

**MINUTES - DRAFT**

**City of Orange**

**Orange City Council**

April 28, 2026

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The City Council of the City of Orange, California convened on Tuesday, April 28, 2026, at 5:00 p.m. in a Regular Meeting in the Council Chamber, 300 E. Chapman Avenue, Orange, California.

Pursuant to Government Code Section 54953(b), Councilmember Gyllenhammer participated in this meeting via teleconference from the Hotel Lobby, Caption by Hyatt Downtown Nashville, TN 37203. A copy of the agenda was posted at this location.

**5:00 PM CLOSED SESSION**

**1. CALL TO ORDER**

Mayor Slater called Closed Session to order at 5:01 p.m.

**1.1 ROLL CALL**

**Present:** Bilodeau, Barrios, Dumitru, Gutierrez, Tavoularis, Gyllenhammer, and Slater

**Absent:** None

Councilmember Gyllenhammer participated via teleconference. Councilmember Gutierrez joined Closed Session at 5:05 p.m. and Councilmember Dumitru joined Closed Session at 5:06 p.m.

**2. PUBLIC COMMENTS ON CLOSED SESSION ITEMS**

None

Councilmember Gyllenhammer confirmed there was no one present to speak at his location.

**3. RECESS TO CLOSED SESSION**

The City Council recessed to Closed Session at 5:02 p.m. with all Members present, except Councilmember Gutierrez who joined Closed Session at 5:05 p.m. and Councilmember Dumitru who joined at 5:06 p.m., to discuss the following:

**a. CONFERENCE WITH LEGAL COUNSEL – EXISTING LITIGATION**

Pursuant to Government Code Section 54956.9(a) & (d)(1) - One case  
Name of Case: David John Doherty, et al. v. City of Orange, et al.  
Orange County Superior Court Case No. 30-2025-01484251

**4. CLOSED SESSION REPORT**

None

## 5. ADJOURNMENT

Closed Session was adjourned at 5:30 p.m.

### 6:00 PM REGULAR SESSION

#### 1. OPENING/CALL TO ORDER

Mayor Slater called the meeting to order at 6:02 p.m.

##### 1.1 INVOCATION

Given by Pastor Josh Cople from Spirit and Truth Worship Center.

##### 1.2 PLEDGE OF ALLEGIANCE

Led by Councilmember Kathy Tavoularis.

##### 1.3 ROLL CALL

**Present:** Bilodeau, Barrios, Dumitru, Gutierrez, Tavoularis, Gyllenhammer, and Slater

**Absent:** None

Councilmember Gyllenhammer participated via teleconference.

##### 1.4 PRESENTATIONS/ANNOUNCEMENTS

**Proclamation recognizing Santiago Canyon College for its 2026 - 2027 Military Friendly School Designation**

**Orange High School Student Liaison update Jacob Gonzalez provided Council with a brief update on school happenings.**

##### 1.5 REPORT ON CLOSED SESSION ACTIONS

None

## 2. PUBLIC COMMENTS

Councilmember Gyllenhammer confirmed there was no one present to speak at his location.

#### Public Speakers:

Martin Sharifinejad expressed concerns with the Tobacco Ordinance (Ordinance No. 12-25) as adopted and requested revisions.

Dru Whitefeather commented on the Sully Miller truck route.

Bryan Lam expressed concerns with the Tobacco Ordinance (Ordinance No. 12-25) as adopted and requested revisions.

Lorena Kolb expressed concerns with graffiti at a property in Orange.

Jaime Rojas expressed concerns with the Tobacco Ordinance (Ordinance No. 12-25) as adopted and requested revisions.

Greg Arrowsmith commented on an alleged Brown Act violation at the February 24, 2026, Council meeting.

Rusty Hodges expressed concerns with graffiti at a property in Orange.  
Rob Boice expressed concerns with the Tobacco Ordinance (Ordinance No. 12-25) as adopted and requested revisions.

Written Public Comment

Leslie Manderscheid submitted an eComment regarding inclusion of the financial impact of all items on the agenda.

