



AGENDA

Orange City Council May 12, 2026

Jarad L. Hildenbrand
City Manager

Nathalie Adourian
City Attorney

Pamela Coleman
City Clerk

5:00 PM Closed Session
6:00 PM Regular Session

City Council Chamber
300 E. Chapman Avenue
Orange, CA 92866

DAN SLATER
Mayor

DENIS BILODEAU
Mayor pro tem, District 4

ARIANNA BARRIOS
Councilmember, District 1

JON DUMITRU
Councilmember, District 2

KATHY TAVOULARIS
Councilmember, District 3

ANA GUTIERREZ
Councilmember, District 5

JOHN GYLLENHAMMER
Councilmember, District 6

The City of Orange City Council welcomes you to this meeting and encourages your participation. Regular City Council meetings are held on the second and fourth Tuesday of each month at 6:00 p.m.

Agenda Information

The agenda contains a brief general description of each item to be considered. The City Council may take legislative action deemed appropriate with respect to the item and is not limited to the recommended action indicated in staff reports or on the agenda. The agenda and supporting documentation is available after 4:00 p.m. on the Thursday prior to the Council meeting on the City's website at www.cityoforange.org, at the City Clerk's Office located at 300 E. Chapman Avenue, and at the Main Public Library located at 407 E. Chapman Avenue. Written materials relating to an item on the agenda that are provided to the City Council after agenda packet distribution and within 72 hours before Council is to consider the item will be made available for public inspection in the City Clerk's Office during normal business hours; at the City Council meeting; and made available on the City's website.

Public Participation

Regular meetings are televised live on Spectrum Cable Channel 3 and AT&T U-verse Channel 99, and streamed live and on-demand on the City's website at www.cityoforange.org.

Pursuant to Government Code Section 54954.3, members of the public may address the City Council on any agenda item before or during Council's consideration of the item, and on any other matters within the City Council's jurisdiction by using any of the following methods:

1) In-Person

To speak on an item on the agenda, complete a speaker card indicating your name, address, and identify the agenda item number or subject matter you wish to address. The card should be given to the City Clerk prior to the start of the meeting. General comments are received during the "Public Comments" section at the beginning of the Regular Session. No action may be taken on off-agenda items unless authorized by law. Public Comments are limited to three (3) minutes per speaker unless a different time limit is announced. It is requested that you state your name for the record, then proceed to address the City Council. All speakers shall observe civility, decorum, and good behavior.

(Continued on page 2)

2) Written Public Comments via eComment

Members of the public can submit their written comments electronically for City Council consideration by using the eComment feature on the Agenda page of the City's website at www.cityoforange.org. To ensure distribution to the City Council prior to consideration of the agenda, we encourage the public to submit written comments by 3:00 p.m. the day of the meeting. All written comments will be provided to the Council for consideration and posted on the City's website after the meeting.

3) Public Comments via recorded voicemail message

Finally, the public can record their comments by calling (714) 744-2234 no later than 3:00 p.m. the day of the meeting. Recorded messages will not be played at the meeting, but will be provided to the Council.

In accordance with Ordinance No. 10-01, any person making personal, impertinent, slanderous or profane remarks or who becomes boisterous while addressing the Council shall be called to order by the Mayor. If such conduct continues, the Mayor may order the person barred from addressing the City Council further during that meeting, unless permission to continue is granted by a majority vote of the Council.

Please contact the City Clerk's Office at (714) 744-5500 with any questions.

ADA Requirements: In compliance with the Americans with Disabilities Act, if you need accommodations to participate in this meeting, please contact the City Clerk's office at (714) 744-5500. Notification at least 48 hours in advance of meeting will enable the City to make arrangements to assure accessibility to this meeting.

REMINDER: Please silence all electronic devices while City Council is in session.

5:00 PM CLOSED SESSION

1. CALL TO ORDER

1.1 ROLL CALL

2. PUBLIC COMMENTS ON CLOSED SESSION ITEMS

At this time, members of the public may address the Council on Closed Session items only. Public Comments are limited to three (3) minutes per speaker.

3. RECESS TO CLOSED SESSION

a. Conference with Legal Counsel – Anticipated Litigation

Significant exposure to litigation pursuant to Government Code section 54956.9(d)(2)
(One potential case)

4. CLOSED SESSION REPORT

5. ADJOURNMENT

The City Council will adjourn to the 6:00 p.m. Regular Session in the Council Chamber.

