

MINUTES - DRAFT

City of Orange

Orange City Council

June 09, 2026

The City Council of the City of Orange, California convened on Tuesday, June 9, 2026, at 6:00 p.m. in a Regular Meeting in the Council Chamber, 300 E. Chapman Avenue, Orange, California.

6:00 PM REGULAR SESSION

1. OPENING/CALL TO ORDER

Mayor Slater called the meeting to order at 6:04 p.m.

1.1 INVOCATION

Given by Pastor Eric Turbedsky from Sovereign Grace Church of Orange.

1.2 PLEDGE OF ALLEGIANCE

Led by Councilmember John Gyllenhammer.

1.3 ROLL CALL

Present: Bilodeau, Barrios, Dumitru, Gutierrez, Tavoularis, Gyllenhammer, and Slater

Absent: None

Councilmember Dumitru jointed the meeting at 6:36 p.m.

1.4 PRESENTATIONS/ANNOUNCEMENTS

Proclamation celebrating the 75th birthday of Eva Perez

2. PUBLIC COMMENTS

Public Speakers:

Greg Arrowsmith offered scrutiny of the State budget.

Bob Feenstra described an incident that occurred at a local post office.

Bennett Meltzer spoke regarding construction activity at 1465 Batavia.

Cesar Grijalva requested a code exemption to permit the storage of a boat on his property.

Jonathan Zimmerman asked staff to work with Chapman University to address concerns related to Chapman students.

Dan Swoish spoke about a billboard recently installed in his neighborhood.

Mary Oberschlake commented on behalf of Ryan Johnson regarding a contract recently approved for use of Flock cameras.

Bruce Finn expressed concerns with traffic and speeding in the Old Towne area.

Simon Gounder spoke about the increase in the homeless population in the Plaza area, as well as weekend traffic and pedestrian safety concerns.

3. CONSENT CALENDAR

All items on the Consent Calendar are considered routine and are enacted by one motion approving the recommended action listed on the Agenda. Any member of the City Council, staff, or the public may request an item be removed from the Consent Calendar for discussion or separate action. Unless otherwise specified in the request to remove an item from the Consent Calendar, all items removed shall be considered immediately following action on the remaining items on the Consent Calendar.

3.1. Waive reading in full of all ordinances on the Agenda

ACTION: Approved.

3.2. Confirmation of accounts payable warrant registers dated May 7, 14, 21, and 28, 2026 and payroll check registers dated May 8 and 22, 2026

ACTION: Ratified the accompanying registers.

3.3. Approval of minutes of the City of Orange City Council Regular Meeting held on May 12, 2026.

ACTION: Approved minutes as presented.

3.4. Agreement with All City Management Services, Inc. for crossing guard services during Fiscal Year 2026-2027 and 2027-2028

Item 3.4 was removed from the Consent Calendar for separate consideration by Mayor Slater.

Mayor Slater requested the school district contribute toward the cost of the crossing guard services agreement.

ACTION: A motion was made by Mayor Slater, seconded by Councilmember Gutierrez, to approve a two-year agreement with All City Management Services, Inc. in the amount of \$915,000, representing the cost of crossing guard services of \$884,340, plus a contingency of \$30,660; and authorize the Mayor and City Clerk to execute on behalf of the City. The motion carried by the following vote:

Ayes: Bilodeau, Barrios, Dumitru, Gutierrez, Tavoularis, Gyllenhammer, and Slater

Noes: None

Absent: None

3.5. Agreement with Western A/V for Council Chamber audio-visual presentation system upgrades

A speaker card was submitted for Item 3.5; therefore, the item was removed from the Consent Calendar for separate consideration.

Public Speaker:

Reggie Mundekis spoke in support of approval.

ACTION: A motion was made by Councilmember Barrios, seconded by Councilmember Gutierrez, to approve the agreement with Western A/V in the amount of \$130,470.82 for Council Chambers audio-visual presentation system upgrades; and authorize the Mayor and City Clerk to execute on behalf of the City. The motion carried by the following vote:

Ayes: Bilodeau, Barrios, Dumitru, Gutierrez, Tavoularis, Gyllenhammer, and Slater

Noes: None

Absent: None

3.6. First Amendment to Agreement with CR&R Incorporated for Integrated Solid Waste Management suspending the Road Mitigation Payment and updating fees paid to the City

ACTION: Approved First Amendment to Agreement with CR&R Incorporated to suspend the existing Road Mitigation Payment and adopt a new encroachment-based Franchise Fee set at the same annual dollar amount as the Road Mitigation Payment currently in effect; and authorized the Mayor and City-Clerk to execute on behalf of the City.

