

Please Start Here

| General Information | |
|-------------------------|------------------------|
| Jurisdiction Name | Orange |
| Reporting Calendar Year | 2025 |
| Contact Information | |
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| City | Orange |
| Zipcode | 92866 |

Optional: Click here to import last year's data. This is best used when the workbook is new and empty. You will be prompted to pick an old workbook to import from. Project and program data will be copied exactly how it was entered in last year's form and must be updated. If a project is no longer has any reportable activity, you may delete the project by selecting a cell in the row and typing ctrl + d.

[Click here to download APR Instructions](#)

Click here to add rows to a table. If you add too many rows, you may select a cell in the row you wish to remove and type ctrl + d.

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Optional: This runs a macro which checks to ensure all required fields are filled out. The macro will create two files saved in the same directory this APR file is saved in. One file will be a copy of the APR with highlighted cells which require information. The other file will be list of the problematic cells, along with a description of the nature of the error.

with the table split across 4 tabs, each of which can fit onto a single page for easier printing. Running this macro will remove the comments on the column headers, which contain the instructions. Do not save the APR file after running in order to preserve comments once it is reopened.

Optional: This macro identifies dates entered that occurred outside of the reporting year. RHNA credit is only given for building permits issued during the reporting year.

Link to the online system: <https://hcd.my.site.com/hcdconnect>

Toggles formatting that turns cells green/yellow/red based on data validation rules.

| Submittal Instructions |
|--|
| <p>Please save your file as Jurisdictionname2025 (no spaces). Example: the City of San Luis Obispo would save their file as SanLuisObispo2025</p> <p>Housing Element Annual Progress Reports (APRs) forms and tables must be submitted to HCD and the Governor's Office of Planning and Research (OPR) on or before April 1 of each year for the prior calendar year; submit separate reports directly to both HCD and OPR pursuant to Government Code section 65400. There are two options for submitting APRs:</p> <ol style="list-style-type: none">1. Online Annual Progress Reporting System - Please see the link to the online system to the left. This allows you to upload the completed APR form into directly into HCD's database limiting the risk of errors. If you would like to use the online system, email APR@hcd.ca.gov and HCD will send you the login information for your jurisdiction. <i>Please note: Using the online system only provides the information to HCD. The APR must still be submitted to OPR. Their email address is opr.apr@opr.ca.gov.</i>2. Email - If you prefer to submit via email, you can complete the excel Annual Progress Report forms and submit to HCD at APR@hcd.ca.gov and to OPR at opr.apr@opr.ca.gov. Please send the Excel workbook, not a scanned or PDF copy of the tables. |

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|---------------------------------|-----------|-------------------------|
| Jurisdiction | Orange | |
| Reporting Year | 2025 | (Jan. 1 - Dec. 31) |
| Housing Element Planning Period | 6th Cycle | 10/15/2021 - 10/15/2029 |

| Building Permits Issued by Affordability Summary | | |
|--|---------------------|--------------|
| Income Level | | Current Year |
| Acutely Low | Deed Restricted | 0 |
| | Non-Deed Restricted | 0 |
| Extremely Low | Deed Restricted | 0 |
| | Non-Deed Restricted | 0 |
| Very Low | Deed Restricted | 0 |
| | Non-Deed Restricted | 0 |
| Low | Deed Restricted | 0 |
| | Non-Deed Restricted | 0 |
| Moderate | Deed Restricted | 0 |
| | Non-Deed Restricted | 91 |
| Above Moderate | | 81 |
| Total Units | | 172 |

| Units by Structure Type | Entitled | Permitted | Completed |
|----------------------------|-----------|------------|------------|
| Single-family Attached | 0 | 2 | 0 |
| Single-family Detached | 3 | 30 | 2 |
| 2 to 4 units per structure | 2 | 0 | 0 |
| 5+ units per structure | 39 | 51 | 74 |
| Accessory Dwelling Unit | 43 | 89 | 64 |
| Mobile/Manufactured Home | 0 | 0 | 0 |
| Total | 87 | 172 | 140 |

| Infill Housing Developments and Infill Units Permitted | # of Projects | Units |
|--|---------------|-------|
| Indicated as Infill | 122 | 172 |
| Not Indicated as Infill | 0 | 0 |

| Housing Applications Summary | |
|--|----|
| Total Housing Applications Submitted: | 47 |
| Number of Proposed Units in All Applications Received: | 87 |
| Total Housing Units Approved: | 98 |
| Total Housing Units Disapproved: | 0 |

| Use of SB 423 Streamlining Provisions - Applications | |
|--|---|
| Number of SB 423 Streamlining Applications | 0 |
| Number of SB 423 Streamlining Applications Approved | 0 |

| Units Constructed - SB 423 Streamlining Permits | | | |
|---|----------|-----------|----------|
| Income | Rental | Ownership | Total |
| Acutely Low | 0 | 0 | 0 |
| Extremely Low | 0 | 0 | 0 |
| Very Low | 0 | 0 | 0 |
| Low | 0 | 0 | 0 |
| Moderate | 0 | 0 | 0 |
| Above Moderate | 0 | 0 | 0 |
| Total | 0 | 0 | 0 |

| Streamlining Provisions Used - Permitted Units | # of Projects | Units |
|--|---------------|-------|
| SB 9 (2021) - Duplex in SF Zone | 0 | 0 |
| SB 9 (2021) - Residential Lot Split | 0 | 0 |
| AB 2011 (2022) | 0 | 0 |
| SB 6 (2022) | 0 | 0 |
| SB 423 (2023) | 0 | 0 |

| Ministerial and Discretionary Applications | # of | Units |
|--|------|-------|
| Ministerial | 47 | 87 |
| Discretionary | 0 | 0 |

| Density Bonus Applications and Units Permitted | |
|--|----|
| Number of Applications Submitted Requesting a Density Bonus | 1 |
| Number of Units in Applications Submitted Requesting a Density Bonus | 39 |
| Number of Projects Permitted with a Density Bonus | 0 |
| Number of Units in Projects Permitted with a Density Bonus | 0 |

| Housing Element Programs Implemented and Sites Rezoned | Count |
|--|-------|
| Programs Implemented | 63 |
| Sites Rezoned to Accommodate the RHNA | 0 |

| | | |
|-----------------|-----------|-------------------------|
| Jurisdiction | Orange | |
| Reporting Year | 2025 | (Jan. 1 - Dec. 31) |
| Planning Period | 6th Cycle | 10/15/2021 - 10/15/2029 |

**ANNUAL ELEMENT PROGRESS REPORT
Housing Element Implementation**

This table is auto-populated once you enter your jurisdiction name and current year data. Past year information comes from previous APRs.
Please contact HCD if your data is different than the material supplied here

| Table B Regional Housing Needs Allocation Progress Permitted Units Issued by Affordability | | | | | | | | | | | | | | |
|--|---------------------------------|---|------|------|------|------|------|------|------|------|------|---------------------------------|-----|-------|
| Income Level | RHNA Allocation by Income Level | Projection Period - 06/30/2021-10/14/2021 | 2 | | | | | | | | | | 3 | 4 |
| | | | 2021 | 2022 | 2023 | 2024 | 2025 | 2026 | 2027 | 2028 | 2029 | Total Units to Date (all years) | | |
| Acutely Low | Deed Restricted | - | - | - | - | - | - | - | - | - | - | - | - | - |
| | Non-Deed Restricted | - | - | - | - | - | - | - | - | - | - | - | - | - |
| Extremely Low | Deed Restricted | - | - | 24 | 8 | - | - | - | - | - | - | - | - | - |
| | Non-Deed Restricted | - | - | - | - | - | - | - | - | - | - | - | - | - |
| Very Low | Deed Restricted | 1,067 | - | - | 26 | 42 | - | - | - | - | - | - | - | - |
| | Non-Deed Restricted | - | - | - | - | - | - | - | - | - | - | - | - | - |
| Low | Deed Restricted | 604 | - | - | 62 | 24 | 166 | - | - | - | - | - | - | - |
| | Non-Deed Restricted | - | - | - | - | - | - | - | - | - | - | - | - | - |
| Moderate | Deed Restricted | 677 | - | - | - | - | - | - | - | - | - | - | - | - |
| | Non-Deed Restricted | - | 27 | 2 | 83 | 69 | 104 | 91 | - | - | - | - | - | - |
| Above Moderate | 1,588 | - | 1 | 50 | 1 | 4 | 81 | - | - | - | - | - | - | - |
| Total RHNA | 3,936 | - | - | - | - | - | - | - | - | - | - | - | - | - |
| Total Units | | 27 | 3 | 245 | 144 | 274 | 172 | - | - | - | - | - | 865 | 3,071 |

*For years prior to 2025, Acutely Low-Income units are reported within the Extremely Low-Income category

*For jurisdictions that received RHNA determinations for the current cycle prior to the passage of AB 3093 (September 19, 2024):

- You were not allocated Acutely Low-Income and Extremely Low-Income RHNA targets, therefore the allocations in Field 1 are listed as "0"
- If you wish to set your own targets in these income categories for informational purposes, contact HCD staff at apr@hcd.ca.gov.
- All Acutely Low-Income and Extremely Low-Income units reported during the cycle are counted towards Very-Low Income RHNA progress

*For years prior to 2025, data on deed-restricted vs. non-deed restricted Extremely Low-Income units is approximated from whether the projects reported any deed-restricted Very Low-Income Units. If you wish to edit this historical data for accuracy or have any questions about the data, you may login to HCD's online APR system, or contact HCD staff at apr@hcd.ca.gov.

Please Note: Table B does not currently contain data from Table F or Table F2 for prior years. You may login to the APR system to see Table B that contains this data.

Please note: The APR form can only display data for one planning period. To view progress for a different planning period, you may login to HCD's online APR system, or contact HCD staff at apr@hcd.ca.gov.