**3. CONSENT CALENDAR**

All items on the Consent Calendar are considered routine and are enacted by one motion approving the recommended action listed on the Agenda. Any member of the City Council, staff, or the public may request an item be removed from the Consent Calendar for discussion or separate action. Unless otherwise specified in the request to remove an item from the Consent Calendar, all items removed shall be considered immediately following action on the remaining items on the Consent Calendar.

**3.1. Waive reading in full of all ordinances on the Agenda**

ACTION: Approved.

**3.2. Agreement with County of Orange for the Transfer of Property or Funds for Fiscal Year 2023 Homeland Security Grant Program Purposes**

ACTION: Approved the agreement with County of Orange for the Transfer of Property or Funds for Fiscal Year 2023 Homeland Security Grant Program purposes; and authorized the Mayor and City Clerk to execute on behalf of the City.

**3.3. Agreement with the County of Orange for animal care, control, and shelter services**

Written Public Comments

The following emailed in opposition: Alex Brown and Michael Mavrovouniotis

ACTION: Approved the agreement with the County of Orange for animal care, control, and shelter services for a five-year term with first year totaling \$1,828,025; and authorized the Mayor and City Clerk to execute on behalf of the City.

**3.4. Agreement with Joseph C. Truxaw and Associates, Inc. for land surveying services**

ACTION: Approved the agreement with Joseph C. Truxaw and Associates, Inc. in the amount of \$119,495 for land surveying services; and authorized the Mayor and City Clerk to execute on behalf of the City.

**3.5. Agreement with the County of Orange for a Waste Infrastructure System Enterprise Agreement governing municipal solid waste disposal rates, terms, and services**

Note: Councilmember Barrios abstained due to a potential conflict with employment. Mayor pro tem Bilodeau disclosed he is employed by the County; however, does not have any financial interest in this item.

ACTION: Approved the agreement with the County of Orange for municipal solid waste disposal rates, terms, and services; and authorized the Mayor and City Clerk to execute on behalf of the City.

**3.6. Amendment and restatement of National Pollutant Discharge Elimination System Stormwater Permit Implementation Agreement between the County of Orange, Orange County Flood Control District, and participating Orange County cities**

Note: Mayor pro tem Bilodeau disclosed he is employed by the County; however, does not have any financial interest in this item.

ACTION: Approved the Amended and Restated National Pollutant Discharge Elimination System Stormwater Permit Implementation Agreement between the County of Orange, Orange County Flood Control District, and participating Orange County cities; and authorized the Mayor and City Clerk to execute on behalf of the City.

**3.7. First Amendment to Agreement with the County of Orange for a Lead Forensic Specialist during Fiscal Year 2026-2027**

Note: Mayor pro tem Bilodeau disclosed he is employed by the County; however, does not have any financial interest in this item.

ACTION: Approved the First Amendment to Agreement with the County of Orange for a Lead Forensic Specialist in the amount of \$226,795; and authorized the Mayor and the City Clerk to execute on behalf of the City.

**3.8. Third Amendment to Attorney Services Agreement with Bordin Semmer, LLP to provide legal services relating to litigation defense in the matter of Brandon Jacob Hull v. City of Orange, et al.**

ACTION: 1) Approved a Third Amendment to Attorney Services Agreement with Bordin Semmer, LLP in the amount of \$300,000; and authorized the Mayor and City Clerk to execute on behalf of the City.

2) Authorized the following budget transfers from the General Fund (100) to the General Liability Fund (731):

a) 100-0000-90731	Transfer to General Liability	\$300,000
b) 731-0000-49100	Transfer from General Fund	\$300,000

3) Authorized additional appropriation in the General Liability Fund (731):

731-1301-55102	Legal Services	\$300,000
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4) Authorized budget reduction in the General Fund (100):

a) 100-1401-55102	Legal Services	\$200,000
b) 100-1301-55102	Legal Services	\$100,000

**3.9. Appropriation of \$5,000 from the Opioid Settlement Fund for an Opioid Awareness and Community Training Initiative**

ACTION: Authorized the appropriation of \$5,000 from the Opioid Settlement Fund (226) unreserved fund balance to:

226-3121-51003	Overtime - Safety	\$3,500
226-3112-53199-254025	Misc. Operating Supplies, CERT Program	\$1,500

**3.10. Approval of plans and specifications for Annual Concrete Replacement at Various Locations Fiscal Year 2025-2026 and authorization to advertise for bids; and finding of California Environmental Quality Act (CEQA) exemption**

ACTION: 1) Approved the plans and specifications and authorize advertising for Bid No. 25-26.15 (SP-4320), Annual Concrete Replacement at Various Locations Fiscal Year 2025-2026.