3.7. Adoption of four projects into the Capital Improvement Plan; acceptance and appropriation of \$1,628,550 in designated grant funding from the California Department of Transportation; and appropriation of \$180,950 in local matching funds

ACTION: 1) Adopted the following four projects into the City's Capital Improvement Plan:

265125 Flashing Beacon Installation at Four (4) School Crossings

265126 HSIP Bike Lane Enhancements

265127 Signal Head Indication Upgrades

265128 Edgeline Striping Installation at Various Locations

2) Accepted into the City's Reimbursable Capital Projects (550) revenue budget \$1,628,550 in grant funding from the California Department of Transportation to:

550-5703-43201-265125 Flashing Beacon Installation at 4 School Crossings \$349,740

550-5703-43201-265126 HSIP Bike Lane Enhancements \$349,920

550-5703-43201-265127 Signal Head Indication Upgrades \$661,320

550-5703-43201-265128 Edgeline Striping Installation at Various Locations \$267,570

3) Authorized the appropriation of \$1,628,550 into Reimbursable Capital Projects (550):

550-5703-87101-265125 Flashing Beacon Installation at 4 School Crossings \$349,740

550-5703-87102-265126 HSIP Bike Lane Enhancements \$349,920

550-5703-87101-265127 Signal Head Indication Upgrades \$661,320

550-5703-87102-265128 Edgeline Striping Installation at Various Locations \$267,570

4) Authorized the appropriation of \$180,950 from the Measure M-Traffic Improvement (263) unreserved fund balance to:

263-5703-87101-265125 Flashing Beacon Installation at 4 School Crossings \$38,860

263-5703-87102-265126 HSIP Bike Lane Enhancements \$38,880

263-5703-87101-265127 Signal Head Indication Upgrades \$73,480

263-5703-87102-265128 Edgeline Striping Installation at Various Locations \$29,730

3.8. Award of OMNIA Partners Contract to Milliken Services, LLC for carpet and flooring replacement at Fire Stations 3, 7, and 8; and finding of California Environmental Quality Act exemption

ACTION: 1) Approved the contract with Milliken Services, LLC in the total amount of \$90,785, representing an original proposal amount of \$82,532, plus a 10% contingency of \$8,253, for carpet and flooring replacement at Fire Stations 3, 7, and 8; and authorized the Mayor and City Clerk to execute on behalf of the City. 2) Found that the proposed project is categorically exempt from the provisions of the California Environmental Quality Act (CEQA) per State CEQA Guidelines 15301 (Class 1 - Existing Facilities).

3.9. Second Reading and adoption of Ordinance No. 05-26 amending Chapter 5.100 of the Orange Municipal Code to eliminate certain restrictions on the retail sale of tobacco and tobacco products and provide clarification on the transferability of Tobacco Retailer Permits

ACTION: Adopted Ordinance No. 05-26.

3.10. Second Reading and adoption of Ordinance No. 06-26 approving Zone Change No. ZC25-0002 to change the zoning classification from Limited Business Tustin Redevelopment Project Area (C-TR) to Residential Multiple Family (R-3) on a 4.23-acre site located at 2375 N Tustin Street

Note: Councilmember Gutierrez registered a no vote.

ACTION: Adopted Ordinance No. 06-26.

3.11. Second Reading and adoption of Ordinance No. 07-26 amending Title 17 of the Orange Municipal Code to comply with State law regarding Residential Care Facilities (Health and Safety Code Sections 1267.16 and 1500-1569.889)

ACTION: Adopted Ordinance No. 07-26.

3.12. Authorize purchase of Police Department uniforms from Galls, LLC.

ACTION: Approved the purchase of Police Department uniforms from Galls, LLC for \$130,000.

3.13. Approval of Final Tract Map for Tract 18163 for the Mabury 22 project located at 6000 E. Mabury Avenue

ACTION: Approved Final Map for Tract 18163.

3.14. Approval of the Fiscal Year 2026-2027 Pavement Management Program budget to incorporate a list of eight arterial streets to be funded by SB 1 (The Road Repair and Accountability Act) and appropriate Road Maintenance and Rehabilitation Account funding

ACTION: Adopted Resolution No. 11694. A Resolution of the City Council of the City of Orange approving the 2026-2027 Pavement Management Program budget to incorporate a list of eight streets to be funded by SB 1: the Road Repair and Accountability Act of 2017 and appropriate Road Maintenance and Rehabilitation Account (RMRA) funding.

