

City of Orange General Plan Implementation Report For Calendar Year 2024

1. Introduction

The 2010 General Plan provides a strategic program for addressing and planning for the quality of life and needs of the community through 2030. The document consists of a Community Vision Statement that is supported by goals, policies and implementation programs presented in 11 elements. The content strives to address regional and state issues and ensure that a multi-disciplinary approach is taken with the change and physical evolution that occurs in the City.

The complete General Plan, Implementation Plan, and Program EIR are available on the City's website at:

<https://www.cityoforange.org/our-city/departments/community-development/general-plan>

2. Table of Contents

The Table of Contents was submitted to the State Office of Planning and Research (OPR), now the Governor's Office of Land Use and Climate Innovation (LCI) in April 2011 and is on file.

3. Date of Presentation/Acceptance by Local Legislative Body

The City Council adopted the 2010 General Plan and certified the associated Program EIR on March 9, 2010. Resolutions 10425 and 10436 are on file with the OPR. The City adopted a General Plan Amendment on December 8, 2015, and again on January 14, 2025, for an accuracy review and technical cleanup of the General Plan. City Council Resolutions 10911 and SAORA-38 related to these accuracy updates are on file with LCI.

4. General Plan Implementation Actions in 2024

During the 2024 calendar year the City accomplished or made significant progress on key implementation actions including:

Zoning Code Update (*Implementation Program I-1*): In 2024, the City adopted an objective design standards ordinance, a transfer of development rights ordinance, update to the homeless shelter ordinance, update to the Density Bonus ordinance, and an update to the ADU ordinance. Additionally, staff continued work on ordinances to update the City's sign and landscape standards, update the City's alcohol permit process, and create a single room occupancy ordinance, in 2024.

These activities implement Goals 1.0, 6.0, and 8.0 and Policies 1.1, 1.2, 1.3, 1.4, 6.1, 6.2, 6.6, 8.1 and 8.3 of the Land Use Element; Goal 7.0 and Policies 7.2, 7.5, and 7.6 of the Public Safety Element; Goals 1.0, 2.0, and 5.0 and Policies 1.1, 1.2, 1.3, 2.2,

5.1, and 5.2 of the Noise Element; Goals 1.0, 4.0, and 6.0 and Policies 1.1, 1.4, 4.1, 6.1, and 6.3 of the Urban Design Element; and Goals 1.0, 3.0, 1.0, 3.0, 5.0, and 7.0 and Policies 1.1, 1.5, 3.2, 3.4, 5.2, 5.4, 5.5, 7.1 and 7.2 of the Economic Development Element.

Plans, Standards, and Guidelines (Implementation Program I-4): In 2024, the City adopted and implemented Objective Design Standards (ODS). Additionally, staff continued work on ordinances to update the City's sign and landscape standards, and create a single room occupancy ordinance, in 2024. Additionally, in 2024, the City initiated public outreach to formulate a vision plan for the West Katella Gateway.

This activity is anticipated to implement Goals 1.0, 2.0, 3.0, 6.0, and Policies 1.2, 1.4, 1.6, 2.5, 2.6, 2.7, 2.8, 3.1, 3.3, 6.1, 6.3, 6.6, and 6.8 of the Land Use Element; Goals 1.0, 2.0, 3.0, 4.0, and 6.0 and Policies 1.1, 1.3, 1.7, 2.5, 2.6, 3.2, 3.3, 4.2, 4.7, and 6.3 of the Circulation & Mobility Element; Goal 1.0 and Policies 1.1, 1.5, 1.6, 1.7, and 1.9 of the Growth Management Element; Goal 2.0 and Policies 2.2, 2.3, 2.6, 2.8, 2.14, 2.15 of the Natural Resources Element; Goals 2.0, 7.0, 9.0 and Policies 2.4, 7.2, 7.3, 7.4, 7.5, and 9.3 of the Public Safety Element; Goals 1.0, 2.0, and 5.0 and Policies 1.2, 1.3, 1.5, 2.2, 2.3, 2.5, 5.1, and 5.2 of the Noise Element; Goal 3.0 and Policy 3.5 of the Infrastructure Element; Goals 1.0, 2.0, 3.0, 4.0, and 6.0 and Policies 1.1, 1.2, 1.3, 1.5, 2.2, 2.3, 2.4, 2.5, 3.1, 4.1, 4.2, 4.3, 6.1, and 6.2 of the Urban Design Element; Goal 5.0, and Policy 5.2 of the Economic Development Element; and Goal 3.0 of the Housing Element.

Transfer of Development Rights Ordinance (Implementation Program I-5): In 2024, the City adopted and implemented a Transfer of Development Rights Ordinance.

This activity implements Goals 1.0, 2.0, 5.0 and Policies 1.2, 1.3, 2.1, 2.2, and 2.8 of the Land Use Element; Goal 5.0 and Policy 5.4 of the Circulation and Mobility Element; Goal 1.0 and Policies 1.6, 1.8, 2.4, and 3.2 of the Growth Management Element; Goal 5.0 and Policies 5.4, 5.5 and 5.7 of the Natural Resources Element; Goals 4.0 5.0, and 6.0 and Policies 4.1, 5.3, and 6.2 of the Urban Design Element; Goals 3.0 and 7.0 and Policies 3.3, 4.3, 5.4, 7.1, and 7.2 of the Economic Development Element; and Goal 3.0 of the Housing Element.

Prepare Design Guidelines (Implementation Program I-6): In 2024, the City adopted and implemented Objective Design Standards (ODS). Additionally, staff continued work on ordinances to update the City's sign and landscape standards, in 2024. Additionally, in 2024, the City initiated public outreach to formulate a vision plan for the West Katella Gateway.