2) Found that the proposed project is categorically exempt from the provisions of the California Environmental Quality Act (CEQA) per State CEQA Guidelines 15301 (Class 1(f) - Existing Facilities).

**3.11. Award of Contract to G.M. Sager Construction Co., Inc. for Asphalt Repair Services, and finding of California Environmental Quality Act (CEQA) exemption**

ACTION: 1) Approved the contract with G.M. Sager Construction Co., Inc. in the amount of \$179,630 representing an original bid amount of \$163,300, plus a 10% contingency of \$16,330 for asphalt repair; and authorized the Mayor and City Clerk to execute on behalf of the City.

2) Found that the proposed project is categorically exempt from the provisions of the California Environmental Quality Act (CEQA) per State CEQA Guidelines 15301 (Class 1 - Existing Facilities)

**3.12. Award of Contract to R.J. Noble Company, Inc. for Almond Avenue and Collins Avenue Street Improvements**

ACTION: Approved the contract with R.J. Noble Company, Inc. in the amount of \$1,931,051 representing an original amount of \$1,679,175 plus a 15% contingency of \$251,876 for Almond Avenue and Collins Avenue Street Improvements; and authorized the Mayor and City Clerk to execute on behalf of the City.

**3.13. Award of Contract to DD Systems, Inc., dba Ace CD, Inc., for construction of the Skatepark at Grijalva Park Project**

ACTION: 1) Approved the contract with DD Systems, Inc., dba Ace CD, Inc. in the amount of \$2,525,836.50 for construction of the Skatepark at Grijalva Park Project (257012); and authorized the Mayor and City Clerk to execute on behalf of the City.

2) Authorized the appropriation of \$1,041,101.00 from the Park Acquisition (Infill) Fund (510) unreserved fund balance to account 510.7201.84101 (257012-80) CIP - Skatepark at Grijalva Project.

**3.14. Award of Contract to Skilled Fence Builder, Inc. for the Olive Park Ballfield Netting Replacement Project; and finding of California Environmental Quality Act (CEQA) exemption**

ACTION: 1) Approved the contract with Skilled Fence Builder, Inc. in the amount of \$68,530 for the Olive Park Ballfield Netting Replacement Project 257031; and authorized the Mayor and City Clerk to execute on behalf of the City.

2) Found that the proposed project is categorically exempt from the provisions of the California Environmental Quality Act (CEQA) per State CEQA Guidelines 15332 (In-Fill Development).

**3.15. First Amendment to Contract with Diversified Thermal Services, LLC for mechanical services and preventative maintenance of heating, ventilation, and air conditioning equipment at various City buildings and parks**

ACTION: Approved the First Amendment with Diversified Thermal Services, LLC in the amount of \$239,594 for preventive maintenance of heating, ventilation, and air conditioning equipment across City buildings and parks; and authorized the Mayor and City Clerk to execute on behalf of the City.

**3.16. Award of Contract to Owen Walstead LLC, a California limited liability company, dba U.S. Door, Inc. for Replacement of Rolling Garage Doors at Fire Station 7 and Corp Yard**

Note: Councilmember Dumitru abstained due to lack of information.

Item 3.16 was removed from the Consent Calendar for separate consideration by Councilmember Barrios.

Councilmember Barrios requested to continue the item to give staff time to provide her with more information.

ACTION: A motion was made by Councilmember Barrios, seconded by Councilmember Tavoularis, to continue this item to the next Regular City Council meeting. The motion carried by the following vote:

**Ayes:** Bilodeau, Barrios, Gutierrez, Tavoularis, Gyllenhammer, and Slater

**Noes:** None

**Absent:** None

**Abstain:** Dumitru

**3.17. Notice of Completion and Acceptance for Well No. 29 Drilling Project**

ACTION: 1) Accepted Well No. 29 Drilling Project as complete; and 2) Authorized City Clerk to file Notice of Completion with the Orange County Clerk-Recorder's Office.

