

MINUTES - FINAL

City of Orange

Orange City Council

November 12, 2025

The City Council of the City of Orange, California convened on Wednesday, November 12, 2025, at 5:00 p.m. in a Regular Meeting in the Council Chamber, 300 E. Chapman Avenue, Orange, California.

5:00 PM CLOSED SESSION

1. CALL TO ORDER

Mayor Slater called Closed Session to order at 5:01 p.m.

1.1 ROLL CALL

Present: Bilodeau, Barrios, Dumitru, Gutierrez, Tavoularis, and Slater

Absent: Gyllenhammer

2. PUBLIC COMMENTS ON CLOSED SESSION ITEMS

None

3. RECESS TO CLOSED SESSION

The City Council recessed to Closed Session at 5:02 p.m. with all Members present, except Councilmember Gyllenhammer who was absent, to discuss the following:

a. CONFERENCE WITH LABOR NEGOTIATORS

Pursuant to Government Code Section 54957.6

City Negotiators: Jarad Hildenbrand, City Manager; Cody Kleen, Human Resources Assistant Director

Employee Organizations: Part-Time and Limited Duration Employees

b. CONFERENCE WITH LEGAL COUNSEL – ANTICIPATED LITIGATION

Initiation of litigation pursuant to paragraph (4) of subdivision (d) of Government Code Section 54956.9. (One potential case)

4. CLOSED SESSION REPORT

None

5. ADJOURNMENT

Closed Session was adjourned at 5:40 p.m.

6:00 PM REGULAR SESSION**1. OPENING/CALL TO ORDER**

Mayor Slater called the meeting to order at 6:01 p.m.

1.1 INVOCATION

Given by Pastor Danny Kurimay, Orange Police Chaplain.

1.2 PLEDGE OF ALLEGIANCE

Led by Mayor Dan Slater.

1.3 ROLL CALL

Present: Bilodeau, Barrios, Dumitru, Gutierrez, Tavoularis, and Slater

Absent: Gyllenhammer

1.4 PRESENTATIONS/ANNOUNCEMENTS

El Modena High School Student Liaison Dylan Platfoot provided Council with a brief update on school happenings.

Orange High School Student Liaison Jacob Gonzalez provided Council with a brief update on school happenings.

1.5 REPORT ON CLOSED SESSION ACTIONS

None

2. PUBLIC COMMENTSPublic Comments:

Greg Arrowsmith spoke about the California Public Employees' Retirement System (CalPERS).

Mel Vernon spoke about the Indivisible Orange County movement and the No Kings Protest held in Orange.

Craig Attanasio spoke about immigration issues.

3. CONSENT CALENDAR

All items on the Consent Calendar are considered routine and are enacted by one motion approving the recommended action listed on the Agenda. Any member of the City Council, staff, or the public may request an item be removed from the Consent Calendar for discussion or separate action. Unless otherwise specified in the request to remove an item from the Consent Calendar, all items removed shall be considered immediately following action on the remaining items on the Consent Calendar.

3.1. Waive reading in full of all ordinances on the Agenda.

ACTION: Approved.

- 3.2. Confirmation of accounts payable warrant registers dated October 2, 9, 16, 17, 23, and 30, 2025 and payroll warrants dated October 10 and 24, 2025.**

ACTION: Ratified the accompanying registers.

- 3.3. Approval of minutes of the City of Orange City Council Regular Meeting held on October 28, 2025.**

ACTION: Approved minutes as presented.

- 3.4. Agreement between the City of Orange and Environmental System Research Institute, Inc. for the Citywide Geographic Information System Small Government Enterprise Agreement Annual Subscription, Enterprise Advantage Program, and Data Interoperability Extension for Desktop ArcGIS.**

ACTION: Approved the agreement with Environmental System Research Institute, Inc. in the amount of \$541,895 for the Citywide Geographic Information System Enterprise License Agreement, Enterprise Advantage Program, and Data Interoperability Extension for Desktop ArcGIS; and authorized the Mayor and City Clerk to execute on behalf of the city.

- 3.5. Agreements with C3 Office Solutions, LLC, dba C3 Tech for copier lease and managed print services.**

Item 3.5 was removed from the Consent Calendar for separate consideration by Councilmember Dumitru.

Council requested additional information and discussed continuing the item to the next Regular Meeting. Staff confirmed that the services were last publicly bid in 2019.

Public Comments

Mark Leestma, Major Account Executive at Cannon Solutions America, Inc., spoke in opposition of approval.