ANNUAL ELEMENT PROGRESS REPORT
Housing Element Implementation

| | |
|----------------|-------------------------|
| Jurisdiction | Orange |
| Reporting Year | 2025 (Jan. 1 - Dec. 31) |

Table D
Program Implementation Status pursuant to GC Section 65583

| Housing Programs Progress Report | | | | | | | | |
|---|---|--|------------------|----------------------------------|---|-------------------------------|----------------------------|----------------------|
| Describe progress of all programs including local efforts to remove governmental constraints to the maintenance, improvement, and development of housing as identified in the housing element. | | | | | | | | |
| 1 | 2 | 3 | 4 | 5 | 6 | 7 | 8 | 9 |
| Name of Program | Objective | Projected Completion Date in Housing Element | Applicable Cycle | Status of Program Implementation | Program Implementation Details | Quantified Outcomes: Category | Quantified Outcomes: Count | Supporting Documents |
| 1A - The City will identify and pursue potential financing sources, as well as identify and implement regulatory incentives and other in-kind technical assistance to non-profits, affordable housing developers and property owners for the rehabilitation/acquisition of multi-family properties for affordable housing which is subject to available funding sources annually. The City will work with property owners to determine the most appropriate method to maintain affordability of housing units through restriction and/or covenants and prioritize and target buildings that exhibit the highest levels of deferred maintenance. | Annually identify and pursue potential funding sources, as well as adopt and implement regulatory incentives and technical assistance for property owners and housing developers. | 12/31/2025 | 6th Cycle | Continuous | <p>With the dissolution of Redevelopment Agencies throughout the State in 2011/2012, including the Orange Redevelopment Agency, the City can no longer provide financial assistance for acquisition/ rehabilitation projects in the same direct manner. Instead, dedicated staff have been available at no cost for tracking at-risk projects and engaging in discussions with multi-family property owners and potential owners seeking to maintain affordability.</p> <p>The City Council has authorized the execution of a joint exercise of powers agreement relating to the CSCDA Community Improvement Authority, and the formation of a public benefit agreement, approving the issuance of revenue bonds for financing, acquisition, and construction of projects. The City will continue to utilize this tool. To preserve affordable housing, the City has partnered with property owners and developers to use and, as available subject to fund eligibility, will continue to use funding options including: California Debt Limit Allocation Committee (CDLAC) tax-exempt bonds, Local Housing Trust Fund (LHTF), Low-Income Housing Tax Credit (LIHTC) via the California Tax Credit Allocation Committee (CTCAC), Project Based Section 8 (PBS8), Redevelopment Agency (RDA) funds, Section 8 Annual Renewal Program, and Housing Assistance Payments (HAP) contracts.</p> <p>In 2025, the City provided funding in the amount of \$225,313 from HOME, Housing Set-Aside, and In-Lieu fees funding to support Villa St. Joseph, a 49-unit senior affordable housing development that includes units for extremely low-income households</p> <p>In 2022, the City provided 3 surplus, single family residential properties with historic homes on them to HomeAid Orange County to create a multigenerational affordable housing community that both families and seniors experiencing homelessness can reside within. As part of the project HomeAid will renovate the homes and add Accessory Dwelling Units to each property to expand the resident capacity. HomeAid submitted for building plan check in 2023, building permits for construction were issued in 2024, and the construction for the home renovations and new ADUs began in 2024. Construction is expected to be completed in spring 2025.</p> | Other | 1 | None |
| 1A - The City will identify and pursue potential financing sources, as well as identify and implement regulatory incentives and other in-kind technical assistance to non-profits, affordable housing developers and property owners for the rehabilitation/acquisition of multi-family properties for affordable housing which is subject to available funding sources annually. The City will work with property owners to determine the most appropriate method to maintain affordability of housing units through restriction and/or covenants and prioritize and target buildings that exhibit the highest levels of deferred maintenance. | Annually outreach to property owners to collaborate in preserving affordable units at-risk of converting to market rate. The City will outreach to property owners whose deed restriction expires within the next three years to discuss an agreement to maintain the affordability of the units in question with final decision by the property owner. | 12/31/2025 | 6th Cycle | Continuous | Throughout 2025, City staff remained available to provide technical assistance and information regarding affordability extension options, including renewal of affordability agreements, participation in rental assistance programs, and coordination with qualified entities. Additionally, City staff reached out to C&C regarding Adams Triplex I and requested we meet to discuss extending affordability. | Other | 1 | None |
| 1B - The City shall provide for regular monitoring of deed-restricted units that have the potential of converting to market-rate during the planning period. The City may provide technical assistance for owners of these units seeking funding and other opportunities to extend and/or renew deed restrictions and/or covenants. The City will assist in preserving at-risk units by, but not limited to, supporting non-profit applications for funding to purchase at-risk units, work with property owners to maintain affordability and develop preservation strategies, and assist with funding when available. The City will continue to comply with noticing requirements and coordinate with qualified entities to preserve at-risk units. | Coordinate with property owners in identifying methods and funding sources to maintain the affordability of units at-risk of converting to market-rate. | 12/31/2025 | 6th Cycle | Continuous | <p>The City maintains an affordable housing project compliance spreadsheet which tracks projects nearing the end of their affordability covenant. This list is reviewed annually to identify property owners that the City needs to reach out to in advance to discuss options for extending affordability. The following property is at-risk of converting to market-rate within the planning period:</p> <p>Three (3) units at Adams Triplex I (1837-1841 E. Adams) are identified as at-risk of converting to market rate units. These units are being preserved through the Section 8 Annual Renewal Program. The current contract runs through 2027.</p> <p>The City will continue to assist in preserving at-risk units by, but not limited to, supporting non-profit applications for funding to purchase at-risk units, work with property owners to maintain affordability and develop preservation strategies, and assist with aforementioned funding options when available. The City will continue to comply with noticing requirements and coordinate with qualified entities to preserve at-risk units. Long-term solutions, including alternative funding options, are continually being sought for retention of all the City's affordable housing stock.</p> | Other | 1 | None |
| 1C - The City will conduct annual internal reviews of the planning and development review process. The City will look for opportunities to create efficiency in the review of residential projects to reduce the holding, development and labor costs assumed by the project applicant. | Annual review of the planning and development review process. | 12/31/2025 | 6th Cycle | Continuous | <p>The City already complies with State Density Bonus law which reduces project costs by increasing density, reduces any costs born of development standards through waivers and concessions, and reduces parking standards thereby increasing land area for housing.</p> <p>To create efficiency in the development review process, Staff continues to meet with prospective affordable housing developers in an effort to answer preliminary questions and explain the submittal requirements for all departments and to identify any potential development constraints.</p> | Other | 1 | None |

| | | | | | | | | |
|---|--|------------|-----------|------------|--|-------|-----|---|
| 1D - The City will continue to address code violations and deferred maintenance issues on a case-by-case basis, as well as provide information and seek grant and other funding mechanisms on resources available for maintenance of existing neighborhoods. | Maintain informational material(s) on the City's website regarding code violations and resources for maintenance of existing neighborhoods. | 12/31/2029 | 6th Cycle | Continuous | In 2025, the City launched its online Civic Portal for applicants and residents. Through the Civic Portal residents are able to report any code violations 24/7. | Other | 1 | https://h2.maintstar.co/orange/portal/# |
| 1D - The City will continue to address code violations and deferred maintenance issues on a case-by-case basis, as well as provide information and seek grant and other funding mechanisms on resources available for maintenance of existing neighborhoods. | Seek grants and other funding mechanisms for maintenance of existing neighborhoods. | 12/31/2029 | 6th Cycle | Continuous | The City dedicates staff to property maintenance activities for complainants unable to perform required upkeep. Staff continues to coordinate with Fair Housing and the County of Orange to bring information on resources to these communities. | Other | 1 | https://www.fairhousingoc.org/ & https://ochousing.org/ |
| 1D - The City will continue to address code violations and deferred maintenance issues on a case-by-case basis, as well as provide information and seek grant and other funding mechanisms on resources available for maintenance of existing neighborhoods. | Annually review the number and types of code violations and identify additional resources in areas demonstrating additional need through an increase in code enforcement cases year over year. | 12/31/2025 | 6th Cycle | Continuous | The City maintains a database that tracks code complaints, types of complaints, locations of complaints, and disposition of complaints. Staff analyzed and reviewed the inspection policies and procedures and implemented a digital format to streamline the inspection process to enhance the quality of life of our City's most vulnerable populations. Staff continues to perform annual inspections of the affordable housing stock in the City, with 254 units inspected in 2025 at various affordable housing sites. | Units | 254 | None |
| 1E - The City will continue to utilize the Public Works and Community Services Departments for the removal of graffiti and other deferred maintenance issues on public property, including sidewalks, parks, bus shelters signs and other structures adjacent to the public right-of-way, to enhance the quality of Orange's residential neighborhoods. | Maintain informational material(s) on the City's website regarding City resources for public property maintenance. | 12/31/2029 | 6th Cycle | Continuous | The Public Works Field Service Division maintains information on public property maintenance reporting resources at the following link: https://www.cityoforange.org/city/departments/public-works/field-services-division | Other | 1 | https://www.cityoforange.org/city/departments/public-works/field-services-division |
| 1E - The City will continue to utilize the Public Works and Community Services Departments for the removal of graffiti and other deferred maintenance issues on public property, including sidewalks, parks, bus shelters signs and other structures adjacent to the public right-of-way, to enhance the quality of Orange's residential neighborhoods. | Annually review City-provided resources for graffiti and other deferred maintenance issues on public property, and if issues increase, identify and implement solutions and/or adopt new programs, including, but not limited to, changes to landscaping and streetscape, outreach to local residents or businesses, or increased security presence. | 12/31/2025 | 6th Cycle | Continuous | The City's Public Works and Community Services Departments continue to maintain public property and address deferred maintenance issues, including on sidewalks, parks, bus shelters and signs. City staff strives to remove graffiti within 48 business hours. | Other | 1 | None |
| 1F - The City places high priority to the conservation, preservation and enhancement of the City's historic residential neighborhoods. The City will continue to implement the goals and objectives contained in the Cultural Resources and Historic Preservation Element of the General Plan, the Historic Preservation Design Standards for Old Towne, and the Orange Eichler Design Standards to promote the continued quality of the City's historic residential resources and maintenance of the City's existing housing stock. In addition, the City will continue to promote the Mills Act Program and create public information and outreach materials. | Promote informational materials on historical preservation and the Mills Act Program on the City's website and at City Hall. Provide materials at community outreach events. | 12/31/2029 | 6th Cycle | Continuous | Information regarding historic preservation and the Mills Act Program is located on our website through this link: https://www.cityoforange.org/residents/historic-preservation In 2025, the City of Orange undertook a proactive review of its Mills Act Historic Property Contract program to strengthen oversight and long-term effectiveness. The City temporarily suspended the acceptance of new applications while staff evaluated procedures, updated standards, and identified opportunities to improve administration and compliance. As part of this effort, individualized letters were sent to all current contract holders (428 letters total) reminding them of their contractual responsibilities, maintenance requirements, and reinvestment obligations. These actions were intended to protect historic resources, ensure consistent program accountability, and position the program for a more sustainable and transparent relaunch. The Eichler District Story Map is on the City website at: https://storymaps.arcgis.com/stories/c5f913f6197c4e5f96e68a08162e3687 . The Eichler District Story Map highlights the history and distinct elements of the City of Orange's three Eichler districts. The City continues to incentivize preserving historic residential structures through the Mills Act program and enforcement of the Old Towne Design Standards and Eichler Design Standards for projects located within established historic districts. | Other | 1 | https://www.cityoforange.org/residents/historic-preservation & https://storymaps.arcgis.com/stories/c5f913f6197c4e5f96e68a08162e3687 |
| 2A - The City will continue to conduct an annual implementation review of the Housing Element consistent with HCD's annual reporting requirements. The review includes the following information: a log of new residential development permits and completion reports; inventory of units built in the Extremely Low-, Very Low- and Low-Income categories, an update or inventory of approved projects; an annual estimate of population from the State Department of Finance; and available vacant land and zoning survey. | Annually complete and submit the Annual Progress Report (APR) to HCD. Assess the Housing Element sites and programs every two years and, as needed, make revisions. | 12/31/2025 | 6th Cycle | Completed | The City is herewith submitting the APR. The City's Housing Element update was found to be in substantial conformance with State housing law on January 2, 2024, and every effort is being made to ensure Housing Element goals and policies are implemented. | Other | 1 | Table A, A2, and B of this Report. |
| 2B - The City recognizes the need for housing affordable to all income segments of the population, especially Lower-Income households. The City will continue to support and encourage the development of housing affordable to Lower-Income households through incentives such as density bonuses. Additionally, the City will continue to outreach to the development community, seek partnerships and provide in-kind assistance in developing new affordable housing. | Annually outreach to and meet with the development community to promote the development of affordable housing and seek partnerships. The City has established a goal to develop 65 affordable housing units through partnerships and outreach. | 12/31/2025 | 6th Cycle | Continuous | Through the course of 2025, the City engaged with a number of developers regarding the City's affordable housing goals. The City maintained regular communication with our local CHDO, Orange Housing Development Corporation. To create efficiency in the development review process, Staff continues to meet with prospective affordable housing developers in an effort to answer preliminary questions and explain the submittal requirements for all departments and to identify any potential development constraints. The City exceeded its 65 affordable housing unit goal early in the RHNA cycle by completing the construction of Katella Terrace, Sisters of St. Joseph, and Valencia Garden affordable housing developments, which provided 185 affordable units (74 units for Katella Terrace, 50 units for Sisters of St. Joseph, and 61 for Valencia Gardens) and exceeds the goal of 65 affordable housing units by 120 units. | Other | 1 | None |