3.15. Community Facilities District No. 06-1 Del Rio Public Improvements 2026 Special Tax Refunding Bonds

Item 3.15 was removed from the Consent Calendar for separate consideration by staff.

Staff provided the City Council with an opportunity for discussion, as the item includes adoption of a resolution authorizing the issuance of Tax Refunding Bonds.

ACTION: A motion was made by Councilmember Gyllenhammer, seconded by Councilmember Gutierrez, to adopt Resolution No. 11701. A Resolution of the City Council of the City of Orange, acting as the Legislative Body of City of Orange Community Facilities District No. 06-1 (Del Rio Public Improvements), authorizing the issuance of its 2026 Special Tax Refunding Bonds and approving certain documents and taking certain other actions in connection therewith. The motion carried by the following vote:

- Ayes:** Bilodeau, Barrios, Dumitru, Gutierrez, Tavoularis, Gyllenhammer, and Slater
- Noes:** None
- Absent:** None

Approval of the Consent Calendar

Items 3.4, 3.5, and 3.15 were removed from the Consent Calendar and heard separately. Councilmember Gutierrez registered a no vote on Item 3.10. All other items were approved as recommended.

A motion was made by Councilmember Dumitru, seconded by Councilmember Barrios, to approve the Consent Calendar as recommended. The motion carried by the following vote:

- Ayes:** Bilodeau, Barrios, Dumitru, Gutierrez, Tavoularis, Gyllenhammer, and Slater
- Noes:** None
- Absent:** None

END OF CONSENT CALENDAR

4. REPORTS FROM MAYOR SLATER

4.1. Review of Council Meeting Decorum Standards

Mayor Slater reviewed OMC 2.04.210 regarding decorum and reminded Councilmembers of their responsibility to maintain order and decorum during Council meetings, including in interactions with City staff.

5. REPORTS FROM COUNCILMEMBERS

5.1. Highlight Local Business (Gutierrez)

Councilmember Gutierrez highlighted the following local business: Pacific Coast Hot Dogs (PCH).

6. AB 1234 REPORTS

None

7. REPORTS FROM CITY MANAGER

None

8. PUBLIC HEARINGS

8.1. Public hearing and reporting on City of Orange vacancies pursuant to Government Code 3502.3

Mayor Slater opened the Public Hearing at 6:53 p.m.; there being no speakers, Mayor Slater closed the Public Hearing at 6:53 p.m.

A motion was made by Councilmember Gyllenhammer, seconded by Councilmember Barrios, to receive and file report of City vacancies, recruitment, and retention efforts. The motion carried by the following vote:

Ayes: Bilodeau, Barrios, Dumitru, Gutierrez, Tavoularis, Gyllenhammer, and Slater

Noes: None

Absent: None

8.2. Public Hearing to consider adoption of the City of Orange 2025 Urban Water Management Plan and 2025 Water Shortage Contingency Plan and Introduction and First Reading of Ordinance No. 10-26 updating regulations to prohibit potable water from being used to irrigate non-functional turf areas

Mayor Slater opened the Public Hearing at 6:55 p.m.; there being no speakers, Mayor Slater closed the Public Hearing at 6:55 p.m.

A motion was made by Councilmember Barrios, seconded by Councilmember Gutierrez, to: 1) Adopt Resolution No. 11692. A Resolution of the City Council of the City of Orange adopting the City of Orange 2025 Urban Water Management Plan and 2025 Water Shortage Contingency Plan. 2) Introduce and conduct First Reading of Ordinance No. 10-26. An Ordinance of the City Council of the City of Orange prohibiting potable water from being used to irrigate areas of non-functional turf. The motion carried by the following vote:

Ayes: Bilodeau, Barrios, Dumitru, Gutierrez, Tavoularis, Gyllenhammer, and Slater

Noes: None

Absent: None

8.3. Public Hearing to consider approval of the Landscape Maintenance Assessment Districts 86-2 (Santiago Hills), and 15-1 (Santiago Hills Overlay) Final Engineer's Report for Fiscal Year 2026-2027

Councilmember Gyllenhammer recused himself from Item 8.3 due to a potential conflict with a nearby property interest and left the dais at 6:57 p.m.

