.0 of the Growth Management Element; Goals 1.0, 2.0, 3.0, 4.0, 5.0, and 7.0 and multiple policies therein to the Natural Resources Element, Goals 1.0, 2.0, 3.0, 4.0, 6.0, 7.0, and 9.0 of the Public Safety Element; Goals 1.0, 2.0, 5.0, 6.0, and 7.0 of the Noise Element; Goals 1.0, 2.0, and 4.0 of the Cultural Resources Element; Goals 1.0, 3.0, 4.0, and 5.0 of the Infrastructure Element; Goals 2.0, 3.0, 4.0, 5.0, and 6.0; Goals 4.0 and 6.0 of the Economic Development Element, and Goal 3.0 of the Housing Element.

Site Development Review (Implementation Program III-2): In 2023, the City continued to review development projects, and use the site plan review process via the City's inter-departmental Staff Review Committee (SRC) to ensure that applicable General Plan policies and City standards and regulations are applied to proposals for specific development projects.

This activity implements Goals 1.0, 2.0, 3.0, 4.0, and 6.0, and Policies 1.6, 1.7, 2.5, 2.7, 2.8, 3.1, 3.4, 4.3, 4.5, 6.1, 6.2, 6.9, 6.10, 6.12 of the Land Use Element; Goals 1.0

and 5.0, and Policies 1.1, 1.7, 5.1 and, 5.2 of the Circulation and Mobility Element; Goals 1.0, 2.0, 4.0, and 5.0, and Policies 1.3, 2.3, 2.6, 2.13, 2.14, 2.15, 2.16, 4.3, 4.4, 4.5, 5.4, 5.6, 5.7, 6.6 and, 7.5 of the Natural Resources Element; Goals 1.0 and 4.0, and Policies 1.3, 1.4, 1.5, 1.6, 4.1, 4.2, 4.3, 4.4, and 4.5 of the Cultural Resources & Historic Preservation Element; Goals 1.0, 2.0, 3.0, 4.0, 6.0, 7.0, and 9.0, and Policies 1.1, 2.5, 3.3, 3.5, 4.2, 4.3, 6.2, 7.2, 7.3, 7.4 and, 9.1 of the Public Safety Element; Goals 1.0, 2.0, 5.0, and 6.0, and Policies 1.1, 1.2, 1.3, 1.4, 1.5, 1.6, 2.1, 2.2, 5.1, 5.2, 5.3, 6.1 and, 6.2 of the Noise Element; Goals 2.0, 3.0, and 6.0, and Policies 2.4, 2.5, 2.6, 3.4, 3.5 and, 6.1 of the Urban Design Element; and, Goal 1.0 and Policies 1.4 and 1.5 of the Infrastructure Element.

Commission/Committee Review (Implementation Program III-3): In 2023, the Design Review Committee (DRC) continued to evaluate development proposals and provide conditions or recommendations for project improvements.

This activity implements Goals 2.0, 5.0, 6.0, and 8.0 and Policies 2.7, 2.8, 5.5, 6.1, and 8.3 of the Land Use Element; Policies 7.2 and 7.3 of the Public Safety Element; Policies 1.3, 3.1, and 5.2 of the Noise Element; Goal 1.0 and Policies 1.3 and 1.4 of the Cultural Resources Element; Goals 1.0, 2.0, 3.0, 5.0 and, 6.0 and Policies 1.5, 2.4, 3.2, 3.3, 5.3, 5.4, 6.1, 6.2, 6.4, and 6.5 of the Urban Design Element.

Traffic Impact Analysis (Implementation Program III-4): The City continues to evaluate both Level of Service (LOS) and Vehicle Miles Traveled (VMT) to determine traffic impacts from proposed projects. In 2023, the City reviewed 21 proposed projects that conducted Traffic Impact Analysis reports.

This activity implements Goals 2.0, 3.0, 5.0 and, 6.0 and Policies 2.4, 2.5, 2.6, 2.9, 3.3, 5.1, 5.7, and 5.9 of the Land Use Element; Goals 1.0, 2.0, 3.0, and 4.0 and Policies 1.2, 2.4, 2.6, 3.3, and 4.1 of the Circulation and Mobility Element; Goals 1.0 and 2.0 and Policies 1.2, 1.6, 1.7, 1.8, 1.9, 1.12, 2.1, and 2.3 of the Growth Management Element; Goals 2.0 and 3.0 and Policies 2.1, 2.2, 3.1, and 3.2 of the Natural Resource Element; Goal 2.0 and Policy 2.2 of the Noise Element, Goals 1.0 and 2.0 and Policies 1.1, 2.1, 2.2, and 5.1; Economic Development Element Policies 3.4 and 5.3; and Goal 3.0 of the Housing Element.