**3.18. Notice of Completion and Acceptance for Serrano Park Lodge Pole Fencing Project**

ACTION: 1) Accepted Serrano Park Lodge Pole Fencing Project as complete; and 2) Authorized City Clerk to file Notice of Completion with the Orange County Clerk-Recorder's Office.

**3.19. Notice of Completion and Acceptance for Yorba Dog Park Improvements**

ACTION: 1) Accepted Yorba Dog Park Improvements as complete; and 2) Authorized City Clerk to file Notice of Completion with the Orange County Clerk-Recorder's Office.

**3.20. Authorize purchase of Cradlepoint mobile routers and antennas from CDCE, Inc.**

ACTION: 1) Approved the purchase of 40 Cradlepoint routers and antennas from CDCE, Inc. in the amount of \$65,481.49.

2) Authorized the appropriation of \$65,481.49 from Traffic Safety (450) undesignated fund balance to expenditure account number 450-4011-80101, Traffic Safety - Furniture, Fixture, Equipment.

**3.21. Authorize purchase of VeloCloud hardware from Sidepath, Inc.**

Item 3.21 was removed from the Consent Calendar for separate consideration by Councilmember Gyllenhammer.

Staff responded to questions regarding internet connections.

A motion was made by Councilmember Dumitru, seconded by Councilmember Barrios, to approve the purchase of VeloCloud hardware from Sidepath, Inc. for \$40,800.51.

A substitute motion was made by Councilmember Gyllenhammer to not approve the purchase. The motion failed for lack of a second.

Mayor Slater called for the vote on the main motion.

**ACTION:** A motion was made by Councilmember Dumitru, seconded by Councilmember Barrios, to approve the purchase of VeloCloud hardware from Sidepath, Inc. for \$40,800.51. The motion carried by the following vote:

**Ayes:** Bilodeau, Barrios, Dumitru, Gutierrez, Tavoularis, and Slater

**Noes:** Gyllenhammer

**Absent:** None

**3.22. Authorize purchase of four traffic signal cabinets and one controller from Econolite Control Products, Inc. and a Centracs Software Maintenance Agreement from Econolite Systems, Inc., as a sole source procurement**

**ACTION:** Approved the sole source purchase of four traffic signal cabinets and one controller from Econolite Control Products, Inc. and a Centracs Software Maintenance Agreement from Econolite Systems, Inc. for a total of \$113,969.

**3.23. 2026 City of Orange Conflict of Interest Code Biennial Review Notice**

**ACTION:** Directed staff to review the Conflict of Interest Code and authorized execution of the Biennial Review Notice no later than October 1, 2026.

**3.24. Authorize the execution of the Master Lease-Purchase Agreement for the acquisition and financing of a Pierce Enforcer Urban Search and Rescue Apparatus**

**ACTION:** Adopted Resolution No. 11661. A Resolution of the City Council of the City of Orange approving the execution and delivery of a master lease-purchase agreement with PNC Bank, National Association, for the acquisition and financing of a Pierce Enforcer Urban Search and Rescue Apparatus and authorizing related actions.

**3.25. Letters of Understanding between the City of Orange and the International Brotherhood of Electrical Workers Local 47 representing the Maintenance & Crafts and Water Division employees**

Entered into the record: Revised appendices for Resolution Nos. 11663 and 11664 with corrected salary tables.

Item 3.25 was removed from the Consent Calendar for separate consideration by Councilmember Dumitru.

Staff confirmed the appendices issued with the Hot File were the correct salary tables.

**ACTION:** A motion was made by Councilmember Dumitru, seconded by Councilmember Gutierrez, to:

1) Adopted Resolution No. 11663. A Resolution of the City Council of the City of Orange establishing a Letter of Understanding between the City of Orange and the International Brotherhood of Electrical Workers IBEW Local 47 Water Union effective July 1, 2025 through and including June 30, 2027.