| | | | | | | | | |
|---|---|------------|-----------|------------|--|-------|---|---|
| 2B - The City recognizes the need for housing affordable to all income segments of the population, especially Lower-Income households. The City will continue to support and encourage the development of housing affordable to Lower-Income households through incentives such as density bonuses. Additionally, the City will continue to outreach to the development community, seek partnerships and provide in-kind assistance in developing new affordable housing. | Continue to proactively build relationships with the building community, including nonprofits, and establish an array of regulatory and financial tools to assist residential development with a nonprofit, including utilizing funds available to the City such as former redevelopment agency set aside funds and other local financial resources, donating land, supporting funding applications, assisting entitlements and expediting permit processing. | 12/31/2029 | 6th Cycle | Continuous | The City continues to building relationships with the building community and encourages the development of underutilized parcels for housing development. In 2025, the City launched a new public portal which allows applicants to submit online and all review and communication is done through the portal to help streamline the review process, reducing project costs for developers. | Other | 1 | https://h2.maintstar.co/orange/portal/#/ |
| 2B - The City recognizes the need for housing affordable to all income segments of the population, especially Lower-Income households. The City will continue to support and encourage the development of housing affordable to Lower-Income households through incentives such as density bonuses. Additionally, the City will continue to outreach to the development community, seek partnerships and provide in-kind assistance in developing new affordable housing. | Adopt an amendment to the Density Bonus Ordinance in compliance with Government Code Section 65915 and develop an outreach program to ensure its successful implementation. | 12/31/2029 | 6th Cycle | Completed | On April 23, 2024, the City of Orange City Council adopted Ordinance No. 05-24 amending Chapter 17.08 and 17.15 of the Orange Municipal Code relating to Density Bonus Law. | Other | 1 | https://ecode360.com/43568281 |
| 2B - The City recognizes the need for housing affordable to all income segments of the population, especially Lower-Income households. The City will continue to support and encourage the development of housing affordable to Lower-Income households through incentives such as density bonuses. Additionally, the City will continue to outreach to the development community, seek partnerships and provide in-kind assistance in developing new affordable housing. | Continue to pro-rate adjustments to ADUs over 800 square feet based on the level of impacts. | 12/31/2029 | 6th Cycle | Continuous | The City continues to pro-rate adjustments to ADUs over 800 square feet based on the level of impacts. | Other | 1 | None |
| 2B - The City recognizes the need for housing affordable to all income segments of the population, especially Lower-Income households. The City will continue to support and encourage the development of housing affordable to Lower-Income households through incentives such as density bonuses. Additionally, the City will continue to outreach to the development community, seek partnerships and provide in-kind assistance in developing new affordable housing. | Continue to provide reduced parking standards for senior housing developments and additional reductions when they include affordable units. | 12/31/2029 | 6th Cycle | Continuous | The City accommodates the density bonus statute by granting concessions and waivers when requested by the development community when affordable housing is a project component. | Other | 1 | None |
| 2C - The City will continue to encourage the development of rental and for-sale housing for larger (5 or more persons) families through outreach to private and non-profit housing developers. The City will support developers/builders that incorporate larger bedroom counts (3 or more bedrooms) to accommodate the needs of larger families and reduce incidents of overcrowding in the existing housing stock. The City will identify and adopt regulatory incentives, such as density bonuses, that encourage and support the development of housing for large families. | Annually outreach to and meet with the development community to promote the development of units for large families and receive feedback on potential constraints or resources. | 12/31/2025 | 6th Cycle | Continuous | Through the course of 2025, the City engaged with a number of developers regarding the City's affordable housing goals. The City maintained regular communication with our local CHDO, Orange Housing Development Corporation. | Other | 1 | None |
| 2C - The City will continue to encourage the development of rental and for-sale housing for larger (5 or more persons) families through outreach to private and non-profit housing developers. The City will support developers/builders that incorporate larger bedroom counts (3 or more bedrooms) to accommodate the needs of larger families and reduce incidents of overcrowding in the existing housing stock. The City will identify and adopt regulatory incentives, such as density bonuses, that encourage and support the development of housing for large families. | Promote density bonuses to encourage and support the development of housing for large families. | 12/31/2029 | 6th Cycle | Continuous | The City accommodates the density bonus statute when requested by the development community when affordable housing is a project component to support the development of housing for large families. | Other | 1 | None |
| 2C - The City will continue to encourage the development of rental and for-sale housing for larger (5 or more persons) families through outreach to private and non-profit housing developers. The City will support developers/builders that incorporate larger bedroom counts (3 or more bedrooms) to accommodate the needs of larger families and reduce incidents of overcrowding in the existing housing stock. The City will identify and adopt regulatory incentives, such as density bonuses, that encourage and support the development of housing for large families. | Identify and adopt regulatory incentives to encourage and support the development of housing for large families. | 12/31/2024 | 6th Cycle | Completed | The City accommodates the density bonus statute when requested by the development community when affordable housing is a project component to support the development of housing for large families. In 2025, the City launched a new public portal which allows applicants to submit online and all review and communication is done through the portal to help streamline the review process, reducing project costs for developers. In 2025, the City issued building permits for 23 housing units that were 3+ bedrooms. | Other | 1 | https://h2.maintstar.co/orange/portal/#/ |