6:00 PM REGULAR SESSION**1. OPENING/CALL TO ORDER****1.1 INVOCATION**

Rabbi Cassi Kail, Fish Interfaith Center, Chapman University

1.2 PLEDGE OF ALLEGIANCE

Mayor pro tem Denis Bilodeau

1.3 ROLL CALL**1.4 PRESENTATIONS/ANNOUNCEMENTS**

El Modena High School Student Liaison Dylan Platfoot Final Update

Orange High School Student Liaison Jacob Gonzalez Final Update and Orange High School Community Service Project video

Economic Development Strategy for West Katella Orange Yards - Chapman University Leatherby Center

Celebrate Orange Awards

1.5 REPORT ON CLOSED SESSION ACTIONS**2. PUBLIC COMMENTS**

At this time, members of the public may address the Council on matters not listed on the agenda within the subject matter jurisdiction of the City Council, provided that NO action may be taken on off-agenda items unless authorized by law. Public Comments are limited to three (3) minutes per speaker unless a different time limit is announced.

3. CONSENT CALENDAR

All items on the Consent Calendar are considered routine and are enacted by one motion approving the recommended action listed on the Agenda. Any member of the City Council, staff, or the public may request an item be removed from the Consent Calendar for discussion or separate action. Unless otherwise specified in the request to remove an item from the Consent Calendar, all items removed shall be considered immediately following action on the remaining items on the Consent Calendar.

3.1. Waive reading in full of all ordinances on the Agenda.**Recommended Action:**

Approve.

Attachments: [Staff Report](#)

3.2. Confirmation of accounts payable warrant registers dated April 2, 9, 16, 23 and 30, 2026 and payroll check registers dated April 10 and 24, 2026

Recommended Action:

Ratify the accompanying registers.

Attachments: [Staff Report](#)

[Attachment 1 April 2, 2026 Accounts Payable Register](#)

[Attachment 2 April 9, 2026 Accounts Payable Register](#)

[Attachment 3 April 16, 2026 Accounts Payable Register](#)

[Attachment 4 April 23, 2026 Accounts Payable Register](#)

[Attachment 5 April 30, 2026 Accounts Payable Register](#)

[Attachment 6 April 10 2026 Payroll Register](#)

[Attachment 7 April 24 2026 Payroll Register](#)

3.3. Approval of minutes of the City of Orange City Council Regular Meeting held on April 14, 2026

Recommended Action:

Approve minutes as presented.

Attachments: [Staff Report](#)

[April 14, 2026, Regular Meeting minutes](#)

3.4. Agreement with Willdan Financial Services, Inc. for special district administration services and Community Facilities District No. 06-1 (Del Rio) refunding support

Recommended Action:

Approve the agreement with Willdan Financial Services, Inc. in the amount of \$199,385 for special district administration and to support of the Community Facilities District refunding process; and authorize the Mayor and City Clerk to execute on behalf of the City.

Attachments: [Staff Report](#)

[Agreement with Willdan Financial Services](#)

3.5. Agreement with California Forensic Phlebotomy, Inc. for evidence collection services through June 30, 2028

Recommended Action:

Approve the two-year agreement with California Forensic Phlebotomy, Inc. in the amount of \$164,000 for evidence collection services; and authorize the Mayor and City Clerk to execute on behalf of the City.

Attachments: [Staff Report](#)

[Agreement with California Forensic Phlebotomy, Inc.](#)

3.6. First Amendment to Memorandum of Understanding with Milan REI X, LLC**Recommended Action:**

Approve the first amendment to the Memorandum of Understanding with Milan REI X, LLC; and authorize the Mayor and City Clerk to execute on behalf of the City.

Attachments: [Staff Report](#)
[First Amendment to Milan REI X, LLC Memorandum of Understanding](#)

3.7. Second Amendment to Agreement with Liebert Cassidy Whitmore, A Professional Law Corporation to provide legal services relating to labor negotiations**Recommended Action:**

Approve the Second Amendment to Agreement with Liebert Cassidy Whitmore, A Professional Law Corporation for finalization of labor negotiations; and authorize the Mayor and the City Clerk to execute on behalf of the City.