2) Adopted Resolution No. 11664. A Resolution of the City Council of the City of Orange establishing a Letter of Understanding between the City of Orange and the International Brotherhood of Electrical Workers IBEW Local 47 Maintenance and Crafts Union effective July 1, 2025 through and including June 30, 2027.

The motion carried by the following vote:

**Ayes:** Bilodeau, Barrios, Dumitru, Gutierrez, Tavoularis, Gyllenhammer, and Slater

**Noes:** None

**Absent:** None

**3.26. Letters of Understanding between the City of Orange and the Orange Municipal Employees' Association and the Orange Management Association**

ACTION: 1) Adopted Resolution No. 11668. A Resolution of the City Council of the City of Orange establishing a Letter of Understanding between the City of Orange and the Orange Municipal Employees Association effective July 1, 2026 through and including June 30, 2027.

2) Adopted Resolution No. 11675. A Resolution of the City Council of the City of Orange establishing a Letter of Understanding between the City of Orange and the Orange Management Association effective July 1, 2026 through and including June 30, 2027.

**3.27. Adoption of the 2025 City of Orange Local Hazard Mitigation Plan**

Note: Councilmember Dumitru abstained due to a potential conflict with employment.

Written Public Comment

Janice Brownfield emailed in support.

ACTION: Adopted Resolution No. 11666. A Resolution of the City Council of the City of Orange adopting the 2025 Local Hazard Mitigation Plan.

**3.28. Updates to the eligibility and preference criteria for the Tenant Based Rental Assistance Program Policies and Procedures**

Item 3.28 was removed from the Consent Calendar for separate consideration by Councilmember Gutierrez.

Staff responded to Council inquiries regarding how the updated Tenant-Based Rental Assistance Program criteria would be promoted.

ACTION: A motion was made by Councilmember Gutierrez, seconded by Councilmember Barrios, to:

1) Approve the following recommended changes to the eligibility and preference criteria for the Tenant Based Rental Assistance Program Policies and Procedures:

- a. Remove the requirement to have applied for and been denied for CalAIM;
- b. Specify definition of elderly persons to 62+;
- c. Update income eligibility to 60% of Area Median Income;
- d. Remove the tenant incentive for returned deposits.

2) Approve adding special consideration to applicants who are:

- a. Experiencing homelessness;
- b. At risk of homelessness;
- c. Fleeing domestic violence, dating violence, sexual assault, or stalking.

3) Direct staff to update the Tenant Based Rental Assistance Program Policies and Procedures with the recommended changes and submit to the Department of Housing and Urban Development for approval and implementation.

The motion carried by the following vote:

**Ayes:** Bilodeau, Barrios, Dumitru, Gutierrez, Tavoularis, Gyllenhammer, and Slater

**Noes:** None

**Absent:** None

**3.29. Single Audit Report of Federally Assisted Grant Programs for the Fiscal Year ended June 30, 2025**

ACTION: Received and filed.

**Approval of the Consent Calendar**

Items 3.16, 3.21, 3.25, and 3.28 were removed from the Consent Calendar and heard separately. Councilmember Barrios abstained from Item 3.5. Councilmember Dumitru abstained from Items 3.16 and 3.27. All other items were approved as recommended.

A motion was made by Councilmember Tavoularis, seconded by Councilmember Barrios, to approve the Consent Calendar as recommended. The motion carried by the following vote:

**Ayes:** None

**Noes:** None

**Absent:** None

**END OF CONSENT CALENDAR**

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**4. REPORTS FROM MAYOR SLATER**

**4.1. Appointment of City Councilmembers to Regional Boards and Committees**

Councilmembers discussed current committee appointments and confirmed their desire to continue serving on their respective committees.

A motion was made by Councilmember Dumitru, seconded by Councilmember Barrios, to confirm City Councilmember appointments to regional boards and committees as follows:

Orange City/Schools Coordinating Committee - Gutierrez (Tavoularis alternate)

Foothill Eastern TCA - Bilodeau (Tavoularis alternate)

North Net Fire Training - Dumitru (Tavoularis alternate)

Orange County Sanitation District - Dumitru (Gyllenhammer alternate)

Orange Elderly Services - Tavoularis (Gutierrez alternate)

Santa Ana Flood Protection Agency - Bilodeau (Gutierrez alternate)

The motion carried by the following vote:

**Ayes:** Bilodeau, Barrios, Dumitru, Gutierrez, Tavoularis, Gyllenhammer, and Slater

**Noes:** None

**Absent:** None

## 5. REPORTS FROM COUNCILMEMBERS

### Other Councilmember Reports

Councilmember Dumitru provided an update on the E. Taft sewer improvement project. In addition, he announced Orange County Sanitation District received a certificate of excellence.