Mayor Slater opened the Public Hearing at 6:58 p.m.; there being no speakers, Mayor Slater closed the Public Hearing at 6:58 p.m.

City Clerk Coleman verified no written protests had been received.

A motion was made by Councilmember Barrios, seconded by Councilmember Gutierrez, to 1) Adopt Resolution No. 11695. A Resolution of the City Council of the City of Orange approving the Engineer's Report and providing for the annual assessment for Landscape Maintenance Assessment Districts 86-2 (Santiago Hills) and 15-1 (Santiago Hills Overlay). 2) Establish the assessment per single family detached unit per year for Fiscal Year 2026-2027 for Landscape Maintenance Assessment Districts 86-2 (Santiago Hills) and 15-1 (Santiago Hills Overlay) at \$369.44 and \$287.68 respectively for single family detached, and \$221.66 and \$204.25 respectively for condominiums. The motion carried by the following vote:

Ayes: Bilodeau, Barrios, Dumitru, Gutierrez, Tavoularis, and Slater

Noes: None

Absent: None

Recuse: Gyllenhammer

Councilmember Gyllenhammer returned to the dais at 6:59 p.m.

8.4. Public Hearing to consider approval of the Landscape Maintenance Assessment District 94-1 (Sycamore Crossing) Final Engineer's Report for Fiscal Year 2026-2027

Mayor Slater opened the Public Hearing at 7:00 p.m.; there being no speakers, Mayor Slater closed the Public Hearing at 7:00 p.m.

City Clerk Coleman verified no written protests had been received.

A motion was made by Councilmember Gutierrez, seconded by Councilmember Barrios, to: 1) Adopt Resolution No. 11696. A Resolution of the City Council of the City of Orange approving the Engineer's Report and providing for the annual assessment for Landscape Maintenance Assessment District 94-1 (Sycamore Crossing). 2) Establish the assessment for Fiscal Year 2026-2027 for Landscape Maintenance Assessment District 94-1 (Sycamore Crossing) at \$293.08 per single family unit per year. The motion carried by the following vote:

Ayes: Bilodeau, Barrios, Dumitru, Gutierrez, Tavoularis, Gyllenhammer, and Slater

Noes: None

Absent: None

8.5. Continued Public Hearing to consider Introduction and First Reading of Ordinance No. 04-26 adding Chapter 8.38 of Title 8 ("Health and Safety") to the Orange Municipal Code relating to maintenance and security standards for unoccupied or abandoned properties and adoption of fees and fines for regulations, monitoring and progressive administrative citations (Continued from May 26, 2026)

A motion was made by Councilmember Barrios, seconded by Councilmember Dumitru, to continue this item to the June 23, 2026, Regular City Council meeting. The motion carried by the following vote:

Ayes: Bilodeau, Barrios, Dumitru, Gutierrez, Tavoularis, Gyllenhammer, and Slater

Noes: None

Absent: None

9. ADMINISTRATIVE REPORTS

9.1. Fiscal Year 2026-2027 City of Orange Operating Budget and Five-Year Capital Improvement Program

Finance Director Trang Nguyen and Assistant Finance Director Michelle Kresan presented the staff report utilizing a PowerPoint presentation.

Council discussed potential actions should the sales tax measure not pass in November, including conducting public budget study sessions, evaluating expenditure reductions and service level adjustments, and other fiscal measures necessary to support the City's long-term fiscal sustainability. Councilmember Barrios made a motion to amend Resolution No. 11702 with the following language added in the preamble:

WHEREAS, the City Council recognizes that the City's long-term financial projections identify a structural imbalance between ongoing revenues and expenditures; and

WHEREAS, the City Council has placed a local transaction and use tax measure before the voters to provide funding for essential City services, infrastructure maintenance, public safety, parks, homelessness response, and other community priorities; and

WHEREAS, absent approval of such measure, the City will be required to consider expenditure reductions, service level adjustments, and other fiscal measures necessary to maintain long-term fiscal sustainability; and

WHEREAS, it is the intent of the City Council that, in the event the measure is not approved by the voters, the City Council shall conduct a public budget study session no later than January 2027 and direct staff to develop and present a comprehensive fiscal stabilization plan identifying expenditure reductions, service level adjustments, position eliminations, and other corrective measures necessary to eliminate the City's ongoing structural budget imbalance and restore long-term fiscal sustainability.

The motion was seconded by Councilmember Tavoularis.