This activity implements Goals 2.7, 2.8, and 2.10, and 8.1 of the Land Use Element. Goals 1.3, 2.8, 7.5 of the Natural Resources Element, and Goals 2.1, 2.6, 3.2, 4.1, and 6.2 of the Urban Design Element

Code Enforcement (Implementation Program I-8): In 2024, 1,199 code enforcement cases of all types were opened, and 1,263 cases were closed. Although nearly all code

enforcement cases relate to property maintenance in some form, 471 cases specifically involving property maintenance were opened in 2024.

This activity implements Goals 5.0 and 7.0 and Policy 7.5 of the Land Use Element; Goal 7.0 of the Safety Element; Goal 1.0 and Policy 1.4 of the Noise Element; Goals 4.0 and 5.0 and Policies 4.2 and, 5.2 of the Economic Development Element; and, Policy Action 24 of the Housing Element.

Traffic Signals (Implementation Program I-10): Several signalization projects were completed or were under construction in 2024. Those projects include:

The following projects were completed in 2024:

- Tustin Avenue / Rose Drive Traffic Signal Synchronization Program Project

The following projects were under construction in 2024:

- Chapman Avenue & Batavia Street Traffic Signal Modification (Left-Turn)

This activity implements Goals 1.0 and Policy 1.2 of the Circulation and Mobility Element; Goal 3.0 and Policy 3.3 of the Infrastructure Element; and, Goal 6.0, and Policies 6.1 and 6.2 of the Economic Development Element.

Intersection Improvements (Implementation Program I-11): “Critical Intersections” consist of key intersections with historical or projected traffic congestion problems. In 2024, the following intersection improvement project was under construction:

- Chapman Avenue & Batavia Street Traffic Signal Modification (installation of protected left-turn phasing on Batavia Street legs)

This activity implements Goal 1.0 and Policy 1.2 of the Circulation and Mobility Element; Goal 3.0 and Policies 3.1 and 3.3 of the Infrastructure Element; and, Goal 6.0 and Policy 6.1 and 6.2 of the Economic Development Element.

Operating Budget (Implementation Program I-15): In 2024, the City continued to maintain necessary levels of City services for infrastructure such as water, sewer, roads and, parks; and, for recreation programs, public safety, and capital improvement and private development review.

Although all General Plan Goals and Policies relate to the operating budget, the most directly related Goals and Policies to the implementation program include Goals 1.0 and 5.0 and Policies 1.7, 5.6, 5.7 and, 6.4 of the Land Use Element; Goals 1.0, 2.0, 3.0, 4.0, 6.0 and Policies 1.1, 1.2, 1.6, 3.2, 4.5, 4.7 and, 6.1 - 6.3 of the Circulation & Mobility Element; Goals 2.0 and 5.0 and Policies 2.3, 2.13, 5.1, 5.2, 5.5, 6.2 of the Natural Resources Element; Goals 3.0 and 6.0 and Policies 3.4, 3.8, 6.1, 6.2, 6.3 of the Public Safety Element; Goal 5.0 and Policies 5.1 and 5.5 of the Cultural

Resources Element; Goals 1.0, 2.0 and, 3.0 and Policies 1.1, 1.2, 1.5, 2.1, 3.1, 3.2, 3.3 and, 3.5 of the Infrastructure Element; and, Goals 2.0, 5.0 and 6.0 and Policies 2.4, 5.4, 6.1 and, 6.2 of the Economic Development Element.

Eichler Historic Districts (Implementation Program I-18): Staff completed a story map for the Eichler Historic Districts in 2024. The Eichler District Story Map is on the City website at:

<https://storymaps.arcgis.com/stories/c5f913f6197c4e5f96e68a08162e3687>.

The Eichler District Story Map highlights the history and distinct elements of the City of Orange's three Eichler districts.

This activity implements Goals 1.0, and 3.0 and Policies 1.2, 3.1, and 3.2 of the Cultural Resources & Historic Preservation Element.

Community Character Design Elements (Implementation Program I-24): In 2024, the City adopted an objective design standards ordinance, a transfer of development rights ordinance, update to the homeless shelter ordinance, update to the Density Bonus ordinance, and an update to the ADU ordinance. Additionally, staff continued work on ordinances to update the City's sign and landscape standards, in 2024. Additionally, in 2024, the City initiated public outreach to formulate a vision plan for the West Katella Gateway.

These activities implement Goals 1.0, 6.0, and 8.0 and Policies 1.1, 1.2, 1.3, 1.4, 6.1, 6.2, 6.6, 8.1 and 8.3 of the Land Use Element; Goal 7.0 and Policies 7.2, 7.5, and 7.6 of the Public Safety Element; Goals 1.0, 2.0, and 5.0 and Policies 1.1, 1.2, 1.3, 2.2, 5.1, and 5.2 of the Noise Element; Goals 1.0, 4.0, and 6.0 and Policies 1.1, 1.4, 4.1, 6.1, and 6.3 of the Urban Design Element; and Goals 1.0, 3.0, 1.0, 3.0, 5.0, and 7.0 and Policies 1.1, 1.5, 3.2, 3.4, 5.2, 5.4, 5.5, 7.1 and 7.2 of the Economic Development Element.

Green Space Initiatives (Implementation Program I-25): In 2024, the City adopted and implemented a Transfer of Development Rights Ordinance which will incentivize project applicants and developers to provide green spaces in exchange for development right in other parts of the City.

