



# AGENDA

## Planning Commission April 19, 2021

### 7:00 PM Regular Session

Anna Pehoushek  
Assistant Community  
Development Director

Mary Binning  
Sr. Assistant City Attorney

Jessica Wang  
Administrative Specialist

City Council Chamber &  
Various Teleconference Locations  
300 E. Chapman Avenue  
Orange, CA 92866

DAVE SIMPSON  
Chair

DAVID VAZQUEZ  
Vice Chair

ERNEST GLASGOW  
Commissioner

RICK MARTINEZ  
Commissioner

DOUG WILLITS  
Commissioner

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### SPECIAL NOTICE REGARDING CORONAVIRUS (COVID-19)

On March 4, 2020, Governor Newsom proclaimed a State of Emergency in California as a result of the threat of COVID-19. On March 17, 2020, Governor Newsom issued Executive Order N-29-20 (superseding the Brown Act related provisions of Executive Order N-25-20 issued on March 12, 2020), which allows a local legislative body to hold public meetings via teleconferencing and to make public meetings accessible telephonically or otherwise electronically to all members of the public seeking to observe and to address the local legislative body. Pursuant to Executive Order N-29-20, please be advised that the City of Orange Planning Commissioners and staff may participate from the City Council Chamber or via teleconference.

### Public Participation

Planning Commission meetings may be viewed on Spectrum Cable Channel 3 and AT&T U-verse Channel 99 or streamed live and on-demand on the City's website at [www.cityoforange.org](http://www.cityoforange.org).

The Council Chamber will have limited seating available on a first-come, first-served basis for members of the public to attend the meeting in person. All persons visiting City Hall shall wear masks and observe social distancing protocols. Designated seating has been identified for public use.

#### Public Comments:

Members of the public may address the Planning Commission on any agenda items or matters within the jurisdiction of the governing body by using any of the following methods:

#### 1) In-person Comments

Members of the public can provide in-person comments in the Council Chamber. Social distancing measures will be in place and masks are required. Once a participant has made a public comment, and if the Chamber is at full capacity, the participant will be asked to exit the building. Public comments are limited to three (3) minutes per speaker. Members of the public may observe the Planning Commission meeting from inside the Chamber if seating is available.

**2) Written Public Comments via e-mail or eComment**

Members of the public can submit their written comments electronically for Planning Commission consideration by emailing them to [PCpubliccomment@cityoforange.org](mailto:PCpubliccomment@cityoforange.org) with the subject line "Public Comment Item # (insert the item number relevant to the comment)" or "Public Comment Non-agenda Item" for general public comments. The public can also submit written comments on the City's eComment page. Please visit the City's website at [www.cityoforange.org](http://www.cityoforange.org), click on Agendas and Minutes button, Planning Commission Agendas and Minutes, then click the eComment link for this meeting. To ensure distribution to the Planning Commission prior to consideration of the agenda, we encourage the public to submit comments by 3:00 p.m. the day of the meeting. All public comments received for this agenda will be provided to the Commissioners, posted on the City's website, and compiled as part of the record.

**3) Public Comments via recorded voicemail message**

Finally, the public can record their comments by calling (714) 744-7271 no later than 4:00 p.m. the day of the meeting. Recorded messages will not be played at the meeting, but will be provided to the Planning Commission.

Please contact the City Clerk's Office at (714) 744-5500 with any questions.

NOTE: Any public record that is distributed less than 72 hours prior to the Planning Commission meeting will be made available at the City Clerk's Office and posted on the City's website.

In compliance with the Americans with Disabilities Act, if you need accommodations to participate in this meeting, contact the Clerk's office at (714) 744-5500. Notification at least 48 hours prior to the meeting will enable the City to make arrangements to assure accessibility to this meeting.

**1. OPENING****1.1 CALL TO ORDER****1.2 PLEDGE OF ALLEGIANCE****1.3 ROLL CALL****1.4 PUBLIC COMMENTS**

At this time, members of the public may address the Commission on matters not listed on the Agenda which are within the subject matter jurisdiction of the Commission, provided that NO action may be taken on off-agenda items unless authorized by law. Members of the public can submit their comments in writing for the Commission's consideration by sending them to [PCpubliccomment@cityoforange.org](mailto:PCpubliccomment@cityoforange.org) or by clicking on the City's eComment page. In addition to electronic comments, members of the public can provide in-person comments in the Council Chamber. Public Comments are limited to three (3) minutes per speaker. Finally, the public can leave a recorded message by calling (714) 744-7271. Please refer to pages 1 and 2 of the agenda for more information and detailed instructions.

**1.5 Continued or Withdrawn Items****1.6 Assistant Community Development Director Reports****1.7 Announcement of Appeal Procedures (details found on last page of this agenda)****2. CONSENT CALENDAR**

All matters listed under the Consent Calendar are considered to be routine by the Planning Commission and will be enacted by one motion. There will be no separate discussion of said items unless members of the Planning Commission, staff or the public request specific items removed from the Consent Calendar for separate action.

**2.1. Approval of meeting minutes of the Planning Commission of the City of Orange for the April 5, 2021 Regular Meeting.****Recommended Action:**

Approve minutes as presented.

**Attachments:**     [Staff Report](#)  
                              [April 5, 2021 Regular Meeting minutes](#)

**2.2. Conditional Use Permit No. 3121-20, Shannon Family Mortuary, 1005 E. Chapman Avenue****Recommended Action:**

Approve Planning Commission Resolution No. PC 34-20 entitled:  
Conditional Use Permit No. 3121-20, Shannon Family Mortuary, 1005 E. Chapman

Avenue

**Attachments:**     [Staff Report](#)  
                              [Planning Commission Resolution No. PC 34-20 Denial Draft](#)

### **3. COMMISSION BUSINESS**

#### **3.1. General Plan Annual Progress Report to the State of California**

**Recommended Action:**

Receive and file 2020 General Plan Annual Progress.

**Attachments:**     [Staff Report](#)  
                              [Attachment 1 - 2010 General Plan Vision Statement](#)  
                              [Attachment 2 - 2020 General Plan Progress Report](#)  
                              [Attachment 3 - Annual Housing Element Implementation Progress Report](#)

### **4. CONTINUED HEARINGS**

### **5. NEW HEARINGS**

### **6. ADJOURNMENT**

The next Regular Planning Commission Meeting will be held on Monday, May 3, 2021 at 7:00 p.m. in the City Council Chambers and via various teleconference locations.

I, Kim Kinsler, Administrative Assistant, of the City of Orange, hereby declare, under penalty of perjury, that a full and correct copy of this agenda was posted pursuant to Government Code Section 54950 et. seq., at the following locations: Orange Civic Center kiosk and Orange City Clerk's Office at 300 E. Chapman Avenue, Police facility at 1107 North Batavia, Orange Main Public Library at 407 E. Chapman Avenue, and uploaded to the City's website [www.cityoforange.org](http://www.cityoforange.org).

Date posted: April 15, 2021

#### APPEAL PROCEDURE

Any final determination by the Planning Commission may be appealed, and such appeal must be filed within 15 calendar days after the Planning Commission action. This appeal shall be made in written form to the Community Development Department, accompanied by an initial appeal deposit of \$1,000.00.

The City Clerk, upon filing of said appeal, will set petition for public hearing before the City Council at the earliest date. All owners of property located within 300 feet of the project site will be notified by the City Clerk of said hearing. For additional information, please call (714) 744-7220.

If you challenge any City of Orange decision in court, you may be limited to raising only those issues you or someone else raised at the public hearing described on this agenda or in written

correspondence delivered to the Planning Commission at, or prior to, the public hearing.



# Agenda Item

## Planning Commission

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**Item #:** 2.1.

4/19/2021

**File #:** 21-0196

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**TO:** Chair and Members of the Planning Commission

**THRU:** Anna Pehoushek, Assistant Community Development Director

**FROM:** Kim Kinsler, Administrative Assistant

### 1. SUBJECT

Approval of meeting minutes of the Planning Commission of the City of Orange for the April 5, 2021 Regular Meeting.

### 2. SUMMARY

Submitted for your consideration and approval are the minutes of the above meeting(s).

### 3. RECOMMENDED ACTION

Approve minutes as presented.

### 4. ATTACHMENTS

- April 5, 2021 Regular Meeting minutes.



# Agenda Item

## Planning Commission

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**Item #:** 2.1.

4/19/2021

**File #:** 21-0196

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**TO:** Chair and Members of the Planning Commission

**THRU:** Anna Pehoushek, Assistant Community Development Director

**FROM:** Kim Kinsler, Administrative Assistant

### 1. SUBJECT

Approval of meeting minutes of the Planning Commission of the City of Orange for the April 5, 2021 Regular Meeting.

### 2. SUMMARY

Submitted for your consideration and approval are the minutes of the above meeting(s).

### 3. RECOMMENDED ACTION

Approve minutes as presented.

### 4. ATTACHMENTS

- April 5, 2021 Regular Meeting minutes.

**MINUTES - DRAFT**

**City of Orange**

**Planning Commission**

April 05, 2021

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**1. OPENING**

**1.1 CALL TO ORDER**

Chair Simpson called the meeting to order at 7:03 p.m.

**1.2 PLEDGE OF ALLEGIANCE**

Chair Simpson led the flag salute

**1.3 ROLL CALL**

**Present:** Simpson, Vazquez, Glasgow, Martinez, and Willits

**Absent:** None

**1.4 PUBLIC COMMENTS**

None

**1.5 Continued or Withdrawn Items**

Anna Pehoushek, Assistant Community Development Director, stated staff would like to continue Item 2.2, St. Joseph Medical Office Building, to a date uncertain in order to review correspondence that was received today.

A motion was made by Commissioner Glasgow, seconded by Commissioner Martinez, to continue item 2.2 to a date uncertain. The motion carried by the following vote:

**Ayes:** Simpson, Vazquez, Glasgow, Martinez, and Willits

**Noes:** None

**Absent:** None

**1.6 Assistant Community Development Director Reports**

None

**1.7 Announcement of Appeal Procedures.**

**2. CONSENT CALENDAR**

All matters listed under the Consent Calendar are considered to be routine by the Planning Commission and will be enacted by one motion. There will be no separate discussion of said items unless members of the Planning Commission, staff or the public request specific items removed from the Consent Calendar for separate action.



**2.1. Approval of meeting minutes of the Planning Commission of the City of Orange for the March 15, 2021 Regular Meeting.**

ACTION: Approve minutes as amended.

A motion was made by Commissioner Willits, seconded by Commissioner Martinez to approve the March 15, 2021 minutes as amended.

The motion carried by the following vote:

**Ayes:** Simpson, Vazquez, Glasgow, Martinez, and Willits

**Noes:** None

**Absent:** None

**2.2. Major Site Plan Review No. 1017-20, Tentative Parcel Map No. 0019-20, Design Review No. 5014-20, and Mitigated Negative Declaration No. 1872-20 St. Joseph Medical Office Building located at 331, 353, and 393 S. Main Street.**

ACTION: Item 2.2 was continued to a date uncertain under item 1.5.

**3. COMMISSION BUSINESS**

None

**4. CONTINUED HEARINGS**

**4.1. Public Hearing: Conditional Use Permit No. 3121-20, Shannon Family Mortuary, 1005 E. Chapman Avenue (CONTINUED FROM THE FEBRUARY 1, 2021 PLANNING COMMISSION MEETING)**

Commissioner Martinez disclosed he met with the applicant and toured the facility.

Commissioner Glasgow disclosed he met with some of the neighbors on Waverly Street.

Charles Link spoke on behalf of the project.

The Commissioners had questions about the following:

- Parking lease agreement with AT&T
- Seating capacity
- Neighborhood outreach
- Frequency of services

Chair Simpson opened the public hearing.

Nine letters were received in favor, and five emails were received in opposition of the application.

Chair Simpson closed the public hearing.

A motion was made by Chair Simpson, seconded by Commissioner Martinez to adopt Planning Commission Resolution No. 34-20 with the following modifications and

additions to the Conditions of approval:

- Replace “memorial services” with “private ID viewing” throughout Resolution PC 13-21.
- Revise Condition 7 to read “The hours of operation shall be Monday through Friday 8:00 AM to 5:00 PM. No private ID viewings shall be conducted past 5:00 PM.”
- Revise Condition 8 to read “A maximum of two small private ID viewings may be conducted per week, not to exceed two hours each.”
- A new condition 9 stating “There shall be no more than 12 attendees allowed at any one private ID viewing.”
- Revise Condition 10 to include “Staff member of the business shall direct parking during viewings.”
- Revise Condition 11 to change the term “memorial services” to “private ID viewings.”
- Revise Condition 12 to read “The Conditional Use Permit shall be reviewed six months from the date of approval and may be reviewed each year thereafter by the Community Development Director who will present his or her findings to the Planning Commission.

The motion failed by the following vote:

**Ayes:** Simpson, and Martinez  
**Noes:** Vazquez, Glasgow, and Willits  
**Absent:** None

During the Commissioners discussion, the following concerns were considered in their decision:

- Potential neighborhood parking impacts
- Potential challenges limiting the number of guests
- Public comment on recent neighborhood conflicts associated with on-site gatherings

A Motion was made by Commissioner Glasgow and seconded by Chair Simpson, to deny Planning Commission Resolution No. 13-21 entitled:

A Resolution of the Planning Commission of the City of Orange approving Conditional Use Permit No. 3121-20 for a twelve seat chapel in conjunction with a mortuary office at 1005 E. Chapman Avenue.

The motion carried by the following vote:

**Ayes:** Simpson, Vazquez, Glasgow, Martinez, and Willits  
**Noes:** None  
**Absent:** None

## 5. NEW HEARINGS

None

**6. ADJOURNMENT**

There being no further business, the meeting was adjourned at 8:33 p.m.

The next Regular Planning Commission Meeting will be held on Monday, April 19, 2021 at 7:00 p.m. in the City Council Chamber and various teleconference locations.



# Agenda Item

## Planning Commission

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**Item #:** 2.2.

**4/19/2021**

**File #:** 21-0208

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**TO:** Chair and Members of the Planning Commission

**THRU:** Anna Pehoushek, Assistant Community Development Director

**FROM:** Kelly Ribuffo, Associate Planner - Historic Preservation

### 1. SUBJECT

Conditional Use Permit No. 3121-20, Shannon Family Mortuary, 1005 E. Chapman Avenue

### 2. SUMMARY

At the April 5, 2021 meeting, the Planning Commission voted 5-0 to deny the request for a 15-seat chapel and shared parking in conjunction with a mortuary office for Shannon Family Mortuary.

### 3. RECOMMENDED ACTION

Approve Planning Commission Resolution No. PC 34-20 entitled:

Conditional Use Permit No. 3121-20, Shannon Family Mortuary, 1005 E. Chapman Avenue

### 4. ATTACHMENTS

- Planning Commission Resolution No. PC 34-20 Denial Draft



# Agenda Item

## Planning Commission

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**Item #:** 2.2.

**4/19/2021**

**File #:** 21-0208

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**TO:** Chair and Members of the Planning Commission

**THRU:** Anna Pehoushek, Assistant Community Development Director

**FROM:** Kelly Ribuffo, Associate Planner - Historic Preservation

### 1. SUBJECT

Conditional Use Permit No. 3121-20, Shannon Family Mortuary, 1005 E. Chapman Avenue

### 2. SUMMARY

At the April 5, 2021 meeting, the Planning Commission voted 5-0 to deny the request for a 15-seat chapel and shared parking in conjunction with a mortuary office for Shannon Family Mortuary.

