MINUTES - DRAFT

City of Orange

Orange City Council

July 28, 2026

The City Council of the City of Orange, California convened on Tuesday, July 28, 2026, at 5:00 p.m. in a Regular Meeting in the Council Chamber, 300 E. Chapman Avenue, Orange, California.

5:00 PM CLOSED SESSION

1. CALL TO ORDER

Mayor Slater called Closed Session to order at 5:05 p.m.

1.1 ROLL CALL

Present: Bilodeau, Barrios, Tavoularis, Gyllenhammer, and Slater
Absent: Dumitru, and Gutierrez

2. PUBLIC COMMENTS ON CLOSED SESSION ITEMS

None

3. RECESS TO CLOSED SESSION

The City Council recessed to Closed Session at 5:06 p.m. with all Members present, except Councilmembers Dumitru and Gutierrez who were absent, to discuss the following:

a. PUBLIC EMPLOYEE PERFORMANCE EVALUATION

Pursuant to Government Code Section 54957
Title: City Manager

b. CONFERENCE WITH REAL PROPERTY NEGOTIATORS

Pursuant to Government Code Section 54956.8
Property Location: N. Batavia St., Orange CA 92865 (APN: 374-621-03)
Agency Negotiator: Christopher Cash, Public Works Director
Negotiating Parties: V & E Tree Service, Inc.
Under Negotiation: Price and terms of payment

4. CLOSED SESSION REPORT

None

5. ADJOURNMENT

Closed Session was adjourned at 6:01 p.m.

6:00 PM REGULAR SESSION

1. OPENING/CALL TO ORDER

Mayor Slater called the meeting to order at 6:06 p.m.

1.1 INVOCATION

Given by Pastor Danny Kurimay from Bridge Community Church.

1.2 PLEDGE OF ALLEGIANCE

Led by Mayor pro tem Denis Bilodeau.

1.3 ROLL CALL

Present: Bilodeau, Barrios, Tavoularis, Gyllenhammer, and Slater
Absent: Dumitru, and Gutierrez

1.4 ANNOUNCEMENTS

Mayor Slater announced that Item 8.1, Renaming of the Orange Public Library & History Center, was removed from the agenda and would not be considered. The item may be brought back for consideration at a future meeting if requested by the City Council.

1.5 REPORT ON CLOSED SESSION ACTIONS

None

2. PUBLIC COMMENTS

Public Speakers:
The following spoke in support of efforts to prevent the closure of the Holiday Skate Center: Fred Francis, Daniel Francis, Christina Martinez, Samantha diGirolamo, Valerie Susselman, Jane Susselman, Maggie Susselman, and Kevin Rays.

Rachel Rolnicki expressed concerns regarding the proposed 24/7 warehouse project on Glassell.

Daniel Fallon, Mila Tolbert & group spoke about the MCAS Tustin Young Marines program.

Mary Oberschlake spoke in opposition to the proposed renaming of the Main Library and expressed concerns regarding Flock camera contracts in Orange County.

Diana Zdenck spoke in opposition to the proposed renaming of the Main Library.

Betty Talbert spoke in opposition to the proposed renaming of the Main Library.

Doug Hamilton spoke regarding the Village Meats to Heim Specific Plan and expressed concerns that the plan had not yet been released to the public.

James Kushon spoke in opposition to the proposed renaming of the Main Library and announced the formation of the Orange Parks and Events Foundation.

Written Public Comments

Aileen Vogelvang submitted a letter in support of efforts to prevent the closure of the Holiday Skate Center.

Benjamin Gladstone submitted an email regarding a proposed ticketed outdoor concert at Plaza Park.

Adrienne Gladson submitted an eComment regarding the lack of decorum at the previous City Council meeting.