ACTION: A motion was made by Councilmember Dumitru, seconded by Councilmember Tavoularis, to continue Item 3.5 to the December 9, 2026, Regular meeting. The motion carried by the following vote:

Ayes: Bilodeau, Barrios, Dumitru, Gutierrez, Tavoularis, and Slater

Noes: None

Absent: Gyllenhammer

- 3.6. Agreement with Chattel, Inc. for preparation of a Historic Preservation Ordinance.**

Item 3.6 was removed from the Consent Calendar for separate consideration by Councilmember Barrios.

In response to Council's questions, staff stated that the agreement exceeds initial estimated cost as the scope of services increased following Council direction for increased public outreach to staff.

During discussion Councilmember Barrios stated she would have to recuse from the

item if it included the Mills Act program and requested to bifurcate the item. A motion was made by Councilmember Barrios, seconded by Councilmember Gutierrez, to remove the Mills Act program portion from the agreement.

Following additional discussion and staff clarification, Councilmember Barrios amended her motion to approve the item as recommended. Councilmember Gutierrez concurred with the amendment. The agreement does not include any items that would cause a conflict of interest for Councilmember Barrios or Mayor Slater.

Written Public Comment

A.J. Ricci submitted an eComment in support of approval.

ACTION: A motion was made by Councilmember Barrios, seconded by Councilmember Gutierrez, to approve the agreement with Chattel, Inc. in the amount of \$66,317 for preparation of a Historic Preservation Ordinance; and authorize the Mayor and City Clerk to execute on behalf of the City. The motion carried by the following vote:

Ayes: Bilodeau, Barrios, Dumitru, Gutierrez, Tavoularis, and Slater

Noes: None

Absent: Gyllenhammer

3.7. Professional service agreements for on-call engineering services.

ACTION: Approved on-call professional services agreements with 27 firms for various services, with not-to-exceed amounts of \$100,000 or \$250,000; and authorized the Mayor and City Clerk to execute on behalf of the City.

3.8. Acceptance and appropriation of \$853,000 in Orange County Transportation Authority Congestion Mitigation and Air Quality Improvement Program grant funds, and appropriation of \$116,000 in match funds for the Santiago Creek Bike Trail Extension Project.

Item 3.8 was removed from the Consent Calendar for separate consideration by Councilmember Dumitru.

Councilmember Dumitru expressed support for the item and noted enthusiasm for its progress.

Written Public Comment

Janice Brownfield submitted an email in support of approval.

ACTION: A motion was made by Councilmember Dumitru, seconded by Councilmember Gutierrez, to:

1) Accept into the City's Other Federal Grants (399) revenue budget \$853,000 in grant funds from the Orange County Transportation Authority Congestion Mitigation and Air Quality Improvement Program:

399-5101-43301-265008-43 Santiago Creek Bike Trail Extension Project

2) Authorize the appropriation of \$853,000 to Other Federal Grants (399):

399-5101-87102-265008 Santiago Creek Bike Trail Extension Project

3) Authorize the appropriation of \$116,000 from Capital Projects (500) to:

500-5101-87102-265008 Santiago Creek Bike Trail Extension Project

The motion carried by the following vote:

Ayes: Bilodeau, Barrios, Dumitru, Gutierrez, Tavoularis, and Slater

Noes: None

Absent: Gyllenhammer

3.9. Appropriation of \$35,829.25 in revenue from the Old Towne West Metrolink Parking Structure parking revenue collected during the Orange International Street Fair.

ACTION: 1) Accepted \$35,829.25 of Metrolink Parking Structure revenue into General Fund (100): 100-0000-48999-260001 Street Fair Metrolink Parking

2) Authorized the appropriation of \$35,829.25 from the General Fund (100) to: 100-5601-56999-255105 Other Maintenance Metrolink Parking Structure

3.10. Accept donation of 50 Automated External Defibrillators for the Police Department from the Orange Police Foundation.

ACTION: Accepted donation of 50 Automated External Defibrillators from the Orange Police Foundation to the Orange Police Department.

3.11. Award of Contract to All Cities Engineering, Inc. for Annual Pipeline Renewal Project; Bid No. 25-26.04.

ACTION: Approved the contract with All Cities Engineering, Inc. in the amount of \$1,309,083, representing an original bid amount of \$1,190,075, plus a 10% contingency of \$119,008 for the Annual Pipeline Renewal Project; and authorized the Mayor and City Clerk to execute on behalf of the City.

3.12. Second Reading and adoption of an Ordinance of the City Council of the City of Orange amending Title 12, Title 16, and Title 17 of the Orange Municipal Code to update duties and responsibilities of the Design Review Committee. Ordinance No. 18-25.