Councilmember Tavoularis reported the monthly clean up of Canal Street took place on April 18.

Mayor pro tem Bilodeau reported TCA is constructing a direct connector from 241 N to 91 freeway. The construction is expected to be completed by 2029.

### 5.1. Consideration of a Proclamation celebrating May 1, 2026, as International Workers' Day (Barrios)

#### Public Speakers:

The following spoke in support of a Proclamation: Mary Oberschlake, Kira Dawson, Ryan Johnson, Michael O'Neal, and Jana Anderson.

#### Written Public Comment

Orange County Board of Supervisors Vicente Sarmiento submitted a letter in support.

Councilmembers discussed the differences between International Workers Day and the Labor Day federal holiday in the United States.

A motion was made by Councilmember Barrios, seconded by Councilmember Gutierrez to add the Proclamation to the May 12, 2026, City Council Regular meeting agenda. The motion failed by the following vote:

**Ayes:** Barrios, and Gutierrez  
**Noes:** Bilodeau, Dumitru, Gyllenhammer, and Slater  
**Absent:** None  
**Abstain:** Tavoularis

## 6. AB 1234 REPORTS

None.

## 7. REPORTS FROM BOARDS, COMMITTEES, AND COMMISSIONS

### 7.1. Annual presentation of Local Appointments List of all City Boards, Commissions, and Committees

Councilmember Dumitru asked to remove David Vazquez from reappointment to the Planning Commission at this time.

A motion was made by Councilmember Tavoularis, seconded by Councilmember Gutierrez to:

- 1) Confirm Mayor Slater's recommendation to reappoint the following eligible existing positions:
  - o Audit Advisory Committee Members Chris Horton, Andrew Li, and Brian Wilterink for

- two-year terms respectively expiring June 30, 2028;
- o CDBG Program Committee Member Jonathan St. Clair for a two-year term expiring June 30, 2028;
  - o Orange Public Library Board of Trustees Member Susie Huber for a three-year term expiring June 30, 2029;
  - o Park Planning and Community Events Commissioner Christopher Ahlswede for a four-year term expiring June 30, 2030; and
- 2) Confirm Mayor Slater's recommendation to appoint Perla Lozano to the Park Planning and Community Events Commission to fill an unexpired term ending June 30, 2029.
- 3) Approve the amended Local Appointments List and direct the City Clerk to post a copy in compliance with the Maddy Act.
- 4) Direct the City Clerk to post a Notice of Scheduled Vacancy for the following positions:
- o Audit Advisory Committee due to expiration of Jack Schroeder's term on June 30, 2026
  - o Planning Commission due to expiration of Rick Martinez's term on June 30, 2026
- Ayes:** Bilodeau, Barrios, Dumitru, Gutierrez, Tavoularis, Gyllenhammer, and Slater  
**Noes:** None  
**Absent:** None

## 8. REPORTS FROM CITY MANAGER

City Manager Hildenbrand provided an update on the Tobacco Retail ordinance revisions.

## 9. PUBLIC HEARINGS

### 9.1. Public Hearing to consider a request to subdivide an existing vacant site and construct 15 detached three-story residential dwellings at 715 W. Fletcher Avenue and finding of California Environmental Quality Act (CEQA) exemption (ENT25-0015)

Alyssa Jurkevics, Planning Aide, presented the staff report utilizing a Powerpoint presentation.

Responding to Councilmember inquiry, City Attorney Adourian confirmed the project had completed the process for all regulatory permits.

Staff responded to Council questions regarding noticing, a homeowners association for the project, and parking requirements.

The Mayor opened the Public Hearing at 7:35 p.m.

#### Public Speakers:

Matt Hamilton, applicant, spoke regarding efforts to balance the project size with the space available. He confirmed a soils test was conducted and no abnormalities were reported.