National Pollutant Discharge Elimination System Compliance (Implementation Program III- 6): In 2023, the City continued to require, review, and implement the use of Low Impact Development design features within the City through the use of Water Quality Management Plans for all applicable entitlement projects.

This activity implements Goal 6.0 and Policies 4.3 and 6.5 of the Land Use Element, Goal 2.0 and Policies 2.12, 2.13, 2.14, 2.15, 2.16 and, 2.17 of the Natural Resources Element; and, Policy 2.3 of the Public Safety Element.

Adequate Public Safety and Emergency Response (Implementation Program III-8): In 2023, the City continued to fund, staff, and maintain equipment and facilities at a level adequate to provide police and fire response and services to the City. This

included funding for additional police department staffing to address community needs and expectations, changes in population, intensity of the workload, and long-term growth. The Homeless Outreach Program, Homeless Engagement, Assistance & Resource Team (HEART) and Bike Team, deployed outreach services and community engagement to the homeless population in Orange and successfully provided resources to over 800 individuals. A new Crime Reduction Unit was established to respond to and combat current crime trends through crime analysis data. The Police patrol fleet was upgraded with a secondary air card to maintain a continuous network connection to essential Police systems. Maintaining and keeping up fire stations is crucial to ensure that all facilities and equipment are in optimal condition for responding to emergencies. Regular maintenance helps to uphold the readiness and effectiveness of emergency operations, enhancing the safety of both the firefighters and the community they serve. In 2023, the Fire Department remodeled kitchens at two of its fire stations and replaced apparatus bay doors at three of its fire stations. Additionally, several other stations underwent aesthetic improvements, including new paint, carpet, and window coverings. The Fire Department's top priority is to ensure the safety of its personnel and the public they serve. To achieve this, it is essential that our firefighters and apparatus are properly equipped to perform their duties. In 2023, the Fire Department received one new fire engine and one new rescue ambulance. Additionally, the department began replacing outdated rescue equipment used by the Urban Search and Rescue (USAR) unit. The USAR unit responds to highly specialized emergencies, including confined space rescue, trench rescue, swift water rescue, and technical rope rescues.

This activity directly or indirectly implements all Goals and Policies of the Public Safety Element.

Cultural Resources Inventories (Implementation Program III-10): In 2022, the City continued to include mitigation measures in mitigation monitoring programs for capital projects such as the new Fire Department headquarters projects and private development projects such as the St. Joseph medical office building and Katella Terrace to require tribal and archaeological monitoring during the ground disturbing phases of the projects.

This activity implements Goal 6.0 and Policy 6.11 of the Land Use Element, and Goal 4.0 and Policies 4.1 and 4.5 of the Cultural Resources & Historic Preservation Element.

Green Buildings and Energy Conservation (Implementation Program III-11): Orange is a participating city in the North Orange County Cities Energy Efficiency Partnership (NOCCEEP) with Southern California Edison (SCE) and the So Cal Gas Company. Through this effort, the City receives financial incentives to implement energy efficiency projects. In 2023, the NOCCEEP assisted the City by performing energy audits at various facilities which can be used to identify improvements in future years.

This activity implements Goal 2.0 and Policies 2.7, 2.9 and 2.10 of the Natural

Resources Element.

Mixed-Use Noise Property Notification (Implementation Program III-12): In 2023, construction began for a new restaurant with a drive through (In-N-Out) at the outlets of Orange that is adjacent to a multi-family residential development. A condition requiring the operator and construction contractor to notify adjacent tenants of noise impacts related to construction and operations.

This activity implements Goal 5.0 and Policies 5.1 and 5.3 of the Noise Element and Goal 2.0 and Policy 2.5 of the Urban Design Element.

Noise Reduction in New Construction (Implementation Program III-18): The City continues to include conditions of approval and mitigation measures as applicable on new construction related to construction equipment maintenance, adherence to operational hours as outlined in the Orange Municipal Code Noise Ordinance, excessive idling periods, and locating stationary equipment as far as possible from noise sensitive receptors.

This activity implements Policies 1.1, 1.2, 1.4, 1.5, and 7.2 of the Noise Element.

Groundborne Noise and Vibration (Implementation Program III-19): In 2023, the city had two new medical office building projects, which required the use of piledriving. Project approvals included conditions of approval and applicable mitigation measures to reduce the potential for human annoyance and architectural and structural damage to nearby structures.

This activity implements Policies 1.1, 3.1, 3.2, 6.1, and 7.2 of the Noise Element.