3. CONSENT CALENDAR

All items on the Consent Calendar are considered routine and are enacted by one motion approving the recommended action listed on the Agenda. Any member of the City Council, staff, or the public may request an item be removed from the Consent Calendar for discussion or separate action. Unless otherwise specified in the request to remove an item from the Consent Calendar, all items removed shall be considered immediately following action on the remaining items on the Consent Calendar.

3.1. Waive reading in full of all ordinances on the Agenda

ACTION: Approved.

3.2. Approval of minutes of the City of Orange City Council Regular Meeting held on July 14, 2026

ACTION: Approved minutes as presented.

3.3. Agreement with Sagecrest Planning and Environmental for environmental review services

ACTION: Approved the agreement with Sagecrest Planning and Environmental in the amount of $150,000 for environmental review services; and authorized the Mayor and City Clerk to execute on behalf of the City.

3.4. Agreement with Raftelis Financial Consultants, Inc. for preparing the Water and Sewer Rate Study

ACTION: Approved the agreement with Raftelis Financial Consultants, Inc. in the amount of $89,718 for the Water and Sewer Rate Study; and authorized the Mayor and City Clerk to execute on behalf of the City.

3.5. Agreement with the State of California, Department of California Highway Patrol for the Cannabis Tax Fund Program for Fiscal Year 2026-2027

ACTION: 1) Approved the agreement with the State of California, Department of California Highway Patrol in the amount of $330,997.68 for the Cannabis Tax Fund Grant Program; and authorized the City Manager and City Clerk to execute on behalf of the City.

2) Adopted Resolution No. 11712. A Resolution of the City Council of the City of Orange accepting funds in the amount of $330,997.68 from the State of California Highway Patrol for the Cannabis Tax Fund Grant Program, and authorizing the City Manager to execute the grant program Agreement and related documents.

3) Accepted into the City's General Fund (100) revenue budget $330,997.68 in grant funds from the State of California, Department of California Highway Patrol to:
100-4141-43299-274028-43- State-Other CTFGP FY 26-27
4) Authorized the appropriation of $330,997.68 to General Fund (100):

100-4141-51001-274028-10-	Regular Salaries Safety-CTFGP	$40,000
100-4141-51003-274028-10-	Overtime Safety-CTFGP	$288,650.18
100-4011-57101-274028-20-	Local Training-CTFGP	$2,347.50

3.6. Second Amendment to Agreement with Crosstown Electrical & Data, Inc. for On-Call Maintenance and Repair Services for Advance Traffic Management System and Communication System

Entered into the record: A memo correcting the funding source referenced in the staff report. The $100,000 will be funded through account 790-5702-55999.

ACTION: Approved the Second Amendment to Agreement with Crosstown Electrical & Data, Inc. (Agreement No. 7616) for On-Call Maintenance and Repair Services for Advance Traffic Management System and Communication System; and authorized the Mayor and the City Clerk to execute on behalf of the City.

3.7. Second Amendment to Memorandum of Understanding with Milan REI X, LLC.

Speaker cards were submitted for Item 3.7; therefore, the item was removed from the Consent Calendar for separate consideration.

Public Speakers:
Dru Whitefeather spoke in opposition.
Laurel Maldonado spoke in opposition.
Sherry Hart Panttaya, Orange Park Association, spoke in support.

ACTION: A motion was made by Mayor pro tem Bilodeau, seconded by Councilmember Gyllenhammer, to approve the second amendment to the Memorandum of Understanding with Milan REI X, LLC; and authorize the Mayor and City Clerk to execute on behalf of the City. The motion carried by the following vote:

Ayes: Bilodeau, Tavoularis, Gyllenhammer, and Slater
Noes: Barrios
Absent: Dumitru, and Gutierrez

3.8. Award of Contract to Golden Coast Construction for Community Development Block Grant Fiscal Year 2025-2026 Americans with Disabilities Act Wheelchair Access Ramp Replacement