Attachments: [Staff Report](#)
[Second Amendment to the Attorney Services Agreement with Liebert Cassidy Whitmore, A Professional Law Corporation](#)

3.8. Transfer of \$1,860,000 from Water (600) CIP current budget for the construction of a new 16-inch transmission water main along Orangewood Avenue from the Santa Ana River to Eckhoff Street**Recommended Action:**

Authorize the following budget transfers in Water (600):

From: 600-5802-85107-265081-20-	Well 29 Construction	\$1,600,000
From: 600-5803-85106-265099-20-	Reservoir Recoating	\$260,000
To: 600-5803-85103-265085-20-	Pipeline Renewal Projects	\$1,860,000

Attachments: [Staff Report](#)
[Cooperative Agreement with the City of Anaheim](#)
[Amendment No. 1 to Cooperative Agreement](#)
[City of Anaheim Orangewood Avenue Bridge Widening Project Bid Tabulations](#)

3.9. Award of Contract to Owen Walstead LLC, a California limited liability company, dba U.S. Door, Inc. for Replacement of Rolling Garage Doors at Fire Station 7 and Corp Yard (Continued from April 28, 2026)**Recommended Action:**

Approve the contract with Owen Walstead LLC, a California limited liability company, dba U.S. Door, Inc. in the amount of \$394,884 representing the original amount of \$358,985, plus a 10% contingency of \$35,899 for Replacement of Rolling Garage Doors at Fire Station 7 and Corp Yard; and authorize the Mayor and City Clerk to

execute on behalf of the City.

Attachments: [Staff Report](#)
 [Bid Abstract](#)
 [Contract with Owen Walstead LLC, dba U.S. Door, Inc.](#)

- 3.10. Second Reading and adoption of Ordinance No. 02-26 amending Chapter 8.13 of the Orange Municipal Code to impose strict liability on social hosts for allowing, facilitating, or failing to prevent the use or discharge of illegal fireworks, and establishing enforcement penalties and administrative fines**

Recommended Action:

Adopt Ordinance No. 02-26.

Attachments: [Staff Report](#)
 [Ordinance No. 02-26](#)

- 3.11. Authorization of payment to Big Ben Engineering, Inc. for emergency water main repair and pavement restoration at various locations throughout the City**

Recommended Action:

Authorize the payment of \$128,435.81 to Big Ben Engineering, Inc. for the repair of water main breaks, service leaks, and pavement restoration at various locations.

Attachments: [Staff Report](#)
 [Big Ben Engineering Invoices](#)

- 3.12. Authorize purchase of Plaza Park Protective Bollards from Marshalls LP USA as a single source vendor**

Recommended Action:

Approve the purchase order of parts from Marshalls LP USA, a single source vendor, for \$26,191.38.

Attachments: [Staff Report](#)
 [Attachment 1 City Council Minutes dated January 27, 2026](#)
 [Attachment 2 City Council Staff Report dated April 28, 2026](#)
 [Attachment 3 Plaza Bollard Layout](#)
 [Attachment 4 Bollard Renderings](#)
 [Attachment 5 Quote from Marshalls LP USA](#)

- 3.13. Authorize purchase of Winchester law enforcement ammunition from Dooley Enterprise, Inc. as a sole source vendor**

Recommended Action:

Approve the sole source purchase of ammunition from Dooley Enterprise, Inc. in the amount of \$153,000.

Attachments: [Staff Report](#)

3.14. 2025 General Plan Annual Progress Report

Recommended Action:

Receive and file.

Attachments: [Staff Report](#)

[Attachment 1 Planning Commission Staff Report dated April 20, 2026](#)

[Attachment 2 2010 General Plan Vision Statement](#)

[Attachment 3 2025 General Plan Annual Progress Report](#)

[Attachment 4 2025 Annual Housing Element Annual Progress Report](#)

3.15. Investment Portfolio Update for January, February and March 2026

Recommended Action:

Receive and file.

Attachments: [Staff Report](#)

[Attachment 1 Chandler Monthly Investment Report January 2026](#)

[Attachment 2 Chandler Monthly Investment Report February 2026](#)

[Attachment 3 Chandler Monthly Investment Report March 2026](#)

[Attachment 4 Chandler Investment Report for the Period Ending
March 31, 2026](#)

[Attachment 5 Chandler Interest Earning Projections – March 20, 2026
– June 30, 2027](#)

3.16. Annual Military Equipment Report per California Assembly Bill No. 481

Recommended Action:

1. Receive and file annual Military Equipment Report.
2. Adopt Resolution No. 11676 renewing Ordinance No. 03-22 and adopting the newly revised policy in accordance with Government Code § 7071. A Resolution of the City Council of the City of Orange, renewing its military equipment policy.