### 3. RECOMMENDED ACTION

Approve Planning Commission Resolution No. PC 34-20 entitled:

Conditional Use Permit No. 3121-20, Shannon Family Mortuary, 1005 E. Chapman Avenue

### 4. ATTACHMENTS

- Planning Commission Resolution No. PC 34-20 Denial Draft

**CONDITIONAL USE PERMIT NO. 3121-20**

**RESOLUTION NO. PC 34-20**

**A RESOLUTION OF THE PLANNING COMMISSION OF THE CITY OF ORANGE DENYING CONDITIONAL USE PERMIT NO. 3121-20 FOR A 15-SEAT CHAPEL AND SHARED PARKING IN CONJUNCTION WITH A MORTUARY OFFICE AT 1005 E. CHAPMAN AVENUE**

**APPLICANT: SHANNON FAMILY MORTUARY**

WHEREAS, the Planning Commission has authority per Orange Municipal Code (OMC) Table 17.08.020, and Sections 17.10.030.C and 17.30.030 to take action on Conditional Use Permit No. 3121-20 for a mortuary with a chapel and shared parking in an existing professional office building in the Office Professional (O-P) zone, located at 1005 E. Chapman Avenue; and

WHEREAS, Conditional Use Permit No. 3121-20 was filed by the applicant in accordance with the provisions of the City of OMC; and

WHEREAS, Conditional Use Permit No. 3121-20 was processed in the time and manner prescribed by state and local law; and

WHEREAS, Conditional Use Permit No. 3121-20 is Categorically Exempt from the provisions of the California Environmental Quality Act per State CEQA Guidelines Section 15301 (Class 1 – Existing Facilities); and

WHEREAS, the Planning Commission conducted two duly advertised public hearings on December 7, 2020 and April 5, 2021 at which time interested persons had an opportunity to testify either in support of or opposition to Conditional Use Permit No. 3121-20 upon property described in Exhibit A, attached hereto and incorporated herein.

NOW, THEREFORE, BE IT RESOLVED that the Planning Commission denies Conditional Use Permit No. 3121-20 for a 15-seat chapel in conjunction with a mortuary office, located at 1005 E. Chapman Avenue, with shared parking at 911 E. Chapman Avenue, based on the following findings:

**SECTION 1 – FINDINGS**

*General Plan Finding:*

- 1. The project must be consistent with the goals and policies stated within the City's General Plan.*

The City of Orange General Plan Land use Element requires the City make land use decisions that protect and maintain vibrancy and livability of the City's historic core. The subject property is located within the northeast quadrant of the Old Towne Historic District in downtown Orange. The E. Chapman Avenue corridor consists of small office buildings and residences converted to commercial uses directly adjacent to an established residential neighborhood. Intensification of the mortuary office use at this location has the potential to cause encroachment of a commercial use, especially parking, into an established single-family neighborhood, disrupting the balance of low intensity office uses and residential character in this quadrant of the historic district.

This finding cannot be made.

Conditional Use Permit Findings:

1. *A Conditional Use Permit shall be granted upon sound principles of land use and in response to services required by the community.*

The applicant proposes to provide services that are customary for city residents related to all aspects of end-of-life arrangements. However, the subject property is located within the northeast quadrant of the Old Towne Historic District in downtown Orange. The E. Chapman Avenue corridor consists of small office buildings and residences converted to commercial uses directly adjacent to an established residential neighborhood. Intensification of the mortuary office use at this location has the potential to cause encroachment of a commercial use, especially parking, into an established single-family neighborhood, disrupting the balance of low intensity office uses and residential character in this quadrant of the historic district.

This finding cannot be made.

2. *A Conditional Use Permit shall not be granted if it will cause deterioration of bordering land uses or create special problems for the area in which it is located.*

The subject property is located within the northeast quadrant of the Old Towne Historic District in downtown Orange. The E. Chapman Avenue corridor consists of small office buildings and residences converted to commercial uses directly adjacent to an established residential neighborhood. Intensification of the mortuary office use at this location has the potential to cause encroachment of commercial parking into the neighborhood, causing a deterioration of the residential character of this quadrant of the historic district due to increased noise, traffic, and parking demand on N. Waverly Street beyond that customary for a single-family neighborhood.

This finding cannot be made.

3. *A Conditional Use Permit must be considered in relationship to its effect on the community or neighborhood plan for the area in which it is located.*

The subject property is located within the northeast quadrant of the Old Towne Historic District in downtown Orange. The E. Chapman Avenue corridor consists of small office buildings and residences converted to commercial uses directly adjacent to an established

residential neighborhood. Intensification of the mortuary office use at this location has the potential to cause encroachment of commercial parking into the neighborhood, causing a deterioration of the residential character of this quadrant of the historic district through addition of commercial levels of traffic and parking demand to N Waverly Street.

This finding cannot be made.

4. *A Conditional Use Permit, if granted, shall be made subject to those conditions necessary to preserve the general welfare, not the individual welfare of any particular applicant.*

The conditions for the Conditional Use Permit are put forth with the purpose of preserving the general welfare of the city and community. The proximity of the proposed use to single-family residential uses on N. Waverly Street has the potential to cause encroachment of commercial parking into the neighborhood, causing a deterioration of the residential character of this quadrant of the historic district. This would be detrimental to the welfare of the residents of the surrounding neighborhood, who would deal with increased traffic, noise, and parking issues on N. Waverly Street.

This finding cannot be made.

## **SECTION 2 – ENVIRONMENTAL REVIEW**

The proposed project is statutorily exempt from the provisions of the California Environmental Quality Act per State CEQA Guidelines 15270(a), because CEQA does not apply to projects which a public agency rejects or disapproves.

I hereby certify that the foregoing Resolution was adopted on April 5, 2021 by the Planning Commission of the City of Orange by the following vote:

AYES:

NOES:

ABSTAIN:

ABSENT:

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Dave Simpson, Planning Commission Chair

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Date





# Agenda Item

## Planning Commission

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**Item #:** 3.1.

4/19/2021

**File #:** 21-0190

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**TO:** Chair and Members of the Planning Commission

**THRU:** Anna Pehoushek, Assistant Community Development Director

**FROM:** Chad Ortlieb, Senior Planner

### 1. SUBJECT

General Plan Annual Progress Report to the State of California

### 2. SUMMARY

California Government Code Section 65400 requires that cities submit an annual report on the status of their General Plan and progress in its implementation to the Governor's Office of Planning and Research and the Department of Housing and Community Development by April 1 of each year.

### 3. RECOMMENDED ACTION

Receive and file 2020 General Plan Annual Progress.

### 4. AUTHORIZING GUIDELINES

California Government Code Section 65400 requires that cities submit an annual report on the status of their General Plan and progress in its implementation to the Governor's Office of Planning and Research and Department of Housing and Community Development. Prior to submittal to the State, the annual report must be presented to the City Council for review and acceptance. As a procedural matter, staff is bringing this annual report to the Planning Commission for receipt and acceptance prior to the City Council action given the role of the Commission as advisory to the Council in planning matters, including implementation of the General Plan.

### 5. PROJECT BACKGROUND

The City's 2010 General Plan was adopted on March 9, 2010. State law requires generalized annual reporting on General Plan implementation, with specific reporting requirements and forms related to the Housing Element.

### 6. PROJECT DESCRIPTION

Over the course of 2020 the City has undertaken a number of activities that implement the goals and policies of the Land Use, Circulation & Mobility, Natural Resources, Cultural Resources & Historic Preservation, Infrastructure, Urban Design, Public Safety, Economic Development, and Housing Elements. These activities also reflect progress made on the programs of the General Plan Implementation Plan.

### 7. ANALYSIS AND STATEMENT OF THE ISSUES

Issue 1: General Plan Implementation

General Plan implementation supports the quality of life objectives for the community that serve as the foundation for the General Plan (Attachment 1). Activities undertaken by the City through its Capital Improvement Program, project plans and studies, facility maintenance and management, and inter-agency coordination each play a part in General Plan implementation. Annual report and tracking activities enable the City and State to track progress made on General Plan implementation.

Over the course of 2020, the City continued to make measurable progress in implementing important goals, policies, and programs that span a range of General Plan Elements. The General Plan Implementation Report (Attachment 2) details the key implementation actions that the City accomplished or made progress on in 2020. Some highlights of the City's accomplishments in 2020 include:

- Drafted and submitted for legal review a local accessory dwelling unit and junior accessory dwelling unit ordinance update and a small lot subdivision ordinance.
- Secured planning grant funds oriented toward furthering the ability to create housing from the Building Homes and Jobs Act (SB2) and Local Early Action Planning Grant Program (LEAP) resulting in significant progress towards the creation of the North Tustin Street Specific Plan, which is anticipated to conclude in early 2022.
- Secured SB2 grant funding for the preparation of a Transfer of Development Rights Ordinance.
- Opened 1,609 code enforcement cases of all types and closed 1,621 cases.
- Several traffic signalization projects were in design, had pending bids for construction in 2021, were implemented, and were under construction.
- Constructed several intersection improvements.
- Completed annual street and pavement maintenance.
- Purchased Fire Department apparatus and breathing apparatus.
- Substantially completed construction for the apparatus building at Fire Station 2.
- Completed plans and entitlements for the construction of Fire Station No. 1/Fire Headquarters.
- Initiated several Library Services programs, many through collaborations with community partners and updated technology at the Taft and El Modena Branch Libraries. Library service alternatives were initiated to serve the public during COVID-19.
- Refreshed or repaired facilities at the library, police headquarters, various City parks, and the Senior Center.
- Implemented Phase II of The Plaza Historic Preservation Walking Tour.
- Entered into a new franchise agreement with CR&R and implemented organics collection and recycling programs.
- Integrated new trash enclosures within Old Towne Plaza to consolidate solid waste and increase capacity.

- Completed park improvements such as installation of tot lot shade sails at Grijalva Park, design of the Handy Park Maintenance Renovation Project, major asphalt/concrete removal and replacement at Grijalva and Olive Parks, and pool deck replacement at Hart Park.
- Constructed the Cemetery Ridge Trail.
- Obtained, plans, entitlements, and awarded contract for Well 28 with a pocket park.
- Police and Fire staff participated in the longest activation in City history of the Emergency Operations Center (EOC) due to the COVID-19 pandemic.
- Adopted a Vehicle Miles Traveled (VMT) methodology to evaluate projects pursuant to the California Environmental Quality Act (CEQA). The City revised the General Plan Circulation and Mobility Element and Implementation Plan, Municipal Code, and Local CEQA Guidelines to accommodate the VMT metric.
- Near-completed entitlements for the Corp Yard Housing Project.
- Continued work on an amendment to the General Plan Public Safety Element in response to state requirements.

#### Issue 2: Housing Element

Department of Housing and Community Development (HCD) requires the reporting of Housing Element implementation on specific state reporting forms. The method of reporting of Housing Element implementation is established by HCD with the purpose of tracking overall housing production in a community, as well as a jurisdiction's progress toward meeting its regional housing needs assessment (RHNA) allocation. The City's Housing Element Implementation Progress Report is included in Attachment 2 of this report.

In summary, building permits were issued for 40 new residential units in 2020: 39 units were accessory dwelling units and one unit was a single family residence. No apartments or multi-family units were issued building permits in 2020. The single-family residential unit is assumed to fall into the Above-Moderate income category and the accessory dwelling units are assumed to fall in the Moderate income category. It is possible that the accessory dwelling units would be affordable to low income families as well. The City's progress in meeting its Year 2014-2021 RHNA goals is summarized in the table below.

Building Permit Issuance In Relation to RHNA

Income Level	2014-2021 RHNA (# of units)	2019 Annual Report Remaining RHNA Need	2020 New Units	2020 Remaining RHNA Need
<i>Very Low</i>	83	74	0	74
<i>Low</i>	59	0	0	0
<i>Moderate</i>	66	0	39	0
<i>Above-Moderate</i>	155	0	1	0
<b>Total</b>	<b>363</b>	<b>74</b>	<b>40</b>	<b>74</b>

As further detailed in Attachment 2, the City also continues its efforts to implement the Policy Actions

of its Housing Element. Furthermore, preparation of this annual report constitutes implementation of Policy Action 2: Annual Review of Housing Element.

## **8. PUBLIC NOTICE**

No public notification other than compliance with the Brown Act for agenda items is required for this report to the Planning Commission.

## **9. ENVIRONMENTAL REVIEW**

Since this item is informational in nature and involves no action by the Planning Commission, CEQA does not apply. Notwithstanding, Final Program Environmental Impact Report (EIR) No. 1815-09 for the Comprehensive General Plan Update was certified on March 9, 2010 and prepared in accordance with CEQA. The implementation activities identified in the subject report are addressed in the previously-approved General Plan EIR.

## **10. ADVISORY BOARD ACTION**

The Annual General Plan Report is not reviewed by either the Streamlined, Multi-disciplined, Accelerated Review Team (SMART) Committee or the Design Review Committee because it is an informational report.

## **11. ATTACHMENTS**

- Attachment 1 - 2010 General Plan Vision Statement
- Attachment 2 - 2020 General Plan Progress Report
- Attachment 3 - Annual Housing Element Implementation Progress Report



# Agenda Item

## Planning Commission

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**Item #:** 3.1.

**4/19/2021**

**File #:** 21-0190

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**TO:** Chair and Members of the Planning Commission

**THRU:** Anna Pehoushek, Assistant Community Development Director

**FROM:** Chad Ortlieb, Senior Planner

### **1. SUBJECT**

General Plan Annual Progress Report to the State of California

### **2. SUMMARY**

California Government Code Section 65400 requires that cities submit an annual report on the status of their General Plan and progress in its implementation to the Governor's Office of Planning and Research and the Department of Housing and Community Development by April 1 of each year.

### **3. RECOMMENDED ACTION**

Receive and file 2020 General Plan Annual Progress.

### **4. AUTHORIZING GUIDELINES**

California Government Code Section 65400 requires that cities submit an annual report on the status of their General Plan and progress in its implementation to the Governor's Office of Planning and Research and Department of Housing and Community Development. Prior to submittal to the State, the annual report must be presented to the City Council for review and acceptance. As a procedural matter, staff is bringing this annual report to the Planning Commission for receipt and acceptance prior to the City Council action given the role of the Commission as advisory to the Council in planning matters, including implementation of the General Plan.

### **5. PROJECT BACKGROUND**

The City's 2010 General Plan was adopted on March 9, 2010. State law requires generalized annual reporting on General Plan implementation, with specific reporting requirements and forms related to the Housing Element.

### **6. PROJECT DESCRIPTION**

Over the course of 2020 the City has undertaken a number of activities that implement the goals and policies of the Land Use, Circulation & Mobility, Natural Resources, Cultural Resources & Historic Preservation, Infrastructure, Urban Design, Public Safety, Economic Development, and Housing Elements. These activities also reflect progress made on the programs of the General Plan Implementation Plan.