ACTION: 1) Approved the contract with Golden Coast Construction in the total amount of $71,286, representing an original bid amount of $61,988, plus 15% contingency of $9,298, for the construction of ten ADA Wheelchair Access Ramps; and authorized the Mayor and City Clerk to execute on behalf of the City.
2) Authorized the continuing appropriation of $97,723 from the Community Development Block Grant (310) Fiscal Year 2026 budget:
310-6411-88101-265092-20 ADA Improvements
3) Authorized the following budget transfer in Community Development Block Grant (310):

From:	310-6411-88101-265092-20	ADA Improvements	$97,723
To:	310-6411-87102-265092-20	ADA Improvements	$97,723

3.9. Award of Contract to R.J. Noble Company, Inc. for Community Development Block Grant Fiscal Year 2025-2026 Street Rehabilitation; and appropriation of project balance from Fiscal Year 2025-2026

ACTION: 1) Approved the contract with R.J. Noble Company, Inc. in the amount of $526,221 representing an original amount of $457,583 plus a 15% contingency of $68,638 for Almond Avenue and Collins Avenue Street Improvements; and authorized the Mayor and City Clerk to execute on behalf of the City.
2) Authorized the continuing appropriation of $488,616 from the Community Development Block Grant (310) Fiscal Year 2026 CIP budget:
310-6411-88101-265086-20 CDBG Street Improvements FY26
3) Authorized the following budget transfer in Community Development Block Grant (310):
From: 310-6411-88101-265086-20 CDBG Street Improvements FY26 $488,616
To: 310-6411-87102-265086-20 CDBG Street Improvements FY26 $488,616

3.10. Award of Contract to Hydroblast, a sole proprietorship, for steam cleaning services at various locations

ACTION: Approved a five-year contract with Hydroblast in the amount of $432,446, at $86,489.20 per year, for steam cleaning services at various locations; and authorized the Mayor and City Clerk to execute the agreement on behalf of the City.

3.11. Notice of Completion and Acceptance for Hart Park Pickleball and Fitness Circuit Site Project

ACTION: 1) Accepted the Hart Park Pickleball and Fitness Circuit Site as complete; and 2) Authorized City Clerk to file Notice of Completion with the Orange County Clerk-Recorder's Office.

3.12. Second Reading and adoption of Ordinance No. 12-26 approving Zone Change No. 1318 to change the zoning classification from Single Family Residential 10,000 square feet (R1-10) to Single Family Residential 10,000 square feet PUD No. 3203 on a 2.02-acre site located at 647 N Rancho Santiago Boulevard

ACTION: Adopted Ordinance No. 12-26.

3.13. Authorize purchase of print and audiovisual materials for the Orange Public Library from Ingram Content Group

ACTION: 1) Approved a purchase order for print and audiovisual materials from Ingram Content Group in the amount of $95,000; and 2) Authorized the City Manager to approve increases to the purchase order should the Library receive donations designated for purchase of additional print and audiovisual materials.

3.14. Authorize the purchase and delivery of diesel fuel and gasoline for an amount not to exceed $1,100,000 from Southern Counties Oil Co. dba SC Fuels, a California Limited Partnership

ACTION: Approved the purchase agreement with Southern Counties Oil Co., a California Limited Partnership dba SC Fuels, in the amount not to exceed $1,100,000 for the purchase and delivery of diesel and gasoline fuel using a cooperative purchasing agreement; and authorized the Mayor and the City Clerk to execute on behalf of the City.

3.15. Authorize purchase of Fire Department rescue equipment and safety gear from Allstar Fire Equipment Inc.

ACTION: Approved the purchase of Fire Department rescue equipment and safety gear from Allstar Fire Equipment Inc. in an amount not to exceed $520,000 for Fiscal Year 2026-2027.

3.16. Request to close the Orange Public Libraries for various dates during Fiscal Year 2026-2027

ACTION: Approved closure of the Orange Public Libraries to the public as described in the staff report.

Approval of the Consent Calendar

Item 3.7 was removed from the Consent Calendar and heard separately. All other items were approved as recommended.