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| <p>2D - The City recognizes the unique needs of its elderly residents and will continue to encourage, through regulatory incentives, the development of senior housing that offers a wide range of housing choices from independent living to assisted living with on-site services and memory care facilities. The City shall analyze the existing provisions in the Zoning Code and then identify and implement additional ability for regulatory relief.</p> | <p>Annually outreach to and meet with the development community to promote the development of senior housing and receive feedback on potential constraints or resources.</p> | <p>12/31/2025</p> | <p>6th Cycle</p> | <p>Continuous</p> | <p>Staff continues to maintain close contact with our CHDO, Orange Housing Development Corporation, and consistently meets with any developers inquiring about sites and provides advice, guidance, funding options, and any options for City staff assistance/project streamlining. Staff dedicated to housing remain available for technical consultation on any infill development proposals. Initial assistance is always at no cost to developers. Staff regularly advertises that senior housing is permitted "by right" in all Residential and Mixed-Use Zoning districts. In addition, staff informs developers that the City utilizes State Law and OMC Chapter 17.15 to accommodate density bonuses and other incentives for affordable housing. Staff also regularly notifies the development community that senior affordable housing is also permitted, subject to Conditional Use Permit approval within commercial zones. The Commercial Code includes development standards (Urban Mixed Use zoning standards) designed to encourage and facilitate infill senior housing development close to goods and services. Staff looks for code streamlining opportunities at the time each code amendment is pursued.</p> | <p>Other</p> | <p>1</p> | <p>None</p> |
| <p>2D - The City recognizes the unique needs of its elderly residents and will continue to encourage, through regulatory incentives, the development of senior housing that offers a wide range of housing choices from independent living to assisted living with on-site services and memory care facilities. The City shall analyze the existing provisions in the Zoning Code and then identify and implement additional ability for regulatory relief.</p> | <p>Evaluate the provisions of the Zoning Code and identify amendments to adopt that further incentivize the development of a variety of senior housing choices.</p> | <p>6/30/2024</p> | <p>6th Cycle</p> | <p>Continuous</p> | <p>City staff continued to apply regulatory incentives permitted under State law, including density bonus provisions, reduced parking standards, and streamlined review for qualifying senior housing projects. Staff also provided ongoing technical assistance and pre-application guidance to senior housing developers to explain applicable zoning standards, incentives, and permitting requirements across residential, mixed-use, and commercial zoning districts.</p> | <p>Other</p> | <p>1</p> | <p>None</p> |
| <p>2E - The City will encourage infill development within feasible development sites for homeownership and rental units. The City will continue to facilitate infill development through implementation of its General Plan and Zoning Code, allowing for higher density housing in appropriate areas of the City where potential exists for infill or site redevelopment and employment and transit are concentrated. The City will also encourage compatible residential development integrated into existing neighborhoods and districts where appropriate.</p> | <p>Within 12 months of adoption of the Housing Element, the City shall evaluate and amend the existing provisions in the Zoning Code to provide additional regulatory relief (i.e., streamlined review, reduced and objective development standards, lot consolidation, and other methods deemed appropriate) to further encourage infill housing development.</p> | <p>12/31/2023</p> | <p>6th Cycle</p> | <p>In Progress</p> | <p>The City of Orange is built out. Hence, nearly all new units in the city are infill construction. The selected housing infill sites demonstrate the City's ability to accommodate City of Orange's RHNA allocation within the 6th Cycle. A surplus of sites has been designed to ensure housing at all income levels can be provided. The City adopted a transfer development rights ordinance and objective design standards ordinance which will facilitate housing development. The City also adopted an update to its ADU ordinance to further the already steady pace of ADU applications.</p> <p>In 2025, the City issued building permits to allow the construction of 172 housing units. Finalized building permits for new residential units totaled 140, including 8 extremely low, 42 very-low, and 24 low-income deed restricted units. Please see Table A2 for a complete list of projects that received final building inspection, had building permits issued, and were entitled in 2025.</p> <p>The City maintains a map highlighting properties that are identified in the Housing Element as "housing opportunity sites". The map is available to housing developers via the City's website at the following link: https://experience.arcgis.com/experience/830a9a6218fb4d76b6c711c451c85e34</p> <p>The City continues to display the General Plan Housing Element on the City website and Appendix B of the element includes the Candidate Sites in map and table format. The Housing Element is located at the following link: https://www.cityoforange.org/home/showdocument?id=4900&t=63834443702290000</p> <p>Staff dedicated to housing remain available for technical consultation on any infill development proposals. Initial assistance is always at no cost to developers.</p> | <p>Other</p> | <p>1</p> | <p>https://experience.arcgis.com/experience/830a9a6218fb4d76b6c711c451c85e34 & https://www.cityoforange.org/home/showdocument?id=4900&t=63834443702290000</p> |
| <p>2E - The City will encourage infill development within feasible development sites for homeownership and rental units. The City will continue to facilitate infill development through implementation of its General Plan and Zoning Code, allowing for higher density housing in appropriate areas of the City where potential exists for infill or site redevelopment and employment and transit are concentrated. The City will also encourage compatible residential development integrated into existing neighborhoods and districts where appropriate.</p> | <p>Identify and adopt an inventory of potential infill sites utilizing the site analysis found in Appendix B of the Housing Element.</p> | <p>12/31/2025</p> | <p>6th Cycle</p> | <p>Continuous</p> | <p>The City continues to display the General Plan Housing Element on the City website and Appendix B of the element includes the Candidate Sites in map and table format. The City maintains a map highlighting properties that are identified in the Housing Element as "housing opportunity sites". The map is available to housing developers via the City's website at the following link: https://experience.arcgis.com/experience/b87909fabf62480da448567aebecd0f1/page/Page?views=Layer-List#widget_63=layer_visibility:%7B%22widget_63-dataSource_1%22%3A%7B%22widget_63-dataSource_1-1945162f6ad-layer-23%22%3Atrue%7D%7D</p> | <p>Other</p> | <p>1</p> | <p>https://www.cityoforange.org/home/showdocument?id=4900&t=63834443702290000 & https://experience.arcgis.com/experience/b87909fabf62480da448567aebecd0f1/page/Page?views=Layer-List#widget_63=layer_visibility:%7B%22widget_63-dataSource_1%22%3A%7B%22widget_63-dataSource_1-1945162f6ad-layer-23%22%3Atrue%7D%7D</p> |
| <p>2E - The City will encourage infill development within feasible development sites for homeownership and rental units. The City will continue to facilitate infill development through implementation of its General Plan and Zoning Code, allowing for higher density housing in appropriate areas of the City where potential exists for infill or site redevelopment and employment and transit are concentrated. The City will also encourage compatible residential development integrated into existing neighborhoods and districts where appropriate.</p> | <p>Seek partnerships with and provide informational material including a copy of the inventory and listing of City incentives and programs to housing developers</p> | <p>12/31/2029</p> | <p>6th Cycle</p> | <p>Continuous</p> | <p>The City maintains a map highlighting properties that are identified in the Housing Element as "housing opportunity sites". The map is available to housing developers via the City's website at the following link: https://experience.arcgis.com/experience/830a9a6218fb4d76b6c711c451c85e34 The City continues to display the General Plan Housing Element on the City website and Appendix B of the element includes the Candidate Sites in map and table format. The Housing Element is located at the following link: https://www.cityoforange.org/home/showdocument?id=4900&t=63834443702290000</p> | <p>Other</p> | <p>1</p> | <p>https://experience.arcgis.com/experience/830a9a6218fb4d76b6c711c451c85e34 & https://www.cityoforange.org/home/showdocument?id=4900&t=63834443702290000</p> |
| <p>2E - The City will encourage infill development within feasible development sites for homeownership and rental units. The City will continue to facilitate infill development through implementation of its General Plan and Zoning Code, allowing for higher density housing in appropriate areas of the City where potential exists for infill or site redevelopment and employment and transit are concentrated. The City will also encourage compatible residential development integrated into existing neighborhoods and districts where appropriate.</p> | <p>Monitor the development of infill candidate housing sites as it relates to the provision of housing affordable to lower-income households. If development does not occur as projected, the City will identify and adopt new incentives, actions, or additional sites to continue maintain compliance with Housing Element requirements for RHNA</p> | <p>12/31/2029</p> | <p>6th Cycle</p> | <p>Continuous</p> | <p>In 2025, the City continued to monitor the development status of infill candidate housing sites identified in the Housing Element and tracked housing production by income category to ensure the continued provision of housing affordable to lower-income households. City staff maintains RHNA housing sites monitoring tools, reviews entitlement and building permit activity, and coordinates with developers to evaluate whether infill development is occurring consistent with Housing Element assumptions.</p> <p>Based on this monitoring, the City determines that development is proceeding at or above projected levels, including multiple 100 percent affordable and deed-restricted infill projects that are completed, under construction, or entitled during the early years of the 6th Cycle. Accordingly, the City does not identify the need to adopt additional incentives or designate new housing opportunity sites in 2025 but continues ongoing monitoring and will identify and adopt additional incentives, actions, or sites as necessary to maintain compliance with RHNA and Housing Element requirements.</p> | <p>Other</p> | <p>1</p> | <p>None</p> |

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| 2E - The City will encourage infill development within feasible development sites for homeownership and rental units. The City will continue to facilitate infill development through implementation of its General Plan and Zoning Code, allowing for higher density housing in appropriate areas of the City where potential exists for infill or site redevelopment and employment and transit are concentrated. The City will also encourage compatible residential development integrated into existing neighborhoods and districts where appropriate. | Adopt objective design review standards by March 2024 to provide a ministerial process for review of future projects. These objective design standards will be utilized to evaluate future eligible affordable housing projects on all sites identified in Appendix B, as well as other sites in un-anticipated locations in the city. | 3/31/2024 | 6th Cycle | Completed | On April 23, 2024, the City of Orange City Council adopted Ordinance No. 05-24 amending Chapter 17.08 and 17.15 of the Orange Municipal Code relating to Density Bonus Law. | Other | 1 | https://ecode360.com/43568281 |
| 2E - The City will encourage infill development within feasible development sites for homeownership and rental units. The City will continue to facilitate infill development through implementation of its General Plan and Zoning Code, allowing for higher density housing in appropriate areas of the City where potential exists for infill or site redevelopment and employment and transit are concentrated. The City will also encourage compatible residential development integrated into existing neighborhoods and districts where appropriate. | Adopt the Transfer of Development Rights Ordinance by early 2024, which will allow additional densities in the mixed use areas beyond the 60 units per acre. | 3/31/2024 | 6th Cycle | Completed | On July 23, 2024, the City of Orange City Council adopted Ordinance No. 19-24 amending Chapter 17.44 of the Orange Municipal Code by adding a new section 17.44.210 to establish a mechanism for the transfer of development rights to create opportunities for housing, open space, and trails. | Other | 1 | https://ecode360.com/43569902#45620624 |
| 2E - The City will encourage infill development within feasible development sites for homeownership and rental units. The City will continue to facilitate infill development through implementation of its General Plan and Zoning Code, allowing for higher density housing in appropriate areas of the City where potential exists for infill or site redevelopment and employment and transit are concentrated. The City will also encourage compatible residential development integrated into existing neighborhoods and districts where appropriate. | Continue to provide the following incentives to infill sites to facilitate the construction of housing, particularly for sites with existing leases or other covenants: allowing densities of 60 dwelling units per acre, providing staff guidance and consultation throughout the development process, density bonuses, and use of the small lot subdivision ordinance. | 12/31/2029 | 6th Cycle | Continuous | In 2024, the City adopted a Transfer of Development Rights which allows densities of 60 dwelling units per acre. Staff continues to provide guidance and consultation throughout the development process to all developers and continues to encourage the use of density bonus when affordable housing is proposed, and staff continues to offer the use of the small lot subdivision ordinance. | Other | 1 | https://ecode360.com/43569902#45620624 & https://ecode360.com/43568281 & https://ecode360.com/43568256#43568256 |
| 2F - The City will continue to use federal HOME Investment Partnerships Program (HOME) and Community Development Block Grant Program (CDBG) funds and pursue alternative funding and financing sources such as public-private partnerships in order to maximize the opportunities for new housing development. | Seek out and pursue funding opportunities for new housing development. | 12/31/2025 | 6th Cycle | Continuous | The City's only remaining funding sources for housing development are very limited and include Federal HOME Investment Partnerships (HOME) funds and Low and Moderate Income Housing Asset Funds (LMIHA) which are program income from the former Orange Redevelopment Agency Housing Set-Aside funds. However, the City continues to explore grant opportunities to fund projects. The City has retained a consultant to guide staff on the viability of various grants offered through OCCOG, SCAG, transportation agencies, and the State. No viable grant opportunities were identified in 2025 for new housing development. Staff shall continue to research opportunities in 2025. In 2025, the City used its CDBG funds for projects supporting programs that include street improvements, handicap, accessibility improvements, after school programs, establishing a business assistance program, and case management support. The following table outlines the projects and amount of CDBG funds used on in Fiscal Year (7/1/24 to 6/30/25). Projects CDBG Amount Fair Housing Foundation \$25,000 After-School Community Program \$39,089 Bike Team Program \$53,747 Operation School Bell \$14,658 Community Food Orange \$14,658 ADA Wheelchair Access Ramps \$97,723 Supportive Housing Services \$19,544 Business Assistance Program \$175,000 Wheeler Place and Highland Street Rehabilitation \$488,616 | Other | 1 | https://www.cityoforange.org/our-city/departments/community-development/housing/cdbg |
| 2G - Section 3.J.6 of the City's Housing Element lists resources and qualified entities to preserve affordable units at risk of converting to market-rate. The City will continue to seek qualified non-profit organizations for acquisition, construction and rehabilitation of affordable housing. Funds will be made available on an annual basis, contingent on funding availability. | Partner with non-profit organizations for future affordable housing development and preservation of at-risk units. | 12/31/2025 | 6th Cycle | Continuous | The City maintains an affordable housing project compliance spreadsheet which tracks projects nearing the end of their affordability covenant. This list is reviewed annually to identify property owners that the City needs to reach out to in advance to discuss options for extending affordability. The following property is at-risk of converting to market-rate within the planning period: Three (3) units at Adams Triplex I (1837-1841 E. Adams) are identified as at-risk of converting to market rate units. These units are being preserved through the Section 8 Annual Renewal Program. The current contract runs through 2027. The City will continue to assist in preserving at-risk units by, but not limited to, supporting non-profit applications for funding to purchase at-risk units, work with property owners to maintain affordability and develop preservation strategies, and assist with aforementioned funding options when available. The City will continue to comply with noticing requirements and coordinate with qualified entities to preserve at-risk units. Long-term solutions, including alternative funding options, are continually being sought for retention of all the City's affordable housing stock. | Other | 1 | None |
| 2G - Section 3.J.6 of the City's Housing Element lists resources and qualified entities to preserve affordable units at risk of converting to market-rate. The City will continue to seek qualified non-profit organizations for acquisition, construction and rehabilitation of affordable housing. Funds will be made available on an annual basis, contingent on funding availability. | Promote available funding opportunities. | 12/31/2025 | 6th Cycle | Continuous | The City continues to provide Housing Developer Information and Resources on its City Website as well as Affordable Housing Assistance and the availability of funding opportunities. | Other | 1 | https://www.cityoforange.org/our-city/departments/community-development/housing/affordable-housing |