### **7. ANALYSIS AND STATEMENT OF THE ISSUES**

Issue 1: General Plan Implementation

General Plan implementation supports the quality of life objectives for the community that serve as the foundation for the General Plan (Attachment 1). Activities undertaken by the City through its Capital Improvement Program, project plans and studies, facility maintenance and management, and inter-agency coordination each play a part in General Plan implementation. Annual report and tracking activities enable the City and State to track progress made on General Plan implementation.

Over the course of 2020, the City continued to make measurable progress in implementing important goals, policies, and programs that span a range of General Plan Elements. The General Plan Implementation Report (Attachment 2) details the key implementation actions that the City accomplished or made progress on in 2020. Some highlights of the City's accomplishments in 2020 include:

- Drafted and submitted for legal review a local accessory dwelling unit and junior accessory dwelling unit ordinance update and a small lot subdivision ordinance.
- Secured planning grant funds oriented toward furthering the ability to create housing from the Building Homes and Jobs Act (SB2) and Local Early Action Planning Grant Program (LEAP) resulting in significant progress towards the creation of the North Tustin Street Specific Plan, which is anticipated to conclude in early 2022.
- Secured SB2 grant funding for the preparation of a Transfer of Development Rights Ordinance.
- Opened 1,609 code enforcement cases of all types and closed 1,621 cases.
- Several traffic signalization projects were in design, had pending bids for construction in 2021, were implemented, and were under construction.
- Constructed several intersection improvements.
- Completed annual street and pavement maintenance.
- Purchased Fire Department apparatus and breathing apparatus.
- Substantially completed construction for the apparatus building at Fire Station 2.
- Completed plans and entitlements for the construction of Fire Station No. 1/Fire Headquarters.
- Initiated several Library Services programs, many through collaborations with community partners and updated technology at the Taft and El Modena Branch Libraries. Library service alternatives were initiated to serve the public during COVID-19.
- Refreshed or repaired facilities at the library, police headquarters, various City parks, and the Senior Center.
- Implemented Phase II of The Plaza Historic Preservation Walking Tour.
- Entered into a new franchise agreement with CR&R and implemented organics collection and recycling programs.
- Integrated new trash enclosures within Old Towne Plaza to consolidate solid waste and increase capacity.

- Completed park improvements such as installation of tot lot shade sails at Grijalva Park, design of the Handy Park Maintenance Renovation Project, major asphalt/concrete removal and replacement at Grijalva and Olive Parks, and pool deck replacement at Hart Park.
- Constructed the Cemetery Ridge Trail.
- Obtained, plans, entitlements, and awarded contract for Well 28 with a pocket park.
- Police and Fire staff participated in the longest activation in City history of the Emergency Operations Center (EOC) due to the COVID-19 pandemic.
- Adopted a Vehicle Miles Traveled (VMT) methodology to evaluate projects pursuant to the California Environmental Quality Act (CEQA). The City revised the General Plan Circulation and Mobility Element and Implementation Plan, Municipal Code, and Local CEQA Guidelines to accommodate the VMT metric.
- Near-completed entitlements for the Corp Yard Housing Project.
- Continued work on an amendment to the General Plan Public Safety Element in response to state requirements.

#### Issue 2: Housing Element

Department of Housing and Community Development (HCD) requires the reporting of Housing Element implementation on specific state reporting forms. The method of reporting of Housing Element implementation is established by HCD with the purpose of tracking overall housing production in a community, as well as a jurisdiction's progress toward meeting its regional housing needs assessment (RHNA) allocation. The City's Housing Element Implementation Progress Report is included in Attachment 2 of this report.

In summary, building permits were issued for 40 new residential units in 2020: 39 units were accessory dwelling units and one unit was a single family residence. No apartments or multi-family units were issued building permits in 2020. The single-family residential unit is assumed to fall into the Above-Moderate income category and the accessory dwelling units are assumed to fall in the Moderate income category. It is possible that the accessory dwelling units would be affordable to low income families as well. The City's progress in meeting its Year 2014-2021 RHNA goals is summarized in the table below.

Building Permit Issuance In Relation to RHNA

Income Level	2014-2021 RHNA (# of units)	2019 Annual Report Remaining RHNA Need	2020 New Units	2020 Remaining RHNA Need
<i>Very Low</i>	83	74	0	74
<i>Low</i>	59	0	0	0
<i>Moderate</i>	66	0	39	0
<i>Above-Moderate</i>	155	0	1	0
<b>Total</b>	<b>363</b>	<b>74</b>	<b>40</b>	<b>74</b>

As further detailed in Attachment 2, the City also continues its efforts to implement the Policy Actions

of its Housing Element. Furthermore, preparation of this annual report constitutes implementation of Policy Action 2: Annual Review of Housing Element.

## **8. PUBLIC NOTICE**

No public notification other than compliance with the Brown Act for agenda items is required for this report to the Planning Commission.

## **9. ENVIRONMENTAL REVIEW**

Since this item is informational in nature and involves no action by the Planning Commission, CEQA does not apply. Notwithstanding, Final Program Environmental Impact Report (EIR) No. 1815-09 for the Comprehensive General Plan Update was certified on March 9, 2010 and prepared in accordance with CEQA. The implementation activities identified in the subject report are addressed in the previously-approved General Plan EIR.

## **10. ADVISORY BOARD ACTION**

The Annual General Plan Report is not reviewed by either the Streamlined, Multi-disciplined, Accelerated Review Team (SMART) Committee or the Design Review Committee because it is an informational report.

## **11. ATTACHMENTS**

- Attachment 1 - 2010 General Plan Vision Statement
- Attachment 2 - 2020 General Plan Progress Report
- Attachment 3 - Annual Housing Element Implementation Progress Report





### A VISION FOR ORANGE: 2030

#### Preamble

The people, neighborhoods, businesses, and educational and religious institutions define Orange. Our identity has been enhanced because we have honored the past while creating our future. We must continue to maintain our small town character within residential neighborhoods, while providing a wide range of services, products, and amenities in our commercial, retail, and industrial districts.

#### Where We Live

Our vision for Orange is to continue to provide housing for all lifestyles within its diverse population. The General Plan will strive to maintain the different residential areas that make Orange unique: whether living in a semi-rural area that provides scenic views of natural beauty and convenient access to nature and trails; residing in a traditional suburban neighborhood setting; or enjoying the urban core experience near shops, restaurants, civic facilities, and public services. In the future, we will strive to achieve the following objectives:

- Orange must continue to encourage a variety of living environments for a diverse population, consistent with existing neighborhoods.
- The City will build upon existing assets to create a living, active, and diverse environment that complements all lifestyles and enhances neighborhoods, without compromising the valued resources that make Orange unique.
- The City will continue efforts to protect and enhance its historic core. This same type of care and attention will be applied throughout the rest of the City.
- The City will work to improve the quality of life for all residents by providing residential, commercial, industrial, and public uses that exist in harmony with the surrounding urban and natural environments.
- Residential areas will be connected to commercial, recreational, and open space areas, as well as educational and cultural facilities via a balanced, multi-modal circulation network that accommodates vehicles, pedestrians, cyclists, hikers, and equestrians. This network will create additional opportunities for walking and biking, enhancing safety and well-being for neighborhoods and businesses.
- The City will encourage a local economy that provides ample commercial, financial, office, and industrial opportunities that provide employment and sufficient revenue to support important community services.
- Orange recognizes the importance of managing development in a manner that ensures adequate and timely public services and infrastructure and limits impacts on the natural environment.



### **Where We Work**

Our vision for Orange is to find an appropriate balance between residential, commercial, and industrial demands. This vision encourages the City's retail districts to improve piece by piece, so that their efforts will result in a public realm along Chapman Avenue, Tustin Street, Katella Avenue, and Main Street that will be characterized by visually attractive commercial development, active public areas, high-quality streetscapes, and innovative design that complements Orange's heritage.

To achieve our vision, we shall work toward the following objectives:

- The City will strive to provide for a range of businesses including both small, family-owned businesses and larger businesses that serve a regional market.
- The appearance and variety of commercial, retail, industrial, and employment centers will reflect the pride that residents have for Orange, as well as the long-term investments the City has made in its infrastructure.
- Orange will tap into the entertainment and hospitality markets by enabling development of high-quality facilities strategically located near other regional tourist draws.
- We will continue to support educational and medical institutions and other industries that provide high paying jobs and are major contributors to the community.

### **Where We Play**

Our community recognizes that its quality of life will be judged by how well we connect with our surroundings. Therefore, this General Plan has focused on maintaining and creating those special places that bring us together. It is paramount to reinforce the connections between those places and the community, so that all our residents and visitors can share and enjoy the outdoors and other activities.

Therefore, our Vision includes the following objectives:

- The City will work to define neighborhoods through the use of open space areas and a trail system that provides a source of aesthetic beauty and recreational opportunities. These open space areas support a healthy and active community.
- We will continue to protect our critical watersheds, such as Santiago Creek, and other significant natural and open space resources.
- The City will strive to build a comprehensive system of parks, open space, equestrian areas, scenic resources, undeveloped natural areas, as well as a full array of recreational, educational, and cultural offerings such as libraries, sports, entertainment areas, and play facilities.
- We will develop a connected multi-modal network for traveling from one end of town to the other that provides the option for residents from different neighborhoods to access parks, open spaces, and scenic areas by vehicle, transit, foot, bicycle or, where appropriate, horse.

# City of Orange General Plan Implementation Report For Calendar Year 2020

## 1. Introduction

The 2010 General Plan provides a strategic program for addressing and planning for the quality of life and needs of the community through 2030. The document consists of a Community Vision Statement that is supported by goals, policies and implementation programs presented in 11 elements. The content strives to address regional and state issues, and ensure that a multi-disciplinary approach is taken with the change and physical evolution that occurs in the City.

The complete General Plan, Implementation Plan, and Program EIR are available on the City's website at:

<https://www.cityoforange.org/391/General-Plan>

## 2. Table of Contents

The Table of Contents was submitted to the State Office of Planning and Research (OPR) in April 2011 and is on file.

## 3. Date of Presentation/Acceptance by Local Legislative Body

The City Council adopted the 2010 General Plan and certified the associated Program EIR on March 9, 2010. Resolutions 10425 and 10436 are on file with the OPR. The City adopted a General Plan Amendment on December 8, 2015 that represented an accuracy review and technical cleanup of the General Plan. City Council Resolution 10911 related to this accuracy update is on file with OPR.

## 4. General Plan Implementation Actions in 2020

During the 2020 calendar year the City accomplished or made significant progress on key implementation actions including:

**Zoning Code Update (*Implementation Program I-1*):** In 2020, staff continued work on updating sign standards and city-wide parking standards. Also in 2020, staff nearly completed a local accessory dwelling unit and junior accessory dwelling unit ordinance update and a small lot subdivision ordinance. These updates are expected to be completed in the first half of 2021. In 2020, staff also made significant progress towards the creation of the North Tustin Street Specific Plan, which is anticipated to conclude in early 2022.

*These activities implement Goals 1.0, 6.0, and 8.0 and Policies 1.1, 1.2, 1.3, 1.4, 6.1, 6.6, and 8.1 of the Land Use Element; Goal 7.0 and Policies 7.2, 7.5, and 7.6 of the Public Safety Element; Goals 1.0 and 5.0 and Policies 1.1, 1.2, 1.3, 2.2, 5.1, and 5.2 of the Noise Element; Goals 1.0, 4.0, and 6.0 and Policies 1.1, 1.4, 4.1, 6.1, and 6.3 of the Urban Design Element; and Goals 1.0, 3.0,*

5.0, and 7.0 and Policies 1.1, 1.5, 3.2, 3.4, 5.2, 5.4, 5.5, 7.1 and 7.2 of the Economic Development Element.

**Specific Plans and Neighborhood Plans (Implementation Program I-3):** In 2020, the City secured SB2 and LEAP Grant funding to prepare a North Tustin Street Specific Plan. A consultant was selected, a baseline analysis was near completed, and public outreach activities occurred, continuing into 2021. The plan is anticipated to include all the goals in Implementation Program 1-3, will be a market based plan vision, and will include an analysis of the plan area's capacity to introduce additional housing.

*This activity is anticipated to implement Goals 1.0, 2.0, 3.0, 6.0, and 8.0 and Policies 1.1, 1.2, 1.3, 1.4, 1.6, 1.7, 2.4, 2.5, 2.6, 2.7, 2.8, 2.9, 3.1, 3.2, 3.3, 3.4, 6.1, 6.3, 6.4, 6.6, 6.8, 8.1, 8.2, and 8.3 of the Land Use Element; Goals 1.0, 2.0, 3.0, 4.0, 5.0, and 6.0 and Policies 1.1, 1.2, 1.3, 1.7, 2.5, 2.6, 3.2, 3.3, 4.2, 4.7, 5.2, 5.3, 5.4, and 6.3 of the Circulation & Mobility Element; Goals 1.0 and 2.0 and Policies 1.1, 1.4, 1.5, 1.6, 1.7, 1.8, 1.9, 2.3, and 2.4 of the Growth Management Element; Goals 2.0 and 5.0 and Policies 2.2, 2.3, 2.6, 2.8, 2.14, 2.15, and 5.4 of the Natural Resources Element; Goals 2.0, 7.0, 9.0 and Policies 2.4, 7.2, 7.3, 7.4, 7.5, and 9.3 of the Public Safety Element; Goals 1.0, 2.0, and 5.0 and Policies 1.2, 1.3, 1.5, 2.1, 2.2, 2.3, 2.5, 5.1, 5.2, and 5.3 of the Noise Element; Goals 1.0 and 3.0 and Policies 1.1, 1.6, 3.5, and 3.6 of the Infrastructure Element; Goals 1.0, 2.0, 3.0, 4.0, and 6.0 and Policies 1.1, 1.2, 1.3, 1.5, 2.1, 2.2, 2.3, 2.4, 2.5, 3.1, 4.1, 4.2, 4.3, 4.5, 6.1, 6.2, 6.3, 6.4, and 6.5 of the Urban Design Element; Goals 1.0, 2.0, 3.0, 4.0, 5.0, and 7.0 and Policies 1.1, 1.5, 2.5, 3.4, 4.2, 4.3, 5.2, 5.4, 5.5, 7.1, and 7.2 of the Economic Development Element; and Goals 1.0, 2.0, 3.0, 4.0, and 5.0 of the Housing Element.*

**Plans, Standards, and Guidelines (Implementation Program 1-4):** In 2020, the City initiated preparation of the North Tustin Street Specific Plan, as stated above. The plan will replace the Tustin Street Design Standards and will implement or improve upon other plans, standards, and guidelines such as the Bikeways Master Plan, Residential Neighborhood Traffic Management Program, Urban Water Management Plan, Design guidelines, Street Tree Master Plan, and Noise standards and guidelines for new construction in mixed-use districts.