Annual Review of General Plan and Land Use Policy Map (Implementation Program IV-1): In 2023, the City continued work on an amendment to the General Plan Public Safety Element in coordination with the California Department of Forestry and Fire Protection to comply with State law. Review of the General Plan included updates to the Housing Element, which was found to be in substantial conformance with State Housing law by HCD on January 2, 2024.

This activity implements all General Plan Element Goals and Policies, with specific emphasis to the Safety Element for 2020 efforts.

Park Acquisition, Construction and Maintenance Report (Implementation Program IV-2): In 2023, the City completed the design of the Hart Park Pickleball and Fitness Circuit Project. The City was the recipient of federal earmark funding due to Congressman Lou Correa's advocacy in the amount of \$2 million to complete this highly anticipated project. This project will construct a 10-court pickleball facility adjacent to the historic Orange Grove at Hart Park. The facility will have amenities including drinking fountains, shade structure, and seating. The project also includes the installation of exercise equipment. Staff anticipates that the project will go out to

bid for construction by mid-2024 and that construction will be complete by the spring 2025. In 2023, the City also began the design for a skate park at Grijalva Park. This project will build a 10,000 square foot skate park amenity at Grijalva Park with skate features, lighting, seating, and a restroom. The project is anticipated to be completed by summer 2025. Finally in 2023, the City also began the design for a new park in west Orange. The City finalized a lease agreement with the Orange County Flood Control District (OCFD) for property adjacent to the Santa Ana River. The roughly 2-acre property will be developed into a linear park with play equipment, seating options, bike amenities, and landscaping. The project completion date is dependent on OCFD's project to raise the levee along the riverbed. It is anticipated that OCFD will have completed 65% construction drawings by June of 2024.

This activity implements Goal 1.0 and 6.0 and Policies 1.7 and 6.4 of the Land Use Element; Goals 1.0, 2.0, 5.0, 6.0 and Policies 1.2, 2.3, 5.1, 5.2, 5.5, 5.6, 6.1, 6.4, and 6.6 of the Natural Resources Element; and, Goal 4.0 and Policy 4.4 of the Cultural Resources Element; Goal 6.0 and Policies 6.2 and 6.3; and, Goal 6.0 and Policy 6.2 of the Economic Development Element.

Public Education (Implementation Program IV-3): The Police Department continued to support local Neighborhood Watch Programs and held 46 meetings. The Police Department participated in the 2023 National Night Out program and participated in community engagement programs such as Coffee with a COP and Treats in the Streets. In 2023, the Citizens' Police Academy had two classes which allowed approximately 75 participants, through weekly sessions, to attend interactive courses to learn about the specific aspects of the Police Department. The Police Department also continued to promote the application of Crime Prevention through Environmental Design (CPTED) standards through the review of applicable development projects.

In 2023, the Orange City Fire Department took a larger role in the public education arena, working to increase fire safety awareness in the City's community schools, community groups, and neighborhood organizations. Through this effort the Fire Department established positive working relationships throughout the community, by participating in programs like Read Across America, Fire Safety Week, and Ready Set Go. All public education programs are available in both English and Spanish. The Orange City Fire Prevention Bureau also provides complimentary home assessments for residents located in our wildland urban interface fire zones. Through these assessment inspections, residents gain valuable information on how to better prepare their homes for wildland fires. The Fire Department also added another component to this program that includes large animal and pet evacuation during these wildland events.

The Library provided the public with new opportunities for learning and self-development with its expansion of public spaces, technology, collections, and new programs. Staff developed underutilized space at El Modena Branch Library into a Teaching Garden and adjoining patio seating area for the public through collaboration

with other City departments and via funding from the California State Library and library support groups.

The Library collaborated with other City departments and historical groups on local history preservation and programs, such as Eichler Home History at Taft Branch Library, and exhibits celebrating the anniversaries of International Street Fair and the Friendly Center. The Library introduced an updated digital collection interface for City historic photos, which improved the user experience.

The Library initiated efforts to support community health through partnerships with UCI, American Heart Association, and the Orange Senior Center to offer free eye exams, blood pressure monitor kits, and a healthy aging resource fair. The Library also launched efforts to support financial literacy for families with the Money Smart workshop series for teens and the Money Matters webpage for children.

The Building & Safety Division informational handouts for homeowners and provided activity books for kids at various city events.

This activity implements Goal 8.0 and Policies 8.1 and 8.3 of the Land Use Element; Goal 2.0 and Policy 2.17 with regard to the Natural Resources Element; Goals 3.0, 6.0, 7.0 and, 8.0 and Policies 3.6, 6.5, 7.1 and, 8.1 with regard to the Public Safety Element; Goals 1.0 and 3.0 and Policies 1.2 and 3.1 with regard to the Cultural Resources Element; and, Goals 1.0 and 2.0 and Policies 1.3 2.2, and 2.4 with regard to the Infrastructure Element.