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| 2H - The City will continue to require non-residential and mixed use projects in the Urban Mixed Use (UMU) zoning districts only be approved when a finding can be made that the project will not reduce UMU-zoned land available for residential development such that the City can no longer accommodate its remaining RHNA need. The City will continue to track the availability of UMU-zoned sites greater than one half-acre in size through its RHNA Housing Sites Monitoring System. | Annually track development in the UMU zone and availability of sites. | 12/31/2025 | 6th Cycle | Continuous | In 2025, no new development was proposed or approved for the UMU zone. A RHNA Sites Monitoring Database is being consulted and maintained by City staff as development occurs. | Other | 1 | None |
| 2I - The City will coordinate with Chapman University to respond to the housing needs of the growing student population and challenges relating to integration of student-oriented housing in existing residential neighborhoods. As part of this effort, the City will encourage development of on-campus housing through the University's campus master planning process. | Work with the Chapman University to undertake activities that may include, but are not limited to, surveying students to understand off-campus housing needs, identifying appropriate locations for and types of off-campus student housing, and establishing policies and procedures to address any issues with neighborhood integration. | 12/31/2025 | 6th Cycle | Continuous | The City continues to engage in ongoing discussions and efforts with Chapman University to develop more on-site housing for its students. In 2025, the City did not receive an application from Chapman University for development of additional student housing. An amendment to the Chapman University Specific Plan proposes a provision to house 50% of undergraduate students in on-campus housing. The City continues working with the University on an update to the Chapman University Specific Plan within this housing cycle to plan for expansion of future student housing capacity with enrollment growth. | Other | 1 | None |
| 2J - The City of Orange will continue to permit construction of accessory dwelling units consistent with State law. The City has incorporated new legislation regarding ADU development into the Municipal Code and will continue to make updates to the City's Municipal Code to reflect new State laws as required. The City will develop an informational packet to be available to the public at City Hall. The packet will include processes and key information regarding ADU development opportunities. The City will continue to work with property owners who come forward with interest in developing ADUs and/or questions regarding ADUs. | Update Municipal Code to permit ADUs and JADUs in all zones which allow residential uses and update Section 17.13.030 Permitted Uses table to clarify where ADUs and JADUs are permitted in compliance with State law. | 10/30/2025 | 6th Cycle | Completed | On July 23, 2024, the City of Orange City Council adopted Ordinance No. 20-24 amending Title 17 of the Orange Municipal Code updating Accessory Dwelling Unit provisions of the Orange Municipal Code in response to changes in State law and guidance from the California Department of Housing and Community Development. | Other | 1 | ADU Informational Packet: https://www.cityoforange.org/home/showpublisheddocument/5096/638857519486670000 Municipal Code: https://ecode360.com/43569004#43569004 Section 17.13.030: https://ecode360.com/attachment/315536/OR5214-017a%20Table%2017.13.030%20-%20Master%20Land%20Use%20Table.pdf |
| 2K - The City will create a monitoring program to track ADU creation by RHNA affordability levels throughout the planning period. This will allow the City to monitor the development of accessory units at all income levels in relation to the anticipated development within the Housing Element. Additionally, the City will conduct an evaluation of ADU development within 2 years of the adoption of the 6th cycle Housing Element. If ADU development falls below what was assumed in the Housing Element, the City will take action within 6 months of completion of the ADU review to ensure that adequate capacity at each income level is maintained to meet the City's RHNA needs. | Create a monitoring program to track ADU creation by RHNA affordability levels throughout the planning period. | 12/31/2023 | 6th Cycle | Continuous | The City is on track to meet and exceed ADU development assumptions in its Housing Element. In 2025, the City issued building permits for 91 ADU/JADU units, and finalized 64 building permits for ADU/JADU units. The amount of ADUs approved, permitted, and finalized far exceed the estimate found in the Housing Element. | Other | 1 | None |
| 2L - Pursuant to State Housing law, candidate sites identified in this Housing Element to accommodate a portion of the City's low- and very low -income RHNA that were identified in previously adopted Housing Elements must be rezoned to allow residential use by right at specified densities for housing developments in which at least 20 percent of the units are affordable to lower income households. By right shall mean the jurisdiction may not require any of the following discretionary actions, except if the project requires a subdivision: A conditional use permit A planned unit development permit Other discretionary, local-government review or approval that would constitute a "project" as defined in Section 21100 of the Public Resources Code (California Environmental Quality Act "CEQA"). | The City has identified as part of this Housing Element update vacant and nonvacant sites that were used in previous Housing Elements to meet the current RHNA need. To accommodate the provisions of State law, the City shall streamline development review for projects on all nonvacant sites included in a prior Housing Element and all vacant sites included in two or more consecutive planning periods that meet the requirements of State housing law. These sites are identified in Appendix B. | By December 2024. | 6th Cycle | Completed | No projects were submitted in 2025 on any nonvacant sites included in a prior Housing Element or any vacant site included in two or more consecutive planning periods which met the affordability requirements of State housing law. The City's adopted objective design standards augment the City's efforts to streamline development of affordable residential developments under state housing law. The identified sites do not need rezoning as residential development is already a permitted use. | Other | 1 | Objective Design Standards for Multi-Family Housing: https://www.cityoforange.org/home/showpublisheddocument/6065/638735915474730000 Objective Design Standards for Mixed-Use Development: https://www.cityoforange.org/home/showpublisheddocument/6063/638735915465170000 |
| 2M - The City recognizes the importance of supporting the development of housing for low and extremely low income households. While the City is not a developer, it is a primary goal of the Housing Element to support developers and increase the feasibility of development of housing for extremely low and low income households. | The City will adopt a program to subsidize application processing fees, when funding is available, for qualifying developments where all units affordable to 80% AMI or lower. | 12/31/2023 | 6th Cycle | Not Yet Started | The City did not formalize a program to subsidize application processing fees in 2025. Progress towards this goal shall occur as soon as funding and qualifying projects are identified. The City continues to explore grant opportunities to fund projects. The City has retained a consultant to guide staff on the viability of various grants offered through OCCOG, SCAG, transportation agencies, and the State. No grants that the City could be competitive for under the grant parameters were identified in 2025 but efforts continue in 2026. The City has assisted several projects with TEFRA public hearings and will continue to do so at the City's cost for all applicable future projects. The City utilizes HOME funds as a financial resource for projects and will continue to seek out additional grants that can be leveraged. CDLAC, LHFT, LIHTC, PBS8, RDA, and City fee deferrals are additional financing tools that the City has supported use of in past projects. The City will continue to support the use of these financing tools, along with any other options. | Other | | None |
| 2M - The City recognizes the importance of supporting the development of housing for low and extremely low income households. While the City is not a developer, it is a primary goal of the Housing Element to support developers and increase the feasibility of development of housing for extremely low and low income households. | Promote the benefits of this program to the development community by posting information on its webpage and creating a handout to be distributed with land development applications. | 12/31/2029 | 6th Cycle | Not Yet Started | The City did not formalize a program to subsidize application processing fees in 2025. Progress towards this goal shall occur as soon as funding and qualifying projects are identified. The City continues to explore grant opportunities to fund projects. | Other | | None |

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| 2M - The City recognizes the importance of supporting the development of housing for low and extremely low income households. While the City is not a developer, it is a primary goal of the Housing Element to support developers and increase the feasibility of development of housing for extremely low and low income households. | The City will annually invite nonprofit developers to discuss the city's plans, resources, development opportunities, and requests-for-quotes. | 12/31/2025 | 6th Cycle | Continuous | The City continues to building relationships with the building community and encourages the development of underutilized parcels for housing development. In 2025, the City launched a new public portal which allows applicants to submit online and all review and communication is done through the portal to help streamline the review process, reducing project costs for developers. | Other | 1 | None |
| 2M - The City recognizes the importance of supporting the development of housing for low and extremely low income households. While the City is not a developer, it is a primary goal of the Housing Element to support developers and increase the feasibility of development of housing for extremely low and low income households. | The City will assist in the application for state and federal financial resources. | 12/31/2029 | 6th Cycle | Continuous | The City continues to provide Housing Developer Information and Resources on its City Website as well as Affordable Housing Assistance and the availability of funding opportunities. | Other | 1 | https://www.cityoforange.org/our-city/departments/community-development/housing/affordable-housing |
| 2M - The City recognizes the importance of supporting the development of housing for low and extremely low income households. While the City is not a developer, it is a primary goal of the Housing Element to support developers and increase the feasibility of development of housing for extremely low and low income households. | Promote the development of 535 units for extremely low income housing units throughout the planning period. | 12/31/2029 | 6th Cycle | Continuous | The City continues to building relationships with the building community and encourages the development of underutilized parcels for housing development. In 2025, the City launched a new public portal which allows applicants to submit online and all review and communication is done through the portal to help streamline the review process, reducing project costs for developers. The City did finalize the construction of 8 extremely low deed restricted units in 2025, bringing the total of extremely low units completed through the 6th cycle to 40 units. | Units | 8 | Table A2, and Table B of this report |
| 2N - Developer outreach and community engagement has shown that large parcels are perceived to have impediments due to their development characteristics. In order to further promote development of these types of parcels, the City will establish a ministerial process to allow for the subdivision of existing large parcels, such as shopping centers or older apartment communities that have the potential to accommodate more intensive development, recognizing that these projects may need to be phased over 5-10 year periods and that the resultant land parcels may be irregular in shape (i.e., allowing for multifamily development on a former big box store site while the rest of the center remains in use) | The City will establish a ministerial process to allow for the subdivision of existing large parcels, such as shopping centers or older apartment communities that have the potential to accommodate more intensive development, recognizing that these projects may need to be phased over 5-10 year periods and that the resultant land parcels may be irregular in shape (i.e., allowing for multifamily development on a former big box store site while the rest of the center remains in use) | 12/31/2024 | 6th Cycle | Completed | The City utilizes OMC Section 16.12.030, which allows the Community Development Director ministerial approval of land division of four lots or less. | Other | 1 | https://ecode360.com/43566095#43566095 |
| 2O - Should affordable housing unit production not meet the pace of development projected through the Housing Element by 2026 (midway through the planning period), the City will study the development of an inclusionary housing ordinance and consider adoption during the planning period. | The City will monitor the production of residential development for targeted 6th Cycle RHNA goals. | 12/31/2027 | 6th Cycle | Continuous | The City is monitoring the production of all residential development. Katella Terrace (74 units), which is a 100% affordable housing development completed its construction in 2025. The City will significantly accomplish the housing unit goals of this policy during the planning period. Additionally, as reflected in Policy 2K, the City continues to experience a higher than estimated number of applications for ADUs. ADUs continue to be a major part of residential development in the City. | Other | 1 | Table A2, and Table B of this report |
| 3A - The City shall continue to provide the public information related to the development of housing through the continued promotion of educational materials. The information may describe incentives in the Orange Municipal Code that support the development of affordable housing and how the provisions of affordable housing benefits the community. This may take the form of community newsletter articles, information posted on the City's website that is available to the public, and staff available to respond to inquiries. | Annually outreach to the community with information on affordable housing development. | 12/31/2025 | 6th Cycle | Continuous | The City's Housing Element update was found to be in substantial conformance with State housing law on January 2, 2024, and every effort is being made to ensure Housing Element goals and policies are implemented. The City maintains a map highlighting properties that are identified in the Housing Element as "housing opportunity sites". The map is available to housing developers via the City's website at the following link: https://experience.arcgis.com/experience/b87909fabf62480da448567aebec0f1/page/Page?views=Layer-List#widget_63=layer_visibility:%7B%22widget_63-dataSource_1%22%3A%7B%22widget_63-dataSource_1-1945162f6ad-layer-23%22%3Atrue%7D%7D Additionally, the City continues to display the General Plan Housing Element on the City website and Appendix B of the element includes the Candidate Sites in map and table format. The Housing Element is located at the following link: https://www.cityoforange.org/home/showdocument?id=4900&t=638344437022900000 The Housing Element on the City's website includes a Housing Needs Assessment for several focus areas of the City. The focus areas include maps identifying specific parcels that have the potential for redevelopment with housing units. In addition, the City continued to maintain an Affordable Housing Map, Find Compliant Affordable Housing Link, and list of site available as housing development opportunities at the following Housing Division link: https://www.cityoforange.org/our-city/departments/community-development/housing At the above link the community may also find information about the City's housing programs, HUD programs, information about the City's Housing Successor Agency, Housing and HUD Documents, and an Affordable Housing Resource Toolkit. The City will continue to look to expand affordable housing outreach to the community via | Other | 1 | https://experience.arcgis.com/experience/b87909fabf62480da448567aebec0f1/page/Page?views=Layer-List#widget_63=layer_visibility:%7B%22widget_63-dataSource_1%22%3A%7B%22widget_63-dataSource_1-1945162f6ad-layer-23%22%3Atrue%7D%7D |