*This activity is anticipated to implement Goals 1.0, 2.0, 3.0, 6.0, and Policies 1.2, 1.4, 1.6, 2.5, 2.6, 2.7, 2.8, 3.1, 3.3, 6.1, 6.3, 6.6, and 6.8 of the Land Use Element; Goals 1.0, 2.0, 3.0, 4.0, and 6.0 and Policies 1.1, 1.3, 1.7, 2.5, 2.6, 3.2, 3.3, 4.2, 4.7, and 6.3 of the Circulation & Mobility Element; Goal 1.0 and Policies 1.1, 1.5, 1.6, 1.7, and 1.9 of the Growth Management Element; Goal 2.0 and Policies 2.2, 2.3, 2.6, 2.8, 2.14, 2.15 of the Natural Resources Element; Goals 2.0, 7.0, 9.0 and Policies 2.4, 7.2, 7.3, 7.4, 7.5, and 9.3 of the Public Safety Element; Goals 1.0, 2.0, and 5.0 and Policies 1.2, 1.3, 1.5, 2.2, 2.3, 2.5, 5.1, and 5.2 of the Noise Element; Goal 3.0 and Policy 3.5 of the Infrastructure Element; Goals 1.0, 2.0, 3.0, 4.0, and 6.0 and Policies 1.1, 1.2, 1.3, 1.5, 2.2, 2.3, 2.4, 2.5, 3.1, 4.1, 4.2, 4.3, 6.1, and 6.2 of the Urban Design Element; Goal 5.0, and Policy 5.2 of the Economic Development Element; and Goal 3.0 of the Housing Element.*

**Transfer of Development Rights Ordinance (Implementation Program I-5):** In 2020, the City secured SB2 grant funding for the preparation of a Transfer of Development Rights Ordinance. A request for proposals, consultant selection, and ordinance creation is anticipated in 2021.

*This activity implements Goals 1.0, 2.0, 5.0 and Policies 1.2, 1.3, 2.1, 2.2, and 2.8 of the Land Use Element; Goal 5.0 and Policy 5.4 of the Circulation and Mobility Element; Goal 1.0 and Policies 1.6, 1.8, 2.4, and 3.2 of the Growth Management Element; Goal 5.0 and Policies 5.4, 5.5 and 5.7 of the Natural Resources Element; Goals 4.0 5.0, and 6.0 and Policies 4.1, 5.3, and 6.2 of the Urban Design Element; Goals 3.0 and 7.0 and Policies 3.3, 4.3, 5.4, 7.1, and 7.2 of the Economic Development Element; and Goal 3.0 of the Housing Element.*

**Code Enforcement (Implementation Program I-8):** In 2020, 1,609 code enforcement cases of all types were opened and 1,621 cases were closed. Although nearly all code enforcement cases relate to property maintenance in some form, 457 cases specifically involving property maintenance were opened in 2020.

*This activity implements Goals 5.0 and 7.0 and Policy 7.5 of the Land Use Element; Goal 7.0 of the Safety Element; Goal 1.0 and Policy 1.4 of the Noise Element; Goals 4.0 and 5.0 and Policies 4.2 and, 5.2 of the Economic Development Element; and, Policy Action 24 of the Housing Element.*

**Building and Fire Codes (Implementation Program I-9):** In 2019, the City adopted by Resolution the 2019 California Fire Code and the 2019 California Building Code with modification and changes to address local conditions in compliance with State law. The updated Fire Code and Building Code went into effect on January 1, 2020.

*This activity implements Goals 1.0, 3.0, and 7.0 of the Public Safety Element, pertaining to ensuring safe structures, protecting communities against fire hazards, and improving community safety by reducing opportunities for criminal activity.*

**Traffic Signals (Implementation Program I-10):** Several signalization projects were completing design in 2020 and many have pending bids for construction in 2021. Those projects include:

- Glassell Street and Meats Avenue Left Turn Signal Improvements – construction is pending to start
- Glassell Street at Collins Avenue Left Turn Phase Signalization– pending to bid
- Chapman Ave and Flower Street Left Turn Phase Signalization – pending to bid
- Chapman Ave and Feldner Left Turn Phase Signalization – pending to bid
- Radar Feedback Sign Installation (Various Locations) – construction to start pending contract award
- Traffic Signal Modification Chapman/Batavia – design completed
- New Traffic Signal at Glassell/Palmyra – in design

The following projects were implemented in 2020:

- Pedestrian Countdown Signals – completed
- CDBG ADA Wheelchair Access Ramps at Various Locations – completed
- Citywide traffic signal retiming on local, non-regional streets – completed

The following projects were under construction in 2020:

- Accessible Pedestrian Signals Upgrade at Various Locations – construction is on-going
- Traffic Signal Modification Chapman and James – construction almost complete

- Traffic Signal Modification Glassell/Walnut – construction almost complete
- Katella and Struck Intersection Improvements and Signal Modification – construction almost complete

*This activity implements Goals 1.0 and Policy 1.2 of the Circulation and Mobility Element; Goal 3.0 and Policy 3.3 of the Infrastructure Element; and, Goal 6.0, and Policies 6.1 and 6.2 of the Economic Development Element.*

**Intersection Improvements (Implementation Program I-11):** “Critical Intersections” consist of key intersections with historical or projected traffic congestion problems. In 2020, construction was completed for the following intersection improvements.

- CDBG ADA Wheelchair Access Ramps at Various Locations – completed
- Tustin St. & Meats Ave. Intersection Right Turn Lane – completed
- Chapman Ave. at Tustin St. Right Turn Lane Improvements – completed

In 2020, construction was nearly completed for the following intersection improvement:

- Katella and Struck Intersection Improvements and Signal Modification – construction almost complete

*This activity implements Goal 1.0 and Policy 1.2 of the Circulation and Mobility Element; Goal 3.0 and Policy 3.3 of the Infrastructure Element; and, Goal 6.0 and Policy 6.1 and 6.2 of the Economic Development Element.*

**Pedestrian-Oriented Streetscape Master Plan (Implementation Program I-13):** Although not all commercial corridors are included, the North Tustin Street Specific Plan (NTSSP) area is anticipated to integrate General Plan concepts related to pedestrian facilities, streetscapes, urban green zones, façade improvements, and signage as stated in Implementation Program I-13. The NTSSP was initiated in 2020 and is anticipated to complete in early to mid 2022. Upon approval NTSSP concepts would be anticipated to be replicated and customized in the creation of a city-wide streetscape master plan.

*This activity is anticipated to implement Goals 1.0, 2.0, 3.0, 6.0, and Policies 1.2, 1.4, 1.6, 2.5, 2.6, 2.7, 2.8, 3.1, 3.3, 6.1, 6.3, 6.6, and 6.8 of the Land Use Element; Goals 1.0, 2.0, 3.0, 4.0, and 6.0 and Policies 1.1, 1.3, 1.7, 2.5, 2.6, 3.2, 3.3, 4.2, 4.7, and 6.3 of the Circulation & Mobility Element; Goal 1.0 and Policies 1.1, 1.5, 1.6, 1.7, and 1.9 of the Growth Management Element; Goal 2.0 and Policies 2.2, 2.3, 2.6, 2.8, 2.14, 2.15 of the Natural Resources Element; Goals 2.0, 7.0, 9.0 and Policies 2.4, 7.2, 7.3, 7.4, 7.5, and 9.3 of the Public Safety Element; Goals 1.0, 2.0, and 5.0 and Policies 1.2, 1.3, 1.5, 2.2, 2.3, 2.5, 5.1, and 5.2 of the Noise Element; Goal 3.0 and Policy 3.5 of the Infrastructure Element; Goals 1.0, 2.0, 3.0, 4.0, and 6.0 and Policies 1.1, 1.2, 1.3, 1.5, 2.2, 2.3, 2.4, 2.5, 3.1, 4.1, 4.2, 4.3, 6.1, and 6.2 of the Urban Design Element; and Goal 5.0, and Policy 5.2 of the Economic Development Element.*

**Streetscape Improvement Program and City Scenic Highways (Implementation Program I-14):** Much like the Pedestrian-oriented Streetscape Master Plan, many of the ideas and concepts

developed under the North Tustin Street Specific Plan (NTSSP) are anticipated to be replicated in a citywide streetscape improvement program. The NTSSP was initiated in 2020 with substantial progress and, upon completion, a significant sampling of public support for lighting, paving materials, street trees, and other plantings will have been obtained and City Council support will be revealed upon final approval, thus making replication easier. Project completion will occur in early to mid 2022.

*This activity is anticipated to implement Goals 2.0, 3.0, 6.0, and Policies 2.6, 2.7, 3.3, 6.1, 6.3, 6.6, and 6.8 of the Land Use Element; Goals 1.0, 3.0, 4.0, and 6.0 and Policies 1.1, 1.3, 3.2, 3.3, 4.2, 4.5, 4.7, and 6.3 of the Circulation & Mobility Element; Goal 1.0 and Policy 1.9 of the Growth Management Element; Goal 2.0 and Policies 2.2, 2.3, and 2.8 of the Natural Resources Element; Goals 2.0, 7.0, 9.0 and Policies 2.4, 7.2, 7.3, 7.4, 7.5, and 9.3 of the Public Safety Element; Goal 2.0 and Policies 2.2, 2.3, and 2.5 of the Noise Element; Goal 3.0 and Policies 3.1, 3.3, 3.4, and 3.5 of the Infrastructure Element; Goals 1.0, 2.0, 3.0, and 4.0 and Policies 1.1, 1.2, 1.3, 1.5, 2.2, 2.3, 2.4, 2.5, 3.1, 4.1, 4.2, and 4.3 of the Urban Design Element; and Goal 5.0, and Policy 5.2 of the Economic Development Element.*

**Operating Budget (Implementation Program I-15):** In 2020, the City continued to maintain necessary levels of City services for infrastructure such as water, sewer, roads and, parks; and, for recreation programs, public safety, and capital improvement and private development review.

*Although all General Plan Goals and Policies relate to the operating budget, the most directly related Goals and Policies to the implementation program include Goals 1.0 and 5.0 and Policies 1.7, 5.6, 5.7 and, 6.4 of the Land Use Element; Goals 1.0, 2.0, 3.0, 4.0, 6.0 and Policies 1.1, 1.2, 1.6, 3.2, 4.5, 4.7 and, 6.1 - 6.3 of the Circulation & Mobility Element; Goals 2.0 and 5.0 and Policies 2.3, 2.13, 5.1, 5.2, 5.5, 6.2 of the Natural Resources Element; Goals 3.0 and 6.0 and Policies 3.4, 3.8, 6.1, 6.2, 6.3 of the Public Safety Element; Goal 5.0 and Policies 5.1 and 5.5 of the Cultural Resources Element; Goals 1.0, 2.0 and, 3.0 and Policies 1.1, 1.2, 1.5, 2.1, 3.1, 3.2, 3.3 and, 3.5 of the Infrastructure Element; and, Goals 2.0, 5.0 and 6.0 and Policies 2.4, 5.4, 6.1 and, 6.2 of the Economic Development Element.*

**Community Character Design Elements (Implementation Program I-24):** In 2020, the City initiated work on the North Tustin Street Specific Plan. The plan will include unified streetscape design with provisions for street trees, sidewalk widths, street furniture, and utility considerations. The plan will also establish a theme for open space, building orientation, parking lot screening, architectural standards, and landscaping that is anticipated to bring recognition of the corridor which spans from Katella to Lincoln Avenues. Corridor entry nodes are anticipated to be recognizable through monumentation standards established by the plan. Plan completion is targeted for early 2022.

*This activity implements Goals 1.0, 2.0, and 6.0, and Policies 1.4, 2.7, 6.1, 6.8, and 6.11 of the Land Use Element; Goals 2.0 and, 4.0 and Policies 4.4 and, 4.5 of the Cultural Resources Element; Goals 1.0, 2.0, 3.0, 4.0, and 6.0, and Policies 1.1, 1.2, 2.3, 3.1, 3.2, 3.3, 4.2, 4.3, 6.4, and 6.5; and Policy 1.2 of the Economic Development Element.*

**Green Space Initiatives (Implementation Program I-25):** In 2020, the City procured SB2 grant funds to draft a transfer development rights (TDR) ordinance. A goal of the TDR ordinance is to create open spaces in the City's Urban Mixed Use Zoning Districts. The City anticipates selecting a consultant in 2021 to complete a draft TDR ordinance by the year's end.

*This activity implements Goals 1.0, and 6.0, and Policies 1.7, 2.8, 6.3, and 6.4 of the Land Use Element; Goals 1.0, and 5.0 and Policies 1.2, 5.4 and 5.7 of the Natural Resources Element; and, Goals 1.0, 4.0, and 6.0 and Policies 1.1, 4.1, 4.3, 4.5, 6.2, and 6.3 of the Urban Design Element*

**Fire Hazard Information and Suppression (Implementation Program I-27):** In 2020, the Orange Fire Department purchased/outfitted one Type I Fire Engine, one OES Type 3 Fire Engine, and one utility vehicle. The Fire Department was able to acquire new Self-Contained Breathing Apparatus (SCBA). This equipment protects the airways of firefighters during fire attack, search, rescue, and other emergencies involving environments that are immediately dangerous to life and health. Construction for new the apparatus building at Fire Station 2 was completed in January 2021. The contractors have been selected and ground breaking has begun for the new Fire Headquarters, which is scheduled to be completed in February 2022. The Fire and Police Departments were not able to provide Community Emergency Response Team (CERT) training in 2020 due to the Covid-19 pandemic. Both departments are looking forward to re-initiating this important program once it is safe to do so. Fire Department personnel assisted with the initiation of the Health Care Agency vaccination program in Orange County for Covid-19. They were also involved in setting up the Disney Super Pod, which provides vaccines to Orange County residents and emergency responders. The Emergency Operations Center (EOC) has endured its longest activation in City history, due to the Covid-19 pandemic. Several key positions, such as Incident Commander and Safety Officer, are staffed by Fire Department personnel.

*This activity implements Goal 3.0 and Policies 3.4, 3.6, and 3.8, and Goal 8.0 and Policies 8.1 and 8.2 of the Public Safety Element, pertaining to fire protection, and emergency preparedness.*

**Hazardous Materials Monitoring (Implementation Program I-29):** The Fire Department manages 624 hazmat sites. All sites are verified for hazmat activity once a year.

*This activity implements Goal 4.0 and Policies 4.1 - 4.4 of the Public Safety Element.*

**Noise Regulations (Implementation Program I-30):** In 2020, City code enforcement staff responded to 34 noise complaints. Additionally, during the course of entitlement application review, planning staff provided applicants with comments regarding appropriate placement of walls, landscaping, outdoor open spaces, building orientation, and hours of operation to reduce the interface of projects with potential noise sources or to reduce potential noise sources introduced by the project from creating impacts to adjacent uses. Projects in initial stages of review are frequently amended to include staff-recommended design features to reduce potential noise issues. In 2020, several projects included noise conditions related to those situations identified during initial plan review to ensure design features are implemented or so that operating conditions are limited to reduce potential noise issues.



*This activity implements Goal 6.0 and Policies 1.6, 3.4, 4.3, 6.2, and 6.10 of the Land Use Element; Goals 1.0, 2.0, 3.0, 5.0, 6.0, and 7.0 and, Policies 1.1, 1.2, 1.3, 1.4, 1.5, 1.6, 2.1, 2.2, 3.1, 5.1, 5.2, 5.3, 6.1, 7.2, 7.3, and 7.4.*

**Library Programs (Implementation Program I-31):** In 2020, Library Services completed of the “Orange, CA History for Young Readers” booklet for local schoolchildren, historic photo displays at City Hall, and collaborations with other City departments and local historical groups. New and updated technology was implemented, including Internet filter replacement, a Windows 10 upgrade, self-check machines, security gates, and RFID equipment at the Taft and El Modena Branch Libraries.