Transportation Demand and System Management (Implementation Program IV-6): To address current CEQA requirements for project related traffic impacts, the City has an adopted methodology for evaluating the Vehicle Miles Traveled (VMT). For each proposed project, the City conducts a “Screening Analysis” of the project VMT. This Screening determines if there is any additional analysis and proposed mitigation required of the project.

This activity implements Goals 1.0 and 2.0 and Policies 1.2, 1.3, and 2.4 with regard to the Circulation and Mobility Element, Goals 1.0 and 7.0 and Policies 1.2, 7.1, 7.2, 7.5, 7.6 With regard to the Public Safety Element; and, Goal 3.0 and Policy 3.3 with regard to the Infrastructure Element.

Growth Management/Traffic Mitigation Measures (Implementation Program IV-7): For 2023, the City continued to collect fair-share cost recovery, via mitigation, to offset traffic impacts created by development projects.

- In-N-Out – 250 The City Drive East: \$88,290.40
- Popeyes – 584 N Tustin St: \$79,933.68
- CHOC Medical Office Bldg – 557 S Main St - \$1,760,032.26

This activity implements Goal 1.0 and Policies 1.2 - 1.5 with regard to the Growth

Management Element.

Coordination with Other Agencies and Organizations (*Implementation Program Section V*): The City participated in inter-agency coordination during 2023. Outside agency coordination included:

- Utility companies such as Southern California Edison for coordination of capital improvement plans.
- Adjacent jurisdictions for noticing of development proposals in the City.
- CalTrans for review of environmental documents pertaining to projects within the City.
- Orange County Transportation Authority (OCTA) for bus detours.
- CalFire and the Board of Forestry for review of the City's planned Safety Element Update.
- Secretary of the Interior (SOI) for continued insurance that the National Register of Historic Places-designated Plaza and Old Towne Orange historic districts maintain eligibility for the National Register through review of development projects for conformance with SOI standards for the Treatment of Historic Properties. Finally, the City approved 19 new Mills Act Contracts for qualified historic properties in 2023.
- City had on-going coordination with OCTA on Katella Avenue Traffic Signal Synchronization Program Project, Main Street TSSP Project, Garden Grove Boulevard TSSP Project. OCTA was the lead agency implementing the improvements and signal timing synchronization for these three arterial projects.
- The City is closely coordinating with the partner agencies for the Tustin Avenue / Rose Drive TSSP Project: Caltrans, Tustin, Santa Ana, Anaheim, Placentia and Yorba Linda.
- There are various regional projects on the State Highways surrounding the city that involve coordination with Caltrans and OCTA: 55- freeway project (between I-5 to 91) and 57-freeway project (between Orangewood Ave and Katella Ave). These projects are on-going and only in the design phase (construction not expected for another year or two).

This activity implements Goal 7.0 of the Land Use Element and Policy 7.3; Goals 2.0, 3.0 and, 4.0 and Policies 2.1 -2.4, 3.1 and, 4.1 of the Circulation and Mobility Element; Goal 2.0 and Policies 2.1 and 2.5 of the Growth Management Element; Goals 2.0 and 7.0 and Policies 2.1 and 7.4 of the Natural Resources Element; Goals 1.0, 2.0, 3.0 and, 8.0 and Policies 1.3, 2.1, 3.7, 8.2 and, 8.3 of the Public Safety Element, Goal 2.0 and Policy 2.4 of the Noise Element; Goals 1.0 and 5.0

and Policies 1.3, 1.6 and, 5.4 of the Cultural Resources Element; and, Goal 5.0 and Policies 5.1 and 5.2 of the Infrastructure Element; Goal 1.0 and Policy 1.4 of the Urban Design Element.

5. Housing Element Reporting

The 2023 Housing Element Annual Progress Report prepared in accordance with HCD requirements is provided as Attachment 1 to this report.

6. General Plan Compliance with OPR Guidelines

The 2010 General Plan (*Rev. 2015*) includes all of the state required elements as well as additional optional elements. Environmental Justice is interspersed throughout all elements. The document was prepared in accordance with OPR Guidelines and is on file with OPR.

Date of Last General Plan Update

As indicated in Item 3 above, the comprehensive update to the City of Orange General Plan was adopted on March 9, 2010. General Plan Amendment No. 2014-0001 was adopted by the Orange City Council on December 8, 2015.

The City adopted its Housing Element Update in accordance with state requirements on October 30, 2023. No changes were made to goals, policies, objectives, standards, or General Plan proposals involving other General Plan Elements.

Attachments:

1. 2023 Housing Element Annual Progress Report