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| <p>3B - Pursuant to Chapter 727, Statutes of 2005 (SB 1087), the City of Orange is required to deliver its adopted Housing Element and any amendments thereto to local water and sewer service providers, including the City's own water provider services, Metropolitan Water District (MWD) and the Orange County Sanitation District (OCSD). This legislation allows for coordination between the City and water and sewer providers when considering approval of new residential projects. Additionally, cooperation with local service providers will support the prioritization of water and sewer services for future residential development, including units affordable to lower-income households. The City will submit the adopted Housing Element to local water and sewer service providers for their review and consideration when reviewing new residential projects.</p> | <p>Deliver the adopted Housing Element to local water and sewer service providers.</p> | <p>10/30/2023</p> | <p>6th Cycle</p> | <p>Completed</p> | <p>Subsequent to the HCD finding the City's Housing Element update to be in substantial conformance with State housing law on January 2, 2024, the City provided the adopted Housing Element to local water and sewer service providers.</p> | <p>Other</p> | <p>1</p> | <p>None</p> |
| <p>3C - SB 1035 requires that the City, after the initial revision of the Safety Element to identify flood hazards and address the risk of fire in certain lands upon each revision of the Housing Element, review and, if necessary, revise the Safety Element to identify new information relating to flood and fire hazards that was not previously available during the previous revision of the Safety Element. The City is currently in the process of revising the Safety Element and will take the document to City Council for adoption within 12 months of adoption of the 6th Cycle Housing Element. SB 1000 (2018) requires that the City include an environmental justice component to the General Plan during the 6th Cycle update of the City's Housing Element. The City is currently planning to perform a review of the existing General Plan to determine where environmental justice is currently addressed and where additional language is needed within the appropriate elements. The City will modify the General Plan to include additional Environmental Justice policies within 24 months of adoption of the 6th Cycle Housing Element.</p> | <p>Update the Safety and Environmental Justice Elements.</p> | <p>6/30/2024</p> | <p>6th Cycle</p> | <p>Completed</p> | <p>On January 14, 2025, the City adopted Resolution No. 11589 for an update the General Plan Safety Element to bring the General Plan into compliance with the following legislation: SB 1241 (2014), SB 379 (2017), SB 1035 (2018), and SB 99 (2020). The General Plan has environmental justice policies throughout all elements. However, the City's will continue to bolster additional environmental justice language in appropriate elements.</p> | <p>Other</p> | <p>1</p> | <p>https://citydocs.cityoforange.org/WebLink/DocView.aspx?id=244375443&searchid=ef74e45-37ed-4596-995b-51ed8a91d51c&dbid=0&repo=CityofOrange</p> |
| <p>3D - The City has hosted workshops and public meetings throughout the 2021-2029 Housing Element Update to gather public input and feedback as it relates to development of and access to housing. The City will extend outreach efforts throughout the planning period to continue gathering community input on, but not limited to, affordable housing, housing for special needs populations, and ADUs. The continued outreach will be City-wide with a focus on traditionally under-represented communities.</p> | <p>Annually outreach and host a community meeting to discuss housing</p> | <p>12/31/2025</p> | <p>6th Cycle</p> | <p>Continuous</p> | <p>The City continues to meet with commercial shopping mall properties to promote the development of housing at those sites.</p> | <p>Other</p> | <p>1</p> | <p>None</p> |
| <p>3E - In order to ensure the maintenance, preservation, and improvement of housing throughout the City, an estimate of the number of units in need of rehabilitation is necessary.</p> | <p>Yearly implement and assess a survey of the City's housing stock to identify potential rehabilitation needs. Based on the results, the City shall adopt additional policy actions such as, but not limited to, promoting funding opportunities and community outreach and education on available resources.</p> | <p>12/31/2025</p> | <p>6th Cycle</p> | <p>Continuous</p> | <p>The City accomplished this objective by utilizing existing inspection, code enforcement, and compliance monitoring activities to assess the condition of the City's housing stock and identify potential rehabilitation and maintenance needs. City staff maintained and reviewed databases tracking property maintenance complaints, inspection results, and code enforcement activity, and conducted annual inspections of deed-restricted affordable housing developments, with inspections completed for 254 affordable housing units in 2025. This information was used to identify trends related to deferred maintenance and housing conditions, particularly in areas serving lower-income and vulnerable populations. Based on these ongoing assessments, the City continued to promote available funding opportunities, technical assistance, and community resources to support housing rehabilitation and maintenance. Staff coordinated with County and regional partners, fair housing agencies, and community organizations to provide outreach and education on available programs and resources, and continued to seek grant and partnership opportunities to address identified rehabilitation needs. These efforts supported informed policy decisions and ongoing actions to maintain and improve the City's existing housing stock during the reporting year.</p> | <p>Other</p> | <p>1</p> | <p>None</p> |
| <p>3F - Existing shopping center and office complex properties represent much of the future residential redevelopment potential in Orange. As such, the City feels it is important to plan for the possibility that some of these properties may not develop in the timeframe anticipated and the need to identify additional opportunity areas may be necessary. If these properties are not entitled and able to receive building permits for residential uses by mid-2027, the City will identify additional alternative sites within Orange that can accommodate a potential shortfall in housing sites to accommodate the remaining RHNA within 180 days of determination of a shortfall of adequate sites as required by SB 166 (No Net Loss). As part of this process, the City will evaluate their progress towards meeting their RHNA goals in all income categories. If the City is proportionately on pace to meet its goals without inclusion of shopping center properties, the City shall work with HCD to confirm that no further opportunity sites need be identified.</p> | <p>Evaluate progress in the redevelopment of properties at existing shopping centers and office complexes in mid-2027 to determine if additional candidate housing sites are needed to make up a shortfall in meeting the City's RHNA.</p> | <p>6/30/2027</p> | <p>6th Cycle</p> | <p>In Progress</p> | <p>During calendar year 2025, the City continues to implement Program 3F by monitoring progress toward meeting its RHNA obligations across all income categories and tracking residential redevelopment activity at existing shopping center and office complex properties identified as future housing opportunity sites. City staff review entitlement activity, building permit issuance, and development inquiries to assess whether these sites are advancing toward residential reuse within the anticipated timeframe. The City also evaluates overall housing production trends to determine whether it remains proportionately on pace to meet RHNA targets without reliance on these sites. Based on 2025 monitoring, the City determines that housing production is proceeding consistent with Housing Element assumptions, and no shortfall of adequate sites has been identified. Accordingly, no additional candidate housing sites are designated in 2025; however, the City will continue ongoing monitoring and will evaluate redevelopment progress in mid-2027, consistent with SB 166 (No Net Loss), and will coordinate with HCD if additional opportunity sites are determined to be necessary.</p> | <p>Other</p> | <p>1</p> | <p>None</p> |

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| <p>4A - Pursuant to AB 686, the City will AFFH by taking meaningful actions in addition to resisting discrimination, that overcomes patterns of segregation and foster inclusive communities free from barriers that restrict access to opportunity based on protected characteristic. The HE contains analysis of regional and local contributing factors to fair housing issues within Orange and determined the following factors were applicable: Educational Opportunities: Countywide, there are disparities across racial/ethnic groups in access to educational opportunities as measured by the index. The City of Orange showed lower scores in educational opportunity, low composite education index scores signify low opportunity and resources. Environmental Opportunities: Countywide, there are disparities across racial/ethnic groups in access to environmental opportunities, measured as lower exposure to and effects from pollution. Across all tracts in the County, non-Hispanic Whites exhibit the highest access to environmentally healthy neighborhoods. Orange City is one of the least environmentally healthy, with low scores for the environmental opportunity index, signifying low opportunity and resources. Economic Opportunities: In the County, there are significant disparities in access to economic opportunity. Non-Hispanic White residents have the greatest access. The City of Orange has relatively large disparities by protected class groups, where Hispanic residents have significantly lower access to economic opportunity than other racial/ethnic groups. Regional Opportunity, Place: The City of Orange has two</p> | <p>Please see Housing Element Table 4-1: AFFH Actions on page 205 of the Housing Element at the below link: https://www.cityoforange.org/home/sho_wdocument?id=4137&t=638119648106848609</p> | <p>12/31/2025</p> | <p>6th Cycle</p> | <p>Continuous</p> | <p>Housing Mobility - Educational Opportunities</p> <p>Utilizing CDBG funds, the City funded after school programs in partnership with the Youth Center of Orange at two park sites and two affordable housing sites for children with less educational opportunity and funded the Assistance League of Orange with Operation School Bell which provides clothing and school supplies to under privileged children. The Assistance League assisted 184 children and the Youth Centers assisted 83 children in 2024.</p> <p>The City's CDBG Committee and City Council annually consider community input prior to awarding distribution of CDBG funds for assistance programs.</p> <p>Housing Choice and Affordability in Areas of Opportunity</p> <p>In 2025, the City adopted an Single-Room Occupancy ordinance, and a Farmworker Housing ordinance.</p> <p>A Small Lot Subdivision Ordinance was completed in 2021 and staff promotes the ordinance to housing developers as an alternative development option.</p> <p>Place-Based Strategies- Conservation and Revitalization</p> <p>Note the activities under Housing Mobility - Educational Opportunities above. Additionally, the City's Library also offers free lunches through the Summer Food Service Program administered by the California Department of Education for children and teens under the age of 18. The library also offers a Homework Center for children and teens. The City will continue to provide these programs (contingent on funding availability) to the community which benefit community assets and promote equitable access to community resources.</p> <p>In 2025, the City continued to pursue completion of the last leg of the Santiago Creek Trail which provides greater non-motorized mobility options between urbanized areas of the City's south and western reaches and East Orange where there are greater open space recreational</p> | <p>Other</p> | <p>1</p> | <p>https://www.cityoforange.org/business/business-resources</p> |
| <p>4B - The City will continue to support local and inter-jurisdictional efforts to reduce temporary and chronic homelessness. The City shall continue to promote a comprehensive approach to addressing homelessness consistent with the Continuum of Care model. Additionally the City provides support for the Navigation Centers in Buena Park and Placentia in the form of financial assistance for operations.</p> | <p>Coordinate with 2-1-1 Orange County, non-profit entities, the Orange County Housing Authority and other applicable government agencies to provide a range of services and housing opportunities for homeless persons in Orange.</p> | <p>12/31/2025</p> | <p>6th Cycle</p> | <p>Continuous</p> | <p>In 2025, the City continued to participate in the North Services Planning Area (SPA) partnership. The North SPA Partnership is a joint collaboration that includes two full-service Navigation Centers to provide help to the region's homeless – the Buena Park Center and the Placentia Center provides homeless individuals a total of 250 beds, health resources, job skill training, and the ability to reconnect with lost family. These facilities join the two shelters already built by the City of Anaheim, which house another 326 beds. In addition to participating in the North SPA, Orange has undertaken several other initiatives to address the local homelessness issue; including partnering with HomeAid of Orange County to develop the Orange Family Care Center. The Orange Family Care Center specializes in serving the needs of families who are experiencing homelessness and has over 55 beds.</p> <p>The Orange Police Department's Homeless Engagement, Assistance & Resource Team (HEART) program has been operating since 2013. HEART Officers engage daily with local homeless individuals, working with them one-on-one to help facilitate their re-entry back into mainstream society. The Police Department also assists in providing resources and assistance through collaborations with local community organizations and agencies.</p> <p>Starting in June 2022, the City set up the Hub Resource Center (HRC), managed by The Hub OC. The HRC oversees continuum of care services on behalf of the City of Orange and manages rental facilities including meals, laundry machines, portable showers, hand washing stations, and portable restrooms to help with personal hygiene. The HUB OC manages the recruiting, training, and mobilizing of the team of volunteers from local churches and the community to help meet the needs of homeless residents in partnership with the City of Orange, the HEART team, and LOVE Orange. Services include receiving intake information, coordinated entry system (CES), Homeless management Information System (HMIS), volunteer recruitment and training, distribution of hygiene supplies and management of hygiene resources. Referral services include shelter, mental health, veterinary care, health care, clothing providers, transportation providers, and afterschool care. Additionally, partnerships have begun for classes and workshops related to workforce skills and health-oriented programs. The City intends to continue this program throughout the planning period. Partnership and grant funding is continuously sought to extend the life of the HUB beyond funding available through HOME-ARP</p> | <p>Other</p> | <p>1</p> | <p>https://thehubresourcecenter.org/</p> |
| <p>4C - The City of Orange currently contracts with the Fair Housing Foundation which provides community education, individual counseling, mediation, and low-cost advocacy with the expressed goal of eliminating housing discrimination and guaranteeing the rights of all people to freely choose the housing for which they qualify in the area they desire. The City refers all inquiries for these services to the Fair Housing Foundation and maintains literature and informational brochures at City Hall available for public distribution.</p> | <p>Provide informational brochures at the City library, Senior Center and other locations frequented by the public.</p> | <p>12/31/2025</p> | <p>6th Cycle</p> | <p>Completed</p> | <p>In 2025 staff continued to provide fair housing literature at City facilities such as libraries, the City Clerk's Office, Police Headquarters, and Fire Department Headquarters.</p> | <p>Other</p> | <p>1</p> | <p>-</p> |
| <p>4C - The City of Orange currently contracts with the Fair Housing Foundation which provides community education, individual counseling, mediation, and low-cost advocacy with the expressed goal of eliminating housing discrimination and guaranteeing the rights of all people to freely choose the housing for which they qualify in the area they desire. The City refers all inquiries for these services to the Fair Housing Foundation and maintains literature and informational brochures at City Hall available for public distribution.</p> | <p>Continue the provision of fair housing assistance including landlord/tenant counseling and amelioration or removal of identified impediments and work with the Fair Housing Foundation to provide community education on fair housing throughout the year.</p> | <p>12/31/2025</p> | <p>6th Cycle</p> | <p>Continuous</p> | <p>In 2025, the Fair Housing Foundation projecting to assist 150 unduplicated Orange clients, received 23 Fair Housing allegations, and opened 8 fair housing cases.</p> | <p>Other</p> | <p>1</p> | <p>None</p> |

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|---|--|------------|-----------|-----------------|--|---------|-----|---|
| 4C - The City of Orange currently contracts with the Fair Housing Foundation which provides community education, individual counseling, mediation, and low-cost advocacy with the expressed goal of eliminating housing discrimination and guaranteeing the rights of all people to freely choose the housing for which they qualify in the area they desire. The City refers all inquiries for these services to the Fair Housing Foundation and maintains literature and informational brochures at City Hall available for public distribution. | Continue to contract with the Fair Housing Foundation or a similar agency for these services. | 12/31/2025 | 6th Cycle | Continuous | In 2025, the City distributed Fair Housing Foundation informational materials at the Community Development public service counter, and also relied on Fair Housing Foundation events for distribution of information. Staff continues to coordinate with Fair Housing and the County of Orange to bring information on resources to these communities. | Other | 1 | None |
| 4D - On behalf of the City, the Orange County Housing Authority currently administers the Section 8 Rental Assistance program which assists renter households in the City. The City of Orange will continue to provide referral services and information to the City's residents. | Assist 484 households annually through the planning period. | 12/31/2025 | 6th Cycle | Completed | 2025 - Total Number of Tenants - City of Orange Program # of Tenant's that Participated Veterans Affairs Supportive Housing (VASH): 30 Non - Elderly Persons with Disabilities (NED): 1 Family Unification Program (FUP): 16 Section 8 Housing Choice Voucher Program (HCVP): 350 Continuum of Care Certificate Program (COC): 23 Family Self-Sufficiency (FSS): 3 Portability-In (Port-In): 64 Emergency Housing Voucher (EHV): 11 *This data reflects the total number of Tenant's assisted by program, in the City of Orange, through the calendar year of 2025. During FY 25-26, the City will continue to support OCHA's applications for Section 8 vouchers as well as the continuation of the HCVP, COC, VASH, NED, FSS, Port-In, EHV and FUP programs. | Persons | 498 | None |
| 4E - The City Staff will support the ability of persons with developmental disabilities to live in integrated community settings. The City will work with the Regional Center of Orange County to identify the housing needs of persons served by the Center, promote opportunities for supportive living services and support efforts to eliminate barriers to housing for persons with developmental disabilities. | Annually outreach to and partner with the Regional Center of Orange County to identify the housing needs of persons served by the Center, promote opportunities for supportive living services and support efforts to eliminate barriers to housing for persons with developmental disabilities. | 12/31/2025 | 6th Cycle | Continuous | In 2025, the City continued its outreach efforts with the Regional Center of Orange County to identify the needs of persons with development disabilities and to promote opportunities and eliminate barriers for housing. Additionally, the City continues to offer its Reasonable Accommodation provisions to eliminate barriers to housing for persons with disabilities. | Other | 1 | https://ecode360.com/43567154#43567154 |
| 4F - The City will amend the Orange Municipal Code to be compliant with State law regarding residential care facilities serving seven (7) or more persons in all residential zones, as well as ensure barrier-free housing choices for persons with disabilities. The City will also provide information online and at City Hall on reasonable accommodation with respect to zoning, permit processing, or building laws. | Update the Orange Municipal Code to comply with State law. | 12/31/2023 | 6th Cycle | In Progress | Staff is currently working to evaluate the changes needed to the Orange Municipal Code in order to comply with State law. A ordinance amending the Municipal Code to be in compliance with State law is anticipated to be adopted and implemented in 2026. | Other | | None |
| 4F - The City will amend the Orange Municipal Code to be compliant with State law regarding residential care facilities serving seven (7) or more persons in all residential zones, as well as ensure barrier-free housing choices for persons with disabilities. The City will also provide information online and at City Hall on reasonable accommodation with respect to zoning, permit processing, or building laws. | Provide information online and at City Hall on reasonable accommodation with respect to zoning, permit processing, or building laws. | 12/31/2029 | 6th Cycle | Continuous | On August 25, 2009, the City of Orange City Council adopted Ordinance No. 06-09 amending Title 17 of the Orange Municipal Code to add provisions for reasonable accommodations for disabled persons in the provision of housing. The standards adopted by this ordinance can be found in the Orange Municipal Code Section 17.10.045, which can be accessed on the City website. | Other | 1 | https://ecode360.com/43567154#43567154 |
| 4G - The City will update the Orange Municipal Code to permit Low Barrier Navigation Center development as a matter of right in appropriate zoning districts, subject to requirements of state law. Per California Government Code Section 65660, low barrier navigation centers are defined as a Housing First, low-barrier, service-enriched shelter focused on moving people into permanent housing that provides temporary living facilities while case managers connect individuals experiencing homelessness to income, public benefits, health services, shelter, and housing. "Low Barrier" means best practices to reduce barriers to entry. These requirements include implementing standards, provisions and limitations governing the permitting, development, siting and management of Low Barrier Navigation Centers. The City of Orange will continue to identify revisions and adopt amendments to the Municipal Code to comply with State law updates. | Adopt an amendment to the Orange Municipal Code to permit Low Barrier Navigation Center in compliance with State law. | 12/31/2023 | 6th Cycle | Not Yet Started | Staff work efforts are underway and an update to the Orange Municipal Code to comply with State law is anticipated to be adopted and implemented in 2026. | Other | | None |
| 4G - The City will update the Orange Municipal Code to permit Low Barrier Navigation Center development as a matter of right in appropriate zoning districts, subject to requirements of state law. Per California Government Code Section 65660, low barrier navigation centers are defined as a Housing First, low-barrier, service-enriched shelter focused on moving people into permanent housing that provides temporary living facilities while case managers connect individuals experiencing homelessness to income, public benefits, health services, shelter, and housing. "Low Barrier" means best practices to reduce barriers to entry. These requirements include implementing standards, provisions and limitations governing the permitting, development, siting and management of Low Barrier Navigation Centers. The City of Orange will continue to identify revisions and adopt amendments to the Municipal Code to comply with State law updates. | Update the Orange Municipal Code to comply with State law. | 12/31/2023 | 6th Cycle | Continuous | The Orange Municipal Code is reviewed Annually for updates in response to changes in State law. | Other | 1 | None |

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| <p>4H - The City will update the Orange Municipal Code to permit Single-Room Occupancy units in appropriate zoning districts, subject to requirements of state law. These requirements include implementing standards, provisions and limitations governing the permitting, development, siting, and management of Single-Room Occupancy units. The City of Orange will continue to make the appropriate revisions the Municipal Code to comply with California Government Code Section 65583(c)(1).</p> | <p>Update the Orange Municipal Code to comply with State law.</p> | <p>12/31/2023</p> | <p>6th Cycle</p> | <p>Completed</p> | <p>On June 24, 2025, the City of Orange City Council adopted Ordinance No. 11-25 amending Title 17 of the Orange Municipal Code to make Single-Room Occupancy (SRO) a permitted use in certain zoning districts and by adding definitions and development standards related to SRO development.</p> | <p>Other</p> | <p>1</p> | <p>https://ecode360.com/43568487#43568526</p> |
| <p>4I - The City of Orange will update the Orange Municipal Code to comply with provisions for farmworker housing in compliance with the Employee Housing Act (Sections 17000-17062.5 of the California Health and Safety Code).</p> | <p>Update the Orange Municipal Code to comply with State law.</p> | <p>12/31/2023</p> | <p>6th Cycle</p> | <p>Completed</p> | <p>On September 23, 2025, the City of Orange City Council adopted Ordinance No. 14-25 amending Title 17 of the Orange Municipal Code to Comply with the Employee Housing Act (Health and Safety Code Sections 17000-17062.5) regarding Farmworker and Employee Housing.</p> | <p>Other</p> | <p>1</p> | <p>https://ecode360.com/OR5214/laws/LF2488028.pdf</p> |
| <p>4J - The City of Orange Municipal Code currently requires emergency shelters to be located at least five hundred feet from any residential use or residentially-zoned property, public or private park, or public or private kindergarten through 12th grade curriculum school, as measures from the closest property line, as well as be located within half-a-mile of a transit stop. These requirements fall outside the scope of allowable standards relating to siting of homeless/emergency shelters per Government Code section 65583, subdivision (a)(4)(A).</p> | <p>Amend the Municipal Code to be consistent with State law.</p> | <p>12/31/2023</p> | <p>6th Cycle</p> | <p>In Progress</p> | <p>Staff is currently working to evaluate the changes needed to the Orange Municipal Code in order to comply with State law. A ordinance amending the Municipal Code to be in compliance with State law is anticipated to be adopted and implemented in 2026.</p> | <p>Other</p> | | <p>None</p> |

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| Jurisdiction | Orange | |
| Reporting Period | 2025 | (Jan. 1 - Dec. 31) |
| Period | 6th Cycle | 10/15/2021 - 10/15/2029 |

ANNUAL ELEMENT PROGRESS REPORT

Housing Element Implementation

(CCR Title 25 §6202)

Note: "+" indicates an optional field
Cells in grey contain auto-calculation formulas

Table E

Commercial Development Bonus Approved pursuant to GC Section 65915.7

| Project Identifier | | | | Units Constructed as Part of Agreement | | | | Description of Commercial Development Bonus | Commercial Development Bonus Date Approved |
|-------------------------------------|----------------|---------------------------|---|--|------------|-----------------|-----------------------|---|--|
| 1 | | | | 2 | | | | 3 | 4 |
| APN | Street Address | Project Name ⁺ | Local Jurisdiction Tracking ID ⁺ | Very Low Income | Low Income | Moderate Income | Above Moderate Income | Description of Commercial Development Bonus | Commercial Development Bonus Date Approved |
| Summary Row: Start Data Entry Below | | | | | | | | | |
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| Jurisdiction | Orange | |
| Reporting Period | 2025 | (Jan. 1 - Dec. 31) |
| Planning Period | 6th Cycle | 10/15/2021 - 10/15/2029 |

ANNUAL ELEMENT PROGRESS REPORT

Housing Element Implementation

Note: "+" indicates an optional field

Cells in grey contain auto-calculation formulas

Table F

Units Rehabilitated, Preserved and Acquired for Alternative Adequate Sites pursuant to Government Code section 65583.1(c)

Please note this table is optional: The jurisdiction can use this table to report units that have been substantially rehabilitated, converted from non-affordable to affordable by acquisition, and preserved, including mobilehome park preservation, consistent with the standards set forth in Government Code section 65583.1, subdivision (c). Please note, motel, hotel, hostel rooms or other structures that are converted from non-residential to residential units pursuant to Government Code section 65583.1(c)(1)(D) are considered net-new housing units and must be reported in Table A2 and not reported in Table F.

| Activity Type | Units that Do Not Count Towards RHNA ⁺ Listed for Informational Purposes Only | | | | Units that Count Towards RHNA ⁺ Note - Because the statutory requirements severely limit what can be counted, please contact HCD at apr@hcd.ca.gov and we will unlock the form which enable you to populate these fields. | | | TOTAL UNITS ⁺ | The description should adequately document how each unit complies with subsection (c) of Government Code Section 65583.1 ⁺ . For detailed reporting requirements, see the checklist here: https://www.hcd.ca.gov/community-development/docs/adequate-sites-checklist.pdf |
|-------------------------------|---|------------------------------|-------------------------|--------------------------|---|------------------------------|-------------------------|--------------------------|---|
| | Extremely Low-Income ⁺ | Very Low-Income ⁺ | Low-Income ⁺ | TOTAL UNITS ⁺ | Extremely Low-Income ⁺ | Very Low-Income ⁺ | Low-Income ⁺ | | |
| Rehabilitation Activity | | | | | | | | | |
| Preservation of Units At-Risk | | | | | | | | | |
| Acquisition of Units | | | | | | | | | |
| Mobilehome Park Preservation | | | | | | | | | |
| Total Units by Income | | | | | | | | | |

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| Jurisdiction | Orange |
| Reporting Period | 2025 (Jan. 1 - Dec. 31) |
| Period | 6th Cycle 10/15/2021 - 10/15/2029 |

element sites inventory contains a site which is or was owned by the reporting jurisdiction, and has been sold, leased, or otherwise disposed of during the reporting year.

Note: "+" indicates an optional field
Cells in grey contain auto-calculation formulas

ANNUAL ELEMENT PROGRESS REPORT Housing Element Implementation

| Table G | | | | | | |
|---|----------------|---------------------------|---|--|-------------------------------------|-----------------------|
| Locally Owned Lands Included in the Housing Element Sites Inventory that have been sold, leased, or otherwise disposed of | | | | | | |
| Project Identifier | | | | | | |
| 1 | | | | 2 | 3 | 4 |
| APN | Street Address | Project Name ⁺ | Local Jurisdiction Tracking ID ⁺ | Realistic Capacity Identified in the Housing Element | Entity to whom the site transferred | Intended Use for Site |
| Summary Row: Start Data Entry Below | | | | | | |
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|-------------------------|-------------------------|---|--|
| Jurisdiction | Orange | NOTE: This table must contain an inventory of ALL surplus/excess lands the reporting jurisdiction owns | Note: "+" indicates an optional field Cells in grey contain auto-calculation formulas |
| Reporting Period | 2025 (Jan. 1 - Dec. 31) | | |

**ANNUAL ELEMENT PROGRESS REPORT
Housing Element Implementation**

| Table H | | | | | | |
|-------------------------------------|-----------------------------|--------------|-----------------|---------------------|------------------------|-------|
| Locally Owned Surplus Sites | | | | | | |
| Parcel Identifier | | | | Designation | Size | Notes |
| 1 | 2 | 3 | 4 | 5 | 6 | 7 |
| APN | Street Address/Intersection | Existing Use | Number of Units | Surplus Designation | Parcel Size (in acres) | Notes |
| Summary Row: Start Data Entry Below | | | | | | |
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| Jurisdiction | Orange | |
| Reporting Period | 2025 | (Jan. 1 - Dec. 31) |
| Planning Period | 6th Cycle | 10/15/2021 - 10/15/2029 |

ANNUAL ELEMENT PROGRESS REPORT

Housing Element Implementation

NOTE: STUDENT HOUSING WITH DENSITY BONUS ONLY. This table only needs to be completed if there were student housing projects WITH a density bonus approved pursuant to Government Code 65915(b)(1)(F)

Note: "+" indicates an optional field

Cells in grey contain auto-calculation formulas

| Table J | | | | | | | | | | | | | | |
|---|----------------|---------------------------|---|---|------|--|---|-----------------------------------|---------------------------------------|--|---|------------------------------|--|-------|
| Student housing development for lower income students for which was granted a density bonus pursuant to subparagraph (F) of paragraph (1) of subdivision (b) of Section 65915 | | | | | | | | | | | | | | |
| Project Identifier | | | | Project Type | Date | Units (Beds/Student Capacity) Approved | | | | | | | Units (Beds/Student Capacity) Granted | Notes |
| 1 | | | | 2 | 3 | 4 | | | | | | | 5 | 6 |
| APN | Street Address | Project Name ⁺ | Local Jurisdiction Tracking ID ⁺ | Unit Category (SH - Student Housing) | Date | Very Low- Income Deed Restricted | Very Low- Income Non Deed Restricted | Low- Income Deed Restricted | Low- Income Non Deed Restricted | Moderate- Income Deed Restricted | Moderate- Income Non Deed Restricted | Above Moderate- Income | Total Additional Beds Created Due to Density Bonus | Notes |
| Summary Row: Start Data Entry Below | | | | | | | | | | | | | | |
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ANNUAL ELEMENT PROGRESS REPORT

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| Jurisdiction | Orange | |
| Reporting Period | 2025 | (Jan. 1 - Dec. 31) |
| Planning Period | 6th Cycle | 10/15/2021 - 10/15/2029 |

Table K
Tenant Preference Policy

Local governments are required to inform HCD about any local tenant preference ordinance the local government maintains when the jurisdiction submits their annual progress report on housing approvals and production, per Government Code 7061 (SB 649, 2022, Cortese). Effective January 1, 2023, local governments adopting a tenant preference are required to create a webpage on their internet website containing authorizing local ordinance and supporting materials, no more than 90 days after the ordinance becomes operational.

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| Does the Jurisdiction have a local tenant preference policy? | No | |
| If the jurisdiction has a local tenant preference policy, provide a link to the jurisdiction's webpage containing authorizing local ordinance and supporting materials. | | |
| Notes | | |