This activity implements Goals 1.0, and 6.0, and Policies 1.7, 2.8, 6.3, and 6.4 of the Land Use Element; Goals 1.0, and 5.0 and Policies 1.2, 5.4 and 5.7 of the Natural Resources Element; and, Goals 1.0, 4.0, and 6.0 and Policies 1.1, 4.1, 4.3, 4.5, 6.2, and 6.3 of the Urban Design Element

Joint-Use agreements for Parks and Open Space (Implementation Program I-26): In 2023, the City finalized a lease agreement with the Orange County Flood Control District (OCFCD) so that the City can build a new park on County property adjacent to the Santa Ana River. The environmental review and park design process started in FY 24 and are still in development. The roughly 2-acre property will be developed into a linear park with play equipment, fitness area, skate plaza, shaded seating options, and landscaping. The project completion date is dependent on

OCFCD's project to raise the levee along the riverbed.

This activity implements Goal 7.0, and Policy 7.6 of the Land Use Element; Goals 1.0, and 5.0 and Policies 1.2, 5.4 and 5.7 of the Natural Resources Element

Fire Hazard Information and Suppression (Implementation Program I-27):

Maintaining and keeping up fire stations is crucial to ensure that all facilities and equipment are in optimal condition for responding to emergencies. Regular maintenance helps to uphold the readiness and effectiveness of emergency operations, enhancing the safety of both the firefighters and the community they serve. In 2024, the Orange City Fire Department focused on maintenance of the stations through improvements, including new paint, carpet, and window coverings.

The Fire Department's top priority is to ensure the safety of its personnel and the public they serve. To achieve this, it is essential that our firefighters and apparatus are properly equipped to perform their duties. In 2024, the Fire Department received one new TDA ladder truck, and three new rescue ambulances. Additionally, the department received one UTV and trailer, and one EMS transport cart to be utilized for remote rescue operations, REMS assignments special events in the city. In 2024, the City updated the General Plan Public Safety Element, many of the goal and policy updates related to suppression and readiness activities.

This activity implements Goal 3.0 and Policies 3.4, 3.6, and 3.8, and Goal 8.0 and Policies 8.1 and 8.2 of the Public Safety Element, pertaining to fire protection, and emergency preparedness.

Hazardous Materials Monitoring (Implementation Program I-29): The Fire Department Hazmat Specialists manage approximately 620 hazmat sites with a total of 165 Underground Storage Tanks.

This activity implements Goal 4.0 and Policies 4.1 - 4.4 of the Public Safety Element.

Noise Regulations (Implementation Program I-30): In 2024, City code enforcement staff responded to 28 noise complaints. Additionally, during the course of entitlement application review, planning staff provided applicants with comments regarding appropriate placement of walls, landscaping, outdoor open spaces, building orientation, and hours of operation to reduce the interface of projects with potential noise sources or to reduce potential noise sources introduced by the project from creating impacts to adjacent uses. Projects in initial stages of review are frequently amended to include staff-recommended design features to reduce potential noise issues. In 2024, several projects included noise conditions related to those situations identified during initial plan review to ensure design features are implemented or so that operating conditions are limited to reduce potential noise issues.

Orange Police Department conducted surveillance at late night establishments to limit noise intrusion into noise sensitive land uses and to aid city staff in identifying public nuisance crimes including combative/disruptive subjects, assault and battery, noise

complaints, citizen assists, drunk in public and alarm response.

This activity implements Goal 6.0 and Policies 1.6, 3.4, 4.3, 6.2, and 6.10 of the Land Use Element; Goals 1.0, 2.0, 3.0, 5.0, 6.0, and 7.0 and, Policies 1.1, 1.2, 1.3, 1.4, 1.5, 1.6, 2.1, 2.2, 3.1, 5.1, 5.2, 5.3, 6.1, 7.2, 7.3, and 7.4.

Library Programs (Implementation Program I-31): In 2024, public attendance and use of library services continued to increase from previous years as the Library provided new and expanded programs, resources, and excellent customer service. The Orange Public Library & History Center was refreshed with a new energy efficient HVAC system to provide a safe and comfortable environment to patrons, volunteers, and staff.

The Library collaborated with OUSD to present the Lunch at the Library summer program at the El Modena Branch Library that served 1,487 meals to children, a 28% increase over the previous year. Staff presented diverse programs and exhibits, including Mandarin Language Story Hours at Taft Branch Library, a community ofrenda at El Modena Branch Library, and bilingual storytimes at the Orange Public Library & History Center. The Library expanded Adult Literacy Program services by offering new online reading comprehension software. The Library also planned, coordinated, and presented the 2024 Orange Public Library Comic Convention program in partnership with other library divisions and City departments, Library support groups, local organizations, and volunteers.

The Library expanded Pop Up Library outreach through partnerships, including the Orange Senior Center, CSUF Pollack Library, Lampson Elementary School, Golden Future Senior Expo, Outlets at Orange, and the Orange Home Grown Farmers market and coordinated donation drives for local nonprofits and organizations, including the Orange Senior Center, Friendly Center, and American Red Cross, to help the residents of Orange and surrounding communities.

This activity implements Goals 1.0, 3.0, 4.0 and 5.0, and Policies 1.1, 1.2, 3.1, 4.3, 4.6 and, 5.1 - 5.5, of the Cultural Resources and Historic Preservation Element.

Flood Control and Storm Drain Facilities (Implementation Program I-32): The City performed routine inspections of storm drains, removing debris from catch basins and maintaining storm drain facilities to minimize the potential for local flooding.

This activity implements Goal 2.0 of the Public Safety Element; and, Goal 1.0 and Policies 1.1 and 1.2 of the Infrastructure Element, pertaining to sufficient maintenance of infrastructure systems.