Adrienne Gladson spoke in support of the project.

Laurel Mackin spoke about parking regulations for the project.

Written Public Comments

James M. Loyd, CalHDF, submitted a letter in support.

Cesar Covarrubias, The Kennedy Commission, submitted a letter requesting the Council to consider additional affordable units.

The Mayor closed the Public Hearing at 7:50 p.m.

Community Development Director Russell Bunim spoke to parking availability in the general area.

A motion was made by Councilmember Tavoularis, seconded by Councilmember Barrios to:

- 1) Adopt Resolution No. 11662. A Resolution of the City Council of the City of Orange approving ENT25-0015 (Tentative Tract Map, Major Site Plan Review, and Administrative Design Review), a request to subdivide an existing 0.72-acre vacant site to construct 15 detached three-story residential dwellings at 715 W. Fletcher Avenue.
- 2) Find the request categorically exempt from the California Environmental Quality Act (CEQA) in accordance with section 15332 (Class 32-In-Fill Development Projects) of the State CEQA Guidelines.

The motion carried by the following vote:

**Ayes:** Bilodeau, Barrios, Dumitru, Gutierrez, Tavoularis, Gyllenhammer, and Slater

**Noes:** None

**Absent:** None

RECESS: The City Council recessed at 7:55 p.m. and reconvened at 8:09 p.m. with all members present.

## **9.2. Public Hearing to consider revision of the Master Schedule of Fees and Charges to adopt revised fees as a result of the Cost Allocation Plan and User Fee Study**

The Mayor opened the Public Hearing at 8:10 p.m.

Public Speakers:

Christopher Sandoval thanked City staff for working with local little leagues on a tiered fee structure.

Adrienne Gladson requested a flat appeal fee be implemented.

Following a brief Council discussion, staff was directed to return with a tiered structure for appeals fees.

A motion was made by Councilmember Tavoularis, seconded by Mayor Pro Tem Bilodeau to bifurcate fees for appeals and adopt the remaining fees as presented in Resolution No. 11665. A Resolution of the City Council of the City of Orange amending the Master Schedule of Fees and Charges for various services and the rental of rooms and equipment as modified. The motion carried by the following vote:

**Ayes:** Bilodeau, Barrios, Dumitru, Gutierrez, Tavoularis, Gyllenhammer, and Slater

**Noes:** None

**Absent:** None

## 10. ADMINISTRATIVE REPORTS

### 10.1. Agreements with the Orange International Street Fair, Inc. to produce the annual Orange Street Fair, Treats in the Streets, and Christmas Market and Tree Lighting Ceremony Events

Councilmember Barrios recused herself from this item due to her spouse serving on the Orange International Street Fair Board and left the dais at 8:41 p.m.

Administrative Manager Austin Postovoit presented the staff report. Adam Feliz, International Street Fair, reported on last year's events.

#### Public Speakers:

James Kushon highlighted the rising cost of producing City events has impacted Street Fair vendor participation.

Brandy Romero spoke in support and commented on the success of Treats in the Streets.

A motion was made by Councilmember Dumitru, seconded by Councilmember Tavoularis, to 1) Receive and file a report from the Orange International Street Fair, Inc. regarding the 2025 Orange Street Fair, Treats in the Streets, and the Christmas Market and Tree Lighting Ceremony.

2) Update the currently listed entity name for OISF from "Orange International Street Fair, Inc." to "Orange Plaza Traditions, Inc."; extend agreement for an additional two occurrences of the Tree Lighting Ceremony for dates in 2027 and 2028; extend all vendor sales and activities to 6:00 p.m. for the Tree Lighting Ceremony event, providing that the Chief of Police determines this extension is allowable annually in advance of the event; and include the "Grand Street" parking lot (Lot #1) as part of the approved public parking lots to be closed for the Tree Lighting Ceremony event for the purposes of supporting parking for the Master Chorale.

The motion carried by the following vote:

**Ayes:** Bilodeau, Dumitru, Gutierrez, Tavoularis, Gyllenhammer, and Slater

**Noes:** None

**Absent:** None

**Recuse:** Barrios

Councilmember Barrios returned to the dais at 8:44 p.m.