Item 3.12 was removed from the Consent Calendar for separate consideration by Councilmember Barrios. Councilmember Barrios proposed adding a sunset date of June 30, 2026, to the ordinance. Councilmember Dumitru suggested an agendized review of the ordinance in June, and Councilmember Barrios concurred.

A motion was made by Councilmember Dumitru to adopt Ordinance No. 18-25 with the condition that the ordinance be agendized for review on June 9, 2026. The motion failed for lack of a second.

ACTION: A motion was made by Mayor Slater, seconded by Mayor pro tem Bilodeau, to adopt Ordinance No. 18-25. The motion failed by the following vote:

Ayes: Bilodeau, and Slater

Noes: Barrios, Dumitru, Gutierrez, and Tavoularis

Absent: Gyllenhammer

ACTION: A motion was made by Councilmember Barrios, seconded by Mayor Slater, to adopt Ordinance No. 18-25 with the condition that the ordinance is agendized for Council review on June 9, 2026. The motion carried by the following vote:

Ayes: Bilodeau, Barrios, Dumitru, Tavoularis, and Slater

Noes: Gutierrez

Absent: Gyllenhammer

3.13. Authorize the purchase of various annual hardware and software maintenances from Sidepath, Inc.

ACTION: Approved the purchase of various annual hardware and software maintenances from Sidepath, Inc. for a total amount of \$272,355.33.

3.14. Authorization of payment to Valverde Construction, Inc. for the repair of the existing water main, storm drain, and pavement restoration at the intersection of Santiago Boulevard and Meats Avenue.

ACTION: 1) Authorized the appropriation of \$118,000 from the Water (600) unreserved fund balance to:

600-5803-56102 Repair/Maint Services - Facility

2) Authorized the payment to Valverde Construction, Inc. for the repair of the existing water main, storm drain, and pavement restoration at the intersection of Santiago Boulevard and Meats Avenue.

3.15. Water rate pass-through notice for Calendar Year 2026.

ACTION: Received and filed.

3.16. Authorization for the Director of Public Works to sign and file a financial assistance application for a financing and grant agreement with the California State Water Resources Control Board for the City of Orange Well 29 per- and polyfluoroalkyl substances treatment system. Resolution No. 11643.

ACTION: Adopted Resolution No. 11643. A Resolution of the City Council of the City of Orange authorizing a representative to sign and file a financial assistance application for a financing and grant agreement with the State Water Resources Control Board for City of Orange Well 29.

Approval of the Consent Calendar

Items 3.5, 3.6, 3.8, and 3.12 were removed from the Consent Calendar and heard separately. All other items were approved as recommended.

A motion was made by Councilmember Dumitru, seconded by Councilmember Tavoularis, to approve the Consent Calendar as recommended. The motion carried by the following vote:

Ayes: Bilodeau, Barrios, Dumitru, Gutierrez, Tavoularis, and Slater

Noes: None

Absent: Gyllenhammer

END OF CONSENT CALENDAR

4. REPORTS FROM MAYOR SLATER

None

5. REPORTS FROM COUNCILMEMBERS

Councilmember Barrios reported the Treats in the Streets event, sponsored by the Orange International Street Fair, was successful and expressed appreciation to Public Works staff for their assistance.

Councilmember Tavoularis expressed gratitude to UCI medical staff for treating patients involved in a recent e-scooter accident in Orange.

5.1. Highlight Local Business (Gutierrez)

Councilmember Gutierrez did not have a Local Business to highlight, but instead announced that the Orange Community Historical Society was hosting an event on November 18, 2026, at the mail library.

6. AB 1234 REPORTS

None

7. REPORTS FROM CITY MANAGER

None

8. PUBLIC HEARINGS

8.1. Public Hearing to consider Second Reading and adoption of an Ordinance of the City Council of the City of Orange amending Title 15 of the Orange Municipal Code adopting and amending the 2025 editions of the California Building Standards Codes (2025 California Building, the 2025 California Residential Code, the 2025 California Plumbing Code, the 2025 California Green Building Code, and the 2025 California Electrical Code). Ordinance No.16-25.

Mayor Slater opened the Public Hearing at 6:53 p.m.; there being no speakers, Mayor Slater closed the Public Hearing at 6:53 p.m.