A motion was made by Mayor pro tem Bilodeau, seconded by Councilmember Tavoularis, to approve the Consent Calendar as recommended. The motion carried by the following vote:

Ayes: Bilodeau, Barrios, Tavoularis, Gyllenhammer, and Slater
Noes: None
Absent: Dumitru, and Gutierrez

END OF CONSENT CALENDAR

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4. REPORTS FROM MAYOR SLATER

4.1. Consider removal of Adrienne Gladson from the Design Review Committee

Written Public Comment

Adrienne Gladson submitted an eComment requesting a resolution or proclamation in recognition of her service years.

A motion was made by Mayor Slater, seconded by Mayor pro tem Bilodeau, to remove Adrienne Gladson from the Design Review Committee effective immediately; and direct the City Clerk to post a Notice of Vacancy pursuant to the Maddy Act. The motion carried by the following vote:

Ayes: Bilodeau, Tavoularis, Gyllenhammer, and Slater
Noes: Barrios
Absent: Dumitru, and Gutierrez

5. REPORTS FROM COUNCILMEMBERS

Councilmember Tavoularis announced upcoming asphalt repairs in the Village parking lot.

6. AB 1234 REPORTS

None

7. REPORTS FROM CITY MANAGER

7.1. 2026 Fourth of July Update

City Manager Jarad Hildenbrand introduced the item. Staff from the Police Department, Code Enforcement, Fire Department, and Community Services presented the update utilizing a PowerPoint presentation. Staff discussed public education, enforcement of illegal fireworks activity through drone operations, issuance of administrative citations, major fireworks-related incidents, and a summary of Safe & Sane fireworks booths' locations and sales.

8. ADMINISTRATIVE REPORTS

8.1. Renaming of the Orange Public Library and History Center as Mayor Mark and Vikki Murphy Library and History Center

Item previously removed from the agenda.

Written Public Comments
The following submitted eComments in opposition: Rebecca Martinez, Rosemarie Williams, Douglas Howerton, and Caroline.

9. LEGAL AFFAIRS

9.1. Introduction and First Reading of Ordinance No. 13-26 amending Chapter 12.48 of the Orange Municipal Code pertaining to a prohibition of smoking in City parks

Assistant Community Services Director Emily Bustamante presented the staff report. The Council discussed signage, enforcement, and no-smoking policies in parks implemented by surrounding cities.

A motion was made by Councilmember Gyllenhammer, seconded by Mayor pro tem Bilodeau to introduce and conduct First Reading of Ordinance No. 13-26. The motion failed by the following vote:

Ayes: Bilodeau, Gyllenhammer, and Slater
Noes: Barrios, and Tavoularis
Absent: Dumitru, and Gutierrez

A motion was made by Councilmember Tavoularis, seconded by Councilmember Gyllenhammer, to reconsider the item. The motion carried by the following vote:

Ayes: Bilodeau, Tavoularis, Gyllenhammer, and Slater
Noes: Barrios
Absent: Dumitru, and Gutierrez

A motion was made by Mayor pro tem Bilodeau, seconded by Councilmember Gyllenhammer to introduce and conduct First Reading of Ordinance No. 13-26. An Ordinance of the City Council of the City of Orange amending Chapter 12.48 of the Orange Municipal Code pertaining to parks to update sections related to smoking and vaping. The motion carried by the following vote:

Ayes: Bilodeau, Tavoularis, Gyllenhammer, and Slater
Noes: Barrios
Absent: Dumitru, and Gutierrez

10. ADJOURNMENT

There being no further business, the meeting was adjourned at 7:53 p.m.

The next Regular City Council meeting will be held on Tuesday, August 11, 2026, at 6:00 p.m., in the Council Chamber, with Closed Session beginning at 5:00 p.m., if necessary.

PAMELA COLEMAN CITY CLERK	DANIEL R. SLATER MAYOR