### 10.2. Establishment of Permit Parking on both sides of Olive Street from Almond Avenue to Palmyra Avenue

Principal Civil Engineer Gabrielle Hayes presented the staff report.

#### Public Speakers:

Nancy Rees stated that her salon business is located on Almond Street but is not currently included within the permit parking area, and requested that Council consider including the business in the program.

Christopher Bui requested Council consider including Ms. Rees' business in the permit parking area.

Andy Wile spoke in support.

Joshua Hervol commented on parking enforcement concerns and the potential for parking impacts to shift to adjacent streets.

Jennifer Salver spoke in support of including the salon business in the permit parking area.

Written Public Comment

Vickie Laughlin submitted an eComment in opposition

A motion was made by Councilmember Barrios, seconded by Councilmember Dumitru to adopt Resolution No. 11667, with a revision to include 206 W. Almond Street in the parking permit program as eligible to receive parking permits.

A substitute motion was made by Mayor Slater, seconded by Mayor pro tem Bilodeau, to adopt Resolution 11667 as submitted. A Resolution of the City Council of the City of Orange adopting a revised master resolution of designated permit parking areas and established permit parking opportunity areas within the City of Orange. The motion carried by the following vote:

**Ayes:** Bilodeau, Barrios, Dumitru, Gutierrez, Tavoularis, Gyllenhammer, and Slater

**Noes:** None

**Absent:** None

**10.3. Consideration of Resolutions pertaining to the November 3, 2026 General Municipal Election including a one-cent Transactions and Use Tax (Sales Tax) Measure**

Councilmember Tavoularis inquired whether there was interest in continuing the item to a future meeting. Council elected to proceed with the staff presentation and discussion of options.

Deputy City Manager Jack Morgan presented the staff report utilizing a PowerPoint presentation.

Public Speakers:

Reggie Mundekis spoke in support of a sales tax measure, a transient occupancy tax (TOT) measure, and permitting a limited number of cannabis retail stores.

Betty Talbert spoke in support of a sales tax measure.

Doug Redding spoke in support of a sales tax measure.

Written Public Comment

Leslie Manderscheid submitted an eComment in support of a one cent sales tax measure.

During Council discussion, staff was directed to return on May 12 with information and options regarding all revenue measures.

**11. LEGAL AFFAIRS****11.1. Introduction and First Reading of Ordinance No. 02-26 amending Chapter 8.13 of the Orange Municipal Code to impose strict liability on social hosts for allowing, facilitating, or failing to prevent the use or discharge of illegal fireworks, and establishing enforcement penalties and administrative fines**

Code Compliance Manager Rafael Perez provided the staff report utilizing a PowerPoint presentation.

During brief Council discussion, staff was directed to amend the definition of "illegal fireworks" in Section 8.13.020 to include the word "altered" before the term "safe and sane fireworks" in subsection No. 2. Staff also indicated that public education efforts would be made in advance of the July 4 holiday.

**Written Public Comment**

Adrienne Gladson submitted an eComment in support.

A motion was made by Mayor pro tem Bilodeau, seconded by Councilmember Barrios, to Introduce and conduct First Reading of amended Ordinance No. 02-26 with addition of "altered" before "safe and sane fireworks" in Section 8.13.020. An Ordinance of the City Council of the City of Orange amending Chapter 8.13 to the Orange Municipal Code to impose strict liability on social hosts for allowing, facilitating, or failing to prevent the use or discharge of illegal fireworks and establishing enforcement penalties and administrative fines. The motion carried by the following vote:

**Ayes:** Bilodeau, Barrios, Dumitru, Gutierrez, Tavoularis, Gyllenhammer, and Slater

**Noes:** None

**Absent:** None

**12. ADJOURNMENT**

There being no further business, the meeting was adjourned at 10:58 p.m.

The next Regular City Council meeting will be held on Tuesday, May 12, 2026, at 6:00 p.m., in the Council Chamber, with Closed Session beginning at 5:00 p.m., if necessary.

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PAMELA COLEMAN  
CITY CLERK

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DANIEL R. SLATER  
MAYOR