Marketing was expanded by means of the Orange Public Library mobile app, Enterprise library catalog, via Instagram and through partnerships with local organizations and businesses to bring library services into the community with Pop Up Library. Collaboration also occurred with community partners such as CHOC, OUSD, and the Youth Centers of Orange to introduce new library services, including an onsite Summer Reading Club for hospital patients and the Lunch in the Library summer program at the El Modena Branch Library. Furthermore, the Library’s Adult Literacy Program was expanded in year four with new “Tutor Share” and “Writer to Writer” programs.

Homework Centers at the Orange Public Library & History Center and El Modena Branch Library were refreshed with paint, décor, technology, and furniture that will enhance and increase their use by families.

The library collaborated with adult special needs organizations in the community to provide more inclusive library programs, services, and volunteer opportunities. New collections and formats were introduced at the libraries, including a crisis collection (Canyon 2 Fire), ukulele kits, rechargeable audiobooks, mental health kits for all ages, and kits for families and caregivers affected by Alzheimer’s and dementia. Donation drives were coordinated for local nonprofits and organizations, including the Orange Senior Center, OUSD, and the Friendly Center, to help the residents of Orange and surrounding communities. Alternative Library services were provided during the state’s stay-at-home order due to the COVID-19 pandemic, including curbside service, virtual programming, and expanded online resources.

Planning Division staff implemented Phase II of the Plaza Walking tour to create an interactive interpretive tour of the Plaza Historic District. Materials obtained from the library’s Local History Collection were used for the narration.

*This activity implements Goals 1.0, 3.0, 4.0 and 5.0, and Policies 1.1, 1.2, 3.1, 4.3, 4.6 and, 5.1 - 5.4, of the Cultural Resources Element.*

**Flood Control and Storm Drain Facilities (Implementation Program I-32):** The City performed routine inspections of storm drains, removing debris from catch basins and maintaining storm drain facilities to minimize the potential for local flooding. Additionally, the Community Services Department implemented an ongoing creek maintenance program to include removal of

debris and clearing of vegetation in the Santiago Creek in order to improve visibility, eliminate concealment for encampments, and provide accessibility for security and maintenance purposes.

*This activity implements Goal 2.0 of the Public Safety Element; and, Goal 1.0 and Policies 1.1 and 1.2 of the Infrastructure Element, pertaining to sufficient maintenance of infrastructure systems.*

**Solid Waste and Recycling Services (Implementation Programs I-33 and IV-5):** In addition to routine collection of trash, recyclable materials, and diversion of construction waste, in 2020, the City and CR&R entered into a new franchise agreement for 5.5 years with the possibility to extend. The residential cart service green waste cart became an organics cart. This allowed for customers to combine landscaping green waste and food waste into a single cart. Green Waste Bins were also offered to Commercial and Multifamily uses. Food Waste carts/bins have continued to be offered to commercial accounts. In compliance with the CalRecycle lowered threshold under AB 1826, businesses that generate two cubic yards of solid waste per week have been required to arrange for food waste recycling. The prior threshold was four cubic yards. The agreement with CR&R also put into place an Edible Food Recovery Program. CR&R has partnered with Waste Not OC to facilitate edible food recovery for distribution to those in need. Lastly, split bins are now offered where infrastructure space is limited. This allows businesses to meet AB 341 compliance by recycling. Additionally, through the City's contract with CR&R Orange has two dedicated recycling coordinators as part of AB 1383. These coordinators are going to business and making calls regarding recycling efforts and opportunities.

*This activity implements Goal 7.0 and Policy 7.4 of the Land Use Element; Goal 2.0 and Policy 2.5 of the Natural Resources Element; and, Goal 2.0 and Policies 2.1 – 2.4 of the Infrastructure Element.*

**Noise Standards and Acoustical Studies for Noise Reduction (Implementation Programs I-34 and III-18):** In 2020, staff continued to review noise analyses and provide mitigation for entitlement projects identified as having the potential to cause construction noise, operational noise, and to mitigate existing noise environments for project occupants.

*This activity implements Goal 6.0 and Policy 6.2 of the Land Use Element; and, Goals 1.0, 2.0, 3.0, 5.0, 6.0 and, 7.0 and Policies 1.1 – 1.6, 2.1 - 2.5, 3.1, 5.1- 5.3, 6.1, 6.2 and, 7.1- 7.4 of the Noise Element.*

**Vehicle Noise Reduction (Implementation Program I-37):** In 2020, the City secured funding for Radar Feedback Sign Installation at various locations, which is anticipated to remind drivers of vehicle speeds and reduce excessive speed. Construction is anticipated to start after a construction contract is awarded in 2021. The City continues to utilize rubberized asphalt to overlay street improvement projects along arterials, which assists in reducing vehicle noise.

*This activity implements Goal 2.0 and Policies 2.2 and 2.5 of the Noise Element.*

**Capital Improvement Program Projects (Implementation Program Section II-1 and V-1):** A number of Capital Improvement Program projects were initiated or completed during 2020. These projects include:

- All projects under Traffic Signals (Implementation Program I-10), and Intersection Improvements (Implementation Program I-11)
- Completed installation of tot lot shade sails at Grijalva Park, allowing for sun protection for the community's youth
- Completed roof replacements at El Modena, Killefer, Olive and Pitcher Parks
- Completed the design of the Handy Park maintenance renovation project
- Completed major asphalt/concrete removal and replacement at Grijalva and Olive Parks, including installation of two large speed bumps to advance the parking lot pavement rehabilitation project
- Initiated bid document preparation for construction of the Del Rio pedestrian bridge located in the Del Rio Community Facility District.
- Completed Senior Center facility improvements, including flooring replacement and ducting improvements, utilizing CDBG funding.
- Completed electrical design for new panels and switch gear at McPherson and Killefer Parks
- Replaced damaged pool deck at Hart Park.
- Completed annual pavement maintenance
- Completed annual slurry seal
- Completed annual concrete replacement
- Completed Walnut Avenue Street improvement
- Completed Maple Neighborhood street rehabilitation
- Completed Sacramento Street rehabilitation
- Completed Palm Avenue rehabilitation
- Completed Annual Sewer Replacement/Maintenance
- Completed CDBG ADA Wheelchair Access Ramps at Various Locations
- Completed Tustin St. & Meats Ave. Intersection Right Turn Lane
- Completed Chapman Ave. at Tustin St. Right Turn Lane Improvements
- Integrated new trash enclosures within Old Towne Plaza to consolidate solid waste and increase capacity.
- Completed Chapman & Lemon Intersection Improvement to assist with traffic and pedestrian flow to the Old Towne Plaza and Old Towne West Metrolink Parking Structure
- Replaced 2,000 water meters
- Reconstructed 21,000 square feet of sidewalk, 5,000 linear feet of curb and gutter, and 2,600 linear feet of sewer main
- Maintained and trimmed over 7,000 city street trees
- Completed over 600 pothole repairs and reconstructed over 16,000 square feet of sidewalk
- Flushed all City fire hydrants, painted 4,000 hydrants, and completed a four-year hydrant painting cycle
- Completed the cleaning of over 700,000 linear feet of sewer line
- Completed over 1,200 preventative vehicle maintenance services and over 1,500 repairs to the City's fleet including Fire and Police vehicles
- Replaced 450 plastic water service laterals with copper pipe
- Completed over 40,000 square feet of asphalt repairs and patching

- Homework Centers at the Orange Public Library & History Center and El Modena Branch Library were refreshed with paint, décor, technology, and furniture that will enhance and increase their use by families.
- Completed library security improvements
- Obtained, plans, entitlements and, contract awarding for Well 28 with a pocket park
- Completed Fire Station No. 2 Apparatus Bay
- Obtained plans, entitlements, ground clearing and, contract awarding for construction of Fire Station No. 1
- Took delivery of one pumper, one utility pickup truck, one utility van, and a Fire Chief command vehicle
- Purchased new self-contained breathing apparatus for all apparatus
- Purchased new mobile data computers for all apparatus
- Completed Phase III of the Mobile Data Computer replacement project in the Police patrol fleet.
- Refreshed the Support Services and Records breakroom with paint, furniture, and flooring to enhance and increase its use by police employees.
- Upgraded the Police Department's electronic air tube system with a new computer system, tubing, air blower system, and digital readouts to reduce maintenance cost and improve reliability of the system.
- Implemented new facial recognition
- Refreshed the Traffic and Patrol service areas with paint, cabinetry, lighting, and flooring to improve the workspace and accommodate workstations for all police staff
- Refurbished the Police lobby reception with ADA compliant counters, resurfaced cabinetry, and added a new public workstation to enhance public services
- Completed adding Shaffer Park to City of Orange fiber network infrastructure
- IT Infrastructure assistance related to Water Plant modular building replacement
- Completed Uninterruptible Power Supply (UPS) replacement at seven fire stations
- Implemented enterprise backup and recovery solution replacing outdated former solution
- Installed audiovisual equipment in multiple conference room and the City Emergency Operations Center
- Completed planned server replacements

*These activities implement Goals 1.0 and 5.0, and Policies 1.1, 1.7, 2.4, 3.3, 5.3, 5.6, 5.7, 5.9, 6.3 and 6.4 of the Land Use Element; Goals 1.0, 2.0, and 4.0 and Policies 1.1, 1.2, 1.6, 2.3, 4.7 and, 5.2 of the Circulation and Mobility Element; Goals 1.0 and 2.0 and Policy 2.1 of the Growth Management Element; Goals 2.0, 5.0, and 6.0 and Policies 2.3, 2.9, 5.1, 5.2, 5.5, 6.2, and 6.5 of the Natural Resources Element; Goals 2.0, 3.0, 6.0, 7.0, and 9.0 and Policies 2.4, 3.4, 3.5, 3.8, 6.3, 7.2, 7.6, and 9.1 of the Public Safety Element; Goal 5.0 and Policies 5.1, 5.2, and 5.5 of the Cultural Resources Element; Goals 1.0 and 3.0 and Policies 1.3, 3.1, and 3.3 of the Infrastructure Element; Goal 6.0 and Policies 2.3, 2.5, and 6.3 of the Urban Design Element; and Goals 2.0, 4.0, and 6.0 and Policies 2.4, 4.2, and 6.1 of the Economic Development Element.*

**Sewer Line Replacement (Implementation Programs II-1 and II-6):** Sewer line replacements were completed in 2020 throughout the City to address infrastructure condition and capacity issues.

*This activity implements Goal 1.0 and Policies 1.1 and 1.2 of the Infrastructure Element.*

**Santiago Creek Bike Trail (Implementation Program II-3):** In 2020, the City continued to pursue working on design for the preliminary engineering and environmental study phase of the extension of the Santiago Creek Bike Trail that will connect the existing bike trail west of Cannon Street and parallel the existing equestrian trail on the northern bank and terminate at the Santiago Oaks Regional Park.

*This activity implements Goals 1.0 and 4.0 and Policies 1.1, 4.1 and, 4.8 of the Circulation and Mobility Element; Goal 2.0 and Policy 2.2 of the Growth Management Element; Goals 2.0, 5.0 and, 6.0 and Policies 2.2, 5.2, 6.1, 6.4 of the Natural Resources Element; and, Goal 9.0 of the Public Safety Element.*

**Pedestrian and Bicycle Amenities (Implementation Program II-4):** During 2020, the City performed sidewalk repair and rehabilitation, and accessibility improvements throughout the community. The City completed Chapman & Lemon Intersection Improvement to assist with traffic and pedestrian flow to the Old Towne Plaza and Old Towne West Metrolink Parking Structure. The City also reconstructed 21,000 square feet of sidewalk, 5,000 linear feet of curb and gutter. Specifically, the City replaced two segments of brick sidewalk with concrete sidewalk in the highly trafficked Old Towne Plaza on the north side of Chapman Avenue from Lemon Street to Olive St. and on the south side from the Plaza (Urth Café) to Olive Street. The City continued to require the installation of bike racks for new development in 2020.

*This activity implements Goals 1.0, 4.0 and 6.0, and Policies 1.1, 1.6, 4.2 and Policy 6.2 of the Circulation & Mobility Element; and, Goal 9.0, Policies 9.1 and 9.3 of the Public Safety Element.*

**Emergency Operations Center (Implementation Program II-5):** In 2020, audiovisual presentation equipment replacement occurred for the updated EOC and the core firewall was updated at the Police Department data center. Furthermore, implementation of new Computer Aided Dispatch (CAD) and CAD/Mobile was completed for emergency response, an enhanced component for EOC operations. Police and Fire staff participated in the longest activation in City history of the Emergency Operations Center (EOC) due to the COVID-19 pandemic. Several key EOC positions, such as Incident Commander and Safety Officer, were staffed by Fire Department Personnel and the City Building Official maintained the planning section in the Emergency Operations Center (EOC) and provided Incident Action Plan (IAP) development and publication.

*This activity implements Goals 3.0 and 8.0 and Policies 8.2 – 8.4 of the Public Safety Element.*

**Correct Sewer System Deficiencies (Implementation Program II-6):** Sewer line replacements were completed in 2020 throughout the City to address infrastructure condition and capacity issues.

*This activity implements Goal 1.0 and Policies 1.1, 1.2 of the Infrastructure Element.*

**California Environmental Quality Act (Implementation Program III-1):** In 2020, the City continued to review entitlements for private development and capital improvement projects in accordance with the California Environmental Quality Act (CEQA) pursuant to Section III-1 of the Implementation Plan where specific programs are applicable. Mitigation and/or conditioning were recommended and implemented for all entitled projects respective to each applicable Section III program. In 2020, the City adopted Vehicle Miles Traveled (VMT) as the metric used to evaluate projects pursuant to CEQA. The City revised the General Plan Circulation and Mobility Element and Implementation Plan, Municipal Code, and Local CEQA Guidelines to accommodate the VMT metric.

*This activity implements Goals 1.0 – 8.0 of the Land Use Element and multiple policies therein, Goals 1.0, 2.0, and 3.0 of the Circulation and Mobility Element; Goals 1.0 and 2.0 of the Growth Management Element; Goals 1.0, 2.0, 3.0, 4.0, 5.0, and 7.0 and multiple policies therein to the Natural Resources Element, Goals 1.0, 2.0, 3.0, 4.0, 6.0, 7.0, and 9.0 of the Public Safety Element; Goals 1.0, 2.0, 5.0, 6.0, and 7.0 of the Noise Element; Goals 1.0, 2.0, and 4.0 of the Cultural Resources Element; Goals 1.0, 3.0, 4.0, and 5.0 of the Infrastructure Element; Goals 2.0, 3.0, 4.0, 5.0, and 6.0; Goals 4.0 and 6.0 of the Economic Development Element, and Goal 3.0 of the Housing Element.*

**Site Development Review (Implementation Program III-2):** In 2020, the City continued to review development projects, and use the site plan review process via the City’s Streamlined Multi-Disciplinary Accelerated Review Team (SMART) to ensure that applicable General Plan policies and City standards and regulations are applied to proposals for specific development projects.