Attachments: [Staff Report](#)

[Attachment 1 Resolution No. 11676](#)

[Attachment 2 Ordinance No. 03-22](#)

[Attachment 3 Orange Police Department Policy 706, Updated 2026](#)

[Attachment 4 2026 Annual Military Equipment Report](#)

3.17. Approval of the Landscape Maintenance Districts 86-2 (Santiago Hills) and 15-1 (Santiago Hills Overlay) Preliminary Engineer's Report for Fiscal Year 2026-2027**Recommended Action:**

1. Adopt Resolution No. 11677. A Resolution of the City Council of the City of Orange regarding Landscape Maintenance Assessment Districts 86-2 (Santiago Hills), and 15-1 (Santiago Hills Overlay) declaring its intention to provide for an annual levy and collection of assessments for Fiscal Year 2026-2027; set a time and place for a public hearing to receive public testimony on the foregoing matters; and give preliminary approval of the certified Engineer's Report for Landscape Maintenance Assessment Districts 86-2 (Santiago Hills) and 15-1 (Santiago Hills Overlay).
2. Declare the intent to levy an annual assessment, and establish June 9, 2026, at 6:00 p.m. in the Council Chamber, 300 E Chapman Avenue, Orange, CA 92866, as the time and place for the Public Hearing on the assessments.

Attachments:[Staff Report](#)[Resolution No. 11677](#)[Preliminary Engineer's Report LMD 86-2 FY 2026-27](#)[Preliminary Engineer's Report LMD 15-1 2026-27](#)**3.18. Approval of the Landscape Maintenance Assessment District 94-1 (Sycamore Crossing) Preliminary Engineer's Report for Fiscal Year 2026-2027****Recommended Action:**

1. Adopt Resolution No. 11678. A Resolution of the City Council of the City of Orange regarding Landscape Maintenance Assessment District 94-1 (Sycamore Crossing) declaring its intention to provide for an annual levy and collection of assessments for Fiscal Year 2026-2027; set a time and place for a public hearing to receive public testimony on the foregoing matters and give preliminary approval to the certified Engineer's Report for Landscape Maintenance Assessment District 94-1 (Sycamore Crossing).
2. Declare the intent to levy an annual assessment, and establish June 9, 2026, at 6:00 p.m. in the Council Chamber, 300 E Chapman Avenue, Orange, CA 92866, as the time and place for the Public Hearing on the assessment.

Attachments:[Staff Report](#)[Resolution No. 11678](#)[Preliminary Engineer's Report LMD 94-1 FY 2026-27](#)**3.19. Authorization for the Director of Public Works to sign a grant agreement and related documents with the State Coastal Conservancy for the OC River Walk-Upland Habitat Restoration Design Project****Recommended Action:**

Adopt Resolution No. 11679. A Resolution of the City Council of the City of Orange approving the grant of funds from the State Coastal Conservancy for the Upland Habitat Restoration Design Project and authorizing the Director of Public Works to sign

a grant agreement and related documents.

- Attachments:** [Staff Report](#)
 [Resolution No. 11679](#)
 [SCC City of Orange Funding Recommendation 04232026](#)

3.20. Letters of Understanding between the City of Orange and the Orange City Firefighters, Inc. Local 2384 of the International Union of Fire Fighters AFL-CIO, the Orange City Fire Management Association, the City of Orange Police Association, and the City of Orange Police Management Association

Recommended Action:

1. Adopt Resolution No. 11680. A Resolution of the City Council of the City of Orange establishing a Letter of Understanding between the City of Orange and the Orange City Firefighters, Inc. Local 2384 of the International Association of Fire Fighters, AFL-CIO effective July 1, 2026 through and including June 30, 2027.
2. Adopt Resolution No. 11681. A Resolution of the City Council of the City of Orange establishing a Letter of Understanding between the City of Orange and the Orange City Fire Management Association effective July 1, 2026 through and including June 30, 2027.
3. Adopt Resolution No. 11682. A Resolution of the City Council of the City of Orange establishing a Letter of Understanding between the City of Orange and the City of Orange Police Association effective July 1, 2026 through and including June 30, 2027.
4. Adopt Resolution No. 11683. A Resolution of the City Council of the City of Orange establishing a Letter of Understanding between the City of Orange and the City of Orange Police Management Association effective July 1, 2026 through and including June 30, 2027.