Solid Waste and Recycling Services (Implementation Programs I-33 and IV-5): In addition to routine collection of trash, recyclable materials, organics, and diversion of construction waste, in 2024, the City and CR&R agreed to a renegotiated and amended franchise agreement which became effective March 1, 2024 until February 28, 2034, with the possibility to extend. With AB 341, AB 1826, and SB 1383 in place,

the City continues to educate and provide outreach to residential, commercial, and multifamily accounts while focusing on meeting AB 341, AB 1826, and SB 1383 mandates. CR&R continues to partner with Abound Food Care to facilitate edible food recovery for distribution to those in need. The City also received a second SB 1383 Grant offered by CalRecycle. The City has and will continue to leverage these funds to assist with increased outreach and education by holding multiple workshops, producing social media content, and rebranding outreach material in an effort to educate residential, multifamily, and commercial account holders.

This activity implements Goal 7.0 and Policy 7.4 of the Land Use Element; Goal 2.0 and Policy 2.5 of the Natural Resources Element; and, Goal 2.0 and Policies 2.1 – 2.4 of the Infrastructure Element.

Noise Standards and Acoustical Studies for Noise Reduction (*Implementation Programs I-34 and III-18*): In 2024, staff continued to review noise analyses and provide mitigation for entitlement projects identified as having the potential to cause construction noise, operational noise, and to mitigate existing noise environments for project occupants. Code Enforcement responded to 28 complaints related to noise in 2024.

This activity implements Goal 6.0 and Policy 6.2 of the Land Use Element; and, Goals 1.0, 2.0, 3.0, 5.0, 6.0 and, 7.0 and Policies 1.1 – 1.6, 2.1 - 2.5, 3.1, 5.1- 5.3, 6.1, 6.2 and, 7.1- 7.4 of the Noise Element.

Vehicle Noise Reduction (*Implementation Program 1-37*): In 2024, the City actively participates in OCTA's Traffic Signal Synchronization Program Projects (aka Project P) which synchronizes signals across multiple jurisdictions along major arterials. Traffic signal synchronization projects reduce travel times, use of gas, and idling at red lights which in turn reduces vehicle noise and emissions.

The City continues to utilize rubberized asphalt to overlay street improvement projects along arterials, which assists in reducing vehicle noise.

This activity implements Goal 1.0 and Policy 1.3 of the Circulation and Mobility Element; Goal 2.0 and Policies 2.2 and 2.5 of the Noise Element; and Goal 9.0 and Policy 9.3 of the Public Safety Element

Capital Improvement Program Projects (*Implementation Program Section II-1 and V-1*): A number of Capital Improvement Program projects were initiated or completed during 2024. These projects include:

- Annual Slurry FY 23-24
- Annual Pavement Maintenance FY 22-23
- Annual Concrete Replacement FY 22-23
- CDBG Americans With Disabilities Act Wheelchair Access Ramp Replacement FY 23-24
- CDBG Grand Street Neighborhood Street Rehabilitation FY 23-24

- Overflow parking for Olive Park
- Police HQ Lobby Roof and HVAC Rehabilitation
- Santiago Canyon Road Rehabilitation from Newport Boulevard to Jamboree Road
- Steel Streetlight Replacement FY 21-22
- Taft Avenue and Lewis Street Water Quality Storm Drain Improvement Project
- Chapman Avenue, Main Street, and Katella Avenue Water Quality Storm Drain Improvement
- Cannon Street & Serrano Avenue Intersection Widening
- Corp Yard Renovation – Police Storage Facility
- Mobile Data Computer Replacement Program
- Police Facility Improvements
- Flock Safety Cameras
- Police Enterprise System (Axon & Central Square)
- Orange Public Library & History Center HVAC Replacement

These activities implement Goals 1.0 and 5.0, and Policies 1.1, 1.7, 2.4, 3.3, 5.3, 5.6, 5.7, 5.9, 6.3 and 6.4 of the Land Use Element; Goals 1.0, 2.0, and 4.0 and Policies 1.1, 1.2, 1.6, 2.3, 4.7 and, 5.2 of the Circulation and Mobility Element; Goals 1.0 and 2.0 and Policy 2.1 of the Growth Management Element; Goals 2.0, 5.0, and 6.0 and Policies 2.3, 2.9, 5.1, 5.2, 5.5, 6.2, and 6.5 of the Natural Resources Element; Goals 2.0, 3.0, 6.0, 7.0, and 9.0 and Policies 2.4, 3.4, 3.5, 3.8, 6.3, 7.2, 7.6, and 9.1 of the Public Safety Element; Goal 5.0 and Policies 5.1, 5.2, and 5.5 of the Cultural Resources Element; Goals 1.0 and 3.0 and Policies 1.3, 3.1, and 3.3 of the Infrastructure Element; Goal 6.0 and Policies 2.3, 2.5, and 6.3 of the Urban Design Element; and Goals 2.0, 4.0, and 6.0 and Policies 2.4, 4.2, and 6.1 of the Economic Development Element.

Sewer Line Replacement (Implementation Programs II-1 and II-6): Sewer line replacements were completed in 2024 throughout the City to address infrastructure condition and capacity issues. The City replaced 6,384 Linear Feet (L.F.) of existing 6" vitrified clay pipe with 8" vitrified clay pipe, reconstructed 6 sewer manholes, installed 494 LF of Cure-in-Place Pipe liner for Corrugated Metal Pipe (CMP) storm drain, and replaced 75 LF of 18"x29" CMP storm drain.

This activity implements Goal 1.0 and Policies 1.1 and 1.2 of the Infrastructure Element.

Santiago Creek Bike Trail (Implementation Program II-3): In 2024, the City continued to pursue working on the design for the engineering and environmental study phase of the extension of the Santiago Creek Bike Trail. The proposed project will connect the existing bike trail west of Cannon Street and parallel the existing equestrian trail on the northern bank and terminate at the Santiago Oaks Regional Park.