During further discussion, Councilmember Gyllenhammer stated that he could not support adoption of the budget unless it was balanced.

A motion was made by Councilmember Barrios, seconded by Councilmember Tavoularis, to:

1) Adopt amended Resolution No. 11702 with the added language to the preamble as stated by Councilmember Barrios. A Resolution of the City Council of the City of Orange adopting said City's Budget for the Fiscal Year 2026-27 and authorizing transfer of funds within and between appropriations, transfer of funds between funds, and additional appropriations.

a. Total revenues of \$292.4 million and total expenditures of \$315.7 million, including transfers.

- b. General Fund revenues totaling \$170.7 million and expenditures totaling \$169.6 million;
- c. Staffing for Fiscal Year 2026-2027 at 708.7 budgeted FTEs; and
- d. Five-Year Capital Improvement Program.

2) Adopt Resolution No. 11699. A Resolution of the City Council of the City of Orange adopting the appropriations limit for the Fiscal Year 2026-2027.

3) Adopt Resolution No. 11700. A Resolution of the City Council of the City of Orange amending Resolution No. 11668 between the City of Orange and the Orange Municipal Employees' Association.

The motion carried by the following vote:

Ayes: Bilodeau, Barrios, Dumitru, Gutierrez, Tavoularis, and Slater

Noes: Gyllenhammer

Absent: None

9.2. Resolutions declaring certain real properties of the City of Orange and formerly the Successor Agency to the Orange Redevelopment Agency as Surplus Land and Exempt Surplus Land pursuant to the California Surplus Land Act (Government Code Sections 54220 et seq.)

Senior Administrative Analyst Taylor Samuelson presented the staff report utilizing a PowerPoint presentation.

Public Speakers:

Reggie Mundekis spoke in support.

Doug Redding expressed concerns with declaring historical homes and properties as surplus.

During Council discussion, staff clarified that declaring properties as surplus does not obligate the City to sell them and that properties may be removed from the surplus land list at any time and properties remain contributing historical assets with protections.

A motion was made by Councilmember Barrios, seconded by Councilmember Gyllenhammer, to:

1) Adopt Resolution No. 11697. A Resolution of the City Council of the City of Orange declaring certain real properties to be exempt surplus land pursuant to the Small Parcel Exemption of the Surplus Land Act (Government Code Section 54221(f)(1)(B)), making findings in support thereof, and authorizing the City Manager to take all actions necessary to effect the disposition of such properties.

2) Adopt Resolution No. 11698. A Resolution of the City Council of the City of Orange declaring certain real properties to be surplus land pursuant to the Surplus Land Act (Government Code Section 54221(b)), making findings in support thereof, directing staff to comply with the notice and negotiation requirements of the Surplus Land Act, and authorizing the City Manager to take all actions necessary to effect the disposition of such properties.

3) Authorize the City Manager, or designee, to take all actions necessary to effectuate the disposition of the subject properties consistent with the resolutions, the Surplus Land Act and HCD Guidelines, the Long Range Property Management Plan and Dissolution Act (to the extent applicable), and other applicable law, including transmitting all required findings, notices, and documentation to the California Department of Housing and Community Development through the Surplus Land Portal.

The motion carried by the following vote:

Ayes: Bilodeau, Barrios, Dumitru, Gutierrez, Tavoularis, Gyllenhammer, and Slater

Noes: None

Absent: None

9.3. Brown Act Updates (SB 707) Presentation

City Clerk Pamela Coleman presented the staff report utilizing a PowerPoint presentation and reviewed the new requirements established under SB 707.

Public Speaker:

Mary Oberschlake spoke in support of the new requirements.

A motion was made by Councilmember Barrios, seconded by Councilmember Dumitru, to adopt Resolution No. 11703. A Resolution of the City Council determining reasonable efforts to encourage public participation in City Council meetings pursuant to Government Code Section 54953.4. The motion carried by the following vote:

Ayes: Bilodeau, Barrios, Dumitru, Gutierrez, Tavoularis, Gyllenhammer, and Slater

Noes: None

Absent: None

10. ADJOURNMENT

There being no further business, the meeting was adjourned at 8:42 p.m.

The next Regular City Council meeting will be held on Tuesday, June 23, 2026, at 6:00 p.m., in the Council Chamber, with Closed Session beginning at 5:00 p.m., if necessary.

PAMELA COLEMAN
CITY CLERK

DANIEL R. SLATER
MAYOR