A motion was made by Councilmember Gutierrez, seconded by Councilmember Barrios, to adopt Ordinance No. 16-25. An Ordinance of the City Council of the City of Orange amending Title 15 of the Orange Municipal Code adopting and amending the 2025 editions of the California Building Standards Codes and related model codes, with appendices, relating to the building codes. The motion carried by the following vote:

Ayes: Bilodeau, Barrios, Dumitru, Gutierrez, Tavoularis, and Slater

Noes: None

Absent: Gyllenhammer

8.2. Public Hearing to consider Second Reading and adoption of an Ordinance of the City Council of the City of Orange adopting the 2025 California Wildland-Urban Interface Code and the 2025 California Fire Code, adding Chapter 15.31 and amending Chapter 15.32 of the Orange Municipal Code. Ordinance No. 17-25.

Mayor Slater opened the Public Hearing at 6:54 p.m.; there being no speakers, Mayor Slater closed the Public Hearing at 6:54 p.m.

A motion was made by Councilmember Barrios, seconded by Councilmember Gutierrez, to adopt Ordinance No. 17-25. An Ordinance of the City Council of the City of Orange adding and amending Chapter 15.31, City of Orange Wildland-Urban Interface Code, and deleting Chapter 15.32, City of Orange Fire Code, in its entirety and adding Chapter 15.32, adopting and amending the 2025 California Codes and portions of the 2024 International Codes as the City of Orange Wildland-Urban Interface Code and the City of Orange Fire Code, to Title 15 (Buildings and Construction) of the Orange Municipal Code. The motion carried by the following vote:

Ayes: Bilodeau, Barrios, Dumitru, Gutierrez, Tavoularis, and Slater

Noes: None

Absent: Gyllenhammer

9. ADMINISTRATIVE REPORTS

9.1. Executive Management and Senior Management employees' classification, compensation, and terms of employment. Resolution No. 11644.

A motion was made by Councilmember Gutierrez, seconded by Councilmember Dumitru, to adopt Resolution No. 11644. A Resolution of the City Council of the City of Orange rescinding Resolution No. 11599 and all amendments thereto and the classification, compensation, and terms of employment of Executive Management and Senior Management employees. The motion carried by the following vote:

Ayes: Bilodeau, Barrios, Dumitru, Gutierrez, Tavoularis, and Slater

Noes: None

Absent: Gyllenhammer

9.2. Consider changes to Resolution No. 11597 regarding the City's Safe and Sane Fireworks program.

Senior Assistant to the City Manager Jack Morgan provided the staff report and summarized potential changes.

During discussion, Council asked TNT representative, George Urch, to respond to questions.

Public Comments

George Urch, TNT, responded to questions regarding the maximum number of permits and locations of permitted retailers.

There was Council consensus on the following potential changes to the resolution: leave the number of permits at 12, move the application process to January, extend permit to two years, and prohibit qualified organizations from participating in the lottery for one year after having received a permit.

Staff was directed to return with a revised resolution incorporating the changes for Council's consideration.

10. LEGAL AFFAIRS

10.1. Introduction and First Reading of Ordinance No. 19-25 amending Chapter 2.10 of Title 2 of the Orange Municipal Code relating to controlled committee contributions, as well as the process to incorporate amendments and additional requirements to Chapter 2.10.

Entered into the record: Revised ordinance removing subsections B and C of Section 2.10.240 to align with the City's status as a general law city.

Public Speakers:

Shirley Grindle spoke in support of approval.

Sharon Galasso spoke in support of approval.

Reggie Mundekis spoke in opposition of approval.

Written Public Comment

Judson Brown submitted an eComment in support of approval.

During discussion, Mayor pro tem Bilodeau stated his opposition to the item, citing concerns that it would reduce transparency and impose limitations.

A motion was made by Councilmember Dumitru, seconded by Councilmember Barrios, to introduce and conduct First Reading of Ordinance No. 19-25. An Ordinance of the City Council of the City of Orange amending Sections 2.10.090 and 2.10.240 of the Orange Municipal Code to prohibit transfers of contributions from candidate-controlled committees to City Candidate Committees, to prohibit Candidate-Controlled or Elected Officer-Controlled Committees from making contributions to any committee supporting or opposing a City Candidate for office, and to clarify procedures for amending campaign contribution limitations. The motion carried by the following vote:

Ayes: Barrios, Dumitru, Gutierrez, and Slater

Noes: Bilodeau, and Tavoularis

Absent: Gyllenhammer

11. ADJOURNMENT

There being no further business, the meeting was adjourned at 7:57 p.m.

The next Regular City Council meeting will be held on Tuesday, December 9, 2025, at 6:00 p.m., in the Council Chamber, with Closed Session beginning at 5:00 p.m., if necessary. The November 25, 2025, Regular City Council meeting will be cancelled.

/s/ Pamela Coleman

PAMELA COLEMAN
CITY CLERK

/s/ Daniel R. Slater

DANIEL R. SLATER
MAYOR