*This activity implements Goals 1.0, 2.0, 3.0, 4.0, and 6.0, and Policies 1.6, 1.7, 2.5, 2.7, 2.8, 3.1, 3.4, 4.3, 4.5, 6.1, 6.2, 6.9, 6.10, 6.12 of the Land Use Element; Goals 1.0 and 5.0, and Policies 1.1, 1.7, 5.1 and, 5.2 of the Circulation and Mobility Element; Goals 1.0, 2.0, 4.0, and 5.0, and Policies 1.3, 2.3, 2.6, 2.13, 2.14, 2.15, 2.16, 4.3, 4.4, 4.5, 5.4, 5.6, 5.7, 6.6 and, 7.5 of the Natural Resources Element; Goals 1.0 and 4.0, and Policies 1.3, 1.4, 1.5, 1.6, 4.1, 4.2, 4.3, 4.4, and 4.5 of the Cultural Resources & Historic Preservation Element; Goals 1.0, 2.0, 3.0, 4.0, 6.0, 7.0, and 9.0, and Policies 1.1, 2.5, 3.3, 3.5, 4.2, 4.3, 6.2, 7.2, 7.3, 7.4 and, 9.1 of the Public Safety Element; Goals 1.0, 2.0, 5.0, and 6.0, and Policies 1.1, 1.2, 1.3, 1.4, 1.5, 1.6, 2.1, 2.2, 5.1, 5.2, 5.3, 6.1 and, 6.2 of the Noise Element; Goals 2.0, 3.0, and 6.0, and Policies 2.4, 2.5, 2.6, 3.4, 3.5 and, 6.1 of the Urban Design Element; and, Goal 1.0 and Policies 1.4 and 1.5 of the Infrastructure Element.*

**Commission/Committee Review (Implementation Program III-3):** In 2020 the City Council reviewed and confirmed the purview of the Design Review Committee.

*This activity implements Goals 2.0, 5.0, 6.0, and 8.0 and Policies 2.7, 2.8, 5.5, 6.1, and 8.3 of the Land Use Element; Policies 7.2 and 7.3 of the Public Safety Element; Policies 1.3, 3.1, and 5.2 of the Noise Element; Goal 1.0 and Policies 1.3 and 1.4 of the Cultural Resources Element; Goals 1.0, 2.0, 3.0, 5.0 and, 6.0 and Policies 1.5, 2.4, 3.2, 3.3, 5.3, 5.4, 6.1, 6.2, 6.4, and 6.5 of the Urban Design Element.*

**Traffic Impact Analysis (Implementation Program III-4):** Although the City continues to evaluate Level of Service traffic impact analysis for projects, in 2020, the City adopted Vehicle Miles Traveled (VMT) as the metric used to evaluate projects pursuant to the California Environmental Quality Act (CEQA). The City revised the General Plan Circulation and Mobility Element and Implementation Plan, Municipal Code, and Local CEQA Guidelines to accommodate the VMT metric.

*This activity implements Goals 2.0, 3.0, 5.0 and, 6.0 and Policies 2.4, 2.5, 2.6, 2.9, 3.3, 5.1, 5.7, and 5.9 of the Land Use Element; Goals 1.0, 2.0, 3.0, and 4.0 and Policies 1.2, 2.4, 2.6, 3.3, and 4.1 of the Circulation and Mobility Element; Goals 1.0 and 2.0 and Policies 1.2, 1.6, 1.7, 1.8, 1.9, 1.12, 2.1, and 2.3 of the Growth Management Element; Goals 2.0 and 3.0 and Policies 2.1, 2.2, 3.1, and 3.2 of the Natural Resource Element; Goal 2.0 and Policy 2.2 of the Noise Element, Goals 1.0 and 2.0 and Policies 1.1, 2.1, 2.2, and 5.1; Economic Development Element Policies 3.4 and 5.3; and Goal 3.0 of the Housing Element.*

**National Pollutant Discharge Elimination System Compliance (Implementation Program III-6):** In 2020, the City continued to review and implement Water Quality Management Plans with Best Management Practices for all applicable entitlement projects.

*This activity implements Goal 6.0 and Policies 4.3 and 6.5 of the Land Use Element, Goal 2.0 and Policies 2.12, 2.13, 2.14, 2.15, 2.16 and, 2.17 of the Natural Resources Element; and, Policy 2.3 of the Public Safety Element.*

**Adequate Public Safety and Emergency Response (Implementation Program III-8):** In 2020, the City continued to fund, staff, and maintain equipment and facilities at a level adequate to provide police and fire response and services to the City.

*This activity directly or indirectly implements all Goals and Policies of the Public Safety Element.*

**Cultural Resources Inventories (Implementation Program III-10):** In 2020, the City continued to include mitigation measures in mitigation monitoring programs for projects such as Fire Station No. 1 to require tribal and archaeological monitoring during the ground disturbing phases of the projects.

*This activity implements Goal 6.0 and Policy 6.11 of the Land Use Element, and Goal 4.0 and Policies 4.1 and 4.5 of the Cultural Resources & Historic Preservation Element.*

**Green Buildings and Energy Conservation (Implementation Program III-11):** Orange is a participating city in the North Orange County Cities Energy Efficiency Partnership (NOCCEEP) with Southern California Edison (SCE) and the So Cal Gas Company. Through this effort, the City receives financial incentives to implement energy efficiency projects. In 2020, the NOCCEEP assisted the City by performing energy audits at various facilities which can be used to identify improvements in future years.

*This activity implements Goal 2.0 and Policies 2.7, 2.9 and 2.10 of the Natural Resources Element.*

**Mixed-Use Noise Property Notification (Implementation Program III-12):** In 2020, the City was nearing completion of the Corp Yard Housing Project, which is residential project proposed in an area surrounded by industrial uses and adjacent to a railroad. A condition requiring lease notification of potential surrounding noise to all potential residences was included in the Planning Commission resolution for the project. The City Council subsequently approved the Commission’s resolution in 2021 with the condition.

*This activity implements Goal 5.0 and Policies 5.1 and 5.3 of the Noise Element and Goal 2.0 and Policy 2.5 of the Urban Design Element.*

**Annual Review of General Plan and Land Use Policy Map (Implementation Program IV-1):** In 2020, the City continued work on an amendment to the General Plan Public Safety Element in coordination with the California Department of Forestry and Fire Protection to comply with State law. This General Plan Amendment is expected to be completed in 2021. A comprehensive review of the General Plan was also undertaken to confirm accuracy of content, and develop an awareness of content that may warrant focused consideration in future General Plan Update efforts. This accuracy update will be adopted in 2021.

*This activity implements all General Plan Element Goals and Policies, with specific emphasis to the Safety Element for 2020 efforts.*

**Park Acquisition, Construction and Maintenance Report (Implementation Program IV-2):** In 2020, the City completed installation of Calsense Irrigation Control Systems in El Modena Basin, Killefer, Depot and Plaza Parks to achieve continued water conservation and efficiency, installation of tot lot shade sails at Grijalva Park, allowing for more use during hot weather, and plan review and permit processing with the County of Orange for the construction of the Cemetery Ridge Trail, a new trail segment connecting the equestrian crossing on Santiago Canyon Road to the County trails on top of the Villa Park Dam. Trail construction was completed by the Public Works Department. Roof replacements were completed at El Modena, Killefer, Olive and Pitcher Parks. In 2020, the City completed plans and receiving entitlements for a pocket park to be developed in 2021-2022 in association with a new well site at 225 W. Maple Avenue located in walking distance of Chapman University, Old Towne Orange, and the Metrolink Parking Structure.

*This activity implements Goal 1.0 and 6.0 and Policies 1.7 and 6.4 of the Land Use Element; Goals 1.0, 2.0, 5.0, 6.0 and Policies 1.2, 2.3, 5.1, 5.2, 5.5, 5.6, 6.1, 6.4, and 6.6 of the Natural Resources Element; and, Goal 4.0 and Policy 4.4 of the Cultural Resources Element; Goal 6.0 and Policies 6.2 and 6.3; and, Goal 6.0 and Policy 6.2 of the Economic Development Element.*

**Public Education (Implementation Program IV-3):** In 2020, the City’s ability to conduct outreach at events and in-person was disabled by COVID-19. Nonetheless, the City continued to utilize all of the City’s social media to distribute information and updates related to COVID-19, and additional information related to flood insurance, public safety, and City services. In addition to mailers, the City’s social media was utilized and effective in notifying and gaining significant community engagement in preparation for the transition to district-based elections. The library celebrated local history through the completion of the “Orange, CA History for Young Readers”



booklet for local schoolchildren, historic photo displays at City Hall, and collaborations with other City departments and local historical groups, and introduced new collections and formats at the libraries, including a crisis collection (Canyon 2 Fire). The City's social media also enabled community engagement for the City's Housing Element Update and surveys for the North Tustin Street Specific Plan. The City's Facebook page attracted 13,000 Facebook followers to the City's page, an increase of 15% from last year, further enabling greater distribution of public education materials. Water Quality inspectors continued to distribute pamphlets during water quality inspections. Recycling opportunities continue to occur via letters, billing inserts, and the City's Our Orange publication.

*This activity implements Goal 8.0 and Policies 8.1 and 8.3 of the Land Use Element; Goal 2.0 and Policy 2.17 with regard to the Natural Resources Element; Goals 3.0, 6.0, 7.0 and, 8.0 and Policies 3.6, 6.5, 7.1 and, 8.1 with regard to the Public Safety Element; Goals 1.0 and 3.0 and Policies 1.2 and 3.1 with regard to the Cultural Resources Element; and, Goals 1.0 and 2.0 and Policies 1.3 2.2, and 2.4 with regard to the Infrastructure Element.*

**Transportation Demand and System Management (Implementation Program IV-6):** In 2020, the City adopted Vehicle Miles Traveled (VMT) as the metric used to evaluate projects pursuant to CEQA. The City revised the General Plan Circulation and Mobility Element and Implementation Plan, Municipal Code, and Local CEQA Guidelines to accommodate the VMT metric.

*This activity implements Goal 1.0 and Policies 1.2 and 1.3 with regard to the Circulation and Mobility Element; and, Goal 3.0 and Policy 3.3 with regard to the Infrastructure Element.*

**Growth Management/Traffic Mitigation Measures (Implementation Program IV-7):** For 2020, the City continued to collect fair-share cost recovery, via mitigation, to offset traffic impacts created by development projects.

*This activity implements Goal 1.0 and Policies 1.2 - 1.5 with regard to the Growth Management Element.*

**Coordination with Other Agencies and Organizations (Implementation Program Section V):** The City participated in inter-agency coordination during 2020. Outside agency coordination included:

- Utility companies such as Southern California Edison for coordination of capital improvement plans on projects such as Fire Station No. 2 apparatus bay and plan coordination for Fire Station No. 1 and Headquarters Building.
- Adjacent jurisdictions for noticing of development proposals in the City.
- California Department of Transportation (CalTrans) for federally-funded City transportation projects, including the completion of pedestrian countdown signals and accessible pedestrian signals upgrading at various locations. Additionally, preliminary design and environmental work occurred related to Glassell Street and Meats Avenue left turn signal improvements,

Glassell Street at Collins Avenue left turn phase signalization, and Chapman Avenue at Feldner Road left turn phase signalization.

- CalTrans for review of environmental documents pertaining to projects within the City.
- CalTrans for participation in the review of the Initial Study and Environmental Assessment for the SR55 and SR91 Safety Improvement Capacity Enhancement at Intersections Project, SR 55 Corridor Study for Alternative Transportation, and the Park and Ride lots at Lincoln Avenue and the SR 55 Freeway.
- Orange County Transportation Authority (OCTA) for bus detours due to temporary closure of the Glassell Street ends of the Plaza, as well as roadway, sidewalk, safety projects, and temporary re-routing of bus stops.
- CalFire and the Board of Forestry for preliminary review of the City's planned Safety Element Update.
- Secretary of the Interior (SOI) for continued insurance that the National Register of Historic Places-designated Plaza and Old Towne Orange historic districts maintain eligibility for the National Register through review of development projects for conformance with SOI standards for the Treatment of Historic Properties. Finally, the City approved 42 new Mills Act Contracts for qualified historic properties in 2020.
- The Chamber of Commerce for participation in the City's North Tustin Street Specific Plan workshops and survey and for notification of planned sign and parking code updates.

*This activity implements Goal 7.0 of the Land Use Element and Policy 7.3; Goals 2.0, 3.0 and, 4.0 and Policies 2.1 -2.4, 3.1 and, 4.1 of the Circulation and Mobility Element; Goal 2.0 and Policies 2.1 and 2.5 of the Growth Management Element; Goals 2.0 and 7.0 and Policies 2.1 and 7.4 of the Natural Resources Element; Goals 1.0, 2.0, 3.0 and, 8.0 and Policies 1.3, 2.1, 3.7, 8.2 and, 8.3 of the Public Safety Element, Goal 2.0 and Policy 2.4 of the Noise Element; Goals 1.0 and 5.0 and Policies 1.3, 1.6 and, 5.4 of the Cultural Resources Element; and, Goal 5.0 and Policies 5.1 and 5.2 of the Infrastructure Element; Goal 1.0 and Policy 1.4 of the Urban Design Element.*

## **5. Housing Element Reporting**

The Housing Element Report prepared in accordance with HCD requirements is provided as Attachment 1 to this report.

## **6. General Plan Compliance with OPR Guidelines**

The 2010 General Plan (Rev. 2015) includes all of the state required elements as well as additional optional elements. The document was prepared in accordance with OPR Guidelines and is on file with OPR.

## **Date of Last General Plan Update**

As indicated in Item 3 above, the comprehensive update to the City of Orange General Plan was adopted on March 9, 2010. General Plan Amendment No. 2014-0001 was adopted by the Orange City Council on December 8, 2015.

The City adopted its Housing Element Update in accordance with state requirements on January 14, 2014. No changes were made to goals, policies, objectives, standards, or General Plan proposals involving other General Plan Elements. A Housing Element update is currently underway.