- Attachments:** [Staff Report](#)
 [Attachment 1 Resolution No. 11680](#)
 [Attachment 2 Resolution No. 11681](#)
 [Attachment 3 Resolution No. 11682](#)
 [Attachment 4 Resolution No. 11683](#)

END OF CONSENT CALENDAR

4. REPORTS FROM MAYOR SLATER

An opportunity for the Mayor to make a brief announcement, report, or request. Pursuant to Government Code Section 54954.2(a)(3), no action(s) or discussion(s) shall be undertaken on any item not appearing on the posted agenda.

5. REPORTS FROM COUNCILMEMBERS

An opportunity for Councilmembers to make a brief announcement, report, or request. Pursuant to Government Code Section 54954.2(a)(3), no action(s) or discussion(s) shall be undertaken on any item not appearing on the posted agenda.

5.1. Highlight Local Business (Gutierrez)

5.2. Budget Analysis (Gyllenhammer)

6. AB 1234 REPORTS

This is the time for all AB 1234 reports required pursuant to Government Code Section 53232.3(d) on meetings and conferences attended at the City's expense.

7. REPORTS FROM CITY MANAGER

7.1. Historic Preservation Status Update

8. PUBLIC HEARINGS

8.1. Public Hearing to consider the introduction and First Reading of an ordinance to update regulations for Residential Care Facilities and Daycare Homes to ensure consistency with State Law

Recommended Action:

Continue the Public Hearing to the May 26, 2026, Regular City Council Meeting.

Attachments: [Staff Report](#)

8.2. Public Hearing to consider the Fiscal Year 2026-2027 Annual Action Plan for the Community Development Block Grant and HOME Investment Partnerships Programs

Recommended Action:

1. Conduct and close Public Hearing.
2. Approve the draft Fiscal Year 2026-2027 Annual Action Plan and authorize the City Manager or his designee to execute the Fiscal Year 2026-2027 Memorandum of Understanding with City departments, Subrecipient Agreements with non-profit agencies, and all related U.S. Department of Housing and Urban Development documents.
3. Authorize staff to incorporate comments received at the Public Hearing and make non-material corrections to the Annual Action Plan, if required, before submitting to the Department of Housing and Urban Development.

Attachments: [Staff Report](#)
[Attachment 1 Summary of Funding Recommendations](#)
[Attachment 2 Award Letter for Fiscal Year 2026-2027](#)
[Attachment 3 Draft 2026-2027 Annual Action Plan](#)

8.3. Public Hearing to discuss and consider a draft City Charter

Recommended Action:

1. Conduct and close the Public Hearing.
2. Review and discuss the draft City Charter.
3. Provide direction to City staff for the second public hearing scheduled for June 23, 2026.

Attachments: [Staff Report](#)
[Draft City Charter](#)

9. ADMINISTRATIVE REPORTS

9.1. Consider revenue measures to address ongoing structural General Fund deficits and provide direction for the November 2026 General Municipal Election

Recommended Action:

1. Review and discuss potential revenue measures to address ongoing structural General Fund deficits; and
2. Provide direction regarding which measures should proceed for further analysis, polling, public outreach, and potential ballot preparation for the November 2026 General Municipal Election.

Attachments: [Staff Report](#)

10. ADJOURNMENT

The next Regular City Council meeting will be held on Tuesday, May 26, 2026, at 6:00 p.m., in the Council Chamber, with Closed Session beginning at 5:00 p.m., if necessary.

I, Pamela Coleman, CMC, City Clerk for the City of Orange, do hereby declare, under penalty of perjury, that a full and correct copy of this agenda was posted pursuant to Government Code Section 54950 et. seq., at the following locations: Orange Civic Center kiosk and Orange City Clerk's Office at 300 E. Chapman Avenue, Orange Main Public Library at 407 E. Chapman Avenue, Police facility at 1107 N. Batavia Street, and uploaded to the City's website www.cityoforange.org.

Date posted: May 7, 2026