This activity implements Goals 1.0 and 4.0 and Policies 1.1, 4.1 and, 4.8 of the Circulation and Mobility Element; Goal 2.0 and Policy 2.2 of the Growth Management

Element; Goals 2.0, 5.0 and, 6.0 and Policies 2.2, 5.2, 6.1, 6.4 of the Natural Resources Element; and, Goal 9.0 of the Public Safety Element.

Pedestrian and Bicycle Amenities (Implementation Program II-4): During 2024, the City performed sidewalk repair and rehabilitation, and accessibility improvements throughout the community. The City continued to require the installation of bike racks for new development projects in 2024.

In 2024, the City applied for and received HSIP Cycle 12 funding for two projects:

- Installation of rectangular rapid flashing beacon pedestrian crossing at Shaffer St & Everett Pl, Shaffer St near Almond Ave, Walnut Ave & Harwood St and Rancho Santiago Blvd & Orange Grove Ave (estimated completion in 2028)
- Installation of bike lanes along Glassell St (from Riverdale to Katella), Fletcher St (from Batavia to Glassell), Main St (from Taft to Collins), and Canyon View Ave (from Newport to Jamboree) (estimated completion in 2028)

Also in 2024, the City applied for and received HSIP Cycle 11 funding for the following project:

- Installation of rectangular rapid flashing beacon pedestrian crossing at Collins Ave & California St, Jordan Ave & Esplanade St, La Veta Ave & Malena Dr (estimated completion in 2028)

This activity implements Goals 1.0, 4.0 and 6.0, and Policies 1.1, 1.6, 4.2 and Policy 6.2 of the Circulation & Mobility Element; and, Goal 9.0, Policies 9.1 and 9.3 of the Public Safety Element.

California Environmental Quality Act (Implementation Program III-1): In 2024, the City continued to review entitlements for private development and capital improvement projects in accordance with the California Environmental Quality Act (CEQA) pursuant to Section III-1 of the Implementation Plan where specific programs are applicable. Mitigation and/or conditioning were recommended and implemented for all entitled projects respective to each applicable Section III program.

This activity implements Goals 1.0 – 8.0 of the Land Use Element and multiple policies therein, Goals 1.0, 2.0, and 3.0 of the Circulation and Mobility Element; Goals 1.0 and 2.0 of the Growth Management Element; Goals 1.0, 2.0, 3.0, 4.0, 5.0, and 7.0 and multiple policies therein to the Natural Resources Element, Goals 1.0, 2.0, 3.0, 4.0, 6.0, 7.0, and 9.0 of the Public Safety Element; Goals 1.0, 2.0, 5.0, 6.0, and 7.0 of the Noise Element; Goals 1.0, 2.0, and 4.0 of the Cultural Resources Element; Goals 1.0, 3.0, 4.0, and 5.0 of the Infrastructure Element; Goals 2.0, 3.0, 4.0, 5.0, and 6.0; Goals 4.0 and 6.0 of the Economic Development Element, and Goal 3.0 of the Housing Element.

Site Development Review (Implementation Program III-2): In 2024, the City continued to review development projects, and use the site plan review process via the City's inter-departmental Staff Review Committee (SRC) to ensure that applicable General Plan policies and City standards and regulations are applied to proposals for specific development projects.

This activity implements Goals 1.0, 2.0, 3.0, 4.0, and 6.0, and Policies 1.6, 1.7, 2.5, 2.7, 2.8, 3.1, 3.4, 4.3, 4.5, 6.1, 6.2, 6.9, 6.10, 6.12 of the Land Use Element; Goals 1.0 and 5.0, and Policies 1.1, 1.7, 5.1 and, 5.2 of the Circulation and Mobility Element; Goals 1.0, 2.0, 4.0, and 5.0, and Policies 1.3, 2.3, 2.6, 2.13, 2.14, 2.15, 2.16, 4.3, 4.4, 4.5, 5.4, 5.6, 5.7, 6.6 and, 7.5 of the Natural Resources Element; Goals 1.0 and 4.0, and Policies 1.3, 1.4, 1.5, 1.6, 4.1, 4.2, 4.3, 4.4, and 4.5 of the Cultural Resources & Historic Preservation Element; Goals 1.0, 2.0, 3.0, 4.0, 6.0, 7.0, and 9.0, and Policies 1.1, 2.5, 3.3, 3.5, 4.2, 4.3, 6.2, 7.2, 7.3, 7.4 and, 9.1 of the Public Safety Element; Goals 1.0, 2.0, 5.0, and 6.0, and Policies 1.1, 1.2, 1.3, 1.4, 1.5, 1.6, 2.1, 2.2, 5.1, 5.2, 5.3, 6.1 and, 6.2 of the Noise Element; Goals 2.0, 3.0, and 6.0, and Policies 2.4, 2.5, 2.6, 3.4, 3.5 and, 6.1 of the Urban Design Element; and, Goal 1.0 and Policies 1.4 and 1.5 of the Infrastructure Element.

Commission/Committee Review (Implementation Program III-3): In 2024, the Design Review Committee (DRC) continued to evaluate development proposals and provide conditions or recommendations for project improvements.

This activity implements Goals 2.0, 5.0, 6.0, and 8.0 and Policies 2.7, 2.8, 5.5, 6.1, and 8.3 of the Land Use Element; Policies 7.2 and 7.3 of the Public Safety Element; Policies 1.3, 3.1, and 5.2 of the Noise Element; Goal 1.0 and Policies 1.3 and 1.4 of the Cultural Resources Element; Goals 1.0, 2.0, 3.0, 5.0 and, 6.0 and Policies 1.5, 2.4, 3.2, 3.3, 5.3, 5.4, 6.1, 6.2, 6.4, and 6.5 of the Urban Design Element.

Traffic Impact Analysis (Implementation Program III-4): The City continues to evaluate both Level of Service (LOS) and Vehicle Miles Traveled (VMT) to determine traffic impacts from proposed projects. In 2024, the City reviewed 26 proposed projects that conducted Traffic Impact Analysis reports.

This activity implements Goals 2.0, 3.0, 5.0 and, 6.0 and Policies 2.4, 2.5, 2.6, 2.9, 3.3, 5.1, 5.7, and 5.9 of the Land Use Element; Goals 1.0, 2.0, 3.0, and 4.0 and Policies 1.2, 2.4, 2.6, 3.3, and 4.1 of the Circulation and Mobility Element; Goals 1.0 and 2.0 and Policies 1.2, 1.6, 1.7, 1.8, 1.9, 1.12, 2.1, and 2.3 of the Growth Management Element; Goals 2.0 and 3.0 and Policies 2.1, 2.2, 3.1, and 3.2 of the Natural Resource Element; Goal 2.0 and Policy 2.2 of the Noise Element, Goals 1.0 and 2.0 and Policies 1.1, 2.1, 2.2, and 5.1; Economic Development Element Policies 3.4 and 5.3; and Goal 3.0 of the Housing Element.

National Pollutant Discharge Elimination System Compliance (Implementation Program III- 6): In 2024, the City continued to require, review, and implement the use of Low Impact Development design features within the City through the use of Water Quality Management Plans for all applicable entitlement projects.

This activity implements Goal 6.0 and Policies 4.3 and 6.5 of the Land Use Element, Goal 2.0 and Policies 2.12, 2.13, 2.14, 2.15, 2.16 and, 2.17 of the Natural Resources Element; and, Policy 2.3 of the Public Safety Element.

Adequate Public Safety and Emergency Response (Implementation Program III-8): In 2024, the City continued to fund, staff, and maintain equipment and facilities at a level adequate to provide police and fire response and services to the City. This included funding for additional police department staffing to address community needs and expectations, changes in population, intensity of the workload, and long-term growth. The Homeless Outreach Program, Homeless Engagement, Assistance & Resource Team (HEART) and Bike Team, deployed outreach services and community engagement to the homeless population in Orange and successfully provided resources to over 800 individuals.

The City acquired a crossing guard contract to reinstitute the School Crossing Guard Program to adequately staff multiple crossing guard locations in the City of Orange. Also, the City implemented the parking control contract to adequately staff parking enforcement positions that enforce city parking regulations and aid the public.

Maintaining and keeping up fire stations is crucial to ensure that all facilities and equipment are in optimal condition for responding to emergencies. Regular maintenance helps to uphold the readiness and effectiveness of emergency operations, enhancing the safety of both the firefighters and the community they serve. In 2024, the Orange City Fire Department focused on maintenance of the stations through improvements, including new paint, carpet, and window coverings.

The Fire Department's top priority is to ensure the safety of its personnel and the public they serve. To achieve this, it is essential that our firefighters and apparatus are properly equipped to perform their duties. In 2024, the Fire Department received one new TDA ladder truck, and three new rescue ambulances. Additionally, the department received one UTV and trailer, and one EMS transport cart to be utilized for remote rescue operations, REMS assignments special events in the city.

In 2024, the City updated the General Plan Public Safety Element, many of the goal and policy updates related to suppression and readiness activities.

This activity directly or indirectly implements all Goals and Policies of the Public Safety Element.

Cultural Resources Inventories (Implementation Program III-10): In 2024, the City continued to include mitigation measures in mitigation monitoring programs for capital projects such as the Grijalva Park Skate Park, and the Cannon Street Widening projects and private development projects such as Batavia Self Storage and Intercorp to require tribal and archaeological monitoring during the ground disturbing phases of the projects.

This activity implements Goal 6.0 and Policy 6.11 of the Land Use Element, and Goal 4.0 and Policies 4.1 and 4.5 of the Cultural Resources & Historic Preservation Element.

Green Buildings and Energy Conservation (Implementation Program III-11):

Orange is a participating city in the North Orange County Cities Energy Efficiency Partnership (NOCCEEP) with Southern California Edison (SCE) and the So Cal Gas Company. Through this effort, the City receives financial incentives to implement energy efficiency projects. In 2024, the NOCCEEP assisted the City by performing energy audits at various facilities which can be used to identify improvements in future years.

This activity implements Goal 2.0 and Policies 2.7, 2.9 and 2.10 of the Natural Resources Element.

Noise Reduction in New Construction (Implementation Program III-18): The City continues to include conditions of approval and mitigation measures as applicable on new construction related to construction equipment maintenance, adherence to operational hours as outlined in the Orange Municipal Code Noise Ordinance, excessive idling periods, and locating stationary equipment as far as possible from noise sensitive receptors.

This activity implements Policies 1.1, 1.2, 1.4, 1.5, and 7.2 of the Noise Element.

Annual Review of General Plan and Land Use Policy Map (Implementation Program IV-1):

In 2024, the City completed and adopted an amendment to the General Plan Public Safety Element in coordination with the California Department of Forestry and Fire Protection to comply with State law. Concurrently with the Safety Element update, a review of the entire General Plan was done to make non-substantive accuracy updates to all the General Plan Elements and General Plan Implementation Plan.

This activity implements all General Plan Element Goals and Policies, with specific emphasis to the Safety Element for 2020 efforts.

Park Acquisition, Construction and Maintenance Report (Implementation Program IV-2):

In 2024, construction bids were received for the Hart Park Pickleball and Fitness Circuit project. As the City was the recipient of federal Community Project funding in the amount of \$2 million due to Congressman Lou Correa's advocacy, City staff is currently working to ensure observance of contractual federal funding requirements. Once federal funding requirements are met, the award for construction will be scheduled for City Council approval in Spring 2025, with construction beginning in Summer 2025.

Final plans and specifications for the Skate Park at Grijalva project have been received by the City and are currently going through internal review. Environmental review is in

process and close to completion. After final plans are approved and environmental review completed, staff will put out a Request for Bid for construction. Staff anticipate that award for construction will go to City Council for approval in Fall 2025, with construction beginning in late 2025.

The El Modena Park Area Renovation project was planned as a phased project. The last phase includes design and installation of a new backstop, fencing, poles, and netting around the existing baseball field to address safety concerns related to errant foul balls. The design is scheduled for completion in Spring 2025.

The Yorba Dog Park Improvements Project will replace decomposed granite with concrete pavers in the entry ways of the three dog parks and will replace decomposed granite with turf in the small dog park. Hardscape elements such as new curbing and a retaining wall are included in the scope of work to bring the grade up, and a new gated entrance to the large dog park has been included to maintain ADA compliance. Design has been completed and award for construction will be scheduled for City Council approval in Spring 2025.

In 2023, the City finalized a lease agreement with the Orange County Flood Control District (OCFCD) so that the City can build a new park on County property adjacent to the Santa Ana River. The environmental review and park design process started in FY 24 and are still in development. The roughly 2-acre property will be developed into a linear park with play equipment, fitness area, skate plaza, shaded seating options, and landscaping. The project completion date is dependent on OCFCD's project to raise the levee along the riverbed.

The Cerro Villa Open Space Improvements project was completed in December 2024. This project enhanced the open space by grading the existing ¼ mile loop trail, installing a natural material entry path, new lodge pole fencing at entry, open space rules signage, and installation of a park bench, trash receptacle, and mile markers along the existing footpath.

The Park Signage Installation project is being completed in 3 phases. Phase one of this project was completed in FY 23 and consisted of replacing monument signs at Eisenhower, El Modena, El Modena Basin, Hart, La Veta, and Killefer Parks. Phase two of this project was completed in Summer 2024 and consisted of fabrication and installation of new Park Rules signs and Bike Trail rules signage. In FY 25, phase three will include the replacement of other missing and/or damaged regulatory signs throughout City parks.

The Resurfacing of Bike Trails and Walking Paths project and the Parking Lot Pavement Rehabilitation projects were completed in February 2024 and consisted of parking lot pavement rehabilitation at McPherson Athletic Facility, Serrano Park, Fred Barrera Park, Santiago Hills Park, and Hart Park and the resurfacing of bike trails and walking paths along the El Modena and Santiago Creek Trails.

This activity implements Goal 1.0 and 6.0 and Policies 1.7 and 6.4 of the Land Use Element; Goals 1.0, 2.0, 5.0, 6.0 and Policies 1.2, 2.3, 5.1, 5.2, 5.5, 5.6, 6.1, 6.4, and 6.6 of the Natural Resources Element; and, Goal 4.0 and Policy 4.4 of the Cultural Resources Element; Goal 6.0 and Policies 6.2 and 6.3; and, Goal 6.0 and Policy 6.2 of the Economic Development Element.

Public Education (Implementation Program IV-3): The Police Department continued to support local Neighborhood Watch Programs and held 54 meetings. The Police Department participated in the 2024 National Night Out program and participated in community engagement programs such as Coffee with a COP, Story Time at the City libraries, the Walk to School program, Red Ribbon Week, and Trunk or Treat. In 2024, the Citizens' Police Academy had two classes, which allowed approximately 60 participants, through weekly sessions, to attend interactive courses to learn about the specific aspects of the Police Department. The Hispanic Outreach program had one class of six weekly sessions for approximately 30 participants, the senior Citizens' Academy had one class at the Senior Center with six weekly sessions with approximately 50 participants, and the Teen Academy had one class of five weekly sessions for approximately 25 participants. The Police Department also continued to promote the application of Crime Prevention through Environmental Design (CPTED) standards through the review of applicable development projects.

The Orange City Fire Department has continued to take a larger role in the public education arena, working to increase fire safety awareness in our community schools, community groups, and neighborhood organizations. Through this effort the City continued to build positive working relationships throughout the community, by participating in programs like Read Across America, Fire Safety Week, Ready Set Go, and Spark of Love Toy Drive. In 2024 the Orange City Fire Department was able to collect and donate 4905 toys to non-profit organizations within our community. The Orange City Fire Prevention Bureau continues to provide complimentary home assessments for residents located in our wildland urban interface fire zones. Through these assessment inspections, residents continue to gain valuable information on how to better prepare their homes for wildfires. The City has seen a spike in requests for information on wildfire education, vegetation management and home hardening options in our wildland interface in the Eastern portion of the city.

The Library provided the public with new opportunities for learning and self-development with its expansion of public spaces, technology, collections, and new programs. Technology was upgraded to improve user experience and provide new features through introduction of a new online library catalog, library mobile app, and all-in-one room rental and event booking software.

The Library also collaborated with other City departments and historical groups on local history preservation and programs, such as installations of Mendez v Westminster exhibit at the El Modena Branch Library, and an archives donation drive in collaboration with the Chamber of Commerce.

Additionally, the Library expanded efforts to support community health and

accessibility through new partnerships with Braille Institute and Alzheimer's OC to offer free workshops on cognitive health.

This activity implements Goal 8.0 and Policies 8.1 and 8.3 of the Land Use Element; Goal 2.0 and Policy 2.17 with regard to the Natural Resources Element; Goals 3.0, 6.0, 7.0 and, 8.0 and Policies 3.6, 6.5, 7.1 and, 8.1 with regard to the Public Safety Element; Goals 1.0 and 3.0 and Policies 1.2 and 3.1 with regard to the Cultural Resources Element; and, Goals 1.0 and 2.0 and Policies 1.3 2.2, and 2.4 with regard to the Infrastructure Element.

Transportation Demand and System Management (Implementation Program IV-6): To address current CEQA requirements for project related traffic impacts, the City has an adopted methodology for evaluating the Vehicle Miles Traveled (VMT). For each proposed project, the City conducts a "Screening Analysis" of the project VMT. This Screening determines if there is any additional analysis and proposed mitigation required of the project.

This activity implements Goals 1.0 and 2.0 and Policies 1.2, 1.3, and 2.4 with regard to the Circulation and Mobility Element, Goals 1.0 and 7.0 and Policies 1.2, 7.1, 7.2, 7.5. 7.6 With regard to the Public Safety Element; and, Goal 3.0 and Policy 3.3 with regard to the Infrastructure Element.

Growth Management/Traffic Mitigation Measures (Implementation Program IV-7): For 2024, the City continued to collect fair-share cost recovery, via mitigation, to offset traffic impacts created by development projects. The following was collected:

- IDI Logistics – 759 N Eckhoff St - \$93,059.70

This activity implements Goal 1.0 and Policies 1.2 - 1.5 with regard to the Growth Management Element.

Coordination with Other Agencies and Organizations (Implementation Program Section V): The City participated in inter-agency coordination during 2024. Outside agency coordination included:

- Utility companies such as Southern California Edison for coordination of capital improvement plans.
- Adjacent jurisdictions for noticing of development proposals in the City.
- CalTrans for review of environmental documents pertaining to projects within the City.
- Orange County Transportation Authority (OCTA) for bus detours.
- Secretary of the Interior (SOI) for continued eligibility designation in the National Register of Historic Places for the Plaza and Old Towne Orange historic districts

in the National Register. This effort involves through review of development projects for conformance with SOI standards for the Treatment of Historic Properties. Finally, the City approved 19 new Mills Act Contracts for qualified historic properties in 2023.

- Continued coordination with OCTA on Katella Avenue Traffic Signal Synchronization Program Project, Main Street TSSP Project, Garden Grove Boulevard TSSP Project. OCTA was the lead agency implementing the improvements and signal timing synchronization for these three arterial projects.
- The City is closely coordinating with the partner agencies for the Tustin Avenue / Rose Drive TSSP Project: Caltrans, Tustin, Santa Ana, Anaheim, Placentia and Yorba Linda.
- There are various regional projects on the State Highways surrounding the city that involve coordination with Caltrans and OCTA: 55- freeway project (between I-5 to 91) and 57-freeway project (between Orangewood Ave and Katella Ave). These projects are on-going and only in the design phase (construction not expected for another year or two).
- The Orange Police Department, through the North Orange County Public Safety Collaborative, has partnered with the Youth Centers of Orange to support developmental needs of at-risk youth, including mentoring, tutoring, sports, music, and various enrichment opportunities.
- Coordination with the State Department of Housing and Community Development for the Annual Performance Report, Housing Element Policy Action Item progress, and resolution of questions pertaining to accessory dwelling unit production.

This activity implements Goal 7.0 of the Land Use Element and Policy 7.3; Goals 2.0, 3.0 and, 4.0 and Policies 2.1 -2.4, 3.1 and, 4.1 of the Circulation and Mobility Element; Goal 2.0 and Policies 2.1 and 2.5 of the Growth Management Element; Goals 2.0 and 7.0 and Policies 2.1 and 7.4 of the Natural Resources Element; Goals 1.0, 2.0, 3.0 and, 8.0 and Policies 1.3, 2.1, 3.7, 8.2 and, 8.3 of the Public Safety Element, Goal 2.0 and Policy 2.4 of the Noise Element; Goals 1.0 and 5.0 and Policies 1.3, 1.6 and, 5.4 of the Cultural Resources Element; and, Goal 5.0 and Policies 5.1 and 5.2 of the Infrastructure Element; Goal 1.0 and Policy 1.4 of the Urban Design Element.

5. Housing Element Reporting

The 2024 Housing Element Annual Progress Report prepared in accordance with HCD requirements is provided as Attachment 1 to this report.

6. General Plan Compliance with OPR Guidelines

The 2010 General Plan (Rev. 2015 & 2025) includes all of the state required elements

as well as additional optional elements. Environmental Justice is interspersed throughout all elements. The document was prepared in accordance with OPR Guidelines and is on file with OPR.

Date of Last General Plan Update

As indicated in Item 3 above, the comprehensive update to the City of Orange General Plan was adopted on March 9, 2010. General Plan Amendment No. 2014-0001 & 2024-0002 were adopted by the Orange City Council on December 8, 2015 and January 14, 2025, respectively for General Plan maintenance and language accuracy.

In 2024, the City completed and adopted an amendment to the General Plan Public Safety Element in coordination with the California Department of Forestry and Fire Protection to comply with State law. Concurrently with the Safety Element update, a review of the entire General Plan was done to make non-substantive accuracy updates to all the General Plan Elements and General Plan Implementation Plan.

The City adopted its Housing Element Update in accordance with state requirements on October 30, 2023. The City's Housing Element update was found to be in substantial conformance with State housing law on January 2, 2024, and every effort is being made to ensure Housing Element goals and policies are implemented.

Attachments:

1. 2024 Housing Element Annual Progress Report