## **Attachments:**

1. Housing Element Annual Reporting Forms

N:\CDD\PLNG\General Plan\OPR GP Annual Report\2020 Report\Annual\_OPR\_Rpt\_20.docx



Jurisdiction	Orange	
Reporting Year	2020	(Jan. 1 - Dec. 31)

ANNUAL ELEMENT PROGRESS REPORT

Housing Element Implementation

(CCR Title 25 §6202)

Note: "+" indicates an optional field

Cells in grey contain auto-calculation formulas

Table A																			
Housing Development Applications Submitted																			
Project Identifier					Unit Types		Date Application Submitted	Proposed Units - Affordability by Household Incomes								Total Approved Units by Project	Total Disapproved Units by Project	Streamlining	Notes
1					2	3	4	5							6	7	8	9	10
Prior APN*	Current APN	Street Address	Project Name*	Local Jurisdiction Tracking ID*	Unit Category (SFA,SFD,2 to 4,5+,ADU,MH)	Tenure R=Renter O=Owner	Date Application Submitted (see instructions)	Very Low-Income Deed Restricted	Very Low-Income Non Deed Restricted	Low-Income Deed Restricted	Low-Income Non Deed Restricted	Moderate-Income Deed Restricted	Moderate-Income Non Deed Restricted	Above Moderate-Income	Total PROPOSED Units by Project	Total APPROVED Units by project	Total DISAPPROVED Units by Project	Was APPLICATION SUBMITTED Pursuant to GC 65913.4(b)? (SB 35 Streamlining)	Notes*
Summary Row: Start Data Entry Below								0	0	61	49	0	78	5	193	93	0	0	
	09327066	1911 Windes Avenue		ADR 0158-20, MNSP 1029-20	SFD	O	11/17/2020							1	1		0	No	In Entitlement Review
	37914144	5212 E Lomita Ave		ADR 0156-20, MNSP 1027-20	SFD	O	11/10/2020							1	1		0	No	In Entitlement Review
	37914144	5212 E Lomita Ave		ADR 0156-20, MNSP 1027-20	ADU	R	11/10/2020						1		1		0	No	In Entitlement Review
	37914145	5242 E Lomita Ave		ADR 0157-20, MNSP 1028-20	SFD	O	11/10/2020							1	1		0	No	In Entitlement Review
	37914145	5242 E Lomita Ave		ADR 0157-20, MNSP 1028-20	ADU	R	11/10/2020						1		1		0	No	In Entitlement Review
	39020140	211 S Cattle Cir		ADR-0139-20	ADU	R	4/20/2020						1		1		0	No	TC (Includes additoin to SFD
	04108044	450 S Batavia St	Sisters of St. Joseph	TPM 0014-20	5+	R	1/14/2020				49			1	50	50	0	No	MM
	03937208	131 N FLOWER ST		1612-269	ADU	R	08/31/2020						1		1	1	0	No	
	38614116	617 E JEFFERSON AVE		2001-350	ADU	R	07/30/2020						1		1	1	0	No	
	39040224	216 E PALMYRA AVE		2004-152	ADU	R	04/21/2020						1		1	1	0	No	
	03904421	1044 W ARBOR WAY		2002-044	ADU	R	02/05/2020						1		1	1	0	No	
	38607304	147 N HARWOOD ST		2001-246	ADU	R	01/23/2020						1		1	1	0	No	
	38609311	1101 E MAPLE AVE		2001-155	ADU	R	01/15/20						1		1	1	0	No	
	37517219	1188 N CAMBRIDGE ST		2002-007	ADU	R	02/14/20						1		1	1	0	No	
	04103317	132 S LIME ST		2002-177	ADU	R	02/20/20						1		1	1	0	No	
	38623221	572 N CAMBRIDGE ST		2002-198	ADU	R	02/25/20						1		1	1	0	No	
	39039705	321 E PALMYRA AVE		2003-203	ADU	R	3/30/2020						1		1	1	0	No	
	38644102	343 N BATAVIA ST		2004-012	ADU	R	04/02/20						1		1	1	0	No	
	38621208	527 N WAVERLY ST		2004-030	ADU	R	04/06/20						1		1	1	0	No	
	39344417	187 N WILLOW SPRINGS RD		2004-033	ADU	R	04/06/20						1		1	1	0	No	
	37430213	2710 N ASHWOOD ST		2004-109	ADU	R	04/15/20						1		1	1	0	No	
	39203301	825 S NEWHAVEN DR		2004-134	ADU	R	11/05/20						1		1	1	0	No	
	39006307	1020 E CHALYNN AVE		2004-189	ADU	R	04/27/20						1		1	1	0	No	
	38623104	582 N PINE ST		2004-228	ADU	R	04/30/20						1		1	1	0	No	
	03920304	135 E EVERETT PL		2005-032	ADU	R	05/06/20						1		1	1	0	No	



Note: "+" indicates an optional field

Cells in grey contain auto-calculation formulas

45

46



Jurisdiction	Orange	
Reporting Year	2020	(Jan. 1 - Dec. 31)

ANNUAL ELEMENT PROGRESS REPORT

Housing Element Implementation

(CCR Title 25 §6202)

This table is auto-populated once you enter your jurisdiction name and current year data. Past year information comes from previous APRs.

Please contact HCD if your data is different than the material supplied here

Table B													
Regional Housing Needs Allocation Progress													
Permitted Units Issued by Affordability													
		1	2								3	4	
Income Level		RHNA Allocation by Income Level	2013	2014	2015	2016	2017	2018	2019	2020	2021	Total Units to Date (all years)	Total Remaining RHNA by Income Level
Very Low	Deed Restricted	83				9						9	74
	Non-Deed Restricted												
Low	Deed Restricted	59				72						72	
	Non-Deed Restricted												
Moderate	Deed Restricted	66										1319	
	Non-Deed Restricted												
Above Moderate		155		336	264	4	4	10	662	39		550	
Total RHNA		363		12	3	22	75	19	418	1			
Total Units				348	267	107	79	29	1080	40		1950	74

Note: units serving extremely low-income households are included in the very low-income permitted units totals

Cells in grey contain auto-calculation formulas







# ANNUAL ELEMENT PROGRESS REPORT

## Housing Element Implementation

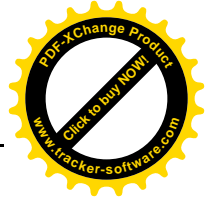
(CCR Title 25 §6202)

Jurisdiction		Orange	
Reporting Year		2020 (Jan. 1 - Dec. 31)	
Table D			
Program Implementation Status pursuant to GC Section 65583			
Housing Programs Progress Report			
Describe progress of all programs including local efforts to remove governmental constraints to the maintenance, improvement, and development of housing as identified in the housing element.			
1	2	3	4
Name of Program	Objective	Timeframe in H.E	Status of Program Implementation
Policy Action 1- Processing Annexation of East Orange General Plan Area	Annexation of East Orange Area	Ongoing	Annexation and residential construction in East Orange was not pursued by the property owner. The property owner has dedicated the property to the County of Orange as permanent open space. Residential development is no longer anticipated.
Policy Action 2- Annual Review of Housing Element	Annual Review of Housing Element	Annually	This report implements this policy action for Year 2020.

Policy Action 3- Promotion of Affordable Housing	42 Extremely-Low Income, 41 Very Low Income and 59 Low Income Units	2021	<p>With the dissolution of Redevelopment Agencies throughout the State in 2011/2012, the City can no longer promote affordable housing through financial assistance programs through the Orange Redevelopment Agency. The City continues to promote affordable housing through outreach, density bonus, regulatory incentives, deferred impact fees, and some limited funding such as in 2020 where the City provided a low-cost transfer of City owned land to an affordable housing developer.</p> <p>In 2020, the City partnered with the Orange Housing Development Corporation (OHDC) and Cottle &amp; Cottle (C&amp;C) Development and entitled the construction of 62 affordable supportive housing units on surplus City Corp Yard land. The City also entitled 49 senior affordable housing units for Sisters of St. Joseph of Orange. A project known as Orange Senior Apartments remains entitled from 2019 for 74 senior affordable units. Construction is anticipated in 2021.</p> <p>In 2020, the City issued a total of 1,586 residential building permits. Finaled building permits for new residential units totaled 77 of which 40 units were multi-family, 26 units were single family and, 11 units were accessory dwelling units. Several more residential unit building permits were issued but not yet finaled in 2020, particularly permits for accessory dwelling units. While none of the units are income restricted, many accessory dwelling units are anticipated to be accessible to households with a range of income levels, some of which fall into affordable categories. Please see Table A2 for a complete list of projects that received final building inspection, had building permits issued, and were entitled in 2020.</p>
Policy Action 4- Support and outreach for Affordable Housing Production	Support and outreach for development of affordable housing units	Ongoing	Refer to Policy Action 3 and 12.
Policy Action 5- Development of Housing for Large Families	Support the development of housing for large families	Ongoing	<p>Table A2 shows 2020 activity for completed construction, initiated construction, entitled projects and, projects anticipated to begin construction in 2021.</p> <p>Of the projects listed in Table A2, with the exception of the age- or income-qualified projects and accessory dwelling units, all projects include floor plans that may facilitate large families in the unit mix. Specifically, the Corp Yard Housing project consists of several 3 bedroom units that may accommodate larger family sizes in the workforce household category.</p>

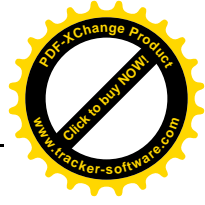


Policy Action 6- Provision of Senior Housing Opportunities	Provide Senior Housing Opportunities	<p>Ongoing.</p> <p>Continue to offer regulatory incentives.</p> <p>Evaluate the Zoning Code for opportunities to streamline senior housing.</p>	<p>Senior Housing is permitted “by right” in all Residential and Mixed Use Zoning districts. In addition, OMC Chapter 17.15 provides for density bonuses and other incentives for Senior Housing. Senior housing is also permitted, subject to Conditional Use Permit approval within commercial zones. The Commercial Code includes development standards (Urban Mixed Use zoning standards) designed to encourage and facilitate infill senior housing development close to goods and services.</p> <p>In 2020, project entitlements were completed for the following Senior Housing project:</p> <ul style="list-style-type: none"><li>• St. Joseph Senior Affordable Housing (49 age-qualified low-income multiple-family rental units)</li></ul> <p>In 2020, the following Senior Housing projects have entitlements but have not begun construction:</p> <ul style="list-style-type: none"><li>• Orange Sky Villas (23 age-qualified multiple-family rental units)</li><li>• Sunrise Senior (93-unit, 120 bed senior assisted living and memory care facility)</li><li>• Orange Senior Apartments (74 senior units)</li></ul>
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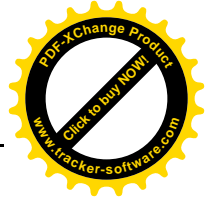


Policy Action 7- Facilitate Infill Construction	Support and facilitate the development of 363 infill housing units	<p>Identify/inventory sites by 2014.</p> <p>Ongoing outreach.</p> <p>Review/evaluate zoning code by 2015 and revise as appropriate.</p>	<p>The City of Orange is built out. Hence, all new units in the city are infill construction. A total of 1,586 residential building permits were issued in 2020. Finaled building permits for new residential units totaled 77 of which 40 units were multi-family, 26 units were single family and, 11 units were accessory dwelling units. Several more residential unit building permits were issued but not yet finaled in 2020, particularly permits for accessory dwelling units. There are also 444 entitled multi-family units that have not submitted for plan check. Those projects include:</p> <ul style="list-style-type: none"><li>• 167 apartments, Terrace Apartments, 200 City Blvd West, entitled 12-2-19</li><li>• 277 apartments, Orange Collection, 3800 W. Chapman Ave., entitled 7-29-19</li><li>• 213 apartments, Orange Collection, 500 &amp; 600 City Parkway, entitled 7-29-19</li></ul> <p>In 2017, the City developed and posted maps highlighting properties that are identified in the Housing Element as "housing opportunity sites". Many of these sites have been developed as infill projects but several remain available. The maps are available to housing developers via the City's website at the following link: <a href="http://www.cityoforange.org/DocumentCenter/View/5643">http://www.cityoforange.org/DocumentCenter/View/5643</a></p> <p>The City continues to include the General Plan Housing Element on the City website and the element includes a Housing Needs Assessment for several focus areas of the City. The focus areas include maps identifying specific parcels that have the potential for redevelopment with housing units. Although development has occurred in several of these sites, significant opportunities remain. The Housing Element is located at the following link: <a href="http://www.cityoforange.org/documentcenter/view/592">http://www.cityoforange.org/documentcenter/view/592</a></p>
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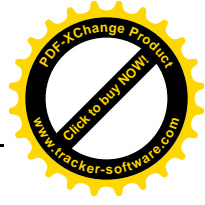
Policy Action 8- Explore Alternative Funding and Financing Sources	Funding and Financing for Housing Development	Ongoing.	<p>The City's only remaining funding sources for housing development are very limited and include Federal HOME Investment Partnerships (HOME) funds and Low and Moderate Income Housing Asset Funds (LMIHAF) which are program income from former Orange Redevelopment Agency Housing Set-Aside funds. The City also has limited Community Development Block Grant (CDBG) funds, which could be allocated for housing rehabilitation projects. However, the CDBG funds are typically allocated to City and nonprofits for public services and public facilities, and City infrastructure projects in low income residential areas. In 2020, the City was awarded State SB2 Planning Grant Program funds under the Permanent Local Housing Allocation Program that was allocated to the construction and operation of the two new homeless navigation centers in Buena Park and Placentia.</p> <p>Additionally, the City allocated \$1.6 million in HOME funds as well as \$1.2 million in LMIHAF funds to the Corp Yard Affordable Housing project proposed by Orange Housing Development Corporation (OHDC) and C&amp;C developers. The City will continue to explore alternative funding options for new housing development in coming years.</p>
Policy Action 9- Support Community Housing Development Organization New Construction Projects	CHDO Support	Ongoing, based on funding availability.	OHDC is the only certified Community Housing Development Organization (CHDO) in the City of Orange. In 2020, the City partnered with OHCD to develop 62 affordable supportive housing units. Entitlements were received in 2020, with construction anticipated to begin in 2021. The City provided land from the City Corp Yard at a reduced-cost rate to accommodate the project.
Policy Action 10- Monitoring Adequate Sites for Housing Development	Adequate Sites for Housing	Ongoing monitoring	The City adopted the Orange General Plan update in March 2010. Approximately 426 acres are General Planned Urban Mixed Use (UMU). Mixed Use Zoning was adopted in July 2011. To date, 366 acres have been zoned Urban Mixed Use. This includes the West Katella Avenue Corridor rezoning completed in September 2019. The Urban Mixed Use zone allows for 30 to 60 dwelling units per acre, thus providing opportunities for development of affordable housing. In order to approve Non-residential and mixed use projects in Urban Mixed Use zones, the decision-making body must first make the finding that the project will not reduce the amount of land available with Urban Mixed Use zoning such that the City's RHNA goals cannot be met. A RHNA Sites Monitoring Database has been established and is being consulted and maintained by City staff as development occurs.



Policy Action 11- Review and Amendment of Residential Development Standards	Review and Revise Zoning Code	Review by 2015 and revise as appropriate.	In 2020, HCD awarded SB2 Planning Grant Program funds to the City. Those funds are being used for the preparation of a Small Lot Subdivision Ordinance, Transfer of Development Right Ordinance, and North Tustin Street Specific Plan (NTSSP). The purpose of these ordinances is to encourage and streamline housing development projects. The Small Lot Subdivision Ordinance is schedule to be adopted in 2021 and the Transfer of Development Rights Ordinance is anticipated to be completed by 2022. The NTSSP will evaluate the potential for housing in the North Tustin Street corridor and would establish residential development standards for any housing that may be accommodated. Completion of the NTSSP is targeted for early 2022. The City also prepared an Accessory Dwelling Unit Ordinance in 2020 that was adopted eary in 2021. Additionally, staff continued working on updates to sign standards and city-wide parking standards, which may result in reduced commercial parking rates and could free land for housing in a mixed use environment. The parking ordinance is slated to be approved by late 2021.
Policy Action 12- Affordable Housing Toolkit	Toolkit	Implement toolkit by 2015	In 2017, an affordable housing toolkit, which provides internet-based resources for the public and development community was completed and posted on the City's website. This toolkit was maintained in 2020. The toolkit is located at the following link: <a href="http://www.cityoforange.org/DocumentCenter/View/5644">http://www.cityoforange.org/DocumentCenter/View/5644</a>



Policy Action 13- Balance Housing with Needs of Local Employees.	Workforce Housing Strategy	Stakeholders by 2014/ Strategy by 2016	<p>Zoning that can accommodate development of workforce housing was put in place in the City's Mixed Use Zoning districts in 2011. The City's major employment centers, consisting of one percent or greater of employment in the City include:</p> <ul style="list-style-type: none"><li>• UCI Medical Center</li><li>• CHOC Children's Hospital</li><li>• St. Joseph Hospital of Orange</li><li>• Western Dental Services, Inc.</li><li>• CalOptima Health Plans</li><li>• American Advisors Group (AAG)</li><li>• City of Orange</li><li>• Chapman Integrated Healthcare Holdings</li></ul> <p>Although new housing development within convenient walking proximity to the top three employers did not occur in 2020, all housing in the City is perceived to be close to the City's employment centers with accessibility by public transit options.</p> <p>Over the past few years, new housing in the Urban Mixed Use district are generally being developed or proposed for development at a density of 60 units/acre. Furthermore, in 2016, the City adopted provisions for the development of housing in the Public Institutions zone, ancillary to hospitals or other major medical uses which may facilitate greater opportunities. These industries are major employers in the City.</p> <p>The Corp Yard Affordable Housing project was entitled in 2020 and is in the major industrial area of the City and in close proximity to commercial areas. Many of the City's industrial businesses employ persons without continued education and wages are often lower than would be necessary to afford market-rate housing. Therefore, occupants of the Corp Yard Affordable Housing Project may work in the City's industrial zones, thereby supporting nearby industrial employers.</p>
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Policy Action 14- Coordinate with Chapman University to Address Student Housing	Address Student Housing within Orange neighborhoods	Initiate discussions in 2014.	The City continues to engage in ongoing discussions and efforts with Chapman University to develop more on-site housing for its students. In 2020, the City did not receive an application from Chapman University for development of additional student housing. The City is currently reviewing Chapman University Specific Plan Amendment #7, which proposes a provision to house 50% of students in on-campus housing, however the City is currently working with the University on an update to the Chapman University Specific Plan which plan for expansion of future student housing capacity with enrollment growth.
Policy Action 15- Acquisition and Rehabilitation of Multifamily Residential Development	4 units per year	Annually	The Orange Redevelopment Agency provided financial assistance for acquisition/rehabilitation projects for several years. With the dissolution of the Orange Redevelopment Agency in 2012, funding was not available to assist these projects. Specifically, in the past, the City's Home Improvement Program offered grants and zero percent loans to Low Income owner/occupants of single-family homes and mobile homes for a number of years. The City terminated its Home Improvement Program in FY 2012-13 due to the elimination of the Redevelopment Agency in February 2012 and resulting lack of funding. The City will not directly fund a Home Improvement Program for the foreseeable future. If approached by a qualified nonprofit agency, the City would consider funding rehabilitation programs contingent on funding availability.
Policy Action 16- Homeless Services	Coordination/Referral	Ongoing	<p>In 2020, the City was awarded state SB2 Planning Grant Program funds under the Permanent Local Housing Allocation (PLHA) program through State HCD. The City allocated these funds for the construction and operation of the two new homeless navigation centers in Buena Park and Placentia to serve the homeless population in north Orange County. The City continues to support these homeless shelters by providing future PLHA funds as they become available. Furthermore, the City allocated CDBG funds to two nonprofits that provided public services programs for very low income families in Orange. The FY 2020-21 beneficiary counts are not complete yet but for FY 2019-20 the number of persons served are as follows:</p> <ul style="list-style-type: none"><li>• The Assistance League of Orange Operation School Bell (assisted 209 persons)</li><li>• Friendly Center, Inc. – Community Food Orange (assisted 544 persons)</li></ul> <p>These programs help with providing clothing, supplies, and food to the homeless or those at risk of homelessness. These programs often contribute to preventing homelessness or assisting in diverting individual or household funds towards housing needs.</p>





Policy Action 17- Support Fair Housing Services	Coordination/Referral	Ongoing/Annually	The City allocated Community Development Block Grant (CDBG) funds to the Fair Housing Foundation (FHF) in FY 2020-21 to provide fair housing education, counseling, enforcement, and related housing activities to affirmatively further housing on behalf of the City. In 2020, FHF assisted 142 Orange households with landlord/tenant counseling and any discrimination allegations.
Policy Action 18- Section 8 Rental Assistance	483 households per year	Annually	<p>In 2020, the Orange County Housing Authority (OCHA) assisted 600 renter households in Orange through the Section 8 Housing Choice Voucher (Rental Assistance) Program.</p> <p>During FY 20-21, the City will continue to support OCHA's applications for Section 8 vouchers as well as the continuation of the FSS Program, FUP, HUD-VASH Program, and NED Program.</p>
Policy Action 19: Support for Persons with Developmental Disabilities	Housing for Persons with Developmental Disabilities	Ongoing	The City will continue its outreach efforts with the Regional Center of Orange County to identify the needs of persons with development disabilities and to promote opportunities and eliminate barriers for housing.
Policy Action 20- Single Room Occupancy Units	Implement SRO Ordinance	2014	At the present time, the City's efforts are concentrated on identifying opportunities for supportive housing and the homeless crisis in Orange County. In 2020, the City did not focus efforts on a Single Room Occupancy Ordinance. Instead, the City allocated funds for the construction and operation of the two new homeless navigation centers in Buena Park and Placentia to serve the homeless population in north county Orange. The Single Room Occupancy Ordinance will be discussed as a menu of options for addressing the homeless crisis in the area in future years.
Policy Action 21- Revise Ordinance to Comply with State Law Regarding Transitional and Supportive Housing	Compliance with State law	Apr-15	In 2019, the City passed Ordinance No. 03-19 amending the Orange Municipal Code to modify the Special Use Regulations for homeless shelters in compliance with State Law and HCD guidance. The passage of the amended ordinance in 2019 fulfills the Policy Action 21.

Policy Action 22- Monitoring and Preservation of "At-Risk" Units	Monitor and Preserve 97 At-Risk Units	Ongoing Monitoring  Conservation/ Replacement Strategies as Needed.	<p>Eight (8) units at the Friendly Center (451-453 N. Lemon Street) are identified in the Housing Element as at-risk of converting to market rate units. These units are being preserved through the Section 8 Annual Renewal Program. The current contract runs through May 2021. Discussions with the Friendly Center have resulted in an understanding that they intend to continually renew each year.</p> <p>Forty (40) units at Casas Del Rio (1740 E. La Veta Avenue) were at risk of converting in 2017. The owner obtained a new five-year Housing Assistance Payments (HAP) contract effective October 26, 2017 through October 26, 2022.</p> <p>Long-term solutions are being sought for all sites. The City's attempts to preserve affordable housing units is evidenced through City participation in the 2020 Knoll Apartments (258 affordable units) purchase by a new owner, BLDG Partners LLC. Through City efforts the affordability term was extended to October 24, 2075.</p>
Policy Action 23- In-Kind Technical Assistance	Technical Assistance	Ongoing	City staff continues to offer Planning, Building, and Economic Development technical assistance at the public counter for housing development and enhancement projects. Staff is also accommodating of pre-application meetings and preliminary project review.
Policy Action 24- Proactive Code Enforcement for Private Property	Monitor Neighborhoods and Address Code Violations	Ongoing	Code Enforcement staff continue to partner with the Orange Police Department on annual programs addressing areas where housing conditions and deferred maintenance are of concern. In 2020, 457 cases specifically involving property maintenance on private property were opened. In 2020, 1,609 code enforcement cases of all types were opened and 1,621 cases were closed.
Policy Action 25- Blight Removal on Public Property	As Needed	As Needed	The City's Public Works and Community Services Departments continue to maintain public property and address deferred maintenance issues, including on sidewalks, parks, bus shelters and signs. City staff strives to remove graffiti within 48 hours. In 2020, City staff removed 94,000 square feet of graffiti from public right-of-way.
Policy Action 26- Preservation of Historic Residential Structures	Enforcement of Design Standards	Ongoing	The City continues to incentivize preserving historic residential structures through our Mills Act program and enforcement of the Old Towne Design Standards and Eichler Design Standards for projects located within established historic districts. In 2020, the City approved and recorded 42 new Mills Act Contracts. In order to encourage expansion of this program, the City currently does not limit the number of annual Mills Act applications.



Jurisdiction	Orange	
Reporting Period	2020	(Jan. 1 - Dec. 31)

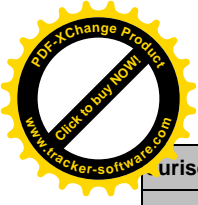
ANNUAL ELEMENT PROGRESS REPORT

Housing Element Implementation

(CCR Title 25 §6202)

Note: "+" indicates an optional field  
Cells in grey contain auto-calculation formulas

Table E									
Commercial Development Bonus Approved pursuant to GC Section 65915.7									
Project Identifier				Units Constructed as Part of Agreement				Description of Commercial Development Bonus	Commercial Development Bonus Date Approved
1				2				3	4
APN	Street Address	Project Name <sup>+</sup>	Local Jurisdiction Tracking ID <sup>+</sup>	Very Low Income	Low Income	Moderate Income	Above Moderate Income	Description of Commercial Development Bonus	Commercial Development Bonus Date Approved
Summary Row: Start Data Entry Below									



Jurisdiction	Orange	
Reporting Period	2020	(Jan. 1 - Dec. 31)

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Housing Element Implementation

(CCR Title 25 §6202)

Note: "+" indicates an optional field

Cells in grey contain auto-calculation formulas

Table F									
Units Rehabilitated, Preserved and Acquired for Alternative Adequate Sites pursuant to Government Code section 65583.1(c)									
Please note this table is optional: The jurisdiction can use this table to report units that have been substantially rehabilitated, converted from non-affordable to affordable by acquisition, and preserved, including mobilehome park preservation, consistent with the standards set forth in Government Code section 65583.1, subdivision (c). Please note, motel, hotel, hostel rooms or other structures that are converted from non-residential to residential units pursuant to Government Code section 65583.1(c)(1)(D) are considered net-new housing units and must be reported in Table A2 and not reported in Table F.									
Activity Type	Units that Do Not Count Towards RHNA <sup>+</sup> Listed for Informational Purposes Only				Units that Count Towards RHNA <sup>+</sup> Note - Because the statutory requirements severely limit what can be counted, please contact HCD to receive the password that will enable you to populate these fields.				The description should adequately document how each unit complies with subsection (c) of Government Code Section 65583.1 <sup>+</sup>
	Extremely Low-Income <sup>+</sup>	Very Low-Income <sup>+</sup>	Low-Income <sup>+</sup>	TOTAL UNITS <sup>+</sup>	Extremely Low-Income <sup>+</sup>	Very Low-Income <sup>+</sup>	Low-Income <sup>+</sup>	TOTAL UNITS <sup>+</sup>	
Rehabilitation Activity									
Preservation of Units At-Risk									
Acquisition of Residential Units									
Mobilehome Park Preservation									
Total Units by Income									



Jurisdiction	Orange	
Reporting Period	2020	(Jan. 1 - Dec. 31)

NOTE: This table must only be filled out if the housing element sites inventory contains a site which is or was owned by the reporting jurisdiction, and has been sold, leased, or otherwise disposed of during the reporting year.

Note: "+" indicates an optional field  
Cells in grey contain auto-calculation formulas

ANNUAL ELEMENT PROGRESS REPORT  
Housing Element Implementation  
(CCR Title 25 §6202)

Table G						
Locally Owned Lands Included in the Housing Element Sites Inventory that have been sold, leased, or otherwise disposed of						
Project Identifier						
1				2	3	4
APN	Street Address	Project Name <sup>+</sup>	Local Jurisdiction Tracking ID <sup>+</sup>	Realistic Capacity Identified in the Housing Element	Entity to whom the site transferred	Intended Use for Site
Summary Row: Start Data Entry Below						



Jurisdiction	Orange		
Reporting Period	2020	(Jan. 1 - Dec. 31)	

Note: "+" indicates an optional field

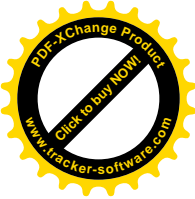
Cells in grey contain auto-calculation formulas

ANNUAL ELEMENT PROGRESS REPORT

Housing Element Implementation

(CCR Title 25 §6202)

Table H						
Locally Owned Surplus Sites						
Parcel Identifier				Designation	Size	Notes
1	2	3	4	5	6	7
APN	Street Address/Intersection	Existing Use	Number of Units	Surplus Designation	Parcel Size (in acres)	Notes
Summary Row: Start Data Entry Below						



<b>Jurisdiction</b>	Orange	
<b>Reporting Year</b>	2020	(Jan. 1 - Dec. 31)

Building Permits Issued by Affordability Summary		
Income Level		Current Year
Very Low	Deed Restricted	0
	Non-Deed Restricted	0
Low	Deed Restricted	0
	Non-Deed Restricted	0
Moderate	Deed Restricted	0
	Non-Deed Restricted	39
Above Moderate		1
Total Units		40

Note: Units serving extremely low-income households are included in the very low-income permitted units totals

Housing Applications Summary	
Total Housing Applications Submitted:	83
Number of Proposed Units in All Applications Received:	193
Total Housing Units Approved:	93
Total Housing Units Disapproved:	0

Use of SB 35 Streamlining Provisions	
Number of Applications for Streamlining	0
Number of Streamlining Applications Approved	0
Total Developments Approved with Streamlining	0
Total Units Constructed with Streamlining	0

Units Constructed - SB 35 Streamlining Permits			
Income	Rental	Ownership	Total
Very Low	0	0	0
Low	0	0	0
Moderate	0	0	0
Above Moderate	0	0	0
Total	0	0	0

Cells in grey contain auto-calculation formulas



Jurisdiction	Orange	
Reporting Year	2020	(Jan. 1 - Dec. 31)

ANNUAL ELEMENT PROGRESS REPORT Local Early Action Planning (LEAP) Reporting (CCR Title 25 §6202) <i>Please update the status of the proposed uses listed in the entity's application for funding and the corresponding impact on housing within the region or jurisdiction, as applicable, categorized based on the eligible uses specified in Section 50515.02 or 50515.03, as applicable.</i>					
Total Award Amount	\$ 500,000.00				
Task	\$ Amount Awarded	\$ Cumulative Reimbursement Requested	Task Status	Other Funding	Notes
Housing Element Update	\$200,000		In Progress	Other	First half of project funded by SB2
North Tustin Street Specific Plan	\$300,000		In Progress	Other	First half of project funded by SB2

Summary of entitlements, building permits, and certificates of occupancy (auto-populated from Table A2)

Completed Entitlement Issued by Affordability Summary		
Income Level		Current Year
Very Low	Deed Restricted	0
	Non-Deed Restricted	0
Low	Deed Restricted	0
	Non-Deed Restricted	50
Moderate	Deed Restricted	0
	Non-Deed Restricted	1
Above Moderate		56
Total Units		107

Building Permits Issued by Affordability Summary		
Income Level		Current Year
Very Low	Deed Restricted	0
	Non-Deed Restricted	0
Low	Deed Restricted	0
	Non-Deed Restricted	0
Moderate	Deed Restricted	0
	Non-Deed Restricted	39
Above Moderate		1
Total Units		40

Certificate of Occupancy Issued by Affordability Summary		
Income Level		Current Year
Very Low	Deed Restricted	0
	Non-Deed Restricted	0
Low	Deed Restricted	0
	Non-Deed Restricted	0
Moderate	Deed Restricted	0
	Non-Deed Restricted	9
Above Moderate		66